1	UNITED STATES DISTRICT COURT
2	DISTRICT OF OREGON
3	THE HON. ANN AIKEN, JUDGE PRESIDING
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6	KELSEY CASCADIA ROSE JULIANA, et ) al.,
7	Plaintiffs, )
8	v. ) No. 6:15-cv-01517-TC
9	) UNITED STATES OF AMERICA, et al., )
10	) Defendants. )
11	)
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14	REPORTER'S TRANSCRIPT OF PROCEEDINGS
15	EUGENE, OREGON
16	TUESDAY, SEPTEMBER 13, 2016
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## PROCEEDINGS

2.2

TUESDAY, SEPTEMBER 13, 2016

THE COURT: Please be seated.

THE CLERK: Now is the time set for Civil Case
No. 15-1517, Juliana, et al. versus United States of
America, et al. for oral argument.

THE COURT: For some ground rules, let's talk about them ahead of time. Because there is overflow here, there is overflow in a number of courtrooms up the West Coast, Portland and beyond, it will be important for people to go to the podium to speak because there is one camera and it's trained on that podium. So if you speak from the desk, it's not going to pick it up.

Number two, please don't read your briefs to me.

Number three, speak slowly or I will interrupt immediately because my court reporter has been with me for more than 20 years, and I am not going to make this a difficult day for her.

But for the audience purposes, I am not particularly worried, for those of you who are here in the courtroom in and out on a fairly regular basis, but for those who have never been here, please do not in any way display any feelings one way or the other. We are here to listen, all of us. This is an argument. There is massive and extensive briefing in this case and a lot of work done,

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     and today is the day to hear argument from everyone to
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    supplement the written documents that they have provided and
3
     to do what lawyers do best, and that is address issues that
     they feel they need to underscore for the millionth time,
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    shall we say, because I have read everything over and over
6
    again. Please don't be repetitive.
7
               All right. So is everybody ready to proceed?
               All right. For the plaintiffs, ready to proceed?
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               MS. OLSON: Yes, Your Honor.
               THE COURT: For the defendants, ready to proceed?
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               MR. DUFFY: Yes, Your Honor.
                           For the intervenors, ready to proceed?
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               THE COURT:
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               MR. SORENSON: Yes, Your Honor.
               THE COURT: So please tell me what -- each of you,
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    each side, it's your -- these are your motions.
                                                      I would
     like to know how you plan to organize your argument and your
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17
     time.
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               MR. DUFFY: Okay.
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               THE COURT: And when you speak, please state your
20
    name before you speak.
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               MR. DUFFY: Yes, Your Honor. Sean Duffy for the
2.2
     federal defendants.
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               We are going to essentially address three issues
     that we think need to be addressed, and that is plaintiffs'
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    claims -- their due process claims, the public trust
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doctrine claims, and then with the issue of redressability. 1 And, of course, we are happy to address any other 2 issues that we have briefed if Your Honor has any questions. 3 4 THE COURT: Okay. That answers maybe part one. 5 Part two is how are you dividing your argument 6 with people at counsel table with you? Some people like to 7 do the sole argument and they just have people sitting with Some people divide the argument between and among 8 9 other counsel at the table. I would just like to know. 10 MR. DUFFY: Sure. Sean Duffy for federal 11 defendants. I will be doing all of the arguments for the federal defendants. 12 13 With me at counsel table is Cynthia Huber, who is a senior counsel with the Department of Justice. She is to 14 15 my right. 16 And to my left is Lorie Schmidt, who is an associate general counsel with the United States 17 Environmental Protection Agency. 18 19 They will not be doing arguments today. 20 THE COURT: Okay. For the intervenors. MR. SORENSON: Thank you, Your Honor. Quin 21 2.2 Sorenson for the intervenors. 23 With me at counsel table is Ben Tannen as well as Marie Eckert. We will be presenting -- I will be presenting 24

argument on behalf of the intervenors myself. I had planned

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to speak after Mr. Duffy, of course, subject to Your Honor's 1 2 preferences. In terms of the issues to be addressed, I planned, 3 4 with -- again, with respect to Your Honor's wishes always precedent, to address the public trust doctrine, briefly the 5 6 two constitutional issues that are raised, the cause of 7 action issue and then move briefly on to political question and then very briefly addressing standing, causation issues. 8 9 THE COURT: It's just you doing the argument? MR. SORENSON: Yes, Your Honor, correct. 10 11 THE COURT: And who is at counsel table again? MR. SORENSON: Oh, I am sorry. Ben Tannen and 12 13 Marie Eckert, and my name, again, is Quin Sorenson. 14 THE COURT: For the plaintiffs. MS. OLSON: Good morning, Your Honor. I am Julia 15 16 Olson, and with me is Philip Gregory and Daniel Galpern. I 17 will be conducting the argument this morning, and we will be addressing our substantive arguments as well as responding 18 19 to standing and political question arguments raised by the intervenor-defendants, Your Honor. 20 THE COURT: All right. Go ahead Mr. Duffy. 21 22 MR. DUFFY: Okay. 23 May it please the court, good morning, Your Honor. 24 My name is Sean Duffy with the Department of Justice, and I

represent the United States in this matter.

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I'd like to start this morning by discussing where I believe there is common ground between the plaintiffs and the United States in this case.

Climate change is a very serious problem. We do not question the science. Climate change threatens our environment and our ecosystems. It alters our climate systems, and it will only worsen over time. It is the result of man-made emissions.

Now, where the federal defendants and the plaintiffs disagree is as to who determines how to address climate change in the first instance. Our position is that Congress and the Executive Branch should address climate change in the first instance and should do so by coordinating with other nations.

The plaintiffs' position, as far as we can tell, is that the federal courts should address climate change by exercising authority over other federal agencies. That, I believe, is the basic difference between the plaintiffs and the federal defendants in this case.

Now, as I have mentioned, I am going to discuss why the government believes that the plaintiffs have not stated a due process claim, cannot state a federal public trust claim and, even if they did state a claim, cannot -- would be seeking a remedy that the court cannot provide.

I will start with the due process claims.

Government action that impacts fundamental rights or liberties is subject to strict scrutiny. The Supreme Court has stated that a fundamental right or liberty is one that is deeply rooted in our nation's history or implicit in the concept of ordered liberty. The court has used a very cautious approach, urging care and restraint before finding new fundamental rights that are not enumerated in the Constitution for good reason. Establishing a fundamental right carves out a space where legislative activity can no longer occur.

The court has also indicated that fundamental rights need to be precisely articulated. Stated at too high a level of generality, a fundamental right could accomplish many things. So, for example, in the case of Washington v. Glucksberg, the case that involved physician-assisted suicide, the plaintiffs alleged the fundamental right to die. The Supreme Court disagreed with that and described the right at issue as the right to commit suicide with assistance, and it ultimately concluded that that is not a fundamental right.

Over the years, the Supreme Court has articulated a narrow set of unenumerated fundamental rights. There is a common theme that runs through these, and that is a liberty interest in intimate and personal areas.

No court has ever found a fundamental right to a

stable climate system. This is not surprising because climate change does not impact intimate or personal rights of individuals; it impacts everybody. Moreover, to find such a right would subject efforts to fight climate change to strict scrutiny.

And we see an analog in issues dealing with racial discrimination where universities or state legislatures try to promote diversity through affirmative action. Those programs, which are designed to help diversity, are also subjected to strict scrutiny.

The general rule is that the Due Process Clause does not confer a right to governmental protection from harm caused by others. That's the *DeShaney* rule that's discussed in the briefs.

The Ninth Circuit has carved out some exceptions to that rule where there is a special relationship between the plaintiff and the government defendant where the government removes the plaintiff from a safe place and puts them into harm's way. Cases that have recognized the danger exception to the DeShaney rule have only done so in a custodial or workplace setting where the government has some control over the plaintiff. Also, cases recognizing this exception have done so only after an actual violation of an enumerated fundamental right occurred, such as life or some restraint.

Here, the magistrate adopted a three-part test where plaintiff need only assert an act or inact by the government, deliberate indifference to their needs, and imminent harm.

Now, in the *Pauluk* case that the -- the supplemental authority that the plaintiffs submitted yesterday, the court there clarified that deliberate indifference cannot be gross negligence. It needs some culpable state of mind.

Here, I do not believe that there is deliberate indifference. The government's actions, the EPA's actions, specifically, are trying to reduce greenhouse gas emissions.

The magistrate's tests applied too liberally would permit a plaintiff to launch a constitutional challenge to virtually any government program. In our briefs, we use the example of the country deciding to go to war. Children of military personnel in that instance would easily be able to satisfy that test, I believe, and assert a constitutional due process claim by asserting that the act by the government, the decision to go to war, was done with deliberate indifference to their needs and is going to cause them imminent harm.

Another example would be in the case -- assuming the plaintiffs were to get the redress that they seek, there would be a dramatic reduction in fossil fuel emissions.

Under this three-part test, if applied too liberally, persons who work in the fossil fuel industry, in fact, would be able to set out a due process claim. They could say that the government's decision, for example, to shut down the coal industry was done with deliberate indifference to their needs and is going to cause them imminent economic harm.

In sum, the court should not recognize an exception to the *DeShaney* rule here, which is well outside the context in which the Ninth Circuit has recognized such exceptions.

I'd like to turn now to the public trust doctrine.

THE COURT: I just want to raise something I just want you to talk about.

I think you tried to have a concrete difference between what you agree and what you disagree with with the plaintiff, and I want to have you think about this:

The language that was used in one of the examples that you gave, an issue that has to do with racial issues and desegregation, as I recall, how about the term "with all deliberate speed"? That language was used in this opinion. The government will have the pressure to find a way to the table to do -- maybe you are doing the best work you can do under the circumstances but, with all deliberate speed, break down silos and do it better, faster, smarter because of the impending damage and why this is how Coffin ruled,

look to that as a redress and why are we just limited to older, past examples that might not be as helpful in this case?

If the government's looking for a remedy because they think they have been doing the right thing, doesn't all deliberate speed tell them to speed up and take advantage of what they need to have and ask for what they need and get it?

And doesn't the court have a role as the third branch of government to assist you in doing that by saying that there is the potential for damage and injury and a bigger question and with all deliberate speed, it needs to be addressed?

I am just saying if you are going to use other examples of how the courts have intervened to move things along, there is one.

The second one is we have a consent decree, for example, in Portland with the police, bringing everybody to the table to resolve the issues, as I know you are aware because it's the justice department involved with it, was brought to the table. But, again, it's brought everybody to the table, and it is supervised by a court, not hands-on telling them what to do but making sure everybody is moving and getting things done and moving and progressing with all deliberate speed so that that problem is resolving, for

example, just in Oregon, in Portland. I am just giving you 1 some of those examples. 2 3 MR. DUFFY: Okay. 4 THE COURT: So there is a role for the court. 5 MR. DUFFY: I agree that there is a role for the 6 court, and with respect to all deliberate speed, I believe 7 that pertains to the remedy. THE COURT: Correct. But I am just saying you 8 9 have already started in with what I would describe as almost 10 imaginary horribles about what the role of the court might 11 be to become more entangled than it would need to be or 12 should be but to keep the pressure on because there's 13 something more than -- as a third branch of government, 14 there is that shared responsibility. 15 So I am just -- just posing that question so other 16 people can think about it. 17 MR. DUFFY: Okay. Well, I will address that issue, then. 18 19 And I start by noting that -- I am not sure this 20 comes out quite as clearly as I would like in the briefs -that the EPA is currently taking significant steps to 21 22 regulate greenhouse gas emissions, and so in recent years 23 it's issued rules limiting greenhouse gas emissions to new 24 cars and trucks, and that's 30 percent of emissions in the

United States; to new and existing power plants; to new oil

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and gas production facilities; and to landfills. And it's continuing these efforts.

I believe that as Massachusetts v. EPA, that case shows that there is means of challenging specific agency actions, and those are the means that we believe the plaintiffs can and should avail themselves of in this case. For example, within the Clean Air Act itself --

THE COURT: No. I have read all that. I understand your compartmentalized arguments. This poses a different situation, and that is having a mosaic approach to the way the agencies work in conjunction with one another.

So, again, I'd like to have you say, again, with all deliberate speed and the ability -- I mean, I would think, actually, in some ways, the government might want the help of the court to push the good work that has been started and it's doing and have the pressure to do it with alacrity, shall we say, in the democratic process with the Congress but that somebody makes certain that there is a -- there is a need to get out a turf and to bring people together and to galvanize.

I mean, anybody who has sat in here on any one of my cases in the environmental arena knows that I really do believe most of these are so complex that resolving them at a table is oftentimes one of the best ways to do it. So why wouldn't the court, in this instance, if there is -- if I

find plaintiffs have made their case and the case continues, it's not to be dismissed at this stage, I guess I am giving you a suggestion that I think there is an opportunity because there is so much common ground and recognize the problem, and you can help fashion your own solution that's a broader solution and welcome that other people are keeping the pressure on you. I am justing suggesting that.

MR. DUFFY: Well, I believe, Your Honor, the Supreme Court's decision the American Electric Power, it addresses the respective roles the courts and agencies play, and there, the court notes that agencies have the ability to draw upon expert scientific resources.

THE COURT: Yep.

MR. DUFFY: They use the notice and comment period to solicit feedback. And really, anybody can provide that feedback, the plaintiffs, the industry groups. Everybody has a seat at the table, I believe, in that process.

And then based upon that feedback and based upon the expertise of personnel within the agency and outside the agency as well, the agencies make a determination to regulate based on all of that information.

THE COURT: So how far does your limitation on substantive due process extend? And let me give you the other example, and that is take the crisis in Flint. If it's shown that the officials were knowingly permitting

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     children to drink lead-poisoned water, causing brain damage,
     is there a substantive due process claim there? Does that
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     violate the substantive due process right to life and
     liberty? I am just saying there are examples around that I
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     can argue either way with.
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               MR. DUFFY: I don't know all of the facts other
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     than what I have heard in the media involving that case.
     And really, I think it depends on what exactly the public
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     officials knew in that case and what they did. It's a
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     certainly more specific example in a more immediate problem
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     involving one municipality.
               This is -- this is the kind of case that involves,
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     I mean, literally everybody.
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14
               THE COURT: Yes, that's correct.
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               MR. DUFFY: Yeah.
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               THE COURT: To varying degrees of damage.
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               MR. DUFFY: I am not sure there is much more I can
     offer on the Flint example.
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               THE COURT: Um-hmm.
               MR. DUFFY: Well, I'd like to turn briefly, then,
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     to the public trust doctrine.
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               This is exclusively a state common law doctrine,
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     and it is that a state may not completely alienate riparian
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             There is no equivalent doctrine in the federal law,
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     and, as PPL Montana notes, it's not a constitutional
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doctrine.

Plaintiffs cite a number of cases for the proposition how that there is a federal public trust.

However, if you look at the cases that they cite, these merely establish the proposition that the federal government has a sovereign right to protect federal land from infringement; not that there is a federal public trust doctrine.

The magistrate relied on an old case, Shively v. Bowlby, for the proposition that it recognized the federal public trust. I have read that case, and Shively has said no such thing. The holding in Shively is the title to riparian lands is governed by state law, Oregon law in that case, and that it is subject to rights granted to the United States by the Constitution.

Under the Property Clause, Congress's power over federal lands is plenary. It is not subject to a public trust doctrine.

And even if a federal public trust doctrine existed at common law, it would be preempted by the Clean Air Act. Again, in American Electric Power, plaintiffs were bringing a common law nuisance suit against power companies, and there the court held that the suit was preempted by the Clean Air Act, which provides the means for regulating greenhouse gases and because Congress designated EPA as the

agency charged with regulating greenhouse gas emissions. In the words of the court in that case, there is no room for a parallel track where, on the one hand, the EPA is regulating greenhouse gasses and then, on the other hand, the federal courts are doing the same.

Your Honor has addressed, I believe, the issue of redressability, and I'd like to give you our take on that issue.

For the plaintiffs' claims -- I am sorry. For the federal court to have Article III jurisdiction, if the plaintiffs' claims --

THE COURT: I only went to that because you started out saying you had so much in common but it had everything to do with how we would -- how the courts would fashion a remedy, we would be overstepping our bounds. So don't make any assumptions.

MR. DUFFY: Okay.

THE COURT: All counsel here should be aware that that would be not a good idea. I just ask lots of different questions.

MR. DUFFY: Okay. And the reason I stressed the common ground is I just think we need to make clear that we agree that climate change is a very, very serious problem and one that has to be addressed. And that's really responding to some of the things I believe are inferred in

plaintiffs' briefing.

So here, the remedy that the plaintiffs seek is to have the government phase out  ${\rm CO}_2$  emissions over a period that would last decades or more.

Now, the magistrate claims that EPA could issue sweeping regulations under the Clean Air Act. We don't believe that this is an appropriate remedy. The agencies can only do what Congress authorizes them to do, and in this instance, the EPA has some discretion. It has different fonts under the Clean Air Act that it can use to regulate greenhouse gas emissions. A court order requiring sweeping regulations we believe would supplant the legislative and executive branches. It would supplant federal statutes that require agencies to balance environmental considerations, energy development, and other considerations, and it would also require agencies to do things that they are not statutorily authorized to do, and this would upset the separation of powers principle inherent in the Constitution.

Ultimately, whatever decision the agency makes, it is going to be subjected to judicial review, and we believe that's the avenue that the plaintiffs should take in this case, and that would require them to identify what regulations the agencies, we'll use EPA as an example, what regulations they have enacted and to identify why those regulations don't go far enough and to present their case.

Alternatively, the Clean Air Act permits them to bring an action to force the EPA to do something if they believe there is something that the EPA is not doing.

Industry and others have challenged EPA's efforts to reduce greenhouse gas emissions. They argue that the EPA is doing too much. The environmental groups so far have not challenged EPA's recent efforts, but the framework for doing so is available to them.

In sum, we would ask the court to grant our motion to dismiss. We don't believe the Due Process Clause provides a right to a stable climate system. We don't believe that there is a federal trust doctrine, and even if there was, it would be preempted by the Clean Air Act.

Courts cannot order agencies to issue sweeping regulations without supplanting the legislative and executive branches and thereby upsetting the separation of powers inherent in the Constitution.

The federal statutes provide an avenue for the plaintiffs to challenge the federal efforts to combat climate change.

That is all I have. If Your Honor has any questions, I am happy to respond.

THE COURT: If that's all you have, that's all you have.

Thank you.

MR. DUFFY: Thank you. 1 MR. SORENSON: Good morning, Your Honor. 2 Thank 3 you. 4 May it please the court, if Your Honor is 5 prepared, I will continue. 6 THE COURT: Of course I am prepared. I want to 7 ask you, my first question off the bat --8 MR. SORENSON: Excellent. 9 THE COURT: -- do you agree with counsel that human activity caused climate change and that it is a 10 11 particular crisis that needs to be addressed and that he's found common ground with the plaintiffs on that fact? 12 13 MR. SORENSON: I believe that my clients would differ, in certain respects, to the extent of climate 14 15 change, to the emissions that cause it, and to other 16 scientific principles. THE COURT: But you do agree that -- or on behalf 17 of your clients, do you agree that human activity has caused 18 19 the climate change to occur? MR. SORENSON: I -- Again, I would differ --20 THE COURT: A substantial -- a substantial portion 21 22 of it? 23 MR. SORENSON: I believe I would differ with them and my clients would differ with them on the extent of which 24 25 and how it does it, but that is, I think, and I do agree

fully, though, with the statement that was made that this particular case at this particular stage is not really about that. We do not have any disagreement at this point about --

THE COURT: Well, I was just pleased that the government got up and acknowledged that right off the bat, and so when they did that, I thought I would take this opportunity to see if the intervenors read what I read and what the plaintiffs read, what the government read to see that that was -- it was a problem that was in need of redress.

MR. SORENSON: I certainly do say -- and they are taking actions to redress it as the government's set forth in its brief and as it has set forth elsewhere.

And, again, at this stage of the proceedings, for these purposes, the intervenors would take no qualms about acknowledging that, at this stage of the case, there are climate change issues that are being addressed, and we would not dispute what remedies could, should be adopted by the federal government.

THE COURT: But this is a motion to dismiss.

MR. SORENSON: Precisely. So we can accept that for these purposes.

THE COURT: Um-hmm.

MR. SORENSON: I would also agree that within the

case or controversies under Article III, a federal court of this type has broad remedial authority generally with respect to claims brought before it. That includes with all deliberate speed direction in a desegregation case. It includes approving consent decrees in police misconduct cases. It could encompass a whole wide range of those issues in a case or controversy.

But that is the sphere of influence in which the judiciary operates and in which it is limited by the Constitution. And that is really the fundamental question, for these purposes, in my mind whether this is a case or controversy within the meaning of Article III.

And I think there are three questions that are basically relevant to that: One, if there is a valid statement, a valid claim of a constitutional violation or deprivation; two, whether this case is justiciable under the political question doctrine; and three, whether these plaintiffs have standing to proceed with the case if it is in case or controversy otherwise.

And for the reasons we have argued previously, we would say no to each of those, but I will focus on a few discrete issues that I think were mentioned by Mr. Duffy but bear some emphasis at this point in time by the intervenors as well. And I will start, unless Your Honor prefers otherwise, with the claims themselves and start with the

public trust doctrine claim.

The premise of the claim, as far as I can tell, in the complaint is that the public trust doctrine is a constitutionally mandated principle applicable to the federal government, and for that reason, it gives the court authority to order executive actions that would otherwise not be permitted by statute because it is under the Constitution.

Now, that premise is simply incorrect. The Constitution itself says nothing, makes no wit of a mention of the public trust doctrine at all. And, in fact, in the only relevant, possibly relevant clause, the Property Clause, it states to the contrary that with respect to resources, assets, other property owned by the federal government, the federal government has plenary authority to dispose of those assets and, in fact, says further that nothing in the Constitution shall be construed as limiting that authority.

To acknowledge, recognize the public trust doctrine in the Constitution would thereby be to add language to the document and to subtract language from the Property Clause, and this point has been repeatedly confirmed by courts across the country but most recently in three decisions: PPL Montana by the Supreme Court, United States v. 32.42 Acres of the Ninth Circuit, and Alec L. of

the D.C. Circuit.

PPL Montana was presented with precisely the argument here that there is a public trust constitutional doctrine, and the court roundly rejected it unanimously, saying public trust doctrine is a matter of state law whose contours do not depend on the U.S. Constitution.

The Ninth Circuit in 32.42 Acres affirmed that the Supreme Court meant what it said and that there is no federal public trust doctrine, constitutional, common law, whatever, and that, in fact, even if the federal government obtains lands that are otherwise subject to that doctrine, it cannot apply to the federal government.

And finally, most on point, Alec L. was presented with precisely the claim for relief here, citing public trust doctrine under the Constitution as well as due process and equal protection principles and rejected in a summary decision that PPL Montana unambiguously held that there is no such doctrine and no claim can be made. I would argue the same result should adhere here.

Second, I will briefly touch on the due process and equal protection claims. With respect to due process, the plaintiffs acknowledge, it seems to me, that they cannot make out a standard, traditional due process claim; that is, one in which there is a deprivation of life, liberty, or property by the government itself.

Rather, they argue that they fall within an exception to that limitation under the Due Process Clause. And that exception, which has its roots in DeShaney v. Winnebago County and has been recognized by the Ninth Circuit, is the so-called "danger creation" exception. Now, that exception is very limited in nature, and it has essentially two requirements, which have been put forth in a lot of cases, including Pauluk, the case that was cited by the plaintiffs yesterday, and it is that the state must play some role in creation of the danger by affirmative act, that is the language from Pauluk, and also must place the plaintiff in a position of greater danger with respect to that created danger than they would have occupied otherwise, limiting their ability to protect themselves.

Neither of those aspects is satisfied here. The government is not alleged to have created climate change. They are alleged to have allowed climate change to be created by not restricting the emissions of other parties throughout the last century and a half.

That is not creation of a danger. That is allowance of a danger, and that is what *DeShaney* and the Ninth Circuit cases do not allow because they require an affirmative act.

Likewise, the government is not alleged to have had and could not be shown to have exercised any control in

terms of placing these plaintiffs in a position of greater danger than they would have been otherwise with respect to climate change.

Again, the only allegation is that government did not do enough to protect them, and that is not permissible, that is not sufficient under *DeShaney* or any of the Ninth Circuit cases.

Moving on briefly to equal protection, the essence of an equal protection claim is a classification that results in discrimination intended by the state. Neither aspect is here. There is no classification identified in any of the myriad of regulations or rules, administrative orders cited in the complaint, and there is nothing that has been shown to intentionally classify youth or an age group differently. Rather, the allegation is that the regulations, rules, orders adopted by the government have resulted in allowing companies to produce emissions that thereby contribute to a phenomenon that affects these individual plaintiffs differently. That is not discrimination as a result of regulation and is not a classification sufficient to show an equal protection claim.

And that -- all those points show why there is no constitutional violation established here and thus no case in that regard.

But even if there could be a violation

established, to recognize a claim would be an exercise of judicial common lawmaking. The court has recognized that because there is no statute that authorizes this case otherwise.

And the Supreme Court has said that that type of exercise is disfavored generally but has said it is precluded under circumstances in which there is a comprehensive scheme allowing for the regulation of the issues at hand and the adjudication of disputes, and that, as Mr. Duffy mentioned, is precisely what we have with the Clean Air Act, which provides a comprehensive scheme, to quote the words of AEP v. Conneticut, for the regulation of greenhouse gas emissions and also provides, in 42 U.S.C. 7607, an opportunity for adjudication of petitions with judicial review that is open to all individuals, including the plaintiffs here.

And as such, just as in AEP where the claims were displaced because of the appearance and the opportunity to present claims -- excuse me -- through that process, these claims are displaced.

For all those reasons, there is simply no constitutional violation, no claim alleged in this case that can be adjudicated as a case or controversy, and therefore it is without the jurisdiction of this court.

That is the reasons why that aspect of case or

controversy isn't met. There are two other limitations, as I mentioned, just as important, and I think the most clear, to my mind, is the political question doctrine. And I say that not only because of the remedy that is requested, although that is exceptional in and of itself, but also because of the nature of the claims themselves.

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These claims would require this court to, in essence, assess each and every action, rule, regulation issued by the federal government over the last hundred years to assess whether it is adequate in light of climate change, but to do so, there would not be a statute that guides this court's analysis. There would be no administrative rule that guides this court's analysis because it would have to do so as a sui generis constitutional matter. And as such, the only way that this court could make that assessment, determine whether these actions were, in fact, adequate and appropriate and acceptable and constitutional, the court would have to consider not only the scientific risks associated with climate change, various legal principles that are well known to the court, but it would have to go beyond that to determine and issue and consider policy considerations, and that's relating to economic considerations that would result from the regulation of greenhouse gas emissions, both domestic and exterior. includes job losses, commercial difficulties, international

agreements, negotiations, as Mr. Duffy mentioned, and those are precisely the type of issues, precisely those that are left at the legislative and executive branches under our form of government, as the Supreme Court said in Massachusetts v. EPA as well as AEP v. Connecticut and in other cases, for that matter.

At that point, the court could only resolve these claims by making policy, ad hoc policy judgments over what regulations should have been adopted in light of the myriad interests at issue and is simply not a case or controversy as the court has previously suggested.

And when you do get to the remedy, the problems become all the more apparent; in fact, exponentially so. The claims in this case ask this court, and this is made clear in the briefing, to take -- to basically oversee executive branch agencies, directing them to -- and including the office of the president, to adopt particular regulations or at least a regulatory scheme that would be -- I am sorry.

THE COURT: I just need to say you are getting in the weeds because you are asking -- you are assuming -- making assumptions that the court's going to get -- micromanage this, but the court doesn't have to do that, as you know, and we don't have to talk about remedies today at all and that one of the nice things about where we are in

this particular litigation is you can use those imaginary horribles about, God forbid, that judges should be more involved.

But there is a history of where there is a need, I am thinking of mental hospitals, I am thinking of just taking over general hospitals, schools where these are fundamental rights where the court has a role to help guide. Not micromanaging is what is important, and nobody should think -- be fearful of people saying -- or figuring out a path to do that should we go to that -- should we get to that phase.

I want to go back to -- you talked about Illinois Central, and I wanted to just give you a chance to respond. When the Supreme Court recognized the public trust obligations without discussing any provision of the Illinois Constitution and found, under Illinois law, there was a public trust, why is the federal government any different, why is the United States Constitution any different than what happened in the Illinois case? Why isn't it inherent because of the role that, and part of the sovereign, the sovereign nation, that comes way before the Constitution was drafted as part of the essence of who we are, which is the fiduciary of finite resources and the obligation as a fiduciary as a sovereign government to manage those resources for now and for the future? And so it seems to me

1 some -- whether it's stated specifically or drawn from the language that is one of the essences of our Constitution, do 2 you want to address that? In Illinois, they didn't -- it 3 4 isn't written there either. MR. SORENSON: Oh, absolutely, Your Honor, you are 5 6 correct. And in many states, it is not a constitutional doctrine. It is a common law doctrine. And in those states 7 which recognize it as a constitutional doctrine, it has 8 9 constitutional footings, constitutional statements establishing a public trust responsibility. That is, for 10 11 example, in California, Pennsylvania, many other states do 12 that. Some adopt it by statute. It varies from --13 THE COURT: Oregon. MR. SORENSON: I am sorry? 14 15 THE COURT: Oregon. Our public beaches, you know, 16 we are --17 MR. SORENSON: Exactly. THE COURT: Public resources. You know, I am just 18 19 thinking, I want you to think broader about the principles 20 of this. MR. SORENSON: Absolutely, and I can get to that 21 22 as well, but the point I was making there is that in those 23 states, the reason it exists is because it is codified in a 24 statute or in the Constitution or adopted as a matter of 25 common law, and those principles do not apply to the federal

government, one with respect to the Constitution because the 1 2 Constitution doesn't say anything about it. The statutes 3 don't say anything about it. 4 Now, if you want to argue as a matter of common 5 law whether it exists, that is an argument that has been 6 presented and could be made elsewhere, I assume. It has not 7 been made here because the only way you get to relief in this case is if the doctrine is constitutional in nature 8 because if it's just a common law doctrine, it cannot 9 supersede statute, it cannot allow for control of executive 10 11 actions. Now, but to get to your, I think, more fundamental 12 point, and actually, just before I get there, I will say, 13 14 again, that PPL Montana kind of eliminated that --15 THE COURT: That's your read of it. MR. SORENSON: That is true, and it's also every 16 other court to consider the matter. 17 THE COURT: Well, no. Judge Coffin, I think --18 19 MR. SORENSON: That's true. That's a very good 20 point. It's not all --21 THE COURT: Yeah. 22 MR. SORENSON: But I think the Ninth Circuit has 23 rejected it. 24 But I think to the more fundamental question of why it is this stated way, why there is no federal public 25

trust doctrine, at a very conceptual level, it is how the doctrine was introduced to this country. The doctrine was introduced when the colonies were first formed. As a matter of English common law, it was imported to the colonies at that point in time because they were the fundamental jurisdictional entity with police power, with control over the resources and the people at that point.

And at that state, when they became states, they continued to import that common law doctrine, which could be modified in any form or fashion, by statute or the constitution, at their discretion. But it was the states that adopted it at that time. The states formed the federal government, of course, with the constitution of the people through the constitutional confederate convention, the articles of confederation.

But the federal government was formed as a much different entity, as a -- as not a primary regulator of individual conduct but as an overarching entity that shared certain sovereign powers. But that is why there is no common law doctrine of the public trust, and that is because there was no and there is as a general matter no general federal common law. We do not apply to the federal government how -- all common law principles from England because those England principles were meant for something very different. And you see this case -- you see this

discussion, I think, is actually nicely laid out, although a bit difficult to parse, admittedly, in *Shively v. Bowlby*, which is the case Mr. Duffy referred to and which Judge Coffin also referred to. And in that discussion, you see a long discussion of the equal footing doctrine, which is when new states are formed, they take title --

THE COURT: I read that.

MR. SORENSON: Yeah. But the discussion of public trust occurred after the state is formed, and with respect to the state's obligation, both before and after that discussion you see in *Shively* the court reference the unlimited essential power of the United States to transfer, alienate, use federally owned property when it is in territorial form before it goes to the state. And that is -- the reason I am saying it right now, as a conceptual matter, the federal government is not and cannot be subject to the public trust doctrine.

Now, the -- having concluded with the political question doctrine as far as Your Honor would like in terms of the remedial stage, moving on to the standing doctrine, Mr. Duffy referred mostly to redressability. I would say in my thought, the more difficult claim to make here is one of causation.

And I say that not as a scientific principle because, of course, science you can prove more, offer more

evidence, but I think as a very logical factual matter it is simply impossible to establish causation in this particular case. And I make that point because of what the Ninth Circuit described in *Environmental Council v. Bellon* as the, quote, natural disjunction, end quote, between emissions of greenhouse gasses, whether they be from a specific source, a sector, or a nation, and the effects that are ultimately felt, the risks that are associated with climate change, whether it be a hurricane, whether it be a flood, whether it be a draught.

There is simply no way to determine, when one emission source begins and ends its emissions, how they contributed, when they contributed to the strengthening of a particular event, a risk, what have you. And that is because of the diffusive nature of the process. Again, all emissions go up. They aggregate for several years with emissions from several years before worldwide. They cause unknown changes in the environment, unknown climatological effects, which cause specific effects on the ground, or alleged to be. There is no way, because of the diffusive nature of that process, to say whether if the United States' emissions were curbed to a particular degree one risk would have occurred or would not have occurred. It simply cannot be done. That was the point, I believe, of Bellon, the

applies here.

And also, the subsidiary point of *Bellon*, one that Mr. Duffy referred to, is that there are emissions worldwide, emissions that would not be controlled by this court's decision, could not be controlled by this court's decision, and we just don't know and it would be totally speculative to think about what China, other nations are going to do in response if this country is required or does voluntarily reduce its emissions by a set amount. They may increase emissions to equalize.

So the point being that there is no way, nonspeculative way, I should say, to determine what effect any emissions or reductions here in this country will have on overall greenhouse gas levels, on climate change, or, and this is the most clear point, on specific risks. And without that causal chain, without any logical possible way to draw a causal link between the event -- the risks, harms, and the challenged conduct, which is failure to regulate, there can be no causation.

And I think all of those points simply state what I -- the point I made at the -- to support the point I made at the start, which is this is not a case or controversy. Certainly the court has broad remedial authority in many cases, but you must first get to the point where there is a constitutional violation that has been legitimately pled and

1 can be established and one that -- and one that asks for relief that can be granted by this court and to the 2 3 plaintiffs who have standing to bring it. 4 And with that, unless Your Honor has any further 5 questions, I will sit. 6 THE COURT: No. 7 MR. SORENSON: Thank you. THE COURT: I thought I understood your briefs. 8 9 did. 10 Counsel. 11 THE CLERK: Ms. Olson, will you just let me know 12 when you are ready to put something on the document camera? 13 MS. OLSON: I will. Thank you, Paul. Good morning, Your Honor. May it please the 14 court, I am Julia Olson here on behalf of the plaintiffs. 15 Ι 16 would like to acknowledge their presence in the courtroom They are seated in the front two rows, along with 17 today. Dr. James Hansen, who is here on behalf of his 18 19 granddaughter, Sophie, and on behalf of future generations. 20 And I would like to, again, thank the court and 21 the court staff for accommodating all of us today. 22 Your Honor, this case is about government-imposed 23 danger and harm over at least five decades that shocks the conscience and rises to the level of infringement of these 24 25 young plaintiffs' inalienable constitutional rights to their personal security, to life, liberties, and property, as well as public trust resources.

Just last week, after the hottest summer on record, President Obama said to the New York Times that the reports he gets from his top science advisor on climate change are, quote, terrifying.

The plaintiffs who have brought this case forward have such a personal stake in its outcome that they are the most effective advocates to present these critical and timely constitutional questions to the court.

I want to begin with Jayden's story I submitted to the court last week in her declaration because it is illustrative of the injuries in fact and plaintiffs' personal stake in this case, and then I will turn to affirmative government acts and tell the story that really illustrates what the core of the problem is in this case.

And I am grateful, Jayden and Cherri, that you are able to be here today after everything you have suffered.

Plaintiff Jayden is 13 years old. She lives in Rayne, Louisiana, and in Paragraph 87 of our first amended complaint, we alleged that she would suffer from these increased storm events and floods. And I want to tell her story because it's impactful.

She woke up at five a.m. on the morning of August 13th, and she was ankle deep in water in her bedroom.

As she said, she stepped out of bed and right into climate change. Water was pouring in from doors, from under the house. It was coming through the roof, and it was coming up through the toilets and sinks and bathtubs of their home.

While Jayden's mom is desperately trying to get home from helping family and friends in neighboring communities who were fighting back flood waters the day before, orange sewage and floodwaters were running through Jayden's house like a river, destroying their possessions, their floors, their furniture, the walls, and insulation in their home. It took Jayden's mother 13 hours through water up to her thighs and water flooding her car to finally return home. Jayden's family survived but 13 people did not.

Now, after the damage from the sewage and the waters, they have begun to restore their home. But then the sickness comes that inevitably results from contaminated storm water and exposure to that, and their walls are now threatened with black mold.

Jayden was living through what has been measured to be a 1,000-year storm event, only now these storms are not coming every 500 and 1,000 years anymore. As defendant Department of Commerce's National Oceanic and Atmospheric Administration reported just last week, the increased frequency and severity of these storms and floods are

directly attributable to climate change.

This illustrates what the federal defendants said is common ground in this case. We all agree to these facts and that they are happening.

And in your objections, I appreciated that you said that climate change poses a monumental threat to Americans' health and welfare by driving long-lasting changes in our climate, leading to an array of severe negative effects, which will worsen over time. On these we agree.

But given those admissions in this case, the question is whether defendants' conduct has contributed to that monumental threat and if it rises to the level of a constitutional violation.

Those, of course, are questions for the merits, but the clear allegations of harm and conduct that we have alleged in the complaint and admissions by the federal government are more than adequate at this preliminary stage to show that plaintiffs have stated a claim for which relief can be granted, constitutional claims over which this court has clear Article III jurisdiction.

Defendants argue that their conduct is above constitutional review, but it is inconceivable in our Democracy and under our U.S. Constitution that when our federal government has acted for decades knowingly,

affirmatively, and deliberately to take actions that caused the infringement of constitutional and public trust rights of these citizens that their actions would be insulated from judicial review.

Because the defendants have mischaracterized what this case is about in some ways, I want to be very clear that this case is not about a federal government sitting passively by while private industries or while the members of intervenor-defendants pollute and destabilize our climate system all on their own. That is not this case.

Instead, these federal defendants have been active perpetrators of constitutional infringements over decades through systemic programs, plans, national policies, thousands of authorizations and permits of the federal defendants. The United States not only controls the makeup of our energy system, which has been dominated and remains dominated by fossil fuels, it controls the energy supply and it controls the pollution that comes out of that energy system at the end of the day.

In defendant President Obama's own words to the New York Times again, he said, quote, All of these individual and collective steps that have been taken, they lock in, they embed us moving in a certain direction, end quote.

So while every defendant we have named has a very

critical role to play in the harm that's being caused, I want to tell the story of two defendants because they have critical responsibility and I believe would lead the plan for a remedy in this case.

The first is the Department of Energy. And by 42 U.S.C. § 7111 and the following sections, the Department of Energy was created in 1977 with the explicit purpose of creating national plans, policies, and regulations for a national energy system. They were created to control the content and supply of energy sources for the nation.

So the Department of Energy and the president control and dictate that energy supply, and there are innumerable decisions that go into implementing our national energy plan, including the authorization of infrastructure that supports it and for approving the production of fossil fuels.

And to that end, the Department of Energy works in concert with the defendants Department of State, Interior, Agriculture, Defense, but especially the president to ensure that permits for extraction, drilling, exports and imports, transmission lines and pipelines across state lines and interstate lines are all in place to accommodate this fossil fuel-based energy system. And it is the totality of that national energy policy through the affirmative acts of the federal defendants that has caused the pollution that is

destabilizing the climate system and acidifying our oceans. And that's one of the side of the coin, and I like to call that heads.

On the tail side of the coin we have the Environmental Protection Agency. And EPA has been delegated not only the authority but the duty by Congress to ensure that the pollution resulting from the energy system in all sectors, including transportation, is controlled to protect the public health and welfare of the nation.

EPA, however, through affirmative regulatory acts and plans has permitted greenhouse gas pollution for decades to escalate to dangerous levels. At various times in past administrations it even denied that carbon dioxide was a pollutant, even though it's known since 19 -- our government has known since at least the 1950s that it was.

So this problem of carbon pollution and its terrifying consequences is not the result of inaction; it's the result of affirmative action created by the Department of Energy and other defendants to create that fossil fuel energy system for our nation. It's also the result of EPA's affirmative conduct to allow the pollution coming out of that system.

So the federal defendants control both sides of that coin, Your Honor, the heads and tails, and that coin ends up in the pockets of the fossil fuel industry

represented here by the intervenor-defendants to the economic and liberty cost of a carbon-based energy system being borne today by these plaintiffs and the generations of children they represent.

That is the practical effect of the federal conduct at issue in this case, and the inalienable rights of these children cannot be left to the toss of that coin with no check by our third branch of government.

And so the solution and the remedy that can practically address climate destabilization and ocean acidification and the constitutional violations we have brought to the court, the heads and tails of that federally-controlled coin is a comprehensive plan where the defendants work together to address the energy makeup of the nation and apply greenhouse gas emissions limits grounded in the science of stabilizing the climate and protecting our oceans.

Both the Department of Energy and the EPA as well as other federal defendants have broad statutory authority to develop such a plan and to work together to do so, and they can call on experts from institutions like Columbia University and Stanford where experts have shown that it's both technically and economically feasible to transition our energy system to 100 percent clean energy and away from fossil fuels by 2050.

So while there are clear emissions and egregious failures, as Judge Coffin -- there are also these affirmative acts, and I think Judge Coffin said it well at Page 14 of his findings and recommendations.

"The complaint does raise issues of whether government action/inaction violates the Constitution, and these are issues committed to the courts rather than either of the political branches."

We believe this case is justiciable and that his findings and recommendations should be affirmed and that the objections are without merit.

I will now move on, Your Honor, to address more specifically our substantive due process claims, the public trust doctrine. I will touch on the political question doctrine and standing briefly and -- but for -- giving just a big picture snapshot of the remedy and the conclusion and answer any questions the court has.

Related to the state-created danger argument under the Fifth Amendment, plaintiffs have stated a claim for relief following the guidance set forth by Sacramento County v. Lewis, the Supreme Court decision, and a long line of Ninth Circuit cases, including the case, the Pauluk case, that was decided just last week.

And on Page 7 of the Westlaw version of that case,

they set forth the well-established test. In that case, the Ninth Circuit affirmed that the plaintiff, who was deceased, had his due process rights violated by the state because the state had put him in an unconstitutionally unsafe environment with black mold in his workplace and that the state, in that case, hadn't affirmatively created the black mold but had allowed him to work in an environment that was unsafe.

One of the criticisms of this claim that the defendants have brought is that this claim must involve a specific relationship between two people, like a police officer and somebody else.

And I'd like to point the court to the HENRY A. v. Wilden case, which is another Ninth Circuit case at 678 F.3d 996. And there -- this was about a foster care situation. And the court describes the allegations of harm in that case about state -- the state's failures to protect foster children and how that systemic failure to protect foster children harmed individual children who were plaintiffs in that case.

So I will just walk through the test of deliberate indifference because that seems to be where they focus their arguments.

First, there is an unusually serious risk of harm, which the defendants concede, and that is made clear through

1 Dr. Hansen's declaration attached to our complaint as well as many paragraphs we have cited in our briefs. And the 2 3 president calls the threats terrifying. 4 The second part of the test is that defendants must have actual knowledge of the elevated risk. 5 6 And, Paul, if you wouldn't mind turning on the 7 screen for that. And Your Honor, if we may, we blew up some 8 9 exhibits so that the audience could see them. 10 THE COURT: That's great. 11 MS. OLSON: Great. Thank you. THE COURT: Do we have an easel down there? 12 13 THE CLERK: I can grab one. THE COURT: Do we have a couple? We are going to 14 15 use one -- we have one or are you going to line up --16 MS. OLSON: We have two total. THE COURT: If you could find two easels. 17 THE CLERK: Okay. 18 19 THE COURT: And I would ask you to stand up here. I have people who have worked on this case here and who are 20 a part of it. Just move up so -- at least walk around. 21 22 Don't walk to the back so people can't see it. Once they 23 look at it -- once they kind of look at it -- and they have 24 got screens, right? You guys have got screens on? Okay. 25 So they have screens. So if they don't need you, then you

can go up there -- great -- by they well.

We can do better than Vanna White. She is in a suit and I suspect a lawyer and we'll get an easel. How about that?

THE CLERK: I am going to have another one brought in, Judge.

THE COURT: We'll have another one brought up, but I presume you are going to work off this for the moment.

MS. OLSON: And then we can switch.

So Your Honor, so this -- what this time line reflects is based on allegations in the complaint. And we can see that by the mid 1950s, the United States Office of Naval Research and top experts were concluding that the increased burning of fossil fuels and the emissions of carbon dioxide were in fact changing our temperatures and increasing storm events.

By 1965, this is one of the critical facts in our complaint where the White House report said that if we kept burning fossil fuels, it would cause irreversible climate change. They predicted a ten-feet rise in sea level and called the change apocalyptic.

Pieces of this evidence continue to grow and reaffirm what experts began to know in the mid 1950s.

More recently, in 2003, the congressional budget office, which repeatedly says that we need a national plan

and the government accountability office, which says we need a national plan, have said that the burden is going to be borne by generations of people not even on the planet yet.

One important point also on this chart is that

Republicans in Congress in 1986 asked EPA and asked the

Office of Technology Assessment to prepare plans and

roadmaps for how we could decarbonize and move off of fossil

fuels. And I actually brought those plans with me here

today, Your Honor. This was the one from the Office of

Technology Assessment and the EPA's report.

Those plans got put on the shelf and were never implemented. The EPA plan was a plan to stabilize carbon dioxide levels at 350 parts per million, what we seek in this case.

So that's the time line of the knowledge of the danger that continuing to build fossil fuels would result in these catastrophic impacts, and that's the second part of the deliberate indifference test.

The third part of the test is that defendants failed to take obvious steps to address that known risk. And here I'd like to show Exhibit A-5 from Jayden's declaration.

What -- this graph is from the Department of Energy's Energy Information Administration.

And this was --

THE COURT: Could you do me a favor? I think -when I -- I don't know how far out the date goes on that. What's the last date on the bottom? MS. OLSON: It goes to 2040. THE COURT: It doesn't quite -- there. MS. OLSON: Thanks, Dan. This is based on information from the Department of Energy this summer. You can see the two lines, the orange-reddish line and the blue line. The orange-reddish line is if we don't implement the Clean Power Plan, which is currently stayed by the U.S. Supreme Court. The blue line is where our emissions will head through 2040 if the power plan is implemented fully, along with all of the other policy measures that defendants spoke of during their arguments. And what we see that's very clear to anyone looking at this is our emissions in the United States flatline at dangerously high levels. And what this would mean is that it would put us on about a 500 parts per million CO2 trajectory with temperature increases of about 2.5 degrees Celsius or more, assuming we don't unleash all of the methane that's in the frozen tundra and further exacerbate the heating that we are facing.

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This confirms, and I think the court can take judicial notice of this, it's a government graph, about

where emissions are headed. And the important thing for everyone to understand is that these emissions are happening at this level on an annual basis, and so they are accumulating. And carbon dioxide stays in the atmosphere for thousands of years. So this is a dangerous situation that we are faced with and I think shows the deliberate indifference of the federal defendants in this case.

And, again, that's an evidentiary question for the merits, but we have properly alleged it in our complaint.

Your Honor, in discussing the fundamental rights at stake, I want to briefly touch on the argument that we have alleged an -- only an unenumerated right. We have not. Personal security is an identified right by the Supreme Court under the liberties part of the Fifth Amendment.

So we have brought our case to plead that fundamental rights have been violated that have already been identified by the U.S. Supreme Court.

However, in looking at the heart of the fundamental right that is at issue, I'd like to point the court to the  $Obergefell\ v.\ Hodges$  decision.

THE COURT: I have been waiting for somebody to actually talk about that because, yes, I understand that completely and I understand the premise of all of that.

Yes.

MS. OLSON: Yeah. And what I love about this

decision and its applicability to our case are a few phrases I would just like to read to it -- read to the court about why the right to marry was fundamental because I think they apply equally here to a safe climate system.

The court said, throughout human history it's of transcendent importance, sacred to those who live by their religions, rising from the most basic human need, essential to our most profound hopes and aspirations, centrality to the human condition, existed for a millennia and across civilizations, untold references to the beauty of the right in religious and philosophical texts spanning times, cultures, and faiths, as well as in art and literature in all their forms. History is the beginning of these cases.

That is absolutely true of our air and our water and the climate system that sustains life.

And I believe that the defendants have largely ignored the examination of that question about what is the fundamental right and could liberty and justice exist without it.

I want to also briefly touch on the equal protection argument with respect to the class.

We believe that the court should find that the complaint states a viable claim of discrimination against plaintiffs, even if they are not members of a protected class, a suspect class, because the discrimination that they

are suffering harms their fundamental rights. We also believe the court could identify a suspect class in future generations.

We have alleged in the complaint and we can prove at trial that the federal defendants have discounted the value and lives and the personal security of future generations and children for the short-term economic benefit of the present generation. As Judge Coffin aptly noted, it's robbing Peter to pay Paul. Youth are a class, even if they are not suspect.

And to address the issue of discrimination and the test set forth by the Supreme Court, discrimination does not have to be facial in laws. So Arlington Heights at 429 U.S. 266 to 268 says that intent to discriminate can be established by looking at a clear pattern of discrimination, the historical background of the decisions, the sequence of the events, and departures from normal procedure or substantive conclusions.

And this, again, is a question for the merits. We believe we can show through legislative history, administrative decision processes, that this test has been met for intentional discrimination.

Your Honor, I'd like to turn now to the public trust doctrine claim. The public trust doctrine does survive Article IV of the Constitution.

At a very fundamental level, the public trust obligation attaches to the sovereign and it predates constitutions, and therefore it cannot be abrogated by the sovereign. After all, it comes to us from ancient law from Roman times and the king of England where constitutions didn't exist. And the Illinois Central decision stands for this principle, and it's eloquently stated in the Robinson Township decision by the Pennsylvania Supreme Court that the trust need not be written in the Constitution because it is older than any constitution.

There is also a practical principle of property law that's at issue here, and that principle is that if you are a property owner, you cannot give away more property or more power over that property than what you have to begin with.

And so let's look at where the federal government got its federal property. Got it from the states. And what did the states hold? The states held property and territories, resources in trust as public trustees for our present and future generations. They could not have granted to the federal government through the U.S. Constitution Property Clause more than what they held. And that is why the federal government is a government of limited powers. The public trust doctrine is a limit on its rights and power over public lands, and many Supreme Court decisions have

affirmed that it is a trustee.

I want to touch on the *U.S. v. California* and *Alabama v. State of Texas* cases. I think we explained those in our brief, the language that is slightly confusing in those. But what I want to point out is that while the Supreme Court said in those cases that it's not for the courts to say how the trust is administered, it is for the courts to say if the trust has been breached. And that is what is before the court in this case.

The trust can be administered in any way that the federal defendants see fit as long as they are ensuring that public trust resources are not substantially impaired and are not alienated from the public's needs and beneficial uses.

Mr. Duffy, during the last oral argument, made a couple of important concessions related to this. One was at the transcript, Page 10, Line 21, and the other was at Page 12, Lines 6 to 7, where he said that the federal government certainly held the lands that were ceded in trust for the states and the people. He also said, in answering Judge Coffin, that the atmosphere and waters are vital to life.

And those really get to the essence of this public trust doctrine claim and whether there has been substantial impairment is a matter for the merits, but we allege that

there has been.

I would hope also that the court would leave open the possibility of identifying our air, our atmosphere, as a public trust resource over which the federal government is its trustee.

As Judge Hollis Hill said in the Foster v.

Washington Department of Ecology case in the State of

Washington, "The navigable waters and the atmosphere are
intertwined, and to argue a separation of the two or to

argue that greenhouse gas emissions do not affect navigable

waters is nonsensical." And, in fact, as the pollution goes
into the atmosphere, our oceans become the large repository
of the carbon dioxide that is sucked out. There is a
relationship between the two.

Air was one of the first named trust resources in the time of Justinian and Blackstone, and the Supreme Court recognizes both of those authorities.

On the political question doctrine, there are three arguments that the intervenor-defendants make. I think related to the judicially discoverable and manageable standards, those are clear from the *DeShaney* line of cases, the equal protection cases, and *Illinois Central* for the public trust doctrine.

Related to the textual commitment argument, courts review acts of Congress all of the time, and to suggest that

because they are making decisions that relate to interstate commerce or relate to natural resources they shouldn't be reviewed simply because climate change is such an enormous problem is not compelling.

As the League of Women Voters wrote in their amicus brief filed yesterday, quote, It would be a convoluted application of principle to hold the very actions taken by defendants, which have proven inadequate to address and curtail their infringement of youth plaintiffs' fundamental rights, effectively block these young plaintiffs from the doors of our nation's courthouses.

Your Honor, related to standing, it appears defendants have conceded injury in fact, so I will address causation and redressability.

Our briefs lay out the paragraphs in the complaint where we allege causation, and I think the graph that I showed about where emissions are headed show that the approvals and authorizations and the energy policy of the United States is continuing to allow dangerous levels of emissions.

Defendants argue that we should be playing
Whac-A-Mole and we should be challenging every site-specific
project and every regulation and rule, and as the Brown v.

Plata decision instructs, when a problem is systemic in
nature and that's what's causing the constitutional

violation, the case should be pled to address the systemic problem. The court said, "Only a multifaceted approach aimed at many causes, including overcrowding, will yield a solution."

And then the court affirmed the federal court's authority to, quote, fashion practical remedies when confronted with complex and intractable constitutional violations at Page 1937.

The incrementalism that defendants would like us to take in this case would consign my plaintiffs to not have a meaningful remedy. And, again, as Justice Kennedy wrote in *Obergefell*, the court would not stay its hand to do a case-by-case determination of every law depriving citizens of rights, and it issued a nationwide remedy.

On redressability, the emissions that are at stake currently at -- with current levels going out through 2040, right now they represent 16 percent of total global emissions. The United States, as we have alleged in our complaint, is responsible historically for 25 percent of global emissions.

In Massachusetts v. EPA, the amount at stake was six percent of global emissions, and in Bellon where the Ninth Circuit found there was no standing, it was only six percent Washington State emissions.

We believe the amount of emissions at stake makes

this case ripe for review and the plaintiffs outstanding and the issue is redressable.

Related to remedy, I won't go into the weeds on remedy, Your Honor, but I want to address a framework because I think there are many opportunities for the parties to work together.

The remedy will become clear after hearing the evidence on the merits of the case. And, as Your Honor knows, this district has made a mark both with its innovative remedies and also with the court-sponsored ADR program, and we are interested in that.

We believe that a remedy, if the court ends up having to issue one itself outside of a consent decree process, it would be similar in nature to the relief ordered in the civil rights cases or in the prison reform cases, or we could hopefully come up with a solution similar to the Columbia River Treaty rights litigation, which began in 1968 and over which this court still retains jurisdiction.

Like those cases, a remedy will involve a framework for immediately developing and promptly implementing a systemic plan to achieve science-based emissions limits. And that plan should be developed by the federal defendants, submitted to the court for review, and approved.

And Your Honor, if you don't have anymore

questions, I will proceed with a closing. 1 2 THE COURT: I do have some questions. 3 MS. OLSON: Sure. 4 THE COURT: Does the scope of this relief, is it affected by what qualifies, then, as a trust resource? 5 6 Again, it goes back to your -- the point you made, which I think answers, in many respects, the questions are 7 intertwining, in the quote by Washington, right? Is there 8 9 something more I need to know? 10 MS. OLSON: I think the court could keep the 11 public trust doctrine claim and find a remedy even if the court finds the trust resources are the oceans and navigable 12 13 waters. However, I think the court can legitimately extend the doctrine to cover the air and the atmosphere. Either 14 way, the carbon dioxide emissions that are being caused by 15 defendants' actions are harming all of those resources. 16 THE COURT: Um-hmm. Go ahead. 17 I think I hear what you said. I answered my question. I have a list of 18 19 them and I have been checking off where I have some gaps, 20 and I think you have answered what I was looking for. Thank you, Your Honor. 21 MS. OLSON: 22 THE COURT: Um-hmm. 23 MS. OLSON: As its preamble so eloquently states, our Constitution was enacted to secure blessings of liberty 24 25 to ourselves and our posterity; yet these young plaintiffs

and future generations are before this court today because the federal defendants are squandering the blessings of that liberty and causing, contributing to our nation's most grave and urgent crisis.

Denying these motions to dismiss and setting the case for trial will be the first important step in halting the ongoing constitutional and public trust violations we have alleged in this case and securing the critically important and urgent greenhouse gas emission reductions that we need to protect their rights.

There is a role for the court. This is a moment in history when the court should rise and be that impenetrable bulwark against the majoritarian political system that sometimes dangerously veers off course and wages injustice on those in the minority who are politically and economically powerless.

We are on the precipice of irretrievably subjecting our children to levels of pollution and heating and melting ice sheets that erode the very foundation of life on which human survival and constitutional liberties and our systems of public and private property depend.

What happened to Jayden last month in Louisiana is just one example of a new pattern of disasters that threaten our young plaintiffs.

While admitting the severity of the climate

crisis, neither set of defendants address the fundamental inquiry before this court, which is whether liberty and justice can exist if the vulnerable climate system that supports all life and personal security is destroyed.

If these defendants are allowed to continue a national fossil fuel-based energy system that knowingly causes those levels of greenhouse gasses and carbon dioxide, can liberty and justice exist?

These 21 youth plaintiffs we fully acknowledge have brought a case of enormous magnitude to the court, and we ask that Your Honor provide that constitutional check on the other branches of government before implementation of a remedy that's so desperately needed becomes too late. We need the deliberate speed with which Your Honor spoke.

The harms these plaintiffs and future generations face are so shocking to the conscience, it is sometimes easier to turn away from than to face up to the climate devastation being inflicted by the defendants.

But the very nature of the incomparable harms and their irreversibility makes it all the more imperative that we do, and the Judicial Branch is primed and ready to address these constitutional violations with meaningful solutions in working with the parties.

These children need this court to be the bulwark of all over which our seas cannot rise and our planet cannot

heat and our posterity cannot suffer.

Both the federal government and intervenor

American Petroleum Institute sounded the alarm bells more

than 50 years ago. They said that climate change was caused

by burning fossil fuels. These children cannot wait another

50 years. They cannot even wait another five to secure

their rights because the damage as alleged will be

irreversibly locked in.

And I believe the system can work. But the political system has had five decades to work, and it's failed, and it's clear it will not work in time without the check by this branch of government.

Plaintiffs will show that viable solutions exist, as I mentioned early on, Your Honor. The technology is available for clean energy and clean transportation systems, and we have before us enormous opportunities to still change the course if we act now, but we are running out of time.

And what these 20 young people seek is far from radical. It's just and equitable, for would we look back today and say that desegregating our schools and buses was radical or giving all people the right to marry? There were certainly political majorities who found those ideas radical or unprecedented; yet the courts upheld their inalienable rights.

The current political system has suppressed

solutions that are within reach to decarbonize our energy system. Our posterity will look back and affirm that it was not radical at all for our court to step in at this time and confer protection of the climate system that is requisite to not only liberty and justice but, indeed, to the endurance of our nation.

And for these reasons, Your Honor, we respectfully request that the court affirm Judge Coffin's findings and recommendations, deny these motions to dismiss, and promptly set a case management conference so plaintiffs may have an immediate trial to secure their fundamental rights under the Constitution.

As Terry Tempest Williams said, "The eyes of the future are looking back at us and they are praying for us to see beyond our own time."

Thank you, Your Honor.

THE COURT: Um-hmm.

MR. DUFFY: May I have some time for rebuttal,

Your Honor?

THE COURT: Right.

MR. DUFFY: Thank you.

Sean Duffy for the United States.

I just want to raise a couple of points on rebuttal, Your Honor, and then be available for any questions that you may have.

With respect to the issue of all deliberate speed, there is another point we agree with the plaintiffs on, and that is that the actions of the federal government are not above judicial review. We agree with that.

Unlike the case of the school desegregation where there is a constitutional violation, Congress was not occupying the field at the time when Brown v. Board of Education was decided, and the court, with its remedial authority, engaged in some very important measures to ensure that that decision was implemented.

This is different. Here, we have a case where Congress has already acted. And Congress has provided the plaintiffs with a remedy in this case, both through the Administrative Procedure Act, to the extent plaintiffs are challenging actions of federal agencies, or to the organic statutes themselves, and specifically in this case, the Clean Air Act provides a remedy.

I want to turn just briefly to -- again, to the Supreme Court's opinion in American Electric Power because I feel that that case addressed the issue that is -- what's at stake in this case, which is who acts and what the respective role is under our constitutional system.

There, the court found that -- the unanimous court found that "It's altogether fitting that Congress designated an expert agency, here, the

EPA, as best suited to serve as the primary regulator of greenhouse gas emissions."

The court there noted that "Judges may not commission scientific studies or convene groups of experts for advice or issue rules under notice-and-comment procedures inviting input by any interested person or seek counsel of regulators in the states where defendants are located. Rather, judges are confined by a record comprising the evidence the parties present.

Moreover, federal district judges, sitting as sole adjudicators, lack the authority to render precedential decisions binding other judges or even members of the same court."

Now, I don't say this to diminish the role that courts play. They do play a role, and, in fact, Congress has set out that role by providing for judicial review.

So I believe that to step in here, permit the plaintiffs to go around that rule because they say we are playing Whac-A-Mole or forcing them to challenge individual actions by --

THE COURT: Aren't you, counsel?

MR. DUFFY: No, we are not.

THE COURT: You haven't addressed the flipping of the coin and the fact that those reports are shelved and not

implemented, and you have your own management office telling you that there is a plan and they need to be implemented.

So aren't you asking them, instead of appreciating that they are helping to deconstruct complexity and relock systemically at how to address a complex problem, aren't you instead asking them to continue to waste their resources and go chasing small agency actions with no way to get at the broader complexity mosaic of the damage being done as we speak?

And I am kind of surprised that you aren't appreciative of the ability to move the way in which those specific individual agencies have acted to require their working more in concert outside their silos, governmental silos and as individual bureaucrats within those silos and rulemaking. We have made it so complex that we can't take on something that is a complex, multiagency, multi-responsibility problem.

So the difference between the Congress sort of being in the role of -- the education issues by race that was raised earlier and the fact that we have overfilled, perhaps, to the point where we have paralyzed everybody to reach a solution, it requires us to be somewhat systemic and to look differently.

So I am kind of surprised at the way you are arguing that you don't -- aren't taking a look at, frankly,

the time line and the notice that was given and the report that's done by the management office that calls for, calls for action and not implemented. I am kind of surprised you aren't asking for the courts to help you move that forward and, instead, actually giving imaginary horribles about what we might do by intervening because I think you know better than that how the courts can fundamentally play a role without intervening over the boundaries of our three-branched obligation, our third branch obligation.

MR. DUFFY: Well, I believe, when you look at those reports, these are written as policy prescriptions for Congress to do precisely that, to get these agencies to coordinate, to pass laws that would battle climate change. I believe in the EPA report there is even mention of a carbon tax.

THE COURT: Um-hmm.

MR. DUFFY: The parties can all sit down together. We can get in a room, but none of us can pass a carbon tax. That's for Congress to do.

And what applies there, it applies to all of these agencies. They can only do what Congress has authorized them to do. So Article I and Article III can sit down -- or Article -- all three branches of government have a role to play at this point.

THE COURT: Yes, we do.

MR. DUFFY: And I think the plaintiffs have made a wonderful case that should be heard in the halls of Congress for why there should be --

THE COURT: It has been heard in the halls of Congress, and the trouble is that branch hasn't responded to adequately address the needs. So at some point, when you come before the court, in your solutions that maybe somebody will rise to that occasion. But I think I can safely say without disagreement that, you know, we are in a complex world right now, and we are in a changing administration. So who knows what's next or what's ahead. So in many respects, the courts have the consistency to stand as we may move one direction or the other and keep the eye on the bigger problem and require people to move, not intervene beyond our role but to move because there is this deprivation or these violations in place that are fundamental.

Time is of the essence, and so what all deliberate speed means is the court said what's happening isn't sufficient. Do something or we'll do more. And people rose to the occasion in that day and age.

What this court might say is the government's made an effort and has worked now across the global boundaries and been somewhat successful, if not fundamentally successful, as I read the paper, bringing China to the

table.

But isn't it better to have the pressure to continue to do that and to move that time line faster because to leave people to their own devices, we'll go another 50 years?

So there is a role between the different branches at different times. And one actor, one branch may need that boost or two branches may need that boost. And the court may need to look out for people who are not being heard or don't have a role. That's why the examples of foster care, children in foster care, who speaks for them? That's why the role of children in education, who speaks for them? The role of police misconduct, who speaks for them? And sometimes the court -- the Columbia River Tribes, sometimes -- who speaks for them?

So sometimes the court just has to pay attention and function as a backstop without intervening and messing, so to speak, in the middle of a complex legislative branch but requiring them to actually do their job. I think many members, including leadership and non-leadership are begging for that help, and that's how I read some of the newspaper articles.

So I am just suggesting that this might be, maybe for a later time, an opportunity to do something about deconstructing the complexity that's been created that's put

barriers in the place of people's fundamental opportunities to live the lives that are permitted to them through the Constitution.

So I am just -- sometimes lawyers get so caught in their arguments, they miss the opportunity to declare victory and move forward. So I am suggesting maybe you want to take a look at that when you get back and debrief this argument because I think -- I think you are more there than not.

MR. DUFFY: I certainly appreciate the concern.

I just want to discuss a couple of other points.

THE COURT: Sure.

MR. DUFFY: With regard to the Obergefell decision, we believe that that is consistent with the Supreme Court's prior due process decisions, and if you look at a decision such as the Planned Parenthood v. Casey, the Supreme Court there discussed its prior cases, and it noted that they involved intimate and personal areas, and I believe Obergefell is entirely consistent with that. I don't think that the present case falls anywhere within that rubric.

With respect to the public trust doctrine, I just want to discuss a few of the cases that the plaintiffs rely upon because I don't believe any of those establish the idea that there is a federal public trust, whether by common law

or the Constitution.

So the plaintiffs cite *U.S. v. Beebe* and *U.S. v.*Missouri, Kansas & Texas Railway. Those cases merely upheld federal actions to set aside fraudulent land grants.

In  $Camfield\ v.\ United\ States$ , it upheld a federal law prohibiting enclosure of federal lands.

And United States v. California upheld the United States' right to prevent states from trespassing on federal lands.

None of these cases suggest that the trust is of a constitutional dimension or that it provides an implied right of action against the United States.

And finally, on the issue of standing, we don't concede our standing arguments. We have narrowed what we focused on the standing arguments, and I believe redressability is the biggest problem. And I know that the Supreme Court traditionally breaks the analysis into three parts, whether there is harm, whether it's traceable, and then the redressability issue.

My own way of looking at that analysis is that all of the parts are sort of related. And so in general, yeah, we don't believe that the plaintiffs do have standing in this case.

And if you have no further questions, that's all I have.

THE COURT: Thank you.

MR. SORENSON: Thank you, Your Honor.

No one would doubt, I think, the intensity of the advocacy, of the interest, of the concern over risks of climate change and harms that have been shown from these plaintiffs and others. And I think those are extraordinarily good issues for them to present and should be applauded for doing so. I would, however, say, again, as Mr. Duffy has argued and as I have as well, that the forum in which these interests can at this time be addressed is not this courthouse, not the federal judiciary. And that is because not every injury, not every risk is something that is a cognizable judicial matter.

The judiciary is limited by Article III to cases or controversies. Nothing that I heard from the plaintiffs' presentation today has established a case or controversy under the Constitution that would allow or warrant judicial intervention of the type they are requesting.

And I can make the points very briefly in rebuttal to Ms. Olson's points. Under all of the doctrines we have been discussing, public trust doctrine, which was just addressed by Mr. Duffy to some degree, is not a constitutional doctrine under *PPL Montana* -- I didn't hear

any discussion of that case -- or 32.42 Acres, which specifically held, by the Ninth Circuit, that there was no federal public trust doctrine, even to lands acquired by a state.

On the Due Process Clause, the argument seems to be that if there is a risk, if there is something of which the federal government is or should be aware and if it fails to take action commensurate with the injury or risk in these plaintiffs' views, then there is a constitutional deprivation or a constitutional injury that may be remedied. And that is simply not the standard to be applied, and that includes the risks of climate change.

As I indicated before, as Pauluk explains very forcefully, there must be an affirmative, intentional act by the government with respect to the plaintiffs directly, whether they are contained within police custody, whether they are on the road and interacted with police, at a mental facility, in an employment relationship. There must be a direct movement, direct control by government placing the plaintiffs in greater danger than they otherwise would be. That is not present here, and therefore there can be no due process claim even if you get to the point of considering climate security, fundamental right, what have you, because the danger at issue is an external threat, and this is a failure to protect claim, as plaintiffs themselves have

characterized it.

Equal protection claim, I would make the same points I did before. Ms. Olson pointed to no classification of which I am aware. She pointed to disparate effects on youth by the emissions of third parties but no classification established by government, much less an intentional one.

Political question, I heard references to standards that could be employed by this court, but I did not hear any discussion of how those standards would actually be applied.

I heard no discussion of how this court would manage --

THE COURT: I'd remind you we are at a motion to dismiss.

MR. SORENSON: Of course we are. Exactly right, Your Honor, but we still need to think through how these claims would be adjudicated.

THE COURT: I don't know. We would have to go through a trial and find out what they are and then take a look at the remedy. It's premature.

MR. SORENSON: I don't think it is premature, Your Honor. I think part of the political question doctrine, the threshold inquiry is a discussion of whether the claims can be adjudicated consistent with the judicial authority, and

in this case, there is no way to adjudicate them without addressing policy issues that are foreclosed to this court under Massachusetts --

THE COURT: I don't think the court said that in the *Columbia River* case or the police cases or the school districts cases with the discrimination. I mean, you can argue those now, but that's premature.

MR. SORENSON: Okay.

THE COURT: I mean, I understand the issue and why you have raised it and how you have raised it, but it's still premature.

MR. SORENSON: And that avoids, of course, talk of the remedy, which would intrude this court.

But going beyond that into standing again, again, there has been no evidence or no allegation presented that would create a causal link, at least one that I can see, between effects -- emissions and effects that is the causal disruption, the diffusive disruption that Bellon held precluded standing in a case such as this, and it's the same one that applies here.

And just as a concluding matter, I would say, in reference to Mr. Duffy's own statements, that AEP

Connecticut is on all fours in certain respects with this case. The same arguments for lack of political accountability, lack of political ability, lack of political

judgment were made in that particular case to support the claims in that case. They were presented to the Second Circuit, the District Court, and to the Supreme Court that the reason why the judiciary must be involved in these claims is because there is a lack of political will and a lack of political accountability with respect to the plaintiffs in that case.

And the Supreme Court decisively rejected that, stating that the only circumstances in which courts could become involved in climate change-related issues because of the myriad interests involved is through the Clean Air Act and legislative action. This is a legislative issue, one that should be addressed and can only be addressed through the Article II, Article I mechanisms established by our Constitution.

This court, this judiciary, notwithstanding the magnitude of the problem, is simply not the proper forum for these claims, and we would ask that they be dismissed.

Thank you.

THE COURT: Anything further?

MS. OLSON: Your Honor, we have no further argument and would request that the case -- the decision be submitted to the court.

THE COURT: Thank you. We will take it under advisement. I appreciate everybody's attention and time and

1 excellent argument and briefing. As you can see, we have --2 we have been looking at everything for a while. I had the 3 questions I needed looked at. 4 But I always, for the audience, I come in here having read everything and listen very carefully to what's 5 6 been stated because I understand, I want the lawyers to make 7 their best cases. The questions that I have, I have put out 8 there, but there is other work that we do following this. 9 So for purposes of your education, the court takes 10 these matters under advisement and we rule, generally have 11 an obligation to try and get a ruling out in 60 days. I 12 will do my best to get that out on or before that date. But 13 I am not going to promise any particular time line. 14 right? 15 Thank you. We are in recess. Appreciate 16 everybody's hard work. 17 MS. OLSON: Thank you. (The proceedings were concluded this 18 13th day of September, 2016.) 19 20 21 2.2 23 24

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I hereby certify that the foregoing is a true and correct transcript of the oral proceedings had in the above-entitled matter, to the best of my skill and ability, dated this 22nd day of September, 2016. /s/Kristi L. Anderson Kristi L. Anderson, Certified Realtime Reporter