SSC Economic Work Group
MAFMC Update

December 15, 2020
Economic Work Group Members

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MAFMC SSC Economic Work Group Proposal

October Joint Council SSC Meeting
- Propose development of 2-3 Case Study proposals
- Based off Council Priorities

December Council Meeting
- Present Case Study proposals
- Council Selects one preferred case study for development or status quo

March SSC Meeting
- SSC receives report from Economics Work Group
- Full SSC decision on path forward

Case Study Implementation (2021)

Case Study Outlines Developed
Assuming Status Quo Not Selected: Case Study Process Developed

Council Work Group SSC
Ultimate Goal of Case Study

• Develop a programmatic process for engaging SSC economic expertise
  • Collaborative
  • End-to-end
  • Maximize value added
Proposal Topic Selection

• 59 priorities identified in draft 2021 Implementation Plan

  • Considered only priorities early in development
    • Did not review Possible Additions

• Criteria
  • Relevance to Council
  • Value added by Work Group engagement
  • Feasibility
    • Theory, Data, Models, Complexity, etc.
  • Time until completion
3 Proposals have been developed

1. River Herring/Shad Catch Cap Performance Review

2. Research Set Aside Redevelopment

3. Economic Impacts of Modifying Spiny Dogfish Trip Limits White Paper

• Our hope is the Council will choose 1 for development in 2021
River Herring/Shad Catch Cap Review

Background

Historical Catch rates scaled to current Atlantic Mackerel quota
  • Set at 129 MT for 2021 – 2022
  • Intent: Minimize bycatch at all Atlantic Mackerel quota levels

NEFOP bycatch estimates
  • Low coverage rates
    • Transition period while < 5 trips observed

Atlantic Mackerel mixed fishery with Atlantic Herring
River Herring/Shad Catch Cap
Benefit of Work Group Engagement

1. Do catch caps appropriately minimize bycatch?
   • Survey of alternate approaches
     • Bering Sea Pollock/Salmon complex

2. What are the benefits/costs of bycatch data streams?
   • At-sea vs. dockside

3. Does mixed fishery create unintended management consequences?
   • e.g. 2019 race to fish
River Herring/Shad Catch Cap
Proposed Engagement Process

• Coordinate with Council staff on white papers under development

• Input from AP/Committee/Council during development of report

• Preliminary findings to AP/Committee prior to final findings

• Final findings to Council in October 2021
  • Intermediate product
River Herring/Shad Catch Cap
Anticipated Products

1. Review of bycatch incentivization measures internationally

2. Assessment of costs and benefits for portside vs. at-sea monitoring

3. Study of potential unintended consequences due to mixed fishery

4. Outline of process for integrating findings into management
River Herring/Shad Catch Cap
Performance Metrics

• Continued Council interest in engagement

• AP/Committee/Council discussions

• Feasibility of proposed work
RSA Program Review & Redevelopment

Background

The Research Set Aside (RSA) Program ran from 2002 to 2014
  • 41 projects funded at a total cost of $16.3 million

Noncompliance with RSA quota reporting requirements led to suspension of the program

Additional concerns raised at the time:
  • Limited benefit and application of RSA research projects
  • Lack of faith in the auctions conducted by NFI
RSA Program Review & Redevelopment

Benefit of Work Group Engagement

1. Select candidate fisheries and research projects to be funded
   • Which fisheries should be prioritized for research goals?
   • SSC involvement in screening projects

2. Maximize funding available for research projects
   • Consider alternative auction formats
   • Alternatives to fee per vessel to pay for administration costs
   • Method to determine minimum (reserve) price of quota

3. Enforce and monitor RSA quota
   • Improve compliance through requirements such as VTRs, observers, hail-in & hail-out, designated ports for landing RSA quota, and upfront payment for quota
RSA Program Review & Redevelopment

Proposed Engagement Process

1. Coordinate with Council staff on format and information requirements of RSA workshop

2. Gather input from Research Steering Committee during development of recommendations

3. Provide background information and material for RSA workshop, participate in RSA workshop

4. Present final findings to Council in December 2021
   • Intermediate product
RSA Program Review & Redevelopment

Anticipated Products

1. Report with recommendations for stakeholders that will participate in the RSA workshop to address:
   • Selection of fishery and research projects
   • Allocation of RSA quota and revenue generation
   • Enforcement and monitoring

2. Report to highlight the link across the three components of the program above (as driven by both researchers’ objectives and fishermen’s incentives)
RSA Program Review & Redevelopment

Performance Metrics

• Continued Council interest in engagement

• Workshop/Council discussions

• If implemented:
  • Number of research project funded annually
  • Number of research projects carried out to completion
  • Whether results from research inform management
  • Total revenue generated, number of quota trades, number of violations, etc.
Economic Impacts of Modifying Spiny Dogfish Trip Limits

Background

• Current trip limit - 6,000 lb

• Two competing views on increasing limit
  1. ~ 30,000 lb limit necessary to allow industrial fishery
  2. Increasing trip limits will harm current fishery
     • Downward pressure on prices
     • Shorten season
        • Differential impact on large/small vessels
     • Spatially impact access to quota due to seasonal migration
Spiny Dogfish Trip Limits
Benefit of Work Group Engagement

1. Elucidate the arguments put forth by stakeholders

2. Quantify the distribution effects

3. Highlight any potential inefficiencies, and benefits, induced by various management approaches.
Spiny Dogfish Trip Limits
Proposed Engagement Process

1. Obtain detailed understanding of arguments put forth
   • Use multiple channels of communication
     • Meetings
     • Survey
   • AP/Stakeholders
   • MAFMC
   • NEFMC
   • ASMFC
Spiny Dogfish Trip Limits
Anticipated Products

1. A theoretical analysis of trade-offs associated with the range of trip limits which are of interest to stakeholders.

2. An inventory/gap analysis of data available to support modeling.

3. Outlines of empirical analysis which could assess the impacts of trip limit (and/or quota) changes on vessels, with a particular focus on distributional changes across fleet segments.
Spiny Dogfish Trip Limits
Performance Metrics

- The ultimate performance metric will be the improvements in industry operation that result from suggestions in the white paper.

- Intermediate metrics will be the timing and amount of interaction with industry, staff, and the authors of the white paper.
Questions?