# Community Wildfire Protection Plan for Northwest Hawaii Island

Sponsored by the Hawaii Wildfire Management Organization a 501(c)(3) nonprofit organization

With generous support from the Fire Management Program of the Hawaii State Department of Land and Natural Resources, Division of Forestry and Wildlife















July 2007 Written by Denise Laitinen ©2007

## **Table of Contents:**

Signature page	
Executive Summary	
Background	5
Fire History	
Stakeholders	16
Community Base Map for West Hawaii	17
Fire Risk Assessment for West Hawaii	18
Community Assets at Risk	27
Community Concerns for West Hawaii	
Recommended Actions for West Hawaii	
Reducing Structure Ignitability	33

Appendix A: Maps of Native Hawaiian Bird Species and Forest Bird Ranges in West Hawaii

**Appendix B:** Fire History Graphs

**Appendix C:** Updated Project List 2009-2010

**Appendix D:** Additional Fire Resource maps

**Appendix E:** List of potential grant resources

## Northwest Hawaii Community Wildfire Protection Plan Mutual Agreement Page

The Community Wildfire Protection Plan (CWPP) developed for Northwest Hawaii by the Hawaii Wildfire Management Organization (HWMO):

- Was collaboratively developed. Interested parties and federal land management agencies managing land in the vicinity of Northwest Hawaii have been consulted.
- This plan identifies and prioritizes areas for hazardous fuel reduction treatments and recommends the types and methods of treatment that will protect Northwest Hawaii.
- This Plan recommends measures to reduce the ignitability of structures throughout the planning area.

The following entities mutually agree with the contents of this Community Wildfire Protection Plan:

Paul J. Conry State Forester, Division of Forestry and Wildlife	Date
Darryl Oliveira Fire Chief, Hawaii Fire Department	Date
Troy Kindred Administrator, Hawaii County Civil Defense	Date

## **Executive Summary:**

The leeward or west side of Hawaii Island with its arid weather conditions and sprawling grasslands, interspersed with housing development is a wildland urban interface (WUI). The wildland/urban interface (WUI) is any area where wildlands abut houses or a development. This interface area poses the highest risk of loss of life and property due to wildland fire. The risk of wildland fire impacting structures in the WUI is determined by several factors, including the ignitability of fuels, structural ignitability, weather conditions, and topographical features, such as slope.

Unlike the contiguous United States, wildfire is not a natural part of Hawaii's ecosystem. In Hawaii, wildfires destroy native ecosystems, which impacts watersheds and traditional cultural activities. Wildfires have also caused the demise of or have fragmented the habitats that support native flora and fauna, many of which are listed as endangered or threatened. Sixty-five percent (65%) of Hawaii Island's dryland forest ecosystems have been lost primarily due to wildfire carried by invasive grasses. Consequently, Hawaii's dryland habitats are mere remnants of what was once referred to as the most diverse dryland ecosystem in the state. Wildfires in Hawaii also cause soil erosion, which negatively impacts our ocean reefs. Exposed soils pose a significant health hazard as well when the loose particulates are picked up in the wind and carried to populated areas.

The overwhelming majority of wildfires in Hawaii are caused by arson or human error. Human error includes errant fireworks, burning rubbish, cooking, or agricultural fires that get out of control in the wildland-urban interface, as well as vehicle-caused wildfires.

Principal stakeholders who have an interest in protecting Northwest Hawaii from wildfire include Hawaii Wildfire Management Organization, which sponsored this CWPP, Hawaii Fire Department, Hawaii County Civil Defense, Department of Land and Natural Resources Division of Forestry and Wildlife, Department of Hawaiian Home Lands, the U.S Army, the U.S. Fish and Wildlife Service, and large landowners. These decision makers were invited to participate in the development of this Plan.

A wildfire hazard assessment determined that WUI areas in Northwest Hawaii communities have a high risk of wildfire. Wildland fires occur frequently throughout Northwest Hawaii, threatening area residents. The largest wildfire in state history was in Northwest Hawaii in 1969 and burned more than 47,000 acres and a 2005 wildfire that burned 25,000 acres forced the evacuation of thousands of people. The continued invasion of non-native plant species, which are considered high-intensity burning fuels, increases the wildfire risk within Westside communities. Grazing traditionally assisted in reducing fuel loads and wildfire risk. However, due to a variety of circumstances, grazing has been reduced or eliminated in many areas, which has contributed to the accelerated wildfire risk in areas that were previously less prone to wildfire. The lack of reliable water resources for both ground and helicopter fire suppression crews have also compromised the rapid response to these disasters and have contributed to the increased fire spread. Communities vary in their access of water, with some communities relying on private water systems or catchment water basins, with others accessing county water.

Meetings with community members and fire agency personnel identified a variety of mitigation measures to reduce the chance of fires starting in Northwest Hawaii, as well as to attempt to minimize the impact of a wildfire. These measures include: 1) installation of pre-staged static water and helicopter dip tanks; 2) acquisition of adequate resources for first responders, including off-road tankers; 3) reduction of fuel loads and/or appropriate conversion of fuels along road sides, in community open areas, and individual homes; 4) adoption of development standards and community planning that requires the mitigation of wildfire risks; 5) creation of secondary emergency access roads and emergency egress signage within subdivisions; 6) development of emergency staging areas within

communities; 7) reduction and/or control of invasive species that possess inherent fire or ignition properties; 8) continued fire prevention education, including arson prevention; and 9) integration of communication equipment to increase effective firefighting response.

While homes and structures have been lost to wildfire in the past, Hawaii County has been fortunate in controlling wildland fires in and around communities. To date, there has been no loss of life contributed to wildfire disasters. However, the existing wildfire risk is severe given the fire history, rapid development of the region, and the increasing fire fuel load. The mitigation measures outlined in this CWPP will enable Northwest Hawaii communities to reduce their risk to wildfire and create a more efficient fire-protection plan. The mitigation measures listed above identify pro-active projects that communities and fire agencies can undertake to minimize losses from a major wildland fire.

## **Background:**

This CWPP covers a broad expanse (451,086 acres) of the leeward side of Hawaii Island. Figure 1 depicts the Base Map of the Northwest Hawaii CWPP. The area included in this CWPP extends from Kohala (intersection of Akoni Pule Highway and Old Coast Guard Road) south to Hina Lina subdivision in Kailua-Kona and from sea level in the west, eastward to Kohala Mountain Road in Kohala, Pu'u Kapu in Waimea, Waiki'i, and the extensive state land holdings east of Mamalahoa Highway between Saddle Road and Kamehameha School land holdings. Covering an expanse from sea level to the 8,800-foot elevation, this CWPP encompasses the base of Mauna Loa, the world's largest volcano. The inhabited areas at potential risk to wildland fire include Kohala Ranch, Kohala by the Sea, Kohala Estates, Kawaihae, Kawaihae Village, Puako, Waimea, Pu'u Kapu, Waiki'i, Pu'uanahulu, Pu'u Wa'a Wa'a Waikoloa, Kona Palisades, Kealakehe, and Hina Lani, as well as vast areas of state and federal lands, and open grasslands.



Figure 1: The Northwest Hawaii CWPP area of consideration is outlined in yellow and covers more than 451,086 acres.

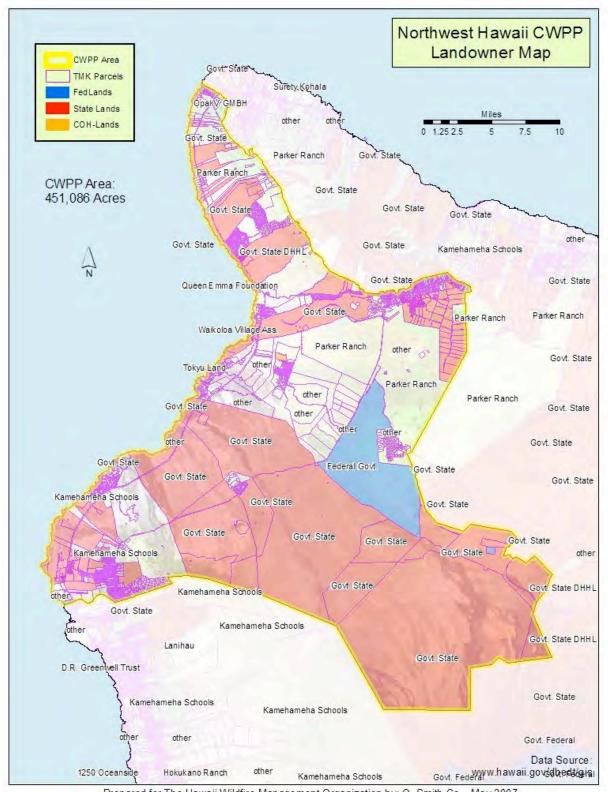
There are five main roads in West Hawaii: Queen Kaahumanu Highway, Mamalahoa Highway, Akoni Pule Highway, Waikoloa Road, and Kohala Mountain Road. Queen Kaahumanu Highway (Route 19) runs north-south along the coast from Kona to Kawaihae as does Mamalahoa Highway (Route 190), which also runs north-south, upslope and parallel to Queen Kaahumanu Highway at an elevation ranging from 1,000 – 2,000 feet. In Kawaihae, Queen Kaahumanu Highway continues north as Akoni Pule Highway (Route 270), while Route 19 veers to the east – upslope to Waimea along Kawaihae Road. Kohala Mountain Road also runs north—south from Waimea to Hawi and is roughly parallel to Akoni Pule Highway at a higher elevation. Waikoloa Road runs east-west, connecting Queen Kaahumanu Highway and Mamalahoa Highway and is the primary access to the Waikoloa community. These five roads provide access to all the communities covered by this CWPP.

Within Northwest Hawaii there are several communities, including, from north to south, Kawaihae, Waimea, Puako, Pu'uanahulu, and Waikoloa. Communities covered by this CWPP vary in size from 100 single-family home subdivisions to more than 2,700 dwellings with single-family homes, condominiums, retail outlets, schools, historical sites, recreational areas, and commercial facilities. Some of the subdivisions in the coverage area are: Waiki'i, Puakea Ranch, Kohala by the Sea, Kohala Ranch, Kohala Estates, Kawaihae Village, Pu'u Kapu, Pu'u Lani Ranch Estates, Kona Palisades, Kealakehe, and Hina Lani Estates. In addition, there are several internationally known world-class resorts that draw thousands of visitors from around the world.

Within the CWPP boundary, county fire stations are located in Waimea, Puako, and Waikoloa with volunteer fire stations in Pu'uanahulu, Kohala Estates, Waiki'i, and Kona Palisades. A fire station in Kapa'au, while outside the boundary of the CWPP, is responsible for the northern most area included in the CWPP. Each county station has four personnel on duty and is manned 24 hours a day. Volunteer fire stations rely on volunteer personnel.

The Waikoloa county fire station houses a Type 1 engine, ambulance, and hazardous materials vehicle with no firefighting capability, as well as battalion chief quarters for West Hawaii. The South Kohala fire station, located on the Kohala Coast between Waikoloa and Puako, houses a Type 1 engine, 750-gallon tanker, ambulance, and a Type 3 helicopter. The Waimea fire station, near downtown Waimea, houses a Type 1 engine, a 750-gallon tanker, and an ambulance.

In addition to the communities and subdivisions, large landowners within the CWPP coverage area include Parker Ranch, Department of Hawaiian Home Lands, the State of Hawaii, Queen Emma Land Corporation, and Kamehameha Schools. The majority of Queen Emma land within the CWPP boundary area is leased to Parker Ranch for grazing. Figure 2 below illustrates the various large landowners within the Northwest Hawaii CWPP boundary.



Prepared for The Hawaii Wildfire Management Organization by: O. Smith Co. May 2007

Figure 2: Map depicts major landowners within Northwest Hawaii CWPP coverage area. Reddish areas are state lands, while those in gold are county lands. Queen Emma Land Corporation, Kamehameha Schools, Parker Ranch, and the Department of Hawaiian Home Lands also own extensive land tracts.

As seen in Figure 3 below, land use in Northwest Hawaii varies between agricultural, conservation, rural, and urban. The majority of land, or 52 percent of the area within the CWPP boundary, is used for agricultural purposes.

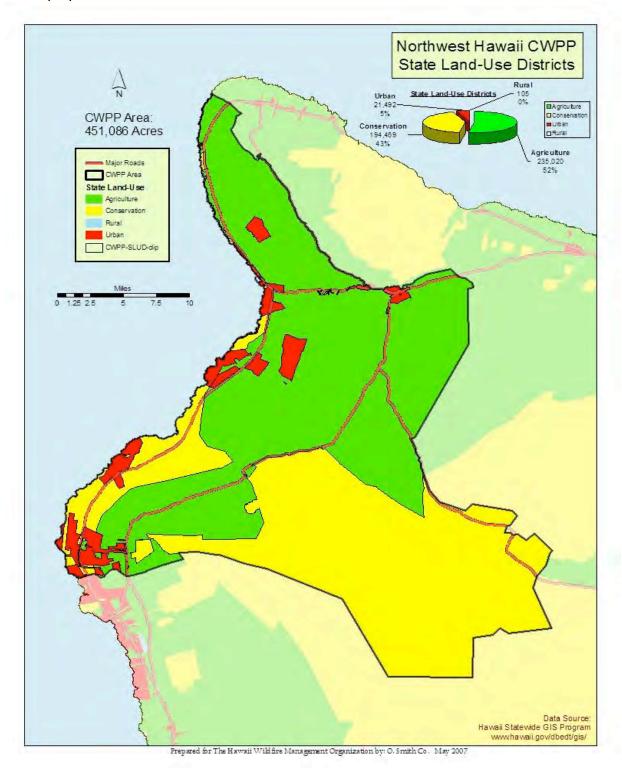


Figure 3: Map depicts land use districts within Northwest Hawaii. Green denotes agricultural areas (235,000 acres or 52 percent of CWPP area), yellow denotes conservation areas (194,469 or 43 percent of coverage area), blue denotes rural areas (0 percent), and red highlights urban areas (21,492 or 5 percent of CWPP area).

The CWPP area encompasses historical, archeological, and cultural sites and natural areas of importance. Examples of these sites are: Pu'ukohola Heiau National Historic Site; Puako Petroglyph Archeological Preserve; Lapakahi State Historical Park; county parks and beaches, including the popular Hapuna Beach State Recreation Area; and more than 3,000 acres of State land holdings, including Pu'u Wa'a Wa'a State Wildlife Preserve.

Northwest Hawaii receives an average rainfall of 10 – 20 inches a year. Communities along the coast receive less than 10 inches of rain while higher elevations receive more precipitation. The coverage area is notoriously dry and at times can be extremely dry. Kawaihae holds the state record for the least amount of annual rainfall (0.19 inch in 1953) and Puako has the distinction of the lowest average annual rainfall (1987-2000) at 8.93 inches.



Ridge along the southern boundary of Pu'u Lani Ranch Estates subdivision. The ridge is a fire concern due to its steep slope and the high-intensity burning vegetation growing on the ridge.

Slope within the region varies by geography, although the overall terrain in the region naturally slopes from the mountains down to the sea. Gulches, as well as volcanic vents or hills several hundred feet in elevation, dot the countryside. Some subdivisions, such as Pu'u Lani Ranch Estates, have steep ridges bordering their community, others, such as Kohala by the Sea and Waikoloa; have gulches running through their communities. These ridges and gulches are covered with invasive grasses and shrubs that are high intensity burning fuels.

Vegetation zones, as depicted in Figure 4 below, vary within Northwest Hawaii between grasslands, mixed forest, high-intensity developed, scrub/shrub, bare land, estuarine shrub/scrub, and low-intensity developed, among others. Communities and subdivisions in Northwest Hawaii are often

separated by vast expanses of open grasslands containing high-intensity burning fire fuels, including grasses and shrubs. Large lava flows also dot the landscape, providing natural fuel breaks.

The dryland ecosystem in Northwest Hawaii was once referred to as the most diverse native dryland ecosystem in the state of Hawaii. Development, the lack of fine fuels mitigation, and continuous wildfires have caused the demise of much of these native forests, leaving pockets, or kipuka, of remnant plant communities dotting the countryside. Small kipukas of wili wili (*Erythrina sandwicensis*)

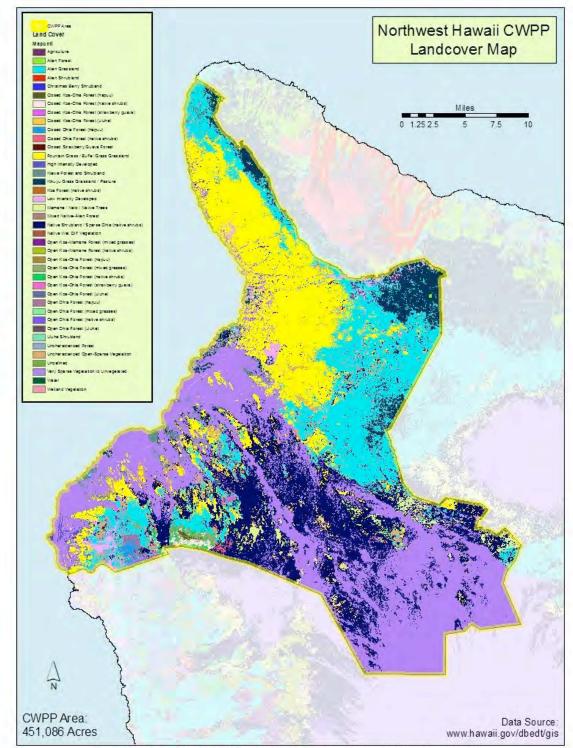
and lama (*Diospyros sandwicensis*) trees in Waikoloa and along highway 190 are examples of these remnant forests. Attempts at reforestation are under way in Pu'u Wa'a Wa'a and Waikoloa. However, alien trees, shrubs, and grasses have invaded these kipuka. Many of the grasses, such as molasses grass (*Melinis minutiflora*) and fountain grass (*Pennisetum setaceum*), are fireadapted and increase wildfire potential in areas they invade.

The 1859 lava flow, which started from Mauna Loa and flowed westward to the sea, presently serves as a natural fuel break between the communities of Waikoloa and Pu'uanahulu. To the south of Pu'uanahulu, the 1801 lava flow traverses from the mountaintop of Hualalai to sea level in multiple areas. These flows, along with numerous smaller sparsely vegetated flows, serve as natural fuel breaks. However, the proliferation of fountain grass has compromised these fuel breaks. A prolific



Lava flows dot the Northwest Hawaii landscape providing natural fire fuel breaks. However, invasive grasses, such as fountain grass (above) have spread across open lands and the lava flows reducing their effectiveness as fuel breaks.

non-native species, fountain grass is colonizing lava flows at an alarming rate, and as a result, enabling fire to burn on the fuel break. Fountain grass is so prevalent in Northwest Hawaii that complete eradication of the plant is unfeasible.



Prepared for The Hawaii Wildfire Management Organization by: O. Smith Co. May 2007

Figure 4: Land cover map of Northwest Hawaii depicting various vegetation zones. Yellow areas denote fountain grass, buffel grass, and/or gassland; purple denotes unvegetated or very sparse vegetation; light blue denotes alien grassland; and dark blue denotes native shrubland / sparse ohia (native shrubs).

Northwest Hawaii is home to more than 54 federally-listed endangered and threatened plant and animal species, including the Hawaiian duck, (*Anas wyvilliana*), Hawaiian goose (*Branta sandvicensis*), Hawaiian hawk (*Buteo solitarius*), Palila (*Loxioides bailleui*), Akepa (*Loxops coccineus coccineus*), Hawaii creeper (*Oreomystis mana*), 'Ohai (*Sesbania tomentosa*), Hala pepe (*Pleomele hawaiiensis*), Po`e (*Portulaca sclerocarpa*), and Loulu (*Pritchardia affinis*). Figure 5 below shows a plant density map for endangered and threatened plants in Northwest Hawaii. Maps of native Hawaiian bird species locations and forest bird ranges in Northwest Hawaii can be found in Appendix A.

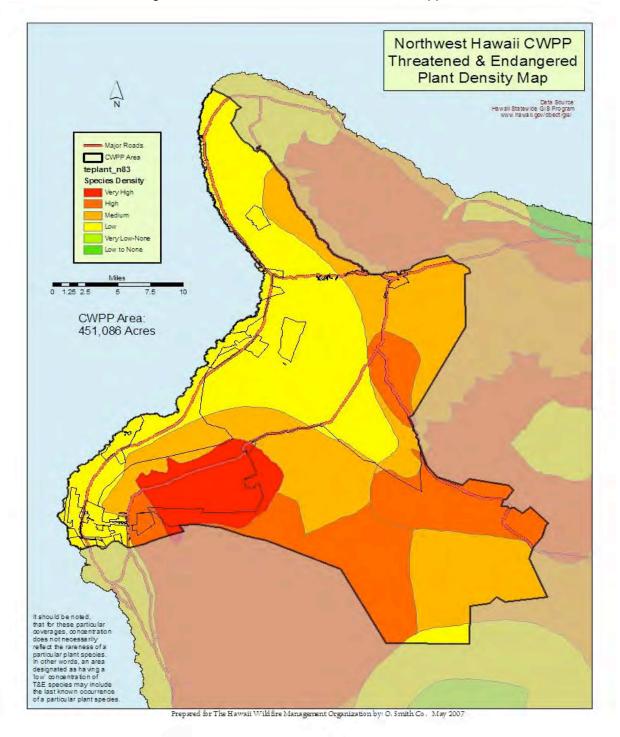


Figure 5: Map depicting endangered and threatened plant densities in Northwest Hawaii. Red zone denotes very high plant density, dark orange denotes high density, light orange is medium density, and yellow is low density of endangered plants.

## Fire History:

Different agencies are responsible for fire suppression around the county, depending on fire location. Hawaii Fire Department is responsible for fire suppression in county residential areas while the State Division of Forestry and Wildlife is responsible for fire suppression on state lands. The Pohakuloa Training Area has an organized fire department that responds to fires on the Army's federal land while the National Park Service responds to fires on Park land. All of these agencies have a Memorandum of Understanding for mutual aid in fire suppression. Each organization maintains separate fire history statistics.

Figure 6, below, is a fire history map for West Hawaii spanning from 1954 – 2005 with graphs depicting fire size and frequency. The graphs within the map can be found in Appendix B.



An August 2005 wildfire that started along Kawaihae Road in Waimea consumed 25,000 acres in West Hawaii and burned south all the way to Waikoloa Village. (Photo Credit: Wayne Ching).



While the Waikoloa fire (above right) was burning, a wildfire started by a roadside vehicle ignited grasslands north of Kohala Ranch and jumped the Akoni Pule Highway, burning more than 1,500 acres. (Photo Credit: Wayne Ching).

The fire history map also illustrates how fuels have been managed in the region. For example, grazing objectives in the Pu'u Wa'a Wa'a area are aimed at fine fuel reduction to minimize the wildfire threat. Wildfires in this area have been infrequent and small and as a result, damage to the dryland forest ecosystem has been less severe than in Pu'uanahulu. Comparatively, grazing was removed in Pu'u Anahulu (adjacent to Pu'u Wa'a Wa'a and separated by a lava flow) in the 1960s and since than, this area has experienced numerous large catastrophic fires that have decimated much of the native dryland habitat.

In the past decade Northwest Hawaii has experienced at least 39 wildfires with 13 of those burning more than

1,200 acres. Average size for all wildland fires within the

CWPP coverage area during the past 50 years is 2,835 acres with a median size of 400 acres. However, northwest Hawaii has experienced some of the state's largest wildfires, including a 1969 fire that burned 45,000 acres and a 2005 wildfire that encompassed an area from Waimea to Waikoloa burning 25,000 acres. In 2005 there were two simultaneous wildfires burning just days apart. The first fire was the large 25,000-acre Waikoloa conflagration and the second fire was the Akoni Pule Highway wildfire that consumed 1,500 acres. These two large wildfires burning in the same region put a tremendous strain on firefighting



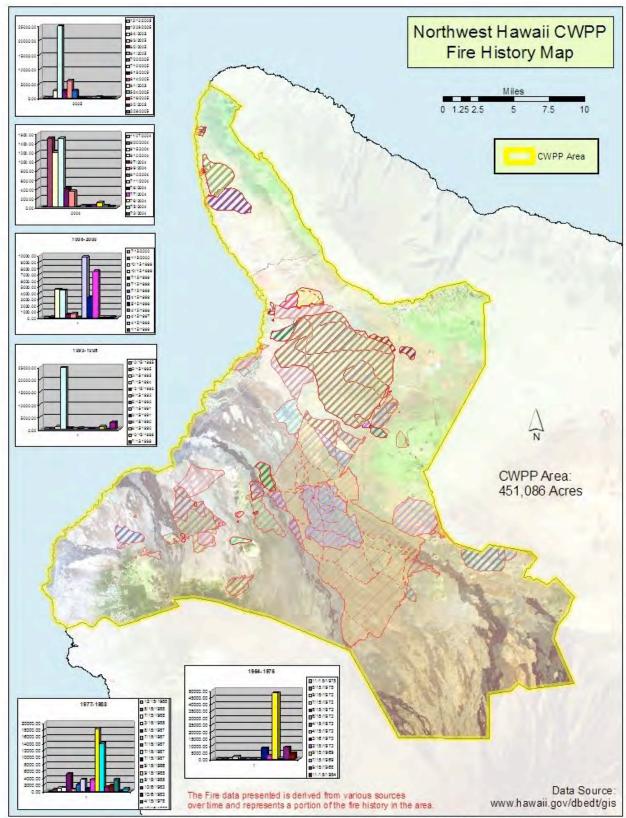
A March 2006 wildfire, caused by a lightening strike, burned more than 300 acres in Pu'uanahulu and the state-owned Pu'u Wa'a Wa'a Forest Reserve. (Photo Credit: Wayne Ching).

resources and in fact, resources from other islands were brought in to assist.

Wildfire ignition or fire starts are from various sources. Vehicular fire starts, such as the Akoni Pule Highway wildfire (where a vehicle was set on fire) are a common cause of fire starts. In many cases, catalytic converters and traffic accidents, account for most of the fire starts related to vehicles, including a 60-acre blaze just north of Pu'u Lani Ranch Estates that was started when a vehicle veered over a cliff and caught fire, igniting nearby brush. Human caused fire starts are also common. Agricultural escape burns, unauthorized residential burning, and arson are some examples of fires attributed to humans. The presence of an arsonist within the Waikoloa/Kohala area is a concern for local firefighters and the community. Hawaii County fire and police departments and the state Forestry and Wildlife Division have created a task force to apprehend the arsonist(s). While natural causes are the least likely sources of wildfire ignition, they do occur. A 300-acre fire in Pu'uanahulu was started by a lightening strike. Below is a chart showing wildfires in the CWPP coverage area from 1954 to 2005. The Hawaii Wildfire Management Organization is currently updating its fire history data. As this report is being written there has been a rash of wildfires in Northwest Hawaii that officials believe were intentionally set. Between January and mid July 2007 more than 14,000 acres burned within the CWPP coverage area.

West Hawaii Fire Data	1954 - 2005			
DATE	ACREAGE	ACREAGE CITY		
12/12/05	25.00 Kailua-Kon			
10/29/05	35.00	Kailua-Kona		
8/4/05	2500.00	Hawi		
8/3/05	25000.00	Waikoloa		
8/2/05	2500.00	Kawaihae		
8/1/05	6000.00	Kamuela		
7/22/05	2500.00	Kamuela		
7/12/05	150.00	Hawi		
6/15/05	100.00	Kamuela		
6/14/05	50.00	Kamuela		
6/1/05	1.00	Hawi		
5/24/05	400.00	Kamuela		
5/18/05	150.00	Hawi		
3/2/05	10.00	Kamuela		
2/28/05	7.00	Kawaihae		
11/27/04	2.50	Kapaau		
9/20/04	1500.00	Kamuela		
9/15/04	1200.00	Kamuela		
9/12/04	1500.00	Kamuela		
9/7/04	400.00	Waikoloa		
9/6/04	350.00	Waikoloa		
8/10/04	5.00	Kamuela		
7/11/04	40.00	Hawi		
7/8/04	40.00	Hawi		
7/7/04	40.00	Hawi		
7/6/04	100.00	Kawaihae		
7/5/04	40.00	Hawi		
7/3/04	20.00	Kamuela		
7/15/00	1.70	Waiki'i		
1/15/00	70.55 S	Saddle Road Junction		
10/15/99	4553.44	Pu'uanahulu		

	<b>July</b> 2007			
10/15/99	4382.84	Waikoloa		
7/15/99	429.93 S	Saddle Road Junction		
7/15/99	595.49	Waiki'i		
7/15/99	4.13 S	Saddle Road Junction		
4/15/99	9758.00			
5/15/98	3287.52	Pu'uanahulu		
4/15/98	7463.78	Waikoloa		
4/15/97	102.27	Hualalai		
4/15/96	113.52	Hualalai		
1/15/96	84.46	Pu'uanahulu		
10/15/95	196.84	Waiki'i		
		Waiki'i		
5/15/95	40.01	Hualalai		
3/15/95	1072.98			
7/15/94	24714.92	Pu'uanahulu		
12/15/93	745.40	Pu'uanahulu		
6/15/93	107.61	Pu'uanahulu		
5/15/93	352.78	Hualalai		
7/15/91	193.78	Puako		
3/15/91	46.28	Pu'uanahulu		
9/15/90	98.00	Puako		
8/15/90	1133.50	Waiki'i		
10/15/89	13.17	Hualalai		
7/15/89	2835.30	Kiholo Mauka		
12/15/88	2.00	Hualalai		
8/15/88	551.21	Pu'uanahulu		
7/15/88	1064.98	Waikoloa		
3/15/88	1160.26	Hualalai		
		Waikoloa		
8/15/87	5234.00	PTA		
7/15/87	676.24	Waikoloa		
7/15/87	1963.48			
7/15/87	3530.81			
7/15/87	794.90			
9/15/86	3486.01			
9/15/85	18291.33	Waikoloa		
9/15/85	13993.35			
10/6/83	1309.11 S	Saddle Road Junction		
10/6/83	1817.41	Waikoloa		
4/15/78	3510.01	PTA		
10/15/77	97.38	PTA		
9/15/77	854.69	PTA		
11/15/75	44.40	Waiki'i		
8/15/75	233.26	Waiki'i		
9/15/73	53.45	PTA		
7/15/73	2211.32	Pu'uanahulu		
6/15/73	27.48	Pu'uanahulu		
6/15/73	53.37	Pu'uanahulu		
4/15/73	190.34	Hualalai		
4/15/73		Hualalai		
	7.78	Kawaihae		
3/16/73	8120.77			
2/15/73	2800.04	Waiki'i		
9/15/69	47974.79	Pu'uanahulu		
7/15/69	984.22	Pu'uanahulu		
9/15/68	8744.35	Pu'uanahulu		
11/15/54	4179.65	Waiki'i		



Prepared for The Hawaii Wildfire Management Organization by: O. Smith Co. May 2007

Figure 6: Fire history map of Northwest Hawaii, showing wildfires in the region from 1954-2005. The imbedded graph charts depict fires in annual ranges by size and can be found in Appendix B.

#### Stakeholders:

Stakeholders are individuals or groups who have a high level of interest in the protection of their assets from wildfire. The CWPP area encompasses lands managed by federal, state, county, and private entities. Contact information for principal government stakeholders is listed below.

#### Federal:

Pohakuloa Training Area (U.S. Army)

Eric Moller
Deputy Fire Chief
USAG-HI, IFSO
Box 4607, Hilo, HI 96720
(808) 969-2441
mollereh@shafter.army.mil



#### **Hawaii Volcanoes National Park**

Joe Molhoek Pacific Island Fire Mgmt. Officer PO Box 52, HNP, HI 96718 (808) 985-6042 Joe\_Molhoek@nps.gov



#### State:

Department of Land and Natural Resources: Division of Forestry and Wildlife

Wayne Ching
State Protection Forester
1151 Punchbowl St., Room 325, Honolulu, HI 96813
(808) 587-4173
Wayne.F.Ching@hawaii.gov



#### County:

**Hawaii Fire Department** 

Fire Chief Darryl Oliveira 25 Aupuni St., Hilo, HI 96720 (808) 981-8394 Hcfdf1@co.hawaii.hi.us



#### **County:**

**Hawaii County Civil Defense** 

Troy Kindred Civil Defense Administrator 920 Ululani St., Hilo, HI 96720 (808) 961-8229 tkindred@co.hawaii.hi.us



#### Wildfire Risk Assessment for Northwest Hawaii:

In 2006, the Hawaii Wildfire Management Organization commissioned the Firewise coordinator to conduct a series of wildfire hazard assessments for a dozen West Hawaii communities, using the Hawaii Wildland Fire Risk and Hazard Severity Assessment based on the Assessment in Appendix A of NFPA 1144, *Standard for Protection of Life and Property from Wildland Fire*. These hazard assessments were conducted to identify the level of wildfire risk for the West Hawaii communities included in this CWPP.

Using a pre-established point system, the Hawaii Wildland Fire Risk and Hazard Severity Assessment is a tool used to determine the level of wildfire risk to a home or community. Points are given regarding overall terrain and location, road width, local area fire history,



HFD personnel, Dr. Kimbal of Puako Community Association, and Earl Spence (far right), a HWMO contractor, view a map of Puako before accompanying the Firewise coordinator in a wildfire hazard assessment of Puako.

prevailing winds and seasonal weather, geographical contours, native vegetation, water availability, location of fire suppression resources, as well as the combustibility of building materials, including the roof, siding, and attached items, such as decks, fencing, or an unit. The combined points in all these categories are added together and the overall risk is determined by whether the score falls in the low-, medium-, high-, or extreme-risk point range. Given the ignitability of individual structures, preponderance of fuels in close proximity to structures, and lack of water, all the communities within Northwest Hawaii, with the exception of Pu'u Kapu, scored in the high-hazard range in the wildfire hazard assessment, while Pu'u Kapu scored in the medium-risk range.

While the Northwest Hawaii region as a whole shares certain common characteristics, the communities within it vary tremendously and deseve separate description in terms of slope, size, and water availablity. Therefore short descriptions excerpted from the wildfire hazard assessments are provided below.

#### Kohala Ranch and Kohala Estates

Kohala Ranch is a developed subdivision in Kohala, Hawaii that spans from the Akoni Pule Highway, near sea level, up to Kohala Mountain Road at the 3,300-foot elevation. It is comprised of 4,000 deeded acres, with lots ranging in size from a half-acre to more than 10 acres. Kahua Ranch borders Kohala Ranch. Cattle and sheep from Kahua and Ponoholo Ranches graze within the Kohala Ranch subdivision and help to reduce fuel load within the community.

The subdivision has underground utilities, paved roads, hydrants, and setbacks. There is one means of ingress and egress at the top and bottom of the subdivision (at Akoni Pule Highway and Kohala Mountain Road). Both entrances have a gate and guard shack with the Akoni Pule entrance staffed 24 hours a day and the Kohala Mountain Road entrance staffed 16 hours a day (unmanned from 10 pm – 6 am). Ala Kahua Road, a paved road on the south east side of the subdivision, leads to the neighboring subdivision of Kohala Estates but there is a locked gate separating the communities. A 12-foot wide equestrian trail with wood fencing on either side extends along the perimeter of the Heathers I section of the subdivision and the trail has been graded for 4-wheel drive vehicles. Several homes within the subdivision have locked gates blocking their driveways.

Kohala Estates is a developed subdivision directly south of and adjacent to Kohala Ranch. Lots were originally sold in 20-acre parcels, but have since been subdivided into 3-acre lots. Kohala Estates, which also starts at Akoni Pule Highway, is ungated and side streets within the subdivision are off Ala Kahua Drive. Since Ala Kahua Drive is gated directly below the volunteer fire station, this leaves the community with one means of ingress and egress from the subdivision.



Kiawewai gulch separates Kohala Ranch and Kohala Estates.

Kohala Estates has paved roads, with hydrants spaced less than 1,000 feet apart. Some utilities are underground and some are above ground. Road signage is metal and reflectorized, however house numbers vary in size and color. There is no organized grazing of animals within Kohala Estates.

Slope within both subdivisions varies between 10 to 20+ percent. Kiawewai gulch runs along the southern boundary of the subdivision between Kohala Ranch and Kohala Estates. Property lines from both subdivisions extend to the middle of the gulch. Kiawewai gulch is a fire hazard due to the kiawe/buffel grass vegetation.

There is a 100,000-gallon water tank on the Kohala Ranch side of the gulch, which feeds all the fire hydrants within Kohala Ranch and Kohala Estates. The tank is pressurized and if there is a loss of electricity, the tank becomes gravity fed. Kohala Ranch and Kohala Estates are not part of the Hawaii County water system. Kohala Ranch Water Company controls and supplies the water for Kohala Ranch, Kohala Estates, Kohala By the Sea, and DHHL Hawaiian Homes Residence Lots subdivisions (the latter subdivisions are just south of Kohala Ranch and Kohala Estates).

## Kohala by the Sea

Kohala By The Sea (KBTS) is a developed gated community directly south of Kohala Estates. KBTS covers approximately 77 acres and the general topography is a gentle slope of 9 percent. However, there is a large gulch that runs through the middle of the community. This gulch is a particular fire hazard because of the kiawe trees and haole koa brush within it.

There are 73 lots within the subdivision with 42 homes either built or under construction. The community has underground utilities, paved roads, hydrants, and setbacks, as well as one functional

point of egress and ingress. There is a paved road on the north side that ties into the adjacent community of Kohala Estates, which can be used as an escape route in case of emergency.

The KBTS community is surrounded and intermixed by bunchgrass, which produces fast moving and intense fire conditions. The strong onshore winds that persist everyday make this community prone to wildfires.

Kohala by the Sea residents, concerned about the threat of wildfire to their community, went through the steps to become the first nationally recognized Firewise Community in Hawaii. They are the only community in Hawaii to earn this distinction and have maintained recognition status for three consecutive years.



Kohala by the Sea residents during a 2005 Firewise community workday. Collaborative mitigation efforts helped the community achieve national recognition as part of the Firewise Communities USA program.

#### Kawaihae

Kawaihae is a community in the North Kohala district of Hawaii along the leeward coast. Akoni Pule Highway runs through the community, which includes a commercial harbor with a shipping terminal and fuel depot; Ka Ilima O Kawaihae Cultural Surf Park; Kawaihae Canoe Club and boat ramp; retail shopping centers and restaurants; Pu'ukohola National Heiau National Historic Site, an Industrial Park, Ke Hale O Kawaihae Transitional Housing, Kawaihae Village, Department of Hawaiian Home Lands Kawaihae Residence Lots, and Ke Hale O Kawaihae.

Ke Hale O Kawaihae is on the mauka side of Akoni Pule Highway, diagonally across from Pu'ukohola National Heiau National Historic Site just south of Kawaihae Harbor. The Kawaihae Industrial Park is three miles north of Ke Hale O Kawaihae, also on the mauka side of Akoni Pule Highway. The DHHL Kawaihae Makai Lots are on the makai side of Akoni Pule Highway across from the Industrial Park with the bulk of the Kawaihae Residence Lots just north of the Industrial Park on the mauka side of the highway.

Ke Hale o Kawaihae is a 24-unit facility that is part of Catholic Charities Transitional Housing Program. The program provides temporary housing to homeless families with children. There are no driveways or roads within this facility as the units are clustered around an unpaved parking lot directly off Akoni Pule Highway. Utilities are above ground along the highway. There is a power station directly south of the units on the same side of the highway. On either side and behind the units are open lands filled with grasses and brush, including fountain grass and kiawe. Units are of post and pier construction with combustible siding and non-combustible roofing.

Kawaihae Residence Lots are part of Hawaiian Home Lands. Congress created *The Hawaiian Homes Commission Act of 1920* as a land trust. The purpose of the Act was the rehabilitation of native Hawaiians, those individuals of not less than one-half Hawaiian blood. The program offered 99-year leases for residential, agricultural, and pastoral homesteads on the islands of Kauai, Oahu, Maui, Molokai, and the island of Hawaii. When Hawaii became the 50<sup>th</sup> state in the U.S., one of the conditions of statehood was that the State of Hawaii would administer this program.

The Makai Lots are directly north of the Kawaihae Canoe Club and across the highway from the Industrial Park. There are 22 house lots in the Makai Lots ranging from 15,000 to 23,489 square-feet. In the Makai Lots, one paved road, Honokoa Street, runs between Akoni Pule Highway and the ocean and accesses Akoni Pule Highway at either end. Utilities are above ground and there are hydrants along the road. Driveways are less than 100 feet long and at least 12 feet wide with 15-feet vertical clearance. There are thick groves of kiawe trees on the makai side of the highway. In addition to these Makai Lots there are 3 more house lots across from the harbor.

The 196 lots in the Residence Lots range between one-half acre to an acre in size. They have above ground utilities, paved roads, hydrants spaced less than 1,000 feet apart, and setbacks. Kalo'olo'o Drive, which starts at Akoni Puli Highway, is the main road in the Kawaihae Residence Lots, with side streets that dead end or loop around off of this main road. Road signage is metal and reflectorized, however individual house numbering is spotty to nonexistent. Driveway lengths vary in the Residence Lots, those that are shorter (less than 100 feet) tend to be paved with concrete, while longer driveways tend to be unpaved. Driveways are at least 12 feet wide with 15-feet vertical clearance. Only a few homes within the Residence Lots have locked gates blocking their driveways.

Slope in the community varies between 10 to 20+ percent. The Transitional Housing and Makai Lots are flat at or near sea level. The Industrial Park is on a slight hill above the Makai Lots. There are rolling hills throughout the Residence Lots with Kalo'olo'o Drive on a steep incline. There are gulches run to

the north and south of the Residence Lots. These gulches are a fire hazard due to the grasses and kiawe trees growing within them.

The Residence Lots are not part of the Hawaii County water system. A single company controls the water for Kohala Ranch, Kohala Estates, Kohala By the Sea, and Hawaiian Home House lots.

Kawaihae Village is just mauka of the intersection of Queen Kaahumanu Highway and Kawaihae Road. The village complex includes rental housing used by Mauna Kea Observatories for their employees.

Much of the land area owned by Queen Emma Lands on the north side of the Kawaihae Road, although not highly suitable for grazing, was fenced and the Ranch grazes this area to reduce the amount of fire fuel that could enhance wildfires. This grazing project is a collaborative effort, including Mauna Kea Soils and Water Conservation Services, Parker Ranch, Queen Emma Lands, and the State Department of Health.

#### Anekona Estates and Kanehoa in Waimea

Anekona Estates and Kanehoa are developed adjoining subdivisions on the south side of Kawaihae Road at the 1,800-foot elevation in Waimea. The Kanehoa subdivision has 44 homes with two empty lots. Lots in Kanehoa were originally 5 acres in size, although some have been subdivided into 2.5-acre lots. Several lots have two houses on property, which are considered condominiums by the Kanehoa Homeowners Association. The majority of homes are owner occupied. Lots in Anekona Estates appear to be at least a half-acre to acre in size.

Anekona Estates and Kanehoa subdivisions have underground utilities, paved roads, hydrants, and setbacks. There is a drainage ditch that separates the Anekona Estates and Kanehoa subdivisions.

Road widths within Anekona Estates and Kanehoa are 20 feet within the subdivisions. Kanehoa Homeowners Association is responsible for mowing the road shoulders within its subdivision, and schedules mowing according to rainfall. The majority of driveways within Anekona Estates are paved and several are gated. House numbering within Anekona Estates is inconsistent: varying in size, some are rusty and would be difficult to see at night or in smoky conditions.

Ouli Street is the only road in the Kanehoa subdivision. Ungated, Ouli Street exits onto Kawaihae Road and dead ends at the Waimea end of the subdivision with a small turnaround. There are road shoulders on either side of Ouli Street. There are two means of egress from Anekona Estates: Kanehoa Street and Anekona Street. Kanehoa Street exits onto Kawaihae Road and dead ends with no turn around space at a road barrier blocking entrance to Ouli Ekahi subdivision. Anekona Street exits onto Kawaihae Road where there is a gate, and merges into Kanehoa Street at the other end. Several homes within Anekona and Kanehoa subdivisions have locked gates blocking their driveways. There is road signage in Kanehoa but there is no street signage for side roads in Anekona Estates. House numbers vary in size and color.

There are gently rolling hills within both subdivisions and slope varies between 0 to 10 percent. Some houses are built on the top of hills while others are on flat land. Behind the subdivision is open hilly grasslands extending for several miles to the south to Waikoloa. There are open areas within both subdivisions with tall grasses.

Hydrants, spaced 1,000-feet apart within both subdivisions, are supplied by the Hawaii County Department of Water Supply (DWS). A storage tank for the county water system is located on Kawaihae Road at the 1,800-foot elevation near the Kanehoa subdivision. The tank is maintained by the DWS. Kanehoa subdivision has its own agricultural water system for irrigation. Three reservoirs are

located at the top of the subdivision and those residents that pay to use the reservoir can use this water. Residents within Kanehoa are oriented towards green growth for fire safety. There is a stream that runs through the subdivision through a series of ditches that runs sporadically and is available to all homeowners. This is in addition to the above-mentioned reservoirs.

Directly south of Anekona Estates is Ouli Ekahi, an affordable rental project of 33 units managed by the County of Hawaii (Housing and Community Development Corporation of Hawaii). There is a combination of houses and cottages. It has one road in and out of the subdivision with side streets at the end of the main entrance road. There are utilities above ground along the entrance road. Ouli Ekahi is separated from Anekona Estates by a road barrier. Lots are considerably smaller than Anekona or Kanehoa, averaging 10,000-square feet. Houses in Ouli Ekahi have metal roofing and combustible (wood) siding. Driveways are typically 12 feet wide with 15-foot vertical clearance. Several homes have fences, although the fences for the most part are non-combustible, i.e. of rock or metal with only one or



House in Kanehoa subdivision. Built atop a slight hill, the front yard is covered in invasive grasses, a potential wildfire hazard.

two fences composed of wood. Most homes have defensible space because they lack vegetation.

In addition to area fuel load, strong winds, and minimal rainfall, there is an additional threat to these subdivisions. According to fire officials there is unexploded ordinance (UXO) in Waimea Anekona Estates, mostly small size mortar rounds and bullets. Some homes are built on unexploded ordinance. There have been explosions from UXO in residential areas during past wild fires. Per the Fire Chief's directive, no fire suppression field operations are allowed in designated UXO areas for safety

reasons. It's believed there are UXO large enough to be fatal to dozer operators in the UXO areas.

Homes in all three subdivisions have Class A roofs, however some houses have wood siding and/or lanais, while others have non-combustible siding and/or lanais. Houses vary between post and pier and concrete slab construction. Some lots have defensible space around the house, while others have grasses growing right up to the house. Since Ouli Street is the only means of egress for many residents in Kanehoa, evacuation of residents and response by fire fighting personnel may be compromised if smoke or flames impede road access. According to Hawaii Fire Department personnel, some of the houses along the highway in Kanehoa are at risk because if a fire began along the highway, the wind would blow flames towards the houses.

#### Pu'u Kapu

Pu'u Kapu is a Department of Hawaiian Home Lands community in Waimea, on either side of Mamalahoa Highway in the South Kohala District covering an area of 11,949 acres. Pu'u Kapu I, on the Kona side of Mamalahoa Highway, is comprised of three distinct separate areas: Kuhio Village subdivision off Kamamalu Road, which contains 121 house lots; Farm lots, of which there are 75; and 204 Pastoral lots. Pu'u Kapu II is on the Kohala side of Mamalahoa Highway and borders the Kohala Forest. The information below focuses on Pu'u Kapu I.

House lots in Kuhio Village range from 10,000 square feet to an acre in size. Driveways in the subdivision are typically less than 100 feet, and few, if any, have turnarounds large enough for fire engine apparatus. Several driveways are gated or fenced. Driveways are typically at least 12 feet wide with 15 feet vertical clearance. House numbering is inconsistent and in many cases nonexistent. The majority of homes have metal roofs and wood siding. Roads are paved and there are multiple means to access Mamalahoa Highway, the main road through the Waimea community. Fire hydrants are spaced

throughout Kuhio Village subdivision. Utilities are above ground. Hawaii County is responsible for the maintenance and repair of roadways and shoulders in Kuhio Village.

Pu'u Kapu Farm lots are between Kuhio Village House lots and the Pastoral lots and range from 1.5 acres to 30 acres in size. The majority of the road system is built to county standards, with the exception of the partially paved substandard area on Kahilu Road that merges into Mana Road. There is more than one road to access the farm lots from Mamalahoa Highway. Some of the roads in the Farm lots area are paved single lane roads and some are unpaved dirt roads. Hawaii County is responsible for the maintenance and repair of roadways and shoulders in the Farm lots. Driveways tend to be longer than 300 feet and several are gated or fenced. House numbering is inconsistent or nonexistent. As in Kuhio Village, houses in the Farm lots tend to be constructed with metal roofs and combustible siding. Vegetation is denser in the Farm lots than in Kuhio Village House lots and some properties have windbreaks of eucalyptus or pine trees. Several lot owners raise horses, sheep, and/or goats. Fire hydrants are spaced throughout the farm lots and utilities are above ground. There are several active commercial agricultural operations in the farm lots, which are well irrigated.

The first phase of the Pu'u Kapu I pastoral lot leases were awarded in 1952 with the second phase being awarded in 1990. These lots, which range from 10 – 300 acres in size, are furthest away from Mamalahoa Highway and the Waimea fire station. Fire Road 7, an unpaved dirt road less than 24 feet wide that has access off of Mana Road, and Poliahu Road, a paved road 20 feet wide, are the main access roads to the Pastoral lots, with several side roads connecting to Fire Road 7. Access to DHHL Pastoral lots is gated on both Poliahu Road, shortly after the gate the road changes from paved to unpaved, and at the intersection of Mana Road and Fire Road 7. At the present time the gates to the Pastoral lots are unlocked.

Several Pastoral lot owners raise horses, cattle, goats, and/or sheep. Driveways within Pastoral lots are typically longer than 300 feet with room to stage firefighting apparatus. House numbering is not common in the Pastoral lots. With the exception of a few of the 100-acre lots, most people do not have access to electricity with homesteaders relying on generator, solar, or wind power. DHHL, via Sandwich Isle Communications, installed an underground fiber optic system with the capability of running underground lines should electricity become available. DHHL is responsible for maintaining the roads in the Pastoral lots. The agency does not mow the road shoulders.





Landowners in the Pu'u Kapu Pastoral lots graze cattle, goats, sheep, and/or horses, which helps to reduce fire fuel load (photo on right). However, not all lot owners manage their grazing to reduce fuels (photo on left).

There are no fire hydrants in Pu'u Kapu Pastoral lots. County potable water is available to a limited number of lots via a 4-inch main line. All lots awarded in 1952 have water via this 4-inch line. There is a Department of Water Supply 12,000-gallon tank on Fire Road 11 specifically for fire department use.

The Pu'u Kapu Pastoral Water Group has a 10,000-gallon tank opposite the 12,000-gallon tank near lot #78. There are two water meters near lots #15 and #20 that supply water to various homesteads. About 40 lots have their own water tanks that are fed through these meters with the tanks serving as the main source to individual lots and for fire protection. The majority of the lots issued in 1990 rely on catchment water. HWMO has installed a 5,000-gallon helicopter dip tank for the Pu'u Kapu community to serve as an additional water source for firefighting suppression.

For the most part, the community is on flat land, graded at less than 5 percent. The community experiences offshore winds in the morning and onshore winds in the afternoon. Normal trade winds blow north to south, although the area experiences strong, dry winds.

#### Puako

Puako is a developed community on the makai side of Queen Kaahumanu Highway in the South Kohala District. There are 150 homes in the Puako community with a mix of older (30-50 years old) and newer homes, incorporating varying degrees of fire-resistant construction materials. For instance, some of the older homes have wood shake roofs. Roughly one-third of the homes are owner occupied, one-third are long-term rentals, and one-third are vacation rentals. Driveways in Puako are typically less than 300 feet, and few, if any, have turnarounds large enough for fire engine apparatus. House numbering within Puako is inconsistent. While some homes have fire-resistant roofing and siding, others have wood shake roofs and wood siding. Many homes do not have defensible space around their property.





Homes in Puako range from older cottages to new, much larger models.

One road, Puako Beach Road, is a paved road less than 24 feet in width and is the main means of ingress and egress from the community. A secondary emergency access road, which is unpaved and can handle two-wheel drive vehicles traveling 25 miles per hour, is located behind the Catholic Church on the mauka side of Puako Beach Road and is locked and gated. Fire hydrants in Puako are less than 1,000 feet apart.

For the most part the community is on flat land, graded at less than 5 percent, although the terrain is at a slope at the transfer station and at the main entrance to Puako at Queen Kaahumanu Highway.

There is a kiawe forest running along the mauka boundary of the community from Queen Kaahumanu Highway down towards the community.

The community experiences offshore winds in the morning and onshore winds in the afternoon. Normal trade winds blow north to south, although the area experiences strong, dry winds.



The 100-foot fuel break on the mauka side of the Puako community created in 2003.

In 2003, the Hawaii Wildfire Management Organization provided technical assistance in the planning and creation of a 100-foot wide fuel break, which runs along the mauka side of the community from Hokuloa Church to the end of the subdivision lots. In 2004, HWMO worked with the Puako Community Association (PCA) to reimburse them for maintenance of the fuel break. PCA and the Puako community is working on several wildfire mitigation measures, including the maintenance of access lanes between private lots to enhance fire suppression efforts, increasing the width of the community fuel break to 300 feet and maintaining it annually, establishing a secondary emergency access routes from community through the Maui Lani resort, creating buffer zone around petroglyph areas.

and enhancing defensible space around individual properties.

#### Waikoloa

Waikoloa Village is a developed community encompassing four square miles or 2,560 acres, between Queen Kaahumanu Highway and Mamalahoa Highway on Hawaii County's leeward coast. Waikoloa Village contains more than 2,700 homes, condominiums, and apartment units; a 122-acre golf course; a recreational complex; tennis courts and swimming pool; schools; churches; a shopping center and offices; as well as two small community parks. Waikoloa Village is surrounded by miles of open land filled with non-native vegetation, such as fountain grass.

There has been a sizable increase in development in recent years, with additional condominium complexes and subdivisions built within the community. For example, in 2006, developers Castle and Cook broke ground for the first phase of constructing 54 single-family homes and 175 condos and plans to develop another 520 additional condos and homes in the future. There are also plans for 1,200 affordable housing units to be built, in addition to numerous empty lots within the Village that may be built upon at any time. House lot sizes in Waikoloa Village range from 12,000-square-feet to 18,000-square-feet, with the 12,000-square-foot size being the norm. Driveways are less than 100 feet long with no turnaround space for fire apparatus, and several are less than 12 feet wide with 15-foot vertical clearance. The majority of homes are owner-occupied although some are used as vacation rentals. Road signage within the Village is metal and reflectorized. House numbers are displayed on mailboxes and painted on curbsides in front of homes.

The community has underground utilities, paved roads, hydrants, and setbacks. Waikoloa Road, which runs east west from Queen Kaahumanu Highway at sea level up to Mamalahoa Highway, is the main means of ingress and egress to the community. Waikoloa Road is a two-lane paved road greater than 24 feet wide. Roads within the Village are paved with some as much as 40 feet wide. Paniolo Avenue, a major thoroughfare through the community, is four lanes wide. During previous fires, the community had only one

means of ingress and egress, which severely impacted the evacuation of thousands of residents. To address this concern, an emergency access road was recently built providing the community with an alternative means of egress



An emergency access road leading from Waikoloa Village to Queen Kaahumanu Highway was recently built to provide additional egress during wildfire emergencies.

in case of wildfire. The unpaved road, composed of compacted gravel, runs from Hulu Street, in a newly built part of western Waikoloa Village down to Queen Kaahumanu Highway. The road is gated and the fire department has an emergency access key.

Slope within the community varies between 0 to 20+ percent with rolling hills throughout the Village. There are gulches within the community filled with kiawe trees. Gulches can channel fire and kiawe trees are known to carry fire and create embers that can be easily carried onto residential properties. During a 2003 fire, the gulch next to the Baptist church carried fire through the community.

Water to fire hydrants, as well as residential and commercial properties within the Village is supplied by Hawaii County Department of Water Supply.

#### Pu'uanahulu

Pu'uanahulu is a community in the North Kona District, along the Mamalahoa Highway at the 2,200-foot elevation 18 miles north of Kona and 19 miles south of Waimea. The only road through the community, Mamalahoa Highway, runs northeast from Kona to Waimea. The community is composed of several houses along the highway; a church; a community complex, including a community center, equestrian ring, and volunteer fire station; a golf course, and the gated community of Pu'u Lani Ranch Estates (PLRE). The Baptist church is considered a historical landmark. Pu'u Wa'a Wa'a Ranch is directly south of the community.

The Pu'u Wa'a Wa'a ahupua'a, directly south of Pu'uanahulu, contains more than 36,000 acres of state land and is an area rich in native Hawaiian plants and



The Baptist Church in Pu'uanahulu, on Mamalahoa Highway, is considered a historical landmark.

animals. At one time it was a Native Hawaiian dryland forest, but wildfires and grazing have destroyed much of the forest.

Houses along the highway have been established for at least 100 years. Pu'u Lani Ranch Estates is a gated community developed within the past 20 years. When approaching Pu'uanahulu from Kona on Mamalahoa Highway, there is a steep curve at the base of the ridge by Pu'u Wa'a Wa'a Ranch with the road winding around curves until the top of the hill at which is the entrance to PLRE and the Big Island

Country Club. All the above-mentioned homes and enterprises are between the base of the ridge and the top of the hill.

Homes along the highway have above ground utilities, hydrants and setbacks. Mamalahoa Highway is the only means of ingress and egress from the community. The Big Island Country Club is behind the homes on the makai side of the highway and PLRE is behind the homes on the mauka side of the highway. Some landowners along the highway graze goats and/or horses on their property.

Pu'u Lani Ranch Estates is a developed subdivision, the entrance of which is on Mamalahoa Highway. Built in phases since 1986, there are more than 146 lots in



Typical house in Pu'u Lani Ranch Estates. This house has defensible space, although not all homes in the subdivision do.

the subdivision, and as of February 2007 there were 72 houses built. Lots are a minimum of one-acre parcels, with some lots being two acres in size. Within Pu'u Lani Ranch Estates there are several vacant lots with overgrown brush, many owned by mainland or international investors. Within PLRE there is a community clubhouse, tennis courts, and an equestrian facilities. The subdivision has underground utilities, paved roads greater than 20 feet in width, hydrants, and setbacks. There is one road for ingress and egress from the subdivision, which is gated. Several homes within the subdivision have locked gates blocking their driveways. Road signage is metal and reflectorized, however house numbers vary in size and color.

Driveways in PLRE must be paved using asphalt or concrete, or crushed. Driveways in PLRE tend to be less than 100 feet long, while driveways of homes along the highway tend to be longer and curved.

Diagonally across the highway from PLRE (on the makai side) is the Big Island Country Club, which includes a golf course, clubhouse, and undeveloped areas. Lynch Investments owns 400 acres and The Big Island Country Club owns the golf course, which is more than 100 acres.

There is one main road in and out of the golf course. A dirt road runs along the backside or makai boundary of the golf course, through the maintenance area connecting to Mamalahoa Highway. This road could be used as a secondary means of egress in case of emergency. Beyond the boundary of the golf course are grass filled rolling hills containing more than 3,000 acres of state land.

The unmaintained areas within the golf course contain 105 house lots that are slated for high-end residential construction. Lynch Investments owns these house lots and is moving forward in the construction permit process.

Within the PLRE subdivision slope is less than 20 percent. However those homes along the ridge are at a much higher risk from wildfire since the slope is nearly 100 percent in some places and is covered with high intensity fuels. Homes along the ridge are set back more than 30 feet from the slope. The steep ridge is covered with fountain grass, a high-intensity burning fuel, as well as silver oak, which is easily ignitable due to oily resins, and kiawe, which is known for having a long burn time. Firewise community workdays have been held in the past to decrease the fuel load at the base of the ridge to reduce wildfire risk from vehicle accidents.

Pu'uanahulu, including PLRE, is not part of the Hawaii County water system. The community came together several years ago to purchase the water system supplying the area and formed their own water company, Napu'u Water Inc. Two wells supply the community: one well at the PLRE clubhouse and one well at Pu'u Wa'a Wa'a ranch. Area residents must pay for this water, which is expensive. Because Napu'u Water Inc.'s predecessor supplied subsidized water for grazing in the area; grazers now pay premium prices for water. This may impact the viability of grazing, which will have an impact on reducing fuels in the area.

At the Big Island Country Club the hydrants within the golf course are not active (hydrants are the responsibility of Lynch Investments). Of Big Island Country Club's two wells, one is working and one is currently under repair.

#### North Kona: Hina Lani, Kona Palisades, Kealakehe

There are several miles of open grass lands south of Pu'uanahulu and north of Kona. The subdivisions of Kealakehe, Kona Palisaides, and Hina Lani are south of the grasslands and increase in proximity to the urban center of Kailua-Kona. While the wildfire risk is slightly lower in this region, due to increased industrial and residential development, it is still in the wildland urban interface. The area was originally

dryland forest, and there is still native flaura in the area, in addition to cultural sites, including refuge caves. The above communities span between Mamalahoa Highway and Queen Kaahumanu Highway.

Winds are typically north to north east trade winds averaging 5 – 15 mph, although the area does experience strong south winds on occasion. While homes in these subdivisions are generally built on flat land, the communities themselvves are built on steep grade, particularly Kona Palisades, which runds from 1,500 foot elevation to sea level in the span of less than four miles.

House lots are smaller in size (10,000 – 15,000 square feet) than the more rural areas to the north. Driveways are also shorter, genreally only 50 to 100 feet in length, with no turnaround. Driveways are typically 12 feet wide with 15 feet of vertical clearance. Almost all homes in these subdivisions have non combustible roofing, although many have combustible siding and/or lanais. Houses vary in level of defensible space, with many homes using gravel and landscaping to create



Houses in subdivisions in North Kona, such as the ones in Kealakehe, above, tend to be closer together than other communities.

defensible space. However, those homes closest to undeveloped areas have kiawe growing in close proximity to the homes.

## **Community Assets at Risk:**

Assets at risk are valued resources that can be damaged or destroyed by wildfire. In addition to ensuring firefighter safety and protecting residents and visitors, the following assets warrant consideration in pre-incident planning: watersheds; forest reserves; wildlife; scenic, cultural, and archeological sites; ranchlands; and structures. The following were identified as valued resources within Northwest Hawaii that would be adversely affected by wildfire.

Commercial / community resources:

Resorts, shopping centers, schools, community centers, churches, restaurants, industrial parks, and retail establishments.

Natural / Cultural Resources:

Pu'ukohola Heiau National Historic Site, Puako Petroglyph Archeological Preserve, Lapakahi State Historical Park, county parks and beaches including Hapuna Beach State Recreation Area, Wailea Bay, Spencer Beach Park, Pu'u Wa'a Wa'a State Wildlife Preserve, as well as native dryland forest, rare and endangered plants and animals, and cultural and archeological features, such as refuge caves. Importantly, the North Kohala coastline has the most numerous intact archeological sites in the state.

Houses and residences are at risk to wildfire in Northwest Hawaii. Overgrown vegetation close to homes and an increase of non-native high-intensity plants was found in every northwest Hawaii community. Northwest Hawaii as a whole has experienced tremendous development in recent years. Waikoloa Village already contains 2,700 single-family houses, condominiums, and apartment units and there are plans for nearly 2,000 additional homes and condominiums. New subsdivisions are being built on either side of Hina Lani in North Kona. Many new residents are from other parts of the United States and unfamiliar with the wildfire risks of Hawaii communities.

The majority of homes within residential areas in Northwest Hawaii have Class A roofing, however, several homes can be found in almost every subdivision with wood shake roofs. Many homes in West

side communities also have combustible siding and/or lanais (decks). Homes vary widely in defensible space regardless of socio-economic background, with lava serving as a natural fuel break on some lots and vegetation growing close to the home on other lots. Few driveways have turnaround access for emergency vehicles.

## **Community Concerns for West Hawaii:**

Community meetings specifically on the CWPP process held in May 2007 with community members and fire agencies identified the most pressing fire concerns in Northwest Hawaii. They include, in order of priority:

- 1. Insufficient water infrastructure to adequately and quickly suppress wildfires;
- 2. Inadequate fire suppression resources, such as vehicles;
- 3. Fuel load along roadsides, in community open areas, and individual homes;
- 4. Regional and local planning and development standards that do not require communities' and subdivision designs to consider and/or mitigate fire risk
  - 4 a. Structures' design, materials, and placement and landscaping that promotes or does not mitigate fire risk;
- 5. Community egress and firefighting vehicle ingress during a wildfire;
  - 5a. Identification of evacuation route roads within subdivisions;
- 6. Lack of emergency access staging areas within subdivisions for evacuation purposes;
- 7. Need to reduce and/or control invasive species that possess inherent fire or ignition properties;
- 8. Arson:
- 7. Need to Increase/integrate communication equipment between state, federal, and county agencies; and
- 9. Lack of public awareness of the wildfire threat;
  - 9a. Need for awareness regarding restricting vehicle access and/or those vehicles with catalytic converters.

#### Recommended Actions for Northwest Hawaii:

Based on identified community concerns, the following recommendations are made to reduce the wildfire threat in Northwest Hawaii. The implementation of a multi-modal approach will increase firefighting efficiency, reduce fire fuels, and improve community and firefighter safety. Mitigation measures to reduce wildfire risk and/or impact in Northwest Hawaii include in order of priority:

- 1. Installation of pre-staged static water and helicopter dip tanks;
- 2. Acquisition of adequate resources for first responders, including off road tankers;
- 3. Reduction of fuel load and/or appropriate conversion of fuels along road sides, in community open areas, and individual homes. Appropriate conversion would include transition to vegetation with low ignition potential and low ability to carry fire, especially native plants;
- 4. Creation of development standards and community planning that requires the mitigation of wildfire risks at the regional, community/subdivision, and individual structure levels;
- 5. Creation/improvement of secondary access roads for those communities with only one means of ingress/egress; identification of evacuation route roads within subdivisions;
- 6. Development of emergency staging areas within communities and promoting awareness of such areas within the community, including holding mock disaster drills;
- 7. Reduction and/or control of invasive species that increase fire risk and, where appropriate, conversion to vegetation as described in priority number three;

- 8. Continued fire prevention education and outreach; including arson prevention education and the development of a fire danger rating system.
- 9. Integration of current and future communication equipment utilized by federal, state, and county fire suppression personnel to increase effective firefighting response.

Based on the results of the community risk assessment, priority ratings have been selected for Northwest Hawaii and areas of community importance. The community recommendations for the type and method of treatment for the surrounding vegetation are listed in the following table.

Community, structure or area at risk	Type of Treatment	Method of Treatment	Overall Priority
Kawaihae	Mechanical	Need for additional pre- staged static water and helicopter dip tanks	Very High
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Mechanical / Chemical / Hand Labor	Reduction of fuel load along roadsides, community open areas, and individual homes	Very High
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Mechanical	Acquisition of adequate resources for first responders, including off road tankers	High
Kohala by the Sea, Waimea Anekona, Puako, Pu'u Lani Ranch Estates	Mechanical / Chemical / Hand Labor	Creation of secondary emergency ingress/egress roads	High
Kohala, Pu'u Kapu, Waikoloa, Pu'u Lani Ranch Estates	Mechanical	Street signage identifying evacuation routes	High
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Mechanical	Development of emergency staging areas within communities, promoting awareness of such areas within the community, including holding mock disaster drills	High
Kohala, Kawaihae, Pu'u Kapu, Waimea,	Mechanical / Chemical / Hand Labor	Reduction and/or control of invasive species	High

		ly 2007	
Puako, Waikoloa, Pu'uanahulu, North Kona			
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Public Education and Outreach	Continued fire prevention education and outreach, including arson prevention education	Medium
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Mechanical / Political	Increase effective integrated communication between federal, state, and county fire suppression agencies	Medium

Community organizations, federal agencies, and private landowners in Northwest Hawaii were invited to submit projects that provide protection and reduce wildfire risk. The following table displays a list of projects based on recommendations from community and fire-related organizations. HWMO intends to assess the progress annually and invite agencies and landowners to submit projects that provide community protection.

Community, structure, or area at risk	Project	Agency	Funding Needs	Timetable	Community Recommen dation
Kawaihae, leeward N Kohala coast, Pu'uanahulu; S Waimea, Pu'u Wa'a Wa'a, Waikoloa	Installation of pre-staged static water and helicopter dip tanks	Multiple Agencies: federal, state, county, and private	Cooperative Funding \$128,000	2008 - 2009	Yes
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Reduction and/or conversion of fuel load along roadsides, community open areas, and individual homes	Multiple Agencies: county	Cooperative Funding \$850,000	2008 - 20012	Yes
All communities and areas in the CWPP	Creation of development standards and community	Multiple Agencies: county and state	Cooperative Funding \$150,000 for outreach, any needed	2008-2009	

T	T	July 2		1	1
planning area	planning that requires the mitigation of wildfire risks		impact studies and education		
Kohala by the Sea, Waimea Anekona, Puako, Pu'u Lani Ranch Estates	Creation of secondary emergency ingress/egress roads	Multiple Agencies: federal, state, county, and private	Cooperative Funding \$750,000 if environment- al assess- ments required	2008 - 2010	Yes
Kohala, Pu'u Kapu, Waikoloa, Pu'u Lani Ranch Estates	Street signage identifying evacuation routes	Multiple Agencies: federal, state, county, and private	Cooperative Funding \$50,000	2008 - 2012	Yes
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Development of emergency staging areas within communities, promoting awareness of such areas within the community, including holding mock disaster drills	Multiple agencies: private	Cooperative Funding \$33,000 for planning and outreach	2008 - 20010	Yes
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Reduction, control, and or conversion of invasive species	Multiple Agencies: federal, state, county, and private	Cooperative Funding \$1,500,000 includes maintenance, grazing, and conversion projects	2008 - 2012	Yes
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Continued fire prevention education and outreach, including arson prevention education	Multiple agencies: federal, state, county, and private	Cooperative Funding \$30,000	2008 - 2012	Yes
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako,	Increased effective integrated communication between federal, state,	Multiple agencies	Cooperative Funding	2008 - 20011	Yes

Waikoloa,	and county fire		
Pu'uanahulu,	suppression		
North Kona	agencies		

## Installation of pre-staged static water and helicopter dip tanks

Lack of water for fire suppression was identified as one of the most important challenges facing Northwest Hawaii communities. Pre-staged static water and helicopter dip tanks will greatly increase effective fire suppression and firefighting efficiency.

## Acquisition of adequate fire suppression resources

Acquisition of additional fire suppression vehicles, particularly smaller off-road vehicles, may help fire fighting personnel reach remote fires quicker.

#### Reduction and/or appropriate conversion of fuel load

Reducing vegetation or appropriately converting fuels to species with low ignition potential in the vicinity of valued resources (houses, churches, community centers, cultural resources), in community common areas, and along road sides and fuel breaks will decrease fire risk to important resources and improve fire suppression capabilities. Whenever possible, fuels conversion should incorporate native plants.

**Development standards and community planning that requires the mitigation of wildfire risks**Adopting development standards and community plans that mitigate wildfire risk will prevent many of the problems that set the stage for loss during fires and will greatly assist in suppression efforts and maximizing responder safety.

## **Creation / improvement of secondary access roads**

Creation or improvement of secondary access roads to provide emergency egress should be pursued, secured, and improved where appropriate. Other secondary roads that may be used for fire suppression activities should be clearly signed and maintained.

In order to remain effective, the secondary emergency egress roads must be maintained on a regular basis. Funding should be secured to ensure that the roads are maintained at least twice a year. The organization that is determined to be responsible for the access roads may want to consider the purchase of a dozer or other equipment to maintain the roads.

Also, evacuation routes should be clearly identified within Northwest Hawaii subdivisions with signage posted marking these roads for express egress in case of emergency.

## Development of emergency staging areas within communities

Recognizing that evacuation may not always be possible during a wildfire, community association and/or neighborhood groups may want to develop emergency staging areas within their community for times when evacuation is not possible. Once these staging areas are identified, communities should promote awareness of such areas within the community, as well as hold periodic mock disaster drills.

#### Reduction, control, and/or conversion of invasive species

Invasive grasses, such as molasses grass and fountain grass are high-intensity burning fuels that carry fire to other fuels. The ability of fountain grass to establish on barren lava flows compromises natural fire breaks for use by fire agencies. Proactive measures should be taken to mitigate the growth of fire fuels on these natural fuel breaks. Current strategies to address fine fuel build-up along roadsides should be continued, including developing vegetated fuel break corridors consisting of plants less likely to ignite or carry fire with an emphasis on native plants. It is recommended that community associations

in Northwest Hawaii adopt CCRs that address fire fuels build-up within their community. It is also strongly recommended that outreach efforts include alerting residents and developers to the wildfire risk caused by invasive grasses and ways to prevent their spread. Periodic inspection of the each home site and sanitation strategies should be suggested by the homeowners associations. Landscaping with fire resistant plant species and especially native plant species should be recommended by the homeowners associations.

## **Continued fire prevention education**

Fire agencies in Hawaii County and the Hawaii Wildfire Management Organization have partnered with Firewise to promote community wildland fire awareness in wildland urban interface communities. The objective is to increase overall awareness of fire hazard issues that affect residents within the wildland urban interface. While a Firewise coordinator has provided much needed outreach in the community, funding for such a position has been intermittent. Stable funding for an outreach coordinator should be developed to ensure consistent fire prevention outreach. With a continued influx of residents from other parts of the United States who are unaware of Northwest Hawaii's unique fire risks, it is crucial to continue a comprehensive fire education and outreach campaign. This program should consist of the following:

- a. Continued development and coordination of community meetings and outreach events. Coordination with other community groups, such as the local disaster preparedness committee and civic organizations, to provide wildland fire safety information on defensible space and fire-resistant Firewise building materials. Provide outreach at community events.
- b. Develop educational materials specific to community fire threat and continue outreach in local publications. Continued outreach is needed with large numbers of new residents moving into the area.
- c. Development of fire prevention outreach materials, including TV and radio public service announcements, posters, and handouts.
- d. Development of arson prevention outreach materials, including TV and radio public service announcements, posters, and handouts.
- e. Creation and promotion of a systematic fire danger rating system. Such a system has been in development for a couple of years and when finalized the fire danger rating system should be promoted in Northwest Hawaii, so residents know when fire hazards within their community are at their highest.

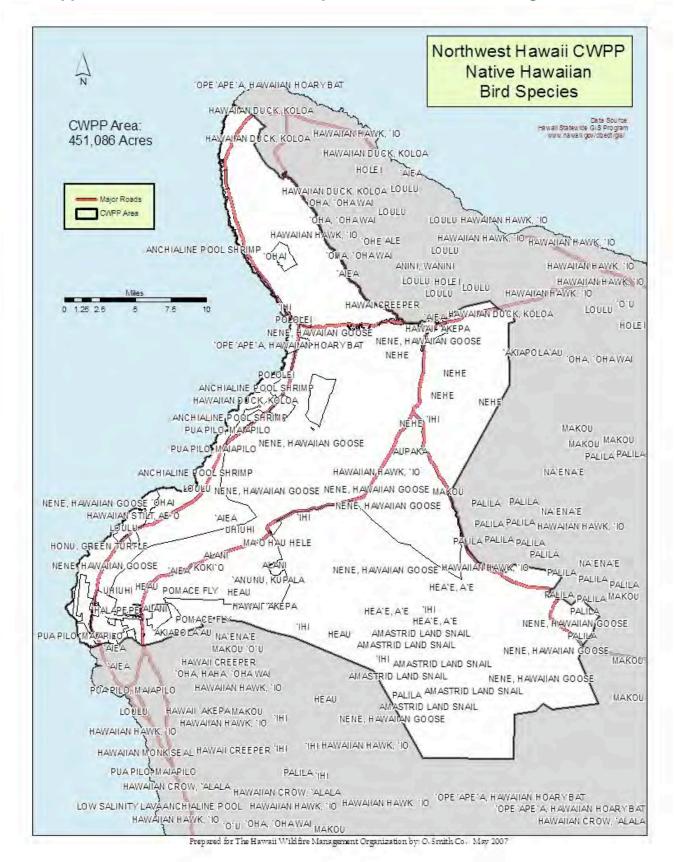
Increased effective communication between emergency personnel agencies during disaster Fires, earthquakes, and hurricanes are among the risks that threaten Northwest Hawaii communities. It is imperative that current and future communication equipment utilized by federal, state, and county fire suppression agencies are integrated to increase effective firefighting response.

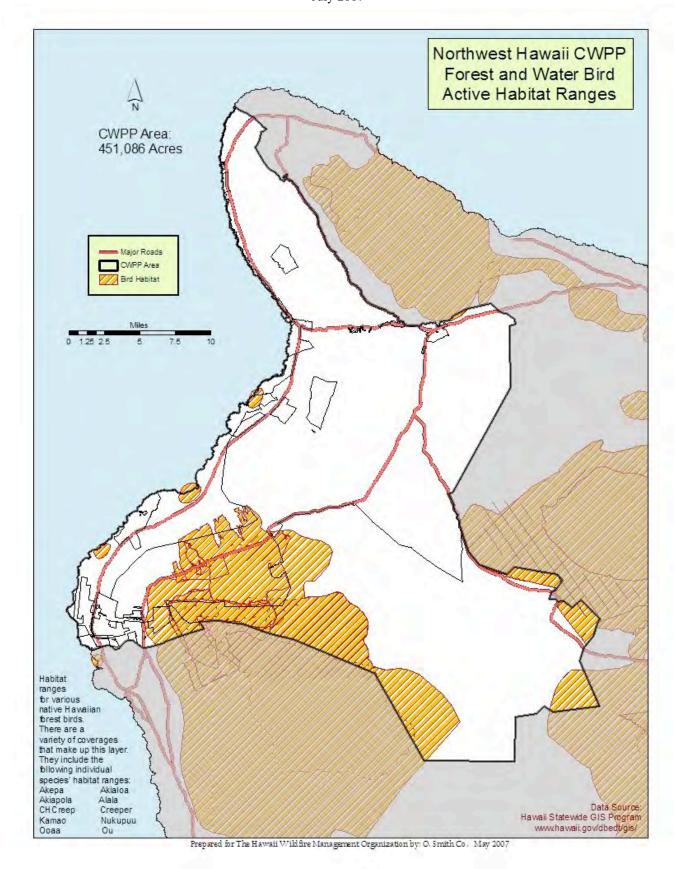
## **Reducing Structural Ignitability:**

Individuals and community associations can reduce structural ignitability throughout their community by taking the following measures recommended by the Firewise program.

- Create a buffer zone of defensible space around a property of at least 30 feet or to the property line if the house has less than 30 feet of yard. Remove flammable vegetation and combustible growth within 30 feet of the house.
- Prune tree limbs 6 10 feet above the ground.
- Space trees and shrubs ten feet apart in the yard.
- Make sure that plants closest to the house are low-lying. And whenever possible use native Hawaiian or succulent plants.
- Routinely remove dead leaves and other organic matter from the yard.
- Sweep and/or clean gutters, eaves, and roofs regularly to prevent the build-up of leaves and other matter.
- Use fire-resistant building materials for the roof, siding, and decks, such as metal, stucco, tile, brick, and cement.

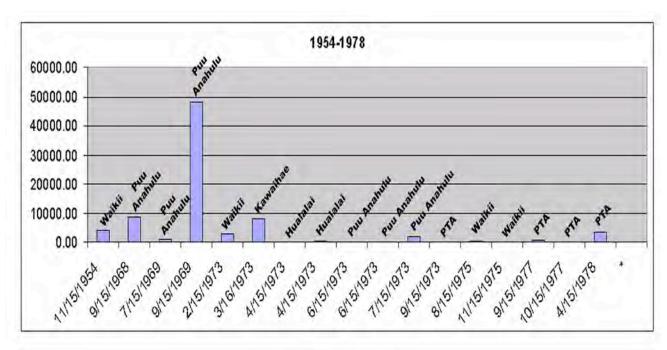
## Appendix A: Native Hawaiian Bird Species and Forest Bird Ranges in West Hawaii

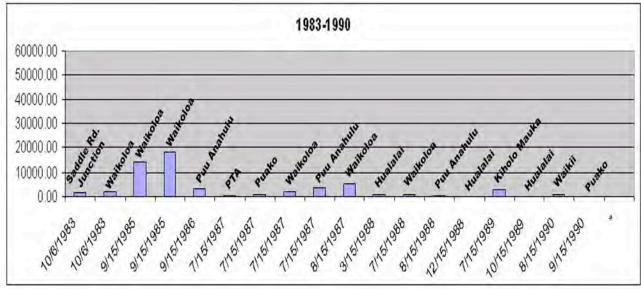


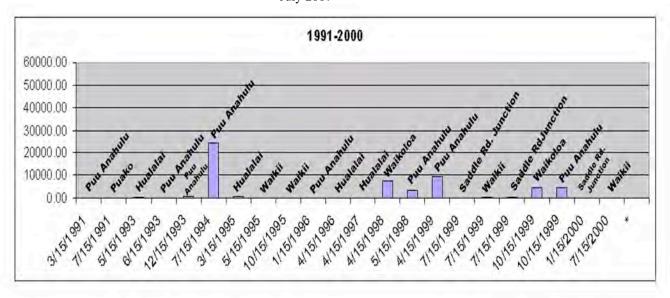


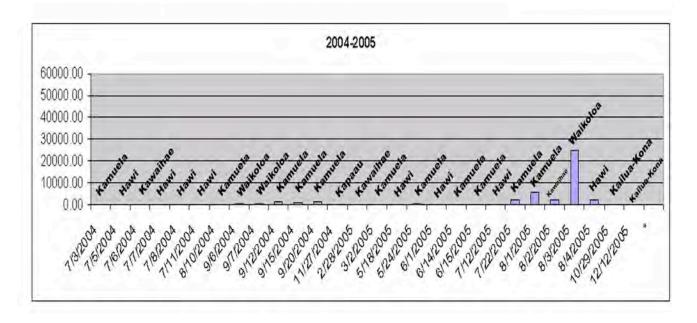
Appendix B: Fire History Graphs for Major Fires 1954 - 2005

Graphs from Northwest Hawaii Fire History map depict fire size for different periods of time. Data unavailable for the period 1978-1983.









# **Appendix C:**

## **Updated Project List 2009-2012**

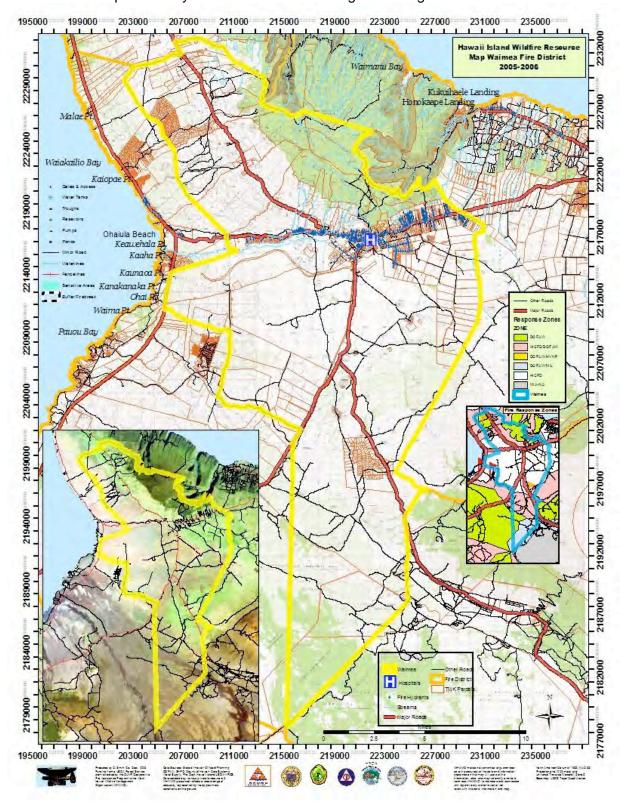
Federal agencies and private landowners in Northwest Hawaii were invited to submit projects that provide wildfire protection and reduce risk. The following table displays a list of recommended projects.

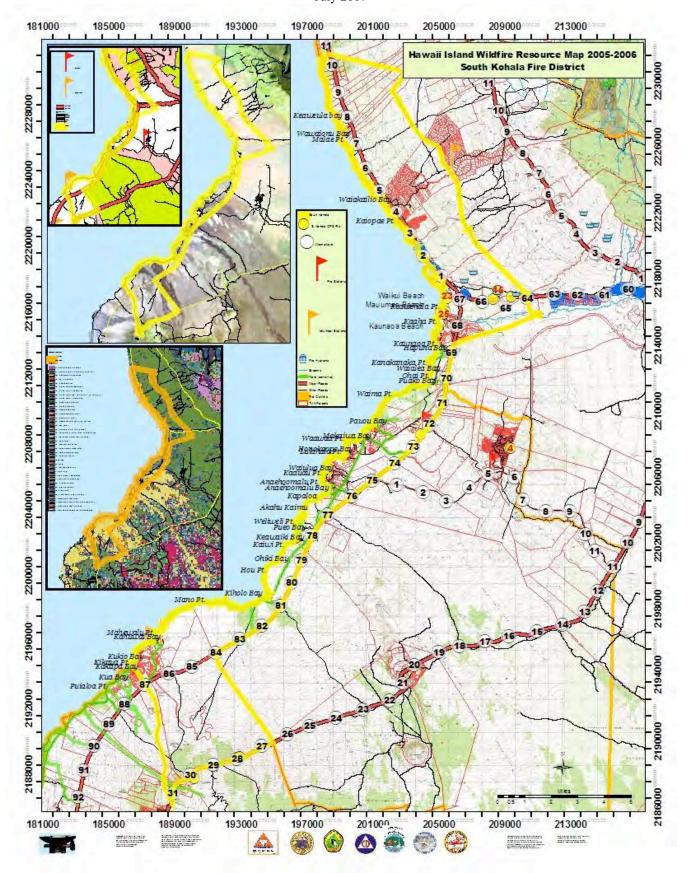
Community, structure, or area at risk	Project	Agency	Funding Needs	Timetable	Community Recommen dation
Kawaihae, leeward N Kohala coast, Pu'uanahulu; S Waimea, Pu'u Wa'a Wa'a, Waikoloa	Installation of pre-staged static water and helicopter dip tanks	Multiple Agencies: federal, state, county, and private	Cooperative Funding \$128,000	2008 - 2009	Yes
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Reduction and/or conversion of fuel load along roadsides, community open areas, and individual homes	Multiple Agencies: county	Cooperative Funding \$850,000	2008 - 20012	Yes
All communities and areas in the CWPP planning area	Creation of development standards and community planning that requires the mitigation of wildfire risks	Multiple Agencies: county and state	Cooperative Funding \$150,000 for outreach, any needed impact studies and education	2008-2009	
Kohala by the Sea, Waimea Anekona, Puako, Pu'u Lani Ranch Estates	Creation of secondary emergency ingress/egress roads	Multiple Agencies: federal, state, county, and private	Cooperative Funding \$750,000 if environ- mental assess- ments required	2008 - 2010	Yes
Kohala, Pu'u Kapu, Waikoloa, Pu'u Lani Ranch Estates	Street signage identifying evacuation routes	Multiple Agencies: federal, state, county, and private	Cooperative Funding \$50,000	2008 - 2012	Yes
Kohala, Kawaihae, Pu'u Kapu, Waimea	Development of emergency staging areas within	Multiple agencies: private	Cooperative Funding \$33,000 for planning	2008 - 20010	Yes

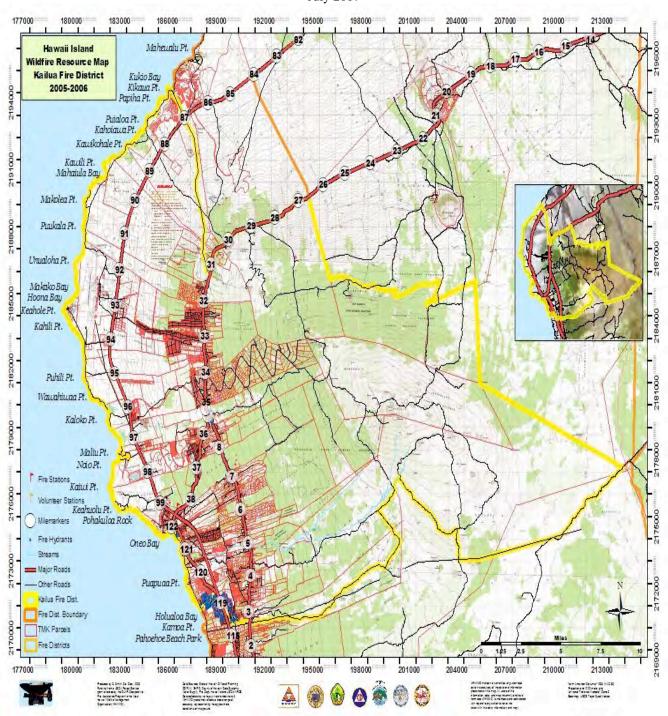
### Northwest Hawaii Community Wildfire Protection Plan July 2007

		July 20	707		
Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	communities, promoting awareness of such areas within the community, including holding mock disaster drills		and outreach		
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Reduction, control, and or conversion of invasive species	Multiple Agencies: federal, state, county, and private	Cooperative Funding \$1,500,000 includes maintenanc e, grazing, and conversion projects	2008 - 2012	Yes
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Continued fire prevention education and outreach, including arson prevention education	Multiple agencies: federal, state, county, and private	Cooperative Funding \$30,000	2008 - 2012	Yes
Kohala, Kawaihae, Pu'u Kapu, Waimea, Puako, Waikoloa, Pu'uanahulu, North Kona	Increased effective integrated communication between federal, state, and county fire suppression agencies	Multiple agencies	Cooperative Funding	2008 - 20011	Yes

Appendix D: Fire Resource Maps for Northwest Hawaii, Hawaii Maps courtesy of Hawaii Wildfire Management Organization.







### Appendix E: List of Potential Grant Resources

Below is a list of potential grant sources to help fund mitigation projects described within this CWPP. The list below is by no means exhaustive and potential community groups should also research grant funding sources available to them.

<b>Grant Program</b>	Deadline	Contact Information	Matching Funds Required?
State Fire Assistance Grants. Funds target hazard mitigation in the Wildland Urban Interface for mitigating risks of hazardous fire conditions through hazardous fuels reduction, information and education, and homeowner and community defensible space treatments.	September 7, 2007 for 2008- 2009 competitive funding	Division of Forestry and Wildlife Attn: Wayne Ching, 1151 Punchbowl St., Rm. # 325 Honolulu, HI 96813 http://www.state.hi.us/dlnr/dofaw/fm p/wui0809.htm	Yes: 50/50 match
Rural Fire Assistance Grants (RFA) The Dept. of the Interior receives an appropriated budget each year for a rural fire assistance (RFA) grant program. This funding will enhance the fire protection capabilities of rural and volunteer fire departments through training, equipment purchases, and fire prevention work on a cost-shared basis. This program is primarily for rural departments serving populations under 10,000 and which have responsibilities to provide mutual aid to Dept. of Interior lands (e.g., Tribal, National Parks etc.) Te DOI assistance program targets rural and volunteer fire departments that routinely help fight fire on or near DOI lands.	Varies by state	Hawaii Volcanoes National Park Joe Molhoek Pacific Island Fire Mgmt. Officer PO Box 52, HNP, HI 96718 (808) 985-6042 Joe_Molhoek@nps.gov	The maximum award is \$20,000. This year RFA grants will require 90/10 cost-share.

#### Northwest Hawaii Community Wildfire Protection Plan July 2007

	 July 2007	
One of these four agencies administers		
those lands: Bureau of		
Land Management		
(BLM), Bureau of		
Indian Affairs (BIA),		
U.S. Fish and Wildlife		
Service (FWS) and the		
National Park Service		
(NPS).		
Volunteer Fire	Wayne Ching	50/50 cost share.
Assistance Grant	Division of Forestry and Wildlife	
(VFA): The VFA	1151 Punchbowl St.,Rm. # 325	
program, formerly	Honolulu, HI 96813	
known as the Rural	(808) 587-4173	
Community Fire	Fax: (808) 587-0160	
Protection program, is	wayne.f.ching@hawaii.gov	
administered by state		
forestry agencies		
through 50-50 cost-		
sharing grants to local		
fire depts. in rural		
communities. The		
program's main goal is		
to provide federal		
financial, technical,		
and other assistance		
in the organization,		
training, and equipping		
of fire departments in		
rural areas with a		
population of 10,000 or		
less. Congressionally		
appropriated VFA		
funds are provided to		
the State forestry		
agencies through the		
USDA Forest Service.		
The State forestry		
agencies pass this		
money on to needful		
fire departments within		
their states. Any fire		
agency or volunteer		
fire department that		
serves a community of		
10,000 or less may		
apply.		

Of note, Hawaii County Civil Defense is acquiring firefighting apparatus through a Department of Homeland Security grant, however, these grants are only available to government agencies.

#### Northwest Hawaii Island Community Wildfire Protection Plan 2016 Community Input and Action Plan Update

There are currently five CWPPs for Hawaii Island including: Volcano, Ka'u, Ocean View, South Kona and NW Hawaii Island. Although there is no requirement to update the CWPPs, HWMO felt an update would be an important tool to spark community organizing activities and action. In addition, the community input and action projects needed to be updated. Fire hazard is predicted to increase with high vegetation and continued drought. We have decided that now is an important window of opportunity to update the plans and learn from, inspire, and support communities to reduce their hazard and increase their protective/preventative efforts.

From March 2015 to February 2016, Hawaii Wildfire Management Organization coordinated and held six meetings across the Northwest Hawaii Island Planning area to update the community input and action plan for the Community Wildfire Protection Plan. Hawaii Fire Department, County of Hawaii Civil Defense, and Division of Forestry and Wildlife participated in these meetings.

In addition to this update input and action plan information, the boundaries of the plan were expanded to include the entirety of the North and South Kohala districts, as well as the area that comprise Pohakuloa Training Area, which is a slight expansion, but allows the CWPP-covered area to be more complete and representative of the projects and wildland-urban interface in the region. Future full-narrative updates will use the updated and improved boundaries as well.

	Community Input and Action Plan				
	Waikoloa Area				
Community Concerns	Action Plan	Estimated Costs & Project Lead			
	Pave and/or grate the emergency access road;	\$60K grating per year, \$4M paving. WVA + County			
Dedicated secondary/emergency egress is needed; Lack of	Inform state/county/reps that more money and better legislation are needed;	Time costs. WVA + community volunteers			
backup road heads west).	Install more roads, improve shoulders on Waikoloa Rd, and improve road construction for evacuation and firefighting in the Waikoloa area;	Costs TBD, WVA + County + State			

	Develop and distribute more maps of emergency	\$10K mapping, \$4K printing WVA or HWMO
	evacuation routes for residents.	
	Develop more firebreaks around perimeter of Waikoloa	\$400K-\$2M, WVA, Private ranchers, HWMO,
	neighborhoods, in unmanaged areas within the Village,	Waikoloa Dry Forest Initiative
Controlling	throughout the adjacent wildland areas, and to protect	
fuels/vegetation	nearby sensitive natural resource areas like the Wiliwili	
	Forest;	
	Develop firebreak and firefighting access on NW perimeters of Village;	\$200K, WVA, HWMO, Private ranchers/lessees
	Support financial and logistical assistance programs that	\$8-10k per chipper/dumpster day, WVA, HWMO,
	assist residents with control of fuels within village boundaries;	County
	Support more cattle ranching (esp. mauka), to include	\$50K-\$2M, WVA, Ranchers
	installing the necessary infrastructure for water and fencing for animals to graze fire fuels;	
	Enforce brush abatement codes;	Costs TBD (internal to HFD, County needs greater
		personnel capacity and funding to enforce
	Increase awareness of native, drought tolerant plants	
	through education, workshops, and programs to grow	\$50k/year; Waikoloa Dry Forest Initiative, HWMO
	and distribute Firewise and native plants.	
	Enforce unmaintained vegetation on private property and developer lands	\$100k, WVA
	Install fencing for pulse grazing by managed sheep or	\$100K- 350K, WVA or private landowners
Vegetation management		proof. 330K, WVA or private fulldowners
in gulches and	unmanaged areas of Waikoloa Village;	
I	1	

unmanaged vegetated		
areas	Limb, trim, remove, and maintain kiawe trees throughout	\$75K- \$300K yearly, WVA or HWMO
	and around the village as necessary for improved	
	mitigation and risk reduction.	
	Develop neighborhood action items and programs to	\$50K-\$100K/year, WVA or HWMO
Wildfire conditions are	educate and assist with risk reduction;	
increasing but public		
awareness is not yet high	Put up fire safety, ignition prevention, and extreme fire	\$50K-\$100K, WVA or HWMO
enough	danger signs.	
	Gain permits as needed and install standpipes for truck	\$400K- \$4M, WVA, County, HWMO, WDFI
Firefighters are	refill and temporary firefighting water ponds as well as	
overwhelmed and	diptanks for helicopter-based firefighting strategically in	
under-resourced during	and around Waikoloa Village and surrounding wildland	
big wildfires. We need to	environments;	
improve access to water		\$100-400K, County, WVA, Lessees
and more water for	Develop staging areas near stand pipes and water	
firefighting	resources to aid in firefighting operations.	
		\$200k for training and travel; County, WVA, HWMO
	Increase CERT team roles and training in and around	
	Waikoloa and nearby areas	
Need to prepare for	Model and hold drills of emergency scenarios with all	\$50K-\$150K, WVA, County, HWMO
wildfire response that is	agencies and CERT groups	
smooth including		
evacuation	Install evacuation signage and maps	\$40K, WVA, HWMO, County
awareness/education		
Illegal trash/debris	Increase awareness (renters, newcomers); signs and	\$20K, WVA and/or HWMO
burning	flyers at shopping center; include handout in welcome to	
	community packet (The Greens, condos)	
Communication about	Increase HWMO's ability to be present in the area,	\$30k/year, HWMO
wildfire preparation	support part of staff time to dedicate to this area's	

between	awareness and education, and Firewise leadership;	
responders/communities		
(residents)	Increase youth education (Kaleo the Pueo)	\$25k/year, HWMO
Personal property owners	Implement fines; share in cost of container for private	\$150k/year, WVA
dumping their green	green waste disposal days	
waste in fire break and		
yards		
Need to improve water	Install system of water reservoirs and diptanks	\$150k per diptank, \$3-7M for full network in North
availability for firefighting		Kohala
	Install standpipes in strategic locations for firefighting	Costs TBD, County, State
	use	

Community Input and Action Plan Coastal North and South Kohala (Puako, Waialea, Hapuna, Mauna Kea, Kawaihae area, Kohala Waterfront)			
Community Concerns	Action Plan	Estimated costs & Project Lead	
Dry fire prone vegetation isn't managed to reduce fire risk	Work within community associations to identify residents and owners to issue a citation or send out letters;	\$5-\$20k per community/year, community associations	
	Develop and/or support community programs and workdays for fuels management and reduction of fire prone vegetation;	\$60k region-wide community program coordinator/year, \$10-15K per workday, all communities, HWMO	
	Hold residential/neighborhood green waste removal and chipper days;	\$10-\$15k per greenwaste or chipper day, community associations, HWMO	

	Manage fuels on Waialea Bay backtrail and	
	Puako fuelbreaks	\$150k/year; Waialea/Puako community associations
	Develop hazard assessments and specific	
	plans for each residential community;	\$10k per assessment, community associations, HWMO
Specific input to Puako:	Define what counts as a match for Firewise	Part of \$60K for regional coordinator or \$20k
Cannot clear vegetation next to Puako church - rubbish and trees - trail is	grant; seek donations for monthly veg. clean up days; work with Puako Property managers;	for community association to implement
broken but neighbors don't want to see people walking by on trail. There is a misperception of mulch on Puako firebreak being a fire hazard	education and facilitation of better collaborations is needed	Same as above
Illegal campfires	Install signs, work to increase access for HPD/HFD.	Signage per trouble spot, \$8-15K, community associations
Fuels bordering communities	Contract vegetation reduction along perimeters  Develop and implement longer term strategy, such as grazing corridors or re-planting of less fire-rone plants	Costs TBD, based on contractor estimates, led by community associations, HWMO, fire partners
Fuels management along highway	Work with DOT to understand what is already covered and how often, fill in gaps	Costs TBD, community associations, HWMO
Community Development Plan includes fire breaks that are not yet installed	Review and install	Costs TBD, County, Community associations, HWMO
Many fires start right on road. Lots of fountain grass and accidental ignitions.	Install signage on roads and beaches	\$15k, community associations, county, DOFAW, State Parks, HWMO
	Arson reporting program and signs	\$100k, HFD, HPD, Community Associations,

		HWMO
	Fuels management along roadways;	
Not all house numbers are visible from	Remind people to make house numbers	Costs TBD, Community associations
street - firefighter access	visible, hire painting or address installation	
	service as needed per community	
Hazardous fuels around Puako boat	Needs attention; need to contact state or	Costs TBD, based on contractor estimates;
ramp (high traffic area)	county to find ownership; install signs and	Lead TBD based on ownership/jursidiction
	manage fuels	
Lack of community awareness and	Support Firewise program to help	\$75K per year for Firewise coordinators and
preparedness	communities through Firewise process;	projects, HWMO
	Door to door outreach with printed materials	\$5k/year printed materials and volunteer
		support, community associations

Community Input and Action Plan Waimea, North Kohala, and Mauka Areas			
Community Concerns	Action Plan	Estimated costs & Project Lead	
Cultural sites are highly impacted by wildfires	Protocol for mitigation/fuels reduction in a culturally sensitive way; map out sites ahead of time to help during suppression	\$10-25K, (Kohala Lihikai NGO to contact and work with)	
Sensitive cultural features present firefighting challenge - cannot access rock walls, burial sites, not enough info only can take defensive posture	Work with OHA, state archaeologists. Need maps, protocols, pre-fire plans (don't bulldoze here, where is water, etc.)	\$20-40K project coordination, \$100K pre-fire plan each for 3 regions, HWMO, Kohala Lihikai, NPS, Ala Kahakai	
Residents not prepared to take care of homes & yards	Education and outreach via HWMO and Firewise program	Costs TBD, support community program coordinator and programs, HWMO, Community associations, DOFAW	
Need signs on road (high fire danger)	Get permission from state; put up signs at	\$10-15K; HWMO, DOT, State Highways	

	Queen K hwy and upper road (Mamalahoa)	Division, Community Associations
Address signs standards should be	Define address standards law? Ordinance?	Cost TBD, County, HWMO, Community
implemented		Associations
Carelessness, unattended, unauthorized	Education; provide ordinance info to	Costs TBD, County, DOFAW, HWMO
burning, cooking fires	violators	
Unexploded ordnance (indicate which	Need updated maps, distribute or make	Cost TBD, Lead TBD
areas are cleared)	available to public	
Need water for firefighting	Install system of water reservoirs and	\$150k per diptank, \$3-7M for full network in
	diptanks along FD-defined elevation line to	North Kohala
	improve water for firefighting	
		Costs TBD, County, State
	Install standpipes in strategic locations for	
	firefighting use	

Because of the non-regulatory nature of the CWPP, the relevance and effectiveness of the CWPP updated action plan will rely heavily upon community initiative and involvement. Expertise, technical support, and implementation assistance can be provided by the appropriate agencies and organizations involved in fire issues in the NW Hawaii Island area, and area residents are urged to contribute their time and effort to implement the actions they self-identified in the CWPP update meetings.

Hawaii Wildfire Management Organization, in cooperation with the Big Island Wildfire Coordinating Group, will provide technical support, identify and coordinate funding when possible, and serve as a centralized resource for wildfire risk reduction information. Together, representatives will work within their scope and jurisdictions to assist in prioritizing and recommending funding for projects, documenting the successes and lessons learned from those projects, and evaluating and updating the CWPP as needed.

Hawaii Wildfire Management Organization will continue to raise funds and aim to provide outreach and educational programs to youth and adults through school programs, community events, homeowners/community association programs, and workshops in the coming year to kickstart additional community involvement in implementing the actions identified in this plan.

Many of the CWPP action items will require new financial and time support for wildfire risk mitigation projects. This will involve actively pursuing funding for projects, staying informed and in contact with one another, and updating the CWPP regularly so that it remains a "living" document. Continuing to build community awareness of these issues and actions will assist with fostering individual and community investment in projects.