Corruption and Coercion: The Year in Elections 2017

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The Electoral Integrity Project

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Contents

I: Executive summary	4
Figure 1: Electoral Integrity worldwide, 2012-2017	6
Figure 2: Electoral Integrity by region, 2012-2017	7
II: The year in elections: 2017	8
Figure 3: Democracy and Electoral Integrity in 2017	12
Table 1: PEI index for elections in 2017 by country and stage of the cycle	12
III: Challenges of corruption and coercion	13
Figure 4. Global Average Performance on Each Stage of the Electoral Cycle	14
Figure 5. Types of distributive Politics	15
Table 2: PEI items monitoring electoral corruption and coercion	18
Figure 6: Corruption, Coercion and Liberal Democracy	18
Table 3: Corruption and Coercion by Country	18
Table 4: Predicting Corruption and Coercion	18
IV: Selected Case Studies	23
Honduras 26 November 2017	23
Kenyan presidential elections: 8 August 2017 and 26 October 2017	24
The United Kingdom general election on 8 June 2017	27
German Bundestag elections in September 2017	28
V: Elections to Watch in 2018	30
The Russia presidential elections 8 March 2018	30
The United States mid-term elections November 2018	31
Table 5: Forthcoming presidential and parliamentary elections in 2018	33
Table 6: All elections in PEI 2012-17	35
VI: Technical Appendix: Performance Indicators, Methods and Data	40
Table A1: Country coverage	40
Table A2: Factors predicting expert perceptions of electoral integrity scores	42
Table A3: Scales of electoral corruption and coercion	43
Table A4: PEI Survey Questions	45
VIII: Bibliography of EIP publications, alphabetical order by author	46



Electoral Integrity Around the World

I: Executive summary

Elections provide the main opportunities for citizens to participate in politics and hold leaders to account. When they work well, elections can deepen civic engagement, inform public debate, stimulate party competition, facilitate peaceful leadership transitions, hold governments to account, and allow the non-violent resolution of political conflict.¹

The problem is that too often contests fail to achieve these objectives. There is widespread concern about falling turnout, public disaffection, party polarization, and the failure of elections to ensure legitimate outcomes. Electoral malpractices continue to undermine contests around the world, from overt cases of violence and intimidation to more subtle disinformation campaigns, barriers to fair party competition, and the under-representation of women and minority candidates. Most election results are not rejected outright or overturned but they are commonly flawed.

Highlights of the results

The key findings are:

- The persistence of major electoral malpractices, particularly problems of money and media evident as the weakest stages of the electoral cycle across many countries.
- The challenges of coercion and corruption, causing bloodshed, weakening legitimacy, and undermining democracy.
- The rise of new problems, including from authoritarian-populist parties, cybersecurity risks of foreign hacking, and social media misinformation campaigns.

The Perceptions of Electoral Integrity Expert Survey

To assess global trends, the Perceptions of Electoral Integrity expert survey monitors elections worldwide and regionally, across all stages of the electoral cycle.



This 2018 report describes the latest update of the Perceptions of Electoral Integrity dataset (PEI Release 6.0). The cumulative dataset is drawn from a survey of 3,253 expert assessment of electoral integrity across 285 elections in 164 countries around the world. The cumulative dataset covers national presidential and parliamentary elections from July 1, 2012 to December 31, 2017.

This release adds 16 presidential and 28 parliamentary elections held in 41 countries from 1 January to 31 December 2017. All electronic data can be downloaded, at the levels of experts, elections, and countries, from http://thedata.harvard.edu/dvn/dv/PEI.

Perceptions of Electoral Integrity are measured using a rolling survey completed by experts in each country one month after polls close. Experts are asked to assess the quality of national elections on eleven sub-dimensions: electoral laws; electoral procedures; district boundaries; voter registration; party registration; media coverage; campaign finance; voting process; vote count; results; and electoral authorities. These sum to an overall Electoral Integrity Index scored from 0 to 100. A special rotating battery is also added each year to focus on emerging challenges, including a recent battery on electoral corruption and coercion. The Technical Appendix gives full details about our research design and methods.

Plan of the report

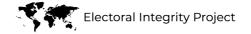
Part II focuses on what's new, including the integrity of 44 national presidential and parliamentary elections held during 2017.

Part III highlights new evidence about corruption and coercion, some of the major challenges facing electoral integrity worldwide.

Part IV describes brief selected case studies on several elections conducted in 2017, including in severely problematic cases (Kenya and Honduras), as well as challenges facing long-established democracies (the UK and Germany).

Part V looks at forthcoming contests due to be held during 2018, including the presidential contest in Russia and the U.S mid-term elections.

Parts VI and VII provide further technical information and the bibliography.



PEI Index (2012-2017) Very High (70+) High (60-69) Moderate (50-59) Low / 'flawed' (40-49) Very Low / 'failed' (less than 40) Not yet covered No national elections (de facto) No national elections (de jure)

Figure 1: Electoral Integrity worldwide, 2012-2017

Notes: The categories are constructed from the average score for each country in national presidential and parliamentary elections from 2012-2017 in the 100-point Perceptions of Electoral Integrity Index.

Source: The Perceptions of Electoral Integrity expert survey (PEI 6.0), country-level <u>www.electoralintegrityproject.com</u>.

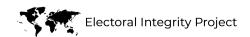


Figure 2: Electoral Integrity by region, 2012-2017

Norway* 83	N&W E	urope	•	Amer	icas		C&E Eur	оре		Asia-Pa	acific		ME	NA		Africa		
Einland 86	Country	PEI In	ndex	Country	PEI In	dex	Country	PEI In	ıdex	Country	PEI In	dex	Country	PEI In	dex	Country	PEI I	ndex
	Denmark Finland Norway* celand* Germany* Sweden Netherlands* Switzerland Austria* France* Portugal Belgium reland Cyprus Spain taly Greece UK*	87 86 83 82 81 80 80 79 77 75 74 71 70 69 67 66 66	000000000000000000000000000000000000000	Costa Rica Uruguay Canada Chile* Brazil Jamaica Grenada Argentina* Barbados Peru United States Panama Colombia Mexico Cuba Bolivia Paraguay El Salvador Belize Bahamas* Guyana Suriname Ecuador* Guatemala Venezuela Dom. Rep. Honduras* Nicaragua	81 75 75 71 68 67 66 65 63 62 61 61 60 57 57 56 55 54 54 54 54 53 50 48 45 44 37 36		Estonia Lithuania Slovenia* Czech Rep.* Slovak Rep. Poland Latvia Croatia Georgia Bulgaria* Hungary Moldova Romania Albania* Kyrgyzstan* Bosnia Montenegro Ukraine Serbia* Macedonia Armenia* Kazakhstan Russia Belarus Uzbekistan Tajikistan Azerbaijan	79 78 78 76 75 74 72 65 60 58 56 55 55 54 53 52 51 49 48 47 45 44 40 38 36 35		New Zealand* Taiwan South Korea* Australia Japan* Tonga* Mongolia* Vanuatu Timor-Leste* Bhutan Micronesia* India Maldives Indonesia Solomon Is. Nepal* Myanmar Samoa Fiji Singapore Sri Lanka Philippines Thailand Pakistan Laos Bangladesh Malaysia Papua NG* Vietnam Afghanistan	76 73 73 70 68 65 64 62 62 60 59 57 57 57 56 54 54 53 53 52 51 50 47 38 35 35 34 32		Israel Tunisia Oman Morocco Kuwait Jordan Iran* Turkey Iraq Algeria* Egypt Bahrain	74 68 61 57 54 49 49 47 44 43 43 38		Cape Verde Benin Ghana Mauritius South Africa Lesotho* Namibia Liberia* Botswana Rwanda* Ivory Coast Sierra Leone Guinea-Bissau Burkina Faso Nigeria Sao Tome & Prin. Central Afr. Rep. Mali Niger Gambia* Malawi Cameroon Comoros Swaziland Zambia Mauritania Tanzania Sudan Kenya* Senegal* Guinea Madagascar Angola* Togo Uganda Zimbabwe Mozambique Gabon Chad Djibouti Congo, Rep.* Burundi	71 70 65 64 63 62 60 59 58 57 57 56 55 53 53 53 52 52 52 50 48 46 44 44 44 43 43 43 43 43 44 40 39 39 39 39 39 39 39 39 39 39 39 39 39	
Regional mean 75 57 56 54 50 4																Ethiopia	24	

Notes: The categories are constructed from the average score for each country in national presidential and parliamentary elections held from 2012-2017 in the 100-point Perceptions of Electoral Integrity Index.

= Moderate (50-59) = Low / Very Low (Less than 50)

= Very High / High (60+)

Source: PEI-6.0

Source: The Perceptions of Electoral Integrity expert survey (PEI 6.0), country-level.

II: The year in elections: 2017

Around the world, elections have become almost universal for legislative and executive office but their quality varies substantially.

Figure 1 presents the updated global map of electoral integrity. Countries are classified into categories ranging from very low to very high levels of electoral integrity, as measured through the overall 100-point Perceptions of Electoral Integrity (PEI) index. The country scores are averaged for elections from 2012-2017. In total, last year 41 countries held national parliamentary or presidential contests. This includes five states with presidential elections, 16 with parliamentary elections, and 20 with both. The updated rank of countries in the PEI Index by each global region is illustrated in Figure 2.

High integrity elections

Several Northern European countries continue to rank at the top of the PEI scale worldwide, scoring over 80%. 2017 saw elections conducted in a number of established democracies, including **Norway, Germany, the Netherlands, New Zealand** and **Austria**, all scoring highly in the quality of their elections. These contests saw consistently high scores across nearly all stages of the election, with their lowest scores in media and money. The positive ratings generally reflect the positive assessments of the overall state of liberal democracy and human rights in these countries, as estimated by international monitoring agencies, such as the Varieties of Democracy project, Freedom House, and Reporters without Borders.²

At the same time, many of these contests saw growing strength for authoritarian-populist parties, which may have broader consequences for liberal democratic norms.³ In the **Netherlands**, Geert Wilders Party for Freedom (PVV) advanced to second place. In **Norway**, the Progress Party joined the Conservative-led coalition government. In **Germany**, the Alternative for Germany party entered the Bundestag with 94 seats, becoming the largest opposition party to the Merkel-led grand coalition. In **Austria**, the Freedom Party gained more than a quarter of the vote and formed a coalition government with the centre-right People's Party.

Populism is a style of discourse reflecting first order principles about *who* should rule, claiming that legitimate power rests with 'the people' not the elites.



Authoritarianism is a cluster of values prioritizing collective defence of the tribe at the expense of individual autonomy, emphasizing the values of loyalty, conformity, and security.⁴ The advance of authoritarian-populism was not uniform. But across Europe, the average share of the vote won by these parties for the lower house in national parliamentary elections in Europe has more than doubled since the 1960s, from around 5.4% to 12.4% today.⁵ During the same era, their share of seats has tripled, from 4.0% to 12.2%. Analysts have expressed concern about these developments for social tolerance, party polarization, and liberal democracy, drawing parallels to the early days of fascism and xenophobia of the 1930s.⁶

At the same time, contests last year in several middle-income countries also scored well in electoral integrity, according to experts, including the **Czech Republic** and **Slovenia** in Central and Eastern Europe, as well as **Chile** and **Argentina** in Latin America.

Contests with moderate integrity

Several developing countries have also now achieved moderate levels of electoral integrity, with a series of regular elections yet with several persistent issues, including contests held last year in **Nepal** and **Bulgaria**, as well as **Albania**, the **Bahamas**, and **Liberia**.

In **Nepal**, for example, official procedures generally dealt fairly with candidates, and freedoms of association, assembly and expression were largely respected. These were threatened, however, by violent attacks perpetrated by political opponents. And in **Albania**, vote-buying and politicization of election management bodies remain persistent problems, undermining better developed aspects of the electoral process, such as its voting procedures. Between the contraction of the electoral process.

Flawed and failed elections with low integrity

At the lower end of the spectrum, deeply flawed and even failed contests were also held last year in many parts of the globe, including in **Honduras**, **Turkmenistan**, **Papua New Guinea**, **Equatorial Guinea**, and the **Republic of Congo**.

This includes the **Honduras** general election on 26 November 2017, described later in more detail, with major irregularities at the vote count leading to cries



of electoral fraud and violent protests. The process and outcome proved so contentious that the Organization of American States (OAS) recommended that the presidential election should be rerun.⁹

Meanwhile in the Pacific, in **Papua New Guinea**, deadly violence undermined the electoral process and thousands of voters were excluded from the electoral roll. Opposition representatives alleged that the PNG Electoral Commission under-registered eligible citizens in areas opposed to the government.¹⁰ Preferential voting was thought to mitigate inter-ethnic conflict but it clearly proved insufficient to prevent violence in this case.¹¹

In oil-rich **Equatorial Guinea**, the detention of political opponents, and a death in police custody, sowed public distrust and exacerbated wide-ranging electoral malpractices. The one-party government has failed to improve upon its extremely poor PEI rating in 2013 and 2016 contests.

In the Central Asian Republic of **Turkmenistan**, President Gurbanguly Berdimuhamedow was declared to have won 98% of the vote following a contest where all opposition candidates were appointed by his government. This followed his 97% share of vote in the 2012 presidential election. After removing a series of legal impediments to executive power, President Berdimuhamedow continues to rule unchallenged. In Turkmenistan, opposition parties are a sham, elections serve to legitimate and perpetuate an authoritarian regime, and central power remains with the executive.

While many countries see stable PEI ratings from election to election, others have seen sharper declines and greater variations across successive contests. In **Rwanda**, for example, following a successful legislative election in 2013, the 2017 presidential election was considerably more problematic, particularly on electoral laws. This followed the controversial move to amend the Constitution to allow President Paul Kagame to run again, removing term limits. The EU criticized this move as undermining the principle of democratic change of government. The ethnic violence of Rwanda's past underscores the need for close scrutiny of further developments.

Elections, Development and Democracy

How does the quality of elections compare with the levels of democracy and development? Figure 3 illustrates the average PEI Index on the horizontal axis compared against the level of liberal democracy, as estimated by the Varieties of Democracy project, on the vertical axis.¹⁶

A strong correlation links the two measures (R=0.78***), not surprisingly given the centrality of elections to the workings of liberal democracy. Democracy requires many institutions to work effectively – competitive political parties, an independent judiciary, a vigilant free press, oversight by parliamentary bodies, and constitutional checks and balances preventing the abuse of power by the executive. But elections with integrity are the core foundation linking citizens with the state, underpinning the accountability of office-holders to voters. The quality of elections is also systematically related to levels of economic development, with resources providing the infrastructure and investment in professional electoral management bodies which facilitate efficient contests.

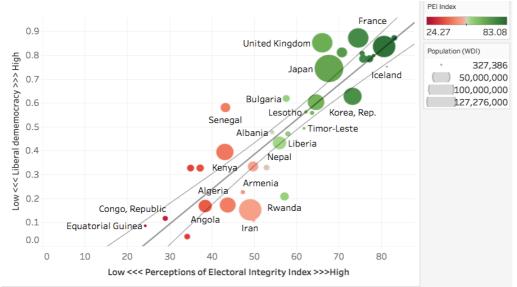


Figure 3: Democracy and electoral integrity in 2017

Source: Varieties of Democracy (V-Dem 7.1) index of liberal democracy. PEI 6.0 Index of Electoral Integrity.

To examine the problems in further detail, Table 1 shows a breakdown for the eleven stages of the electoral cycle for all 41 countries holding elections in 2017. Money and media were once again the weakest stages in most elections, a familiar pattern observed over successive reports. But problems were observed across multiple dimensions in the countries ranked most poorly.

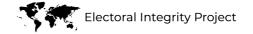


Table 1: PEI index for elections held in 2017 by country and stage of the cycle

Country	Office	PEI Election Rank	PEI Index	Electoral laws	Procedures	Boundaries	Voter registration	Party registration	Media coverage	Campaign finance	Voting process	Vote count	Results	Electoral authorities
Norway	Leg.	5	83	79	90	73	90	82	66	77	83	93	93	93
Netherlands	Leg.	7	82	94	91	76	86	81	75	70	72	92	93	90
Slovenia	Pres.	9	82	86	94	75	85	87	60	69	81	93	88	87
Germany	Leg.	11	81	81	97	73	81	76	67	71	80	96	83	91
Austria	Leg.	25	77	80	88	71	86	74	54	59	82	90	79	87
Iceland	Leg.	23	77	64	91	58	93	82	58	61	79	91	86	82
France	Pres.	30	76	70	92	66	63	79	63	68	72	93	74	87
New Zealand	Leg.	29	76	70	93	77	63	85	48	61	77	88	81	88
Chile	Pres.	34	75	82	89	61	69	71	54	67	69	93	93	87
Czech Republic	Leg.	33	75	79	82	73	91	80	55	63	70	86	81	83
France	Leg.	42	74	68	94	71	65	72	63	66	70	89	70	83
Korea, Rep.	Pres.	50	72	54	87	62	76	68	56	66	72	85	76	83
United Kingdom	Leg.	68	68	43	87	51	40	74	48	51	74	91	79	82
Japan	Leg.	77	66	46	82	44	68	61	52	59	66	83	78	81
Argentina	Leg.	84	65	71	78	62	66	64	46	41	63	79	84	72
Malta	Leg.	90	64	47	84	52	70	65	40	37	63	87	83	79
Mongolia	Pres.	99	63	40	80	44	69	50	61	43	64	87	72	73
Timor-Leste	Leg.	100	63	55	80	60	47	59	53	41	61	81	76	76
Tonga	Leg.	105	62	65	81	56	53	62	50	41	58	74	69	79
Lesotho	Leg.	114	61	76	74	68	44	63	53	34	50	79	69	75
Timor-Leste	Pres.	112	61	66	75	53	55	63	50	35	58	76	77	69
Liberia	Pres.	124	59	81	63	66	34	65	50	33	52	67	57	67
Nepal	Leg.	127	59	75	73	59	58	64	58	24	45	79	73	68
Bulgaria	Leg.	133	58	53	70	63	43	61	41	43	48	81	79	65
Micronesia	Leg.	140	56	72	56	70	35	67	41	40	56	66	60	63
Albania	Leg.	160	54	38	64	51	68	52	47	39	45	67	71	57
Bahamas	Leg.	159	54	43	60	42	38	45	58	47	50	69	72	61
Gambia	Leg.	177	52	46	68	41	37	52	47	25	45	77	68	69
Kyrgyzstan	Pres.	178	52	57	56	59	45	51	48	31	50	67	60	52
Armenia	Leg.	180	51	51	44	65	53	57	57	29	43	59	63	51
Rwanda	Pres.	183	51	28	58	52	74	48	31	34	46	61	83	56
Iran	Pres.	203	47	25	66	34	49	31	48	37	50	59	62	52
Kenya	Pres. (1)	201	47	64	41	60	35	64	52	23	48	57	38	40
Ecuador	Pres.	215	45	33	51	42	37	51	41	34	59	50	34	41
Algeria	Leg.	223	43	36	49	51	42	45	46	26	49	46	49	37
Senegal	Leg.	229	43	32	48	57	11	49	41	19	37	70	53	50
Serbia	Pres.	227	43	47	52	61	30	49	17	30	53	53	40	40
Angola	Leg.	232	41	43	38	53	32	49	30	33	47	41	49	40
Kenya	Pres. (2)	237	41	59	38	55	40	58	55	17	26	58	26	36
Papua New Gn.	Leg.	261	35	41	23	49	11	56	49	16	25	35	37	43
Congo, Republic	Leg.	266	32	7	18	30	6	29	30	28	43	48	49	40
Turkmenistan	Pres.	272	31	25	36	45	35	21	9	18	35	30	75	21
Honduras	Pres.	274	29	20	24	45	24	50	32	18	37	17	28	15
Equatorial Gn.	Leg.	285	22	16	19	36	24	13	14	11	25	26	46	15
Equatorial Gil.	LCE.	203		10	13	30	24	13	14	11	23	20	+0	13

Note: Each stage of the electoral cycle is measured by standardized 100-point scores. Elections are ranked by the PEI Index out of the 285 elections in the survey since 2012.

Source: The Perceptions of Electoral Integrity expert survey (PEI 6.0), election-level.



III: Challenges of corruption and coercion

During recent decades, problems of money in politics are in the headlines every day somewhere around the world. 18 Classic cases – the "Recruit" scandal in Japan, the misuse of "Westminster expenses" in Britain, and "Watergate" in the United States – exemplify long-established democracies rocked by major problems involving financial malfeasance. These well-known examples are far from isolated however, as political corruption has damaged democratic governance in many Southern European countries, notably in Greece, Italy, France, Spain, and Bulgaria. 19 Moreover graft, kickbacks, and cronyism commonly plague public affairs in emerging economies such as India, Indonesia, Mexico, the Philippines, and Russia, all states rated poorly by Transparency International's 2017 Corruption Perception Index. 20 Tl's latest report highlights that the majority of countries are making little or no progress in preventing corruption.

Problems of political finance are widely believed to have serious consequences for democracy, with proponents commonly claiming that reforms can strengthen equitable party competition, principles of transparency and accountability, opportunities for inclusive participation, and the integrity of the political process. By contrast, flaws in political financing are believed to facilitate corruption as well as having broader ramifications undermining citizen's feelings of legitimacy, destabilizing regimes, damaging the delivery of public services, and hurting prospects for economic growth.

Not all of these problems are related to elections – but many are. There are numerous examples of the ways that corruption has affected electoral politics in recent contests; for example, in Brazil, the former President (Lula) Luiz Inacio da Silva was charged with receiving kickbacks from the state oil company Petrobras. The charges were upheld by a panel of judges in January 2018 thereby barring the leading candidate in the polls from running for the presidency. Allegations of corruption have also recently been levelled against presidents in Argentina and Panama. In Costa Rica, a related scandal (Cementazo) damaged a number of prominent figures. Pledges to fight this problem featured heavily in recent contests from Mexico and Italy to Austria. By weakening the legitimacy of elected officials, populism also thrives in this sort of environment.



Given these sorts of news headlines, when asked to identify the most corrupt institution in their country, it is not surprising that elected representatives are seen by the public as one of the most problematic agencies, according to the most recent TI Global Corruption Barometer.²⁴ Of course, not all financial problems relate directly to elections through malpractices such as kick-back schemes for supporters, vote-buying, or the bribery of electoral officials, by any means. But still public concern over the abuse of money in politics has grown in prominence in recent years. During the last two decades, the issue of the most effective regulation of political finance and the prevention of corrupt practices in electoral campaigns has risen to the top of the governance agenda for the international community and for domestic reformers.

Vote count Procedures Results Electoral authorities 61 Party registration 57 Boundaries 54 **Electoral laws** 53 Voting process 53 Voter registration 50 Media coverage Campaign finance 37

Figure 4: Global average performance on each stage of the electoral cycle

Note: Each stage of the electoral cycle is standardized to a 100-point score. **Source:** PEI 6.0, country-level.

Coercion and contentious elections

The other major challenge facing many flawed and failed contests concerns contentious elections, whether through peaceful protests or else election-related violence, coercion, and deadly conflict. During the post-Cold War era, concern has risen about the proliferation of contentious elections and the number of polls held in a pervasive climate of fraud, mistrust, and intolerance that have ignited massive protests and violence.²⁵ Contentious elections are contests involving major challenges, with different degrees of severity, to the legitimacy of electoral actors, procedures, or outcomes.²⁶



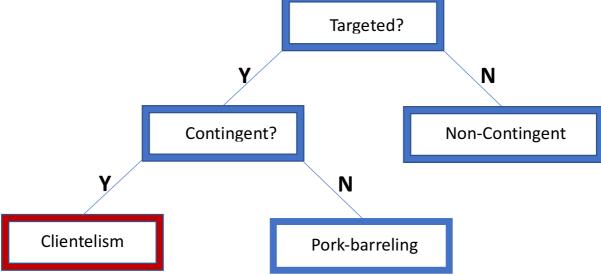
These types of contest can undermine democratic transitions in countries emerging from dictatorship, cause further instability and social tensions in fragile states, discourage international investment, and thereby jeopardize stability, growth and development in low-income economies.²⁷

For all these reasons, the PEI expert survey deployed a thematic battery designed to gather new cross-national evidence about the extent of electionrelated corruption (especially clientelism) and contentious elections (especially coercion). We gathered data useful to address several issues. Which types of countries and regimes are most vulnerable to these problems around the world? Are there trade-offs between the use of electoral coercion and corruption, or are these related? What are their consequences for the overall quality of electoral integrity? And what could be done to mitigate these problems?

What are election-related corruption and coercion?

Before explaining our measures, we first need to define our concepts. The abuse of political finance and corruption concerns multiple malpractices. One is clientelism – defined as the practice of citizens exchanging ballots for particularistic material benefits, such as money, gifts, jobs, land, or favors. Most simply, this is known as payment-for-votes. It involves politicians, citizens, and intermediary brokers.²⁸ Figure 5 illustrates the concept.²⁹

Figure 5. Types of distributive politics



Distributional policies like tax cuts or school spending can be designed to deliver benefits which are universally applicable for all qualified citizens, like those reaching the minimum age for social security benefits or families falling below the poverty threshold.

Or the allocation can be targeted more narrowly towards particular localities, groups, or sectors. In this case, the provision of goods and services can involve pork-barrel politics, where public goods are allocated by elected representatives to certain local districts in the hope of attracting future popular support. Public goods may also be withheld from districts regarded as not supporting parties or leaders. Pork-barrel politics is thought to be widespread in many countries, particularly those with single member plurality electoral systems and closely contested elections. This is often regarded as problematic for democracy, by leading to the inefficient or unequal resource distribution based on partisan considerations rather than social needs. But such acts are not normally illegal, they can also be regarded as an effective form of representative politics, and elected officials remain accountable to voters.

Alternatively, however, the allocation of material goods to individual citizens can be contingent upon reciprocal acts by citizens – typically their turnout, abstention, or voting for a particular party or candidate. Clientelist exchanges are therefore targeted towards groups or individuals and contingent upon reciprocal acts by citizens receiving material benefits. There is nothing new about such practices, which date back to 'treating' and vote-buying in 18th Century 'Rotten Boroughs' in the British parliament, until they were stamped out in the UK by the introduction of the Australian Secret Ballot, the 1888 Corrupt Practices Act, and the expansion of the franchise. ³⁰ Similarly, in America machine party politics, allocating local jobs for party loyalists, persisted at least until the 1950s. ³¹

Such acts are universally regarded today by international standards as corrupt practices which abuse the conduct of elections and distort the function of democratic elections. The most common solution has been measures to safeguard the confidentiality of the ballot. For example, the 1948 Universal Declaration of Human Rights specified in Article 21 that "The will of the people shall be the basis of the authority of government, this will shall be expressed in periodic and genuine elections which shall be by universal and equal suffrage and shall be held by secret vote or the equivalent free voting procedure." This requirement continues to be upheld today, exemplified by the Venice

Commission's 2002 Code of Conduct, where sanctions are recommended for violations of secret suffrage and several procedures are recommended to prevent such practices, including the observation of elections by domestic and international monitors to detect any abuses.³³

Clientelism employs diverse incentives or positive 'carrots' and negative 'sticks'. In sub-Saharan Africa, for example, land rights are important.³⁴ In Kenya, the Democratic Republic of the Congo, Ivory Coast, and Zimbabwe, the promise of giving supporters land rights has long served as an electoral tool used to reward supporters and punish opponents. In Zimbabwe, local voting results have been scrutinized and the results used to punish villages which didn't support ZANU-PF.³⁵ In Latin America, such as in Argentina, Mexico, and Brazil, it is common for parties to reward loyalists with public sector jobs.³⁶ In Asia, the Middle East, and Central Europe, small bribes and gifts of food or clothing are often offered to get voters to the polls.³⁷ In the 2009 parliamentary elections in Lebanon, for example, the majority of voters (55%) were offered material inducements.³⁸

Goods and services ranging from gifts of cash, food, access to health clinics or schools, or the award of government jobs and contracts are dispersed by party machines and brokers.

The secrecy of the ballot is seen as one of the main safeguard deterring these practices but confidentiality can be violated in many ways. In Lebanon, for example, parties ensure the quid pro quo is fulfilled by supporters through the party distribution of ballots, and the assignment of families to ballot boxes. Other mechanisms include carbon paper used for ballot-copying in the Philippines, and requiring snaps of the ballot from phone cameras in Italy.³⁹

Monitoring the severity of these problem

While widely acknowledged, evidence establishing the extent and severity of these types of electoral malpractices is not easy to estimate.⁴⁰ Reports in particular cases can be drawn from **international observer missions**, such as the OAS and OSCE, which draw attention to observed problems and legal complaints about the abuse of money and coercion in electoral politics, condemning cases of vote-buying and violence.

Representative surveys of the publics have also documented the prevalence of these malpractices, including the Afro-Barometer and LAPOP in Latin America. ⁴¹



These ask whether people have been offered a bribe in return for their vote or whether they have experienced threats or coercion. It remains unclear, however, whether these surveys can provide reliable estimates, in part due to the illegal nature of these acts. In the most repressive states, ordinary people may be fearful about reporting threats. In corrupt cultures, citizens, rather than machines or brokers, may instigate these interactions. In Lebanon, for example, "MPs grumble about the constant inflow of constituent requests for jobs, hospital beds, school supplies, intercessions with the police, and so on". In social surveys, the propensity for ordinary citizens to engage in vote-buying or experience severe coercion is likely to be under-estimated.

An alternative approach to monitoring comes from **expert surveys**, including PEI, as well as V-Dem. Since 2012, PEI has contained a series of standard questions on these issues, with additional items added in the 2016-2017 round of the PEI survey rotating battery. Respondents rated the extent to which they agreed or disagreed with the questions listed in Table 2. Factor analysis (with details in the Appendix) demonstrated that these items fell into the two dimensions of electoral corruption and coercion, as expected. These items were therefore coded consistently by direction, summed into scales, and each was standardized to 100-points, for ease of comparison.

Table 2: PEI items monitoring electoral corruption and coercion

Corruption	Some people received cash, gifts or personal favors in exchange for their vote *
	Politicians offered patronage to their supporters *
	Some state resources were improperly used for campaigning
	Parties/candidates (did not) publish transparent financial accounts
	Voters were bribed *
	Rich people buy elections
	Parties/candidates (did not have) equitable access to political donations
Coercion	People were free to vote without feeling pressured *
	The election triggered violent protests
	Some voters feared becoming victims of political violence *

Note: New items contained in the 2016-2017 rotating PEI battery * **Source:** The Perceptions of Electoral Integrity expert survey (PEI 6.0).



Figure 6 and Table 3 show which countries and types of regimes are most vulnerable to these types of problems. Rather than trade-offs, the use of electoral coercion and corruption are often correlated.

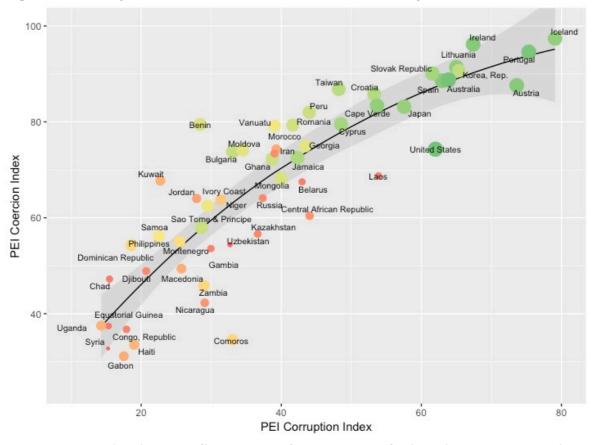


Figure 6: Corruption, Coercion, and Liberal Democracy

Note: Size and colours reflect V-Dem's measure of Liberal Democracy. The PEI Corruption and Coercion Indices are coded from 0 to 100, whereby lower scores indicate greater levels of corruption / coercion.

Sources: PEI 6.0 and the Quality of Government Data.

Not surprisingly, established democracies such as Iceland, Portugal and Australia are generally free of these problems, although the United States has worse levels of corruption than average. By contrast, states such as Chad, Djibouti, Syria and Equatorial Guinea (poorly rated by V-Dem's measure of liberal democracy) are commonly afflicted by both malpractices. Further up each scale, there is a greater scatter across the line, with autocratic states, such as Uzbekistan, Kazakhstan, and CAR, appearing predominantly below the line – indicating relatively more issues with election-related threats and intimidation – and hybrid regimes, which are neither clearly autocracies or democracies, above, indicating greater issues with electoral clientelism and corruption.

Table 3: Corruption and Coercion by Country

Country	Office	PEI Index	Voters Bribed	Clientelist Exchange	Patronage Offered	Free to Vote	Feared Violence	Coercion Index	Corruption Index
Iceland	Both	82	95	98	80	94	100	97	79
Lithuania	Both	78	75	59	63	77	100	91	65
Austria	Both	77	91	90	79	85	83	88	74
Slovak Republic	Both	75						90	
Portugal	Both	75	83	75 94	60	87	92		62
Korea, Rep.	Both		97		80	96	89	95	75 CF
Taiwan	Presidential	73	78	69	58	90	92	91	65
		73	64	41	38	84	80	87	48
Ireland	Legislative	71	95	91	56	94	98	96	67
Cape Verde	Both	71	65	48	43	77	80	83	54
Australia	Legislative	70	85	94	67	82	90	89	64
Cyprus	Both	70	69	52	31	69	75	80	49
Benin	Both	70	29	17	17	82	64	79	28
Spain	Legislative	69	91	79	65	84	84	89	63
Japan	Legislative	68	75	58	35	73	85	83	58
Jamaica	Legislative	67	47	33	33	75	48	73	42
Ghana	Presidential	65	65	31	25	78	58	72	39
Croatia	Both	65	68	50	38	85	78	86	53
Mongolia	Both	64	45	31	35	65	50	68	40
Peru	Both	62	73	35	28	78	82	82	44
Vanuatu	Legislative	62	56	32	34	69	75	79	39
United States	Both	61	97		56		53	74	62
Georgia	Both			89		88		75	
Bulgaria	Both	60	57	50	46	64	68		43
		58	36	29	22	63	72	74	33
Morocco	Legislative	57	33	50	50	56	83	74	39
Ivory Coast	Both	57	44	31	19	61	50	64	31
Romania	Both	55	56	40	30	74	79	79	42
Moldova	Both	55	56	31	38	65	75	74	35
Samoa	Legislative	54	20	15	10	45	45	57	23
Kuwait	Legislative	54	28	19	22	59	72	68	23
Sao Tome & Principe	Both	53	39	29	25	50	46	58	29
Central African Republic	Presidential	53	58	38	25	69	31	60	44
Niger	Presidential	52	42	42	42	69	56	63	29
Philippines	Both	51	38	19	15	58	32	56	23
Montenegro	Both	51	39	27	23	32	48	55	25
Gambia	Both	50	50	22	17	64	28	54	30
Jordan	Legislative	49	38	25	13	69	69	64	28
Iran	Both	49	53	46	40	64	68	73	39
Serbia	Both	49	52	30	19	44	67	66	32
Macedonia	Both	48	32	19	13	39	28	49	26
Laos	Legislative	47	81	75	63	38	69	69	54
Comoros	Both	46	13	63	63	13	25	35	33
Kazakhstan	Both								
	Presidential	45	57	36	32	39	54	57	37
Zambia		45	40	35	25	52	33	46	29
Russia	Legislative	44	52	45	40	46	60	64	37
Dominican Republic	Presidential	44	28	15	13	60	61	54	19
Belarus	Both	40	80	54	46	56	59	67	43
Uzbekistan	Both	38	69	42	44	21	50	54	33
Uganda	Presidential	38	27	13	10	33	21	38	14
Nicaragua	Presidential	36	40	45	11	29	36	42	29
Vietnam	Legislative	34	64	45	38	38	41	53	38
Gabon	Presidential	34	25	11	11	66	25	31	18
Haiti	Both	31	25	21	25	46	29	34	19
Chad	Presidential	31	25	25	17	50	25	47	15
Djibouti	Both	30	25	25	30	42	50	49	21
Congo, Republic	Both	29	21	25	33	50	19	37	18
Syria	Both	25	25	29	11	19	6	33	15
Equatorial Guinea	Both	24	26	14	18	21	8	37	15
Carrier Than Danier	. CEI	24	20	14	10		· C O)	37	13

Source: The Perceptions of Electoral Integrity expert survey (PEI 6.0), country-level



What political, structural and institutional conditions underlie these problems?

The contemporary type of regime and path-dependent historical legacies are likely to prove important – but how? Experience of a succession of competitive elections and processes of democratic consolidation are likely to lessen problems of coercion *and* vote-buying in long-established democracies. Hybrid states – which have transitioned from democracy and which hold competitive multiparty election but which have not yet developed robust institutions like stable systems of party competition – are likely to be vulnerable to contentious elections and the use of electoral corruption. By contrast, a history of autocratic regimes which fail to respect human rights in general are more likely to engage in coercive practices and outright repression to maintain electoral support for ruling parties.

Among structural conditions, the well-known 'oil curse' is also expected to count as an intervening condition. ⁴⁶ Several relatively wealthy economies dependent upon natural resources, such as Kuwait and Equatorial Guinea, are characterized by endemic corruption. Vote-buying practices are also likely to be above average when elections are held in oil-rich states and natural-resource-based economies.

In general, democracies also usually flourish in affluent societies while they remain more vulnerable and unstable in poorer states.⁴⁷ Poorer voters are the primary targets of vote-buying initiatives, where modest material inducements like small gifts of food or clothing may make a difference to voting behaviour. Vote-buying and coercion are therefore expected to be more widespread in low-income developing societies.⁴⁸

At the level of institutions, the role of electoral system may also be important. In general, elections with single member plurality rules heighten the incentives for malpractices such as vote-buying and coercion, since even the shift of even a few votes may make all the difference for candidate victory.

To test evidence for these claims, Table 4 looks at national-level correlations between social and political indicators and the PEI estimates of the prevalence of coercion and corruption, without controls.



The results confirm that both the corruption and the coercion indices are significantly related to all these measures, as expected. The strongest links are with the Liberal Democracy index, but all the other relationships are moderately strong.

Table 4: Predicting corruption and coercion

	Corruption	Coercion
	Index	Index
	(PEI)	(PEI)
GDP per capita, PPP (const. 2011 int. \$) (WDI)	0.58	0.54
Liberal democracy index (V-Dem)	0.73	0.76
Regime longevity (Pol)	0.49	0.38
Proportional Representation (IADB)	0.34	0.48
Oil Rents (WDI)	-0.47	-0.43

Note: Table shows Pearson's correlation coefficient, all significant at p<0.05.

The corruption Index is formed from: (1) "Some people received cash, gifts or personal favors in exchange for their vote; (2) "Politicians offered patronage to their supporters"; (3) "Some state resources were improperly used for campaigning"; (4) "Parties/candidates (did not) publish transparent financial accounts; (5) "Voters were bribed"; (6) "Rich people buy elections"; and (7) "Parties/ candidates (did not have) equitable access to political donations".

The coercion Index is formed from: (1) "People were free to vote without feeling pressured"; (2) "The election triggered violent protests"; and (3) "Some voters feared becoming victims of political violence".

Regime longevity is measured by the number of years since the last regime transition (3 pt or greater shift in Polity score, Polity IV).

Proportional Representation is a binary coding provided by the Database of Political Institutions.

Oil Rents are reported as a proportion of GDP by the World Bank's World Development Indicators.

Sources: PEI 6.0, Country-level and Quality of Government 2018 cross-sectional dataset.



IV: Selected Case Studies

Honduran general election on 26 November 2017

The Honduras general election on 26 November 2017 saw the incumbent President Juan Orlando Hernández re-elected following a controversial contest.

The 128 members of the unicameral National Congress in Honduras are elected via open list proportional representation vote in 18 multi-seat constituencies with seats allocated using the Hare quota.⁴⁹ The president is elected through simple plurality vote.

President Hernández was the first incumbent to stand again following a constitutional amendment, promoted by his National Party that abolished single term limits. He stood against nine opponents, including Salvador Nasralla for Libre-PINU-SD.

Concerns about the close ties between the Supreme Electoral Tribunal (TSE) and Hernández's National Party were exacerbated by irregularities in the vote count. In the preliminary announcement, with 57% of the vote counted, Salvador Nasralla was on track to win the election, with a 5% lead. But the tribunal halted the count for 36 hours, and in the final count Hernández was declared victor with 42.95% of the vote against Nasralla's 41.42%, a difference of just 50,446 ballots. The National Party was also declared the clear winner in the Congressional elections, with twice as many seats as the Liberty and Refoundation party.

Subsequent analysis by the OAS described the differences between early and later counting of the presidential count as too large to be generated by chance, raising doubts about the veracity of the results.⁵¹

The experts consulted for the PEI expert survey concur with the OAS assessment. Between the presidential elections in 2013 and 2017, Honduras deteriorated sharply in electoral integrity. This fall was clearest in the vote count stage, where the 100-point score plummeted from 70 to 13, the worst score in this stage out of all countries in the survey. The aftermath of the election proved deeply destabilizing with dozens killed and thousands arrested.



In addition, clientelism, coercion, and corruption have long been rife in Honduran politics, which has never fully recovered from the constitutional crisis, coup d'état, and ousting of former President Manuel Zelaya in 2009. Honduran parties have been heavily engaged in offering store discounts for proof-of-vote, as well as using coercive practices.⁵²

The 2017 election prompted the OAS to characterize the contest as lacking integrity, calling for fresh elections.⁵³ This advice was ignored and subsequent anti-corruption efforts have stalled.⁵⁴ With trust in elections already very low, the continued erosion of electoral norms in Honduras marks an extremely serious threat to its stability.⁵⁵

Country	Office	PEI Index	Electoral laws	Procedures	Boundaries	Voter registration	Party registration	Media coverage	Campaign finance	Voting process	Vote count	Results	Electoral authorities
Honduras	2013 Presidential Election	45	38	51	45	40	59	36	30	47	70	30	45
Honduras	2017 Presidential Election	29	20	24	45	24	50	32	18	37	17	28	15
S	core Change	-16	-18	-27	0	-16	-9	-4	-12	-10	-53	-2	-30

Kenyan presidential elections on 8 August and 26 October 2017

Annulment of elections are rare events invoked in response to catastrophic failures of electoral governance. Rulings against victorious incumbents are even rarer. For these reasons and more, the Kenyan Supreme Court's annulment of the presidential component of Kenya's August 8, 2017, general election has been described by election observers as historic and unprecedented in Africa.⁵⁶

Kenya is a presidential republic, with the president serving as both its head of state and government. Concurrent general elections are held for the presidency and the bicameral Parliament. The constitution dictates that the winning presidential candidate must garner a simple majority of votes and win at least 25% of the vote in a majority of Kenya's 47 counties. If no candidate meets these requirements, a run-off between the top two candidates is to be held within 30 days. ⁵⁷

The period before the August 2017 Kenyan election was marred by violence. This included a machete attack against the home of Deputy President William Ruto⁵⁸ and the torture and murder of Independent Electoral and Boundaries Commission representative, Christopher Msando.⁵⁹ The campaign atmosphere



was tense, with accusations and counter-accusations between candidates, including opposition allegations of collusion between the ruling Jubilee party, and the electoral authorities, police, and armed forces.⁶⁰

Incumbent President Uhuru Kenyatta, first elected in the 2013 general elections, ultimately prevailed, winning 54.17% of the vote, with a turnout of 79.5%. The opposition alleged a wide range of issues with the conduct of the election, however, including claims of hacking and fraud, and they demanded fresh elections. Sporadic post-election violence, including the burning of a petrol station and a maternal health clinic, recalled the aftermath of the 2007 election, in which more than 1,400 people were killed, but this outbreak remained relatively well-contained. 62

On 1 September, the Supreme Court declared the results invalid and called for a fresh presidential election, citing irregularities. They stated that the Independent Electoral and Boundaries Commission had failed, neglected or refused to conduct the presidential election in a manner consistent with the dictates of the constitution. Problems arose from the failure to follow electoral procedures, insufficient transparency, the early announcement of Kenyatta's victory before a full accounting of results, and the refusal to comply with court orders. From the failure to follow electoral procedures.

The re-run of the Kenyan presidential contest on the 26th of October 2017 proved highly contentious. The runner-up in the annulled August presidential contest, Raila Odinga, who had secured 44.9% of the vote, declared that there was no prospect of a credible election and he withdrew.⁶⁵ Opposition calls for nationwide public protests and an effective boycott of the election escalated tensions. A number of deaths were reported, as well as allegations of police use of live ammunition on protestors, which the police denied.⁶⁶

The Kenyan Parliament subsequently passed a series of partisan amendments to electoral laws, including one barring the Supreme Court from nullifying future presidential election results unless violations had significantly altered electoral outcomes.⁶⁷

Facing little opposition, Kenyatta won the October election with 98.3% of the vote. This was both a dramatic increase in his overall vote share and a marked decline in the number of votes, at 7,483,895 from 8,223,369 in the annulled general election. This discrepancy is explained by the dramatic difference in



voter turnout between the two. In the August election, turnout was 79.5%.⁶⁸ In the October 2017 re-run, turnout dropped by around half to 38.8%.⁶⁹ Further violence followed the second election.

The Elections Observation Group, a Kenyan domestic election observer that covered both elections, reported several concerns about the re-run election, ultimately concluding that the environment of "insecurity, violence, intimidation, fear, tensions, coercion, [and] undue influence... was not conducive for conducting a credible election." The EU mission similarly lamented the loss of life, intimidation of the judiciary and voters, deterioration of democratic norms and institutional trust, and increase in political polarisation. ⁷¹

The PEI expert survey was fielded for both elections. In both instances, Kenya performed very poorly, with a PEI Index score of 47 for the August election and 41 for the October election, the latter being in the bottom fifth of elections worldwide. As expected, the largest drop between the two 2017 elections was on the Voting Process stage (down 22 points), driven by large movements on the questions "Some voters were threatened with violence at the polls" and "Voters were offered a genuine choice at the ballot box".

The further deterioration of the performance of the electoral authorities, from already low levels, is particularly concerning. The impartiality of the institutions that perform the central functions of managing elections is critical. Abuses of power and loss of public confidence in these agencies has wide-ranging effects on electoral integrity. International election observers recommend a clear path to getting Kenya's contests back on a more positive trajectory.

Country	Office	PEI Index	Electoral laws	Procedures	Boundaries	Voter registration	Party registration	Media coverage	Campaign finance	Voting process	Vote count	Results	Electoral authorities
Kenya	Annulled August Presidential election	47	64	41	60	35	64	52	23	48	57	38	40
Kenya	Re-run October Presidential election	41	59	38	55	40	58	55	17	26	58	26	36
S	core Change	-6	-5	-3	-5	5	-6	3	-6	-22	1	-12	-4

The United Kingdom general election on 8 June 2017

The UK general election is held under 650 single member districts by simple plurality vote (First-Past-the -Post). With polling showing the Conservative party with a 21-point lead, in spring 2017 Prime Minister Theresa May called a snap election for the 8th of June, 2017. In the announcement, May stressed the need for a general election to guarantee certainty and stability, as well as to facilitate the successful execution of Brexit negotiations.⁷²

The performance of the UK Independence Party was closely watched given its role in the Brexit campaign, and the rise of anti-immigration, populist-authoritarian political parties throughout Europe. When the campaign started, UKIP was polling around 10%, while the Labour Party was around 25%. Labour's leader, Jeremy Corbyn, was widely thought to be too radical to perform well at the general election.

Yet, throughout the campaign, Labour's fortunes rose and rose, while the Conservatives fell and UKIP fell apart. On election day, the Conservative party lost 13 seats, for a total of 317, winning the election to form government but losing its parliamentary majority. ⁷³ In late-June 2017, a deal was struck with the hard-line Democratic Unionist Party (DUP), who promised their support for key parliamentary votes, allowing May to form a minority Conservative government, which started negotiations for a messy divorce from the EU.

Labour gained 30 seats, with a swing of almost 10%, for a total of 262 MPs. The vote share for UKIP plummeted from 12.6% in the 2015 elections to 1.8%, losing their only seat. By losing their signature issue, their supporters switched. The Conservative gained votes in 'Leave' constituencies, where the UKIP vote plummeted most sharply. Election day polls suggest that only around one fifth of UKIP 2015 voters remained faithful, while the majority (57%) switched to the Conservatives, with around one fifth returning to Labour. ⁷⁵

The contest of the general election was generally evaluated relatively poorly in comparison with equivalent West European democracies, with persistently lower than average PEI Index ratings and poor ratings on electoral laws, as well as a substantial drop in ratings of the voter registration process from 2015-17. In 2009 the Conservative government passed a new law revising this process, moving in 2014 from household registration (where one person in each household completed the registration form for every resident eligible to vote)



to individual-level registration. The law required everyone on the register to be identified automatically by a National Insurance number or else additional forms of identification were required. This made the task more complex than before, especially for registering the mobile, the young, and those in rented accommodation. The procedural change meant that many eligible electors dropped off the register.⁷⁶

Country	Office	PEI Index	Electoral laws	Procedures	Boundaries	Voter registration	Party registration	Media coverage	Campaign finance	Voting process	Vote count	Results	Electoral authorities
United Kingdom	2015 Legislative election	65	37	85	42	62	65	39	58	72	86	73	79
United Kingdom	2017 Legislative election	68	43	87	51	40	74	48	51	74	91	79	82
Se	core Change	3	6	2	9	-23	9	10	-7	3	5	6	3

German Bundestag elections on 24 September 2017

In Germany, a highly professionalised electoral process and a robust legal framework provides firm foundations for the integrity of the conduct of elections. German elections are administered by the state (Lander).

The Mixed Member Proportional Electoral system allows citizens to cast two votes; one cast for the Proportional Representation party list in each region and one for the single member plurality seats. In total 598 members are returned to the Bundestag, with half (299) elected through regional party list proportional representation elections in each state and half elected in a second vote on the ballot through single member plurality districts. The system is highly proportional for parties that meet the 5% minimum vote threshold according to the share of ballots cast in the in the *second* party list votes. Compensatory allocations are used to achieve proportional results.

The outcome of the September 2017 Bundestag elections sent a shockwave through Germany. For the first time since the Nazi era, an authoritarian populist party — the Alternative for Gemany (AfD) — won enough votes to enter the German federal parliament. In the 2017 elections, the AfD not only surpassed the 5 percent minimum needed to gain seats in the Bundestag, but won almost 13 percent of the vote, obtaining 94 of the 709 seats in the lower house of parliament. Three of the AfD seats were won by coming in first in a given district,



however; 91 seats were allocated through party list Proportional Representation.

Germany had been governed since 2013 by a coalition of the two largest parties, the Christian Democrats and Social Democrats, with Angela Merkel as Chancellor. Both major parties suffered significant losses in the 2017 elections, with the Christian Democrats winning 34.7 percent of the seats in the Bundestag and the Social Democrats winning 21.6 percent, their worst result since 1949.

Merkel managed to form a grand coalition government in combination with the SPD, with the deal needing ratification by SPD members. Negotiations over forming the governing coalition took four months, partly because none of the other parties were willing to enter a coalition that included the Alternative for Germany. The entry of AfD parliament greatly complicated attempts to form a stable coalition under Angela Merkel's leadership. The grand coalition leaves the AfD as the largest opposition party in parliament and they rival, or even slightly lead, the SPD in the post-election opinion polls.

Nevertheless, Germany's electoral system continued to hold up well under the weight of a rapidly evolving political and social context despite perennial concerns about campaign finance and media reporting that affect many countries. These elections also saw concern about racist and anti-immigrant statements made by some AfD candidates.⁷⁷ Overall the integrity of the elections to the Bundestag were well rated by experts. (81/100)

Country	Office	PEI Index	Electoral laws	Procedures	Boundaries	Voter registration	Party registration	Media coverage	Campaign finance	Voting process	Vote count	Results	Electoral authorities
Germany	2013 Legislative election	80	77	89	73	81	83	67	70	78	94	87	84
Germany	2017 Legislative election	81	81	97	73	81	76	67	71	80	96	83	91
	Score Change	1	4	9	0	0	-7	0	1	2	2	-4	7

V: Elections to Watch in 2018

Many elections are scheduled for 2018 and several will be closely watched, including those in Russia in March, Egypt in March and April, Malaysia in May, Zimbabwe in July, Brazil in September, and the U.S in November.

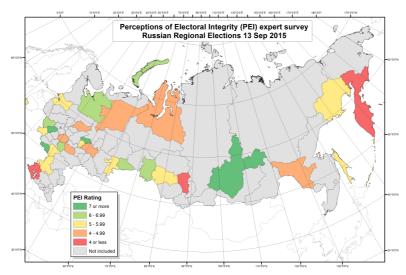
The Russian presidential election 18 March 2018

The president is elected by absolute majority vote (50%+) through a two-round system. If no candidate wins a majority in the first round, there is a run off amongst the top two candidates three weeks later.

The 2012 presidential elections provided a comfortable lead for President Putin, who won two-thirds of the vote (64%) compared with his main competitor, Gennady Zyuganov (17.4%), with a 65% voter turnout rate. The contests were widely criticized, with the OSCE observer mission which concluded: "There was no real competition and abuse of government resources ensured that the ultimate winner of the election was never in doubt."

In the run up to the 18 March 2018 contests President Putin is widely expected to win but he is likely to face seven candidates, including Pavel Grudinin (Communist Party), Vladimir Zhirinovsky (Liberal Democratic party), and TV presenter Kseniya Sobchak. The strongest potential challenger, however, the anti-corruption campaigner Alexei Navalny, was barred from running.

EIP monitored the integrity of Russian elections in the 13 September 2015 regional elections where there were considerable variations across Russia.⁷⁹



EIP also monitored the 2016 State Duma elections, estimating weaknesses across the board.

Country	Office	PEI Index	Electoral laws	Procedures	Boundaries	Voter registration	Party registration	Media coverage	Campaign finance	Voting process	Vote count	Results	Electoral authorities
Russia	2016 Legislative election	44	35	43	48	48	43	33	34	55	40	64	40

The United States mid-term elections 6 November 2018

Ever since Florida in 2000, America has seen growing partisan polarization over basic electoral procedures and rights. A long series of vulnerabilities in the conduct of U.S. elections has been widely documented, for example in the 2014 report of the bipartisan Presidential Commission on Election Administration. The Pew Center's Election Performance Index has repeatedly and carefully highlighted uneven standards across U.S. states.

The 2016 U.S. presidential campaign deepened concern about a series of issues in American elections.

The first centres on Republican concern about vulnerabilities to electoral 'fraud', meaning risks of double voting, impersonation, and non-qualified voting. This concern was amplified by President Trump's claims that he won the popular vote "if you deduct the millions of people who voted illegally". ⁸⁰ Even after inauguration, President Trump continued to allege that more than three million fraudulent votes were cast in the 2016 elections. This could be dismissed as partisan hot-air, however, many Americans say they believe that Trump's claims are credible. In January 2017, for example, a poll found that 25 percent of registered voters said that they believed that millions of people improperly cast ballots in the November general election. ⁸¹

In counter-reaction, the second widespread concern focuses on Democratic claims that stricter requirements for voter registration and balloting are designed to suppress voters' rights and thereby depress turnout among several sectors of the electorate like the poor, people with disabilities, or minority populations. The ACLU, for example, argues that voting rights are under attack from laws making it harder for Americans to cast a ballot, include measures cutting early voting, implementing voter ID laws, and purging electoral rolls. ⁸² Meanwhile news has been dominated by U.S. intelligence agency reports of



Russian meddling, and headlines about cyber-security threats to official voting records. Foreign hackers wishing to sow doubts about the outcome of American elections through twitter-bot stories took advantage of ripe opportunities. Nor surprisingly, public trust in American elections fell sharply; for example, the Gallup World Poll reports that in 2016 a third of Americans (30%) expressed confidence in the honesty of their elections, down from a majority (52%) a decade earlier. So

The contests also revived concern about several long-standing issues associated with gerrymandering, with several high-profile court cases revising districts in several states, as well as disparities between the popular vote and the Electoral College vote.

In the 2016 PEI-US survey experts evaluated the 2016 election across all 50 US states and the District of Columbia. The states which experts rated most highly in electoral integrity were Vermont, Idaho, New Hampshire, and Iowa. By contrast, states scoring worst in the perceptions of electoral integrity index in the 2016 election were Arizona (ranked last), followed by Wisconsin, Tennessee, Oklahoma, and Mississippi. Since then many states have sought to change electoral laws and there have been major changes in gerrymandering enforced by court order in several states, notably Pennsylvania. 86

The 2018 US mid-term elections will be closely monitored to see whether there is further evidence of Russian interference through fake news seeking to sow discord, circulated on social media, or even more serious attempts at violating cybersecurity in official state registration and election records.

Country	Office	PEI Index	Electoral laws	Procedures	Boundaries	Voter registration	Party registration	Media coverage	Campaign finance	Voting process	Vote count	Results	Electoral authorities
United States	2014 Legislative election	62	31	75	11	35	80	69	46	67	76	77	72
United States	2012 Presidential Election	63	38	70	16	40	74	63	44	68	85	84	75
United States	2016 Presidential Election	59	38	72	16	43	80	46	54	69	76	46	71
	Score Change	-4	0	1	0	3	6	-17	10	1	-9	-38	-4

Table 5: Forthcoming presidential and parliamentary elections in 2018

Country	Previous PEI Score	Election for	Date				
Czech Republic	74	President (round 1)	1/12/18				
Czech Republic	74	President (round 2)	1/26/18				
Finland		President	1/28/18				
Cyprus	73	President (round 1)	1/28/18				
Cyprus	73	President (round 2)	2/4/18				
Costa Rica		Legislative Assembly	2/4/18				
Costa Rica		President (round 2)	2/4/18				
Monaco		Parliament	2/11/18				
Djibouti	25	National Assembly	2/23/18				
El Salvador	49	Parliament	3/4/18				
Italy	67	Chamber of Deputies	3/4/18				
Sierra Leone	56	President & parliament	3/7/18				
Colombia	61	Parliament	3/11/18				
Cuba	57	Cuban National Assembly	3/11/18				
Nepal		President	3/13/18				
Grenada	66	Parliament	3/13/18				
Russia		President	3/18/18				
Turkmenistan	38	Parliament	3/25/18				
Egypt	40	President (round 1)	3/26/18				
Costa Rica	81	President (round 2)	4/1/18				
Hungary	56	Parliament	4/8/18				
Azerbaijan	41	President	4/11/18				
Montenegro	41	President (round 1)	4/15/18				
Venezuela	40	President	4/22/18				
Paraguay	55	President & Parliament	4/22/18				
Egypt	40	President (round 2)	4/24/18				
Gabon		Parliament	4/28/18				
Montenegro	41	President (round 2)	4/29/18				
Lebanon		Parliament	5/6/18				
Timor-Leste	63	Parliament	5/12/18				
Iraq	44	Parliament	5/15/18				
Colombia	59	President (round 1)	5/27/18				
Barbados	63	Parliament	May				
Malaysia	35	Parliament	May				
Bhutan	60	Parliament	May				
Colombia	59	President (round 2)	6/17/18				
Mexico	62	President & parliament	7/1/18				
Afghanistan	02	Parliament	7/7/18				
Pakistan	50	Parliament	7/15/18				
Mali	52	President (round 1)	7/13/18				
Cambodia	32	Parliament	7/29/18				
Zimbabwe	35	President & parliament	7/29/18				



Country	Previous PEI Score	Election for	Date
Slovenia	79	Parliament	July
Iraq		President	July
Sao Tome & Principe	58	Parliament	August
Sweden	80	Parliament	9/9/18
Rwanda	64	Parliament	September
Swaziland	45	Parliament	September
Maldives	54	President	September
Guinea	43	Parliament	September
Cameroon	46	Parliament	September
Latvia	72	Parliament	10/7/18
Brazil	68	President & parliament	10/7/18
Luxembourg		Parliament	10/14/18
Brazil	68	President (round 2)	10/28/18
Georgia	64	President	October
Cameroon		President	October
Ireland		President	October
USA	62	Parliament	6/11/18
Mauritania	42	Parliament	November
Mali		Parliament	November
Bangladesh	38	Parliament	November
Madagascar	40	President & Parliament	November
Demo. Rep of Congo		President & parliament	12/23/18
Togo	38	Parliament	December

Note: The PEI index is the score in the previous equivalent election f, where available. The dates for elections are provisional and may change. The PEI expert survey is fielded for only the final round of multi-round electoral contests.

Source: IFES. http://www.electionguide.org/; Electoral Calendar: http://www.mherrera.org/elections.html; Perceptions of Electoral Integrity 6.0, Election-level.



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Table 6: All elections in PEI 2012-17

Country	Election	Office	Election Rank	PEI Index	Electoral laws	Procedures	Boundaries	Voter registration	Party registration	Media coverage	Campaign finance	Voting process	Vote count	Results	Electoral authorities
Afghanistan	AFG_14062014_P2	Pres.	267	32	47	24	48	20	33	60	23	28	24	26	26
Albania	ALB_25062017_L1	Leg.	160	54	38	64	51	68	52	47	39	45	67	71	57
Albania	ALB_23062013_L1	Leg.	151	54	52	65	59	59	49	47	27	46	76	79	55
Algeria	DZA_04052017_L1	Leg.	223	43	36	49	51	42	45	46	26	49	46	49	37
Algeria	DZA 17042014 P1	Pres.	226	43	25	48	44	45	36	44	26	53	60	48	35
Angola	AGO_23082017_L1	Leg.	232	41	43	38	53	32	49	30	33	47	41	49	40
Angola	AGO_31082012_L1	Leg.	255	36	28	37	51	23	47	31	22	39	36	44	35
Argentina	ARG 22102017 L1	Leg.	84	65	71	78	62	66	64	46	41	63	79	84	72
Argentina	ARG 22112015 L1	Leg.	96	63	68	74	64	66	70	55	35	61	71	76	66
Argentina	ARG_27102013_L1	Leg.	78	66	70	83	66	66	70	54	42	62	78	77	70
Armenia	ARM_02042017_L1	Leg.	180	51	51	44	65	53	57	57	29	43	59	63	51
Armenia	ARM 18022013 P1	Pres.	222	44	54	49	50	26	50	50	31	38	60	30	41
Australia	AUS 02072016 L1	Leg.	59	70	66	88	74	60	78	45	50	72	82	74	87
Australia	AUS_07092013_L1	Leg.	61	70	65	89	67	56	69	47	57	72	82	75	88
Austria	AUT 15102017 L1	Leg.	25	77	80	88	71	86	74	54	59	82	90	79	87
Austria	AUT_04122016_P2	Pres.	14	80	78	87	77	79	77	69	72	80	92	81	85
Austria	AUT 22052016 P2	Pres.	28	76	91	67	72	77	78	63	76	81	86	66	73
Austria	AUT 29092013 L1	Leg.	24	77	78	90	74	85	70	59	55	79	91	84	89
Azerbaijan	AZE 01112015 L1	Leg.	273	29	26	24	32	36	34	16	10	38	36	56	12
Azerbaijan	AZE 09102013 P1	Pres.	235	41	44	37	59	45	42	31	31	42	44	46	40
Bahamas	BHS_10052017_L1	Leg.	159	54	43	60	42	38	45	58	47	50	69	72	61
Bahrain	BHR_29112014_L2	Leg.	246	38	18	44	21	36	39	35	26	46	50	56	31
Bangladesh	BGD 05012014 L1	Leg.	247	38	42	46	41	45	38	49	23	26	49	40	36
Barbados	BRB 21022013 L1	Leg.	97	63	67	68	62	55	56	63	34	58	83	79	73
Belarus	BLR 11092016 L1	Leg.	204	47	39	54	69	47	48	36	36	52	43	52	44
Belarus	BLR_11102015_P1	Pres.	240	40	28	41	58	45	44	28	27	48	34	61	32
Belarus	BLR_23092012_L1	Leg.	269	32	13	36	48	45	31	24	22	41	23	52	16
Belgium	BEL 25052014_L1	Leg.	52	71	66	81	61	76	73	64	64	67	79	79	77
Belize	BLZ_04112015_L1	Leg.	153	54	43	64	43	42	60	54	30	52	70	64	69
Benin	BEN_20032016_P2	Pres.	56	71	86	88	80	54	74	62	37	58	96	75	87
Benin	BEN 26042015 L1	Leg.	65	69	83	77	72	51	65	70	41	57	85	80	88
Bhutan	BTN_13072013_L2	Leg.	116	60	52	75	58	46	45	66	56	56	66	68	74
Bolivia	BOL_12102014_P1	Pres.	144	56	55	63	55	45	61	54	33	57	62	70	54
Bosnia	BIH_12102014_P1	Pres.	175	52	39	68	41	50	41	45	35	51	67	74	66
Botswana	BWA_24102014_L1	Leg.	134	58	38	83	48	59	67	36	17	62	75	77	75
Brazil	BRA_26102014_P2	Pres.	67	68	74	87	71	76	63	47	38	66	92	64	83
Bulgaria	BGR_26032017_L1	Leg.	133	58	53	70	63	43	61	41	43	48	81	79	65
Bulgaria	BGR_13112016_P2	Pres.	119	60	64	70	62	43	69	46	42	50	74	80	66
Bulgaria	BGR_05102014_L1	Leg.	101	63	76	65	66	48	66	50	40	60	81	73	71
Bulgaria	BGR_12052013_L1	Leg.	190	50	51	52	52	31	63	45	33	52	67	40	54
Burkina Faso	BFA_29112015_P2	Pres.	83	65	73	85	66	50	53	67	45	47	85	81	82
Burkina Faso	BFA_02122012_L1	Leg.	239	41	53	56	19	44	52	54	8	31	50	40	48
Burundi	BDI_21072015_P1	Pres.	284	22	25	13	37	18	20	26	7	23	42	15	17
Burundi	BDI_29062015_L1	Leg.	277	27	33	20	36	15	38	25	15	29	34	32	25
Cambodia	KHM_28072013_L1	Leg.	268	32	29	37	32	13	38	28	19	34	57	25	28
Cameroon	CMR_30092013_L1	Leg.	206	46	47	59	36	44	49	39	23	38	67	52	63
Canada		Leg.	36	75	51	90	78	58	74	63	68	73	89	86	89
Cape Verde	CPV_02102016_P1	Pres.	60	70	81	85	66	56	73	66	55	59	82	84	77
Cape Verde	CPV_20032016_L1	Leg.	54	71	79	88	51	62	73	71	57	69	78	77	79
Central Afr. Rep.		Pres.	169	53	64	52	47	33	44	57	49	46	66	69	55
Chad	TCD_10042016_P1	Pres.	271	31	42	19	40	33	34	27	10	38	35	35	31
Chile	CHL_17122017_P2	Pres.	34	75	82	89	61	69	71	54	67	69	93	93	87
Chile	CHL_15122013_P2	Pres.	76	67	53	89	56	54	65	53	48	53	89	90	88



Country	Election	Office	Election Rank	PEI Index	Electoral laws	Procedures	Boundaries	Voter registration	Party registration	Media	Campaign finance	Voting process	Vote count	Results	Electoral authorities
Colombia	COL_09032014_L1	Leg.	109	61	67	71	68	49	72	57	42	41	79	72	77
Colombia	COL_15062014_P2	Pres.	129	59	62	79	52	37	56	44	35	55	79	74	76
Comoros	COM_10042016_P2	Pres.	238	41	67	34	58	25	54	51	23	25	65	31	31
Comoros	COM_22022015_L2	Leg.	187	50	64	59	50	30	56	51	27	39	67	60	61
Congo, Rep.	COG_20032016_P1	Pres.	280	25	17	14	32	19	44	23	13	31	38	17	14
Congo, Rep.	COG_05082012_L2	Leg.	270	31	28	38	42	17	33	27	8	44	27	50	23
Congo, Rep.	COG_30072017_L2	Leg.	266	32	7	18	30	6	29	30	28	43	48	49	40
Costa Rica	CRI_06042014_P2	Pres.	10	81	80	97	66	78	79	57	65	82	99	94	97
Croatia	HRV_11092016_L1	Leg.	111	61	63	67	43	50	57	48	51	59	81	85	66
Croatia	HRV_08112015_L1	Leg.	66	68	60	80	55	57	68	53	59	64	88	87	77
Croatia	HRV_11012015_P2	Pres.	87	65	64	77	51	55	64	48	59	63	80	79	72
Cuba	CUB_03022013_L1	Leg.	138	57	29	76	41	73	59	39	45	54	67	86	56
Cyprus	CYP_22052016_L1	Leg.	71	67	58	85	64	67	61	47	48	63	86	86	77
Cyprus	CYP_24022013_P2	Pres.	44	73	83	87	66	74	71	58	52	71	87	88	80
Czech Rep.	CZE_21102017_L1	Leg.	33	75	79	82	73	91	80	55	63	70	86	81	83
Czech Rep.	CZE_25012013_P2	Pres.	41	74	79	75	76	92	82	53	57	69	93	79	77
Czech Rep.	CZE_25102013_L1	Leg.	21	77	85	90	75	87	77	58	55	72	94	89	86
Czech Rep.	CZE_13102012_S1	Leg.	27	76	77	91	68	84	75	60	65	67	93	86	85
Denmark	DNK_18062015_L1	Leg.	1	87	91	98	84	94	90	72	72	79	98	94	93
Djibouti	DJI_08042016_P1	Pres.	263	34	26	47	39	26	29	33	16	35	43	46	36
Djibouti	DJI_22022013_L1	Leg.	279	25	18	24	45	25	20	26	16	30	22	33	20
Dominican Rep.	DOM_15052016_P1	Pres.	218	44	43	51	54	55	49	38	18	45	55	39	44
Ecuador	ECU_02042017_P2	Pres.	215	45	33	51	42	37	51	41	34	59	50	34	41
Ecuador	ECU_17022013_P1	Pres.	145	55	42	65	39	58	57	43	38	63	68	68	52
Egypt	EGY_02122015_L1	Leg.	208	46	27	60	37	52	56	33	28	48	57	59	46
Egypt	EGY_26052014_P1	Pres.	241	40	29	50	52	33	21	31	23	50	52	57	40
El Salvador	SLV_01032015_L1	Leg.	191	49	53	44	58	52	60	49	37	47	49	54	42
El Salvador	SLV_09032014_P2	Pres.	125	59	59	80	59	47	60	44	34	61	85	43	74
Equatorial Gn.	GNQ_12112017_L1	Leg.	285	22	16	19	36	24	13	14	11	25	26	46	15
Equatorial Gn.	GNQ_24042016_P1	Pres.	276	28	19	21	37	32	27	14	13	30	33	57	25
Equatorial Gn.	GNQ_26052013_L1	Leg.	282	24	13	23	38	23	29	12	15	23	27	50	13
Estonia	EST_01032015_L1	Leg.	15	79	75	84	70	86	75	68	59	89	87	85	83
Ethiopia	ETH_24052015_L1	Leg.	281	24	15	22	36	31	29	21	19	23	19	41	13
Fiji	FJI_17092014_L1	Leg.	171	53	30	72	49	56	48	37	32	61	63	59	63
Finland	FIN_19042015_L1	Leg.	3	86	80	98	72	95	93	70	70	83	99	96	96
France	FRA_07052017_P2	Pres.	30	76	70	92	66	63	79	63	68	72	93	74	87
France	FRA_18062017_L2	Leg.	42	74	68	94	71	65	72	63	66	70	89	70	83
Gabon	GBN_27082016_P2	Pres.	265	34	33	34	37	48	62	26	18	38	34	21	19
Gambia	GMB_06042017_L1	Leg.	177	52	46	68	41	37	52	47	25	45	77	68	69
Gambia	GMB_01122016_P1	Pres.	196	48	25	76	54	39	53	30	28	45	66	42	69
Georgia	GEO_08102016_L1	Leg.	110	61	53	77	50	62	56	58	46	59	71	72	71
Georgia	GEO_27102013_P1	Pres.	89	64	76	72	56	58	56	57	51	59	82	78	71
Georgia	GEO_01102012_L1	Leg.	161	54	55	62	54	45	53	42	27	53	75	69	57
Germany	DEU_24092017_L1	Leg.	11	81	81	97	73	81	76	67	71	80	96	83	91
Germany	DEU_22092013_L1	Leg.	13	80	77	89	73	81	83	67	70	78	94	87	84
Ghana	GHA_07122016_P1	Pres.	46	73	83	79	71	57	88	70	46	61	89	83	85
Ghana	GHA_07122012_P1	Pres.	136	57	77	62	59	48	74	55	31	47	80	45	62
Greece	GRC_20092015_L1	Leg.	106	62	44	88	51	58	59	47	39	56	83	85	75
Greece	GRC_25012015_L1	Leg.	58	71	49	93	58	76	71	55	50	64	92	90	86
Grenada	GRD_19022013_L1	Leg.	79	66	62	92	56	54	80	42	22	56	92	93	88
Guatemala	GTM_25102015_P2	Pres.	194	48	46	62	63	33	38	41	20	36	77	63	67 4F
Guinea	GIN_11102015_P1	Pres.	236	41	40 50	46	42	27	47	39 55	25	39 44	58	41 55	45
Guinea Guinea Bissau	GIN_28092013_L1	Leg.		43		28	39	21	64		20		55		34
Guinea-Bissau	GNB_18052014_P2	Pres.	150	55	63	66	53	50	55	56	31	50	66	58	60
Guyana	GUY_11052015_L1	Leg.	168	53	43	77	49	62	63	36	30	47	67	44	74
Haiti	HTI_20112016_P1	Pres.	262	34	42	38	36	27	32	48	27	29	39	27	39
Haiti	HTI_25102015_L2	Leg.	275	28	41	14	51	20	44	55	8	14	37	21	22
Honduras	HND_26112017_P1	Pres.	274	29	20	24	45	24	50	32	18	37	17	28	15
Honduras	HND_24112013_P1	Pres.	214	45	38	51	45	40	59	36	30	47	70	30	45



Country	Election	Office	Election Rank	PEI Index	Electoral laws	Procedures	Boundaries	Voter registration	Party registration	Media coverage	Campaign finance	Voting process	Vote count	Results	Electoral authorities
Hungary	HUN_06042014_L1	Leg.	142	56	30	69	30	68	58	32	38	65	81	73	58
Iceland	ISL_28102017_L1	Leg.	23	77	64	91	58	93	82	58	61	79	91	86	82
Iceland	ISL_25062016_P1	Pres.	2	86	89	96	74	95	84	67	76	85	100	94	95
Iceland	ISL_29102016_L1	Leg.	4	85	79	73	78	95	90	70	79	85	99	91	91
Iceland	ISL_27042013_L1	Leg.	20	78	70	94	60	86	82	65	60	81	91	87	81
India	IND_12052014_L1	Leg.	128	59	72	72	58	40	57	55	32	53	72	67	77
Indonesia	IDN_09042014_L1	Leg.	165	53	58	57	66	38	62	53	23	52	63	57	63
Indonesia	IDN_09072014_P1	Pres.	117	60	64	68	62	43	68	54	44	61	74	51	72
Iran	IRN_19052017_P1	Pres.	203	47	25	66	34	49	31	48	37	50	59	62	52
Iran	IRN_26022016_L1	Leg.	209	46	29	62	49	65	31	36	25	47	54	71	45
Iran	IRN_14062013_P1	Pres.	149	55	34	73	50	62	20	56	47	57	62	81	59
Iraq	IRQ_30042014_L1	Leg.	220	44	45	53	38	36	46	46	19	48	49	51	46
Ireland	IRL_26022016_L1	Leg.	55	71	77	90	70	32	82	60	57	61	89	86	77
Israel	ISR_17032015_L1	Leg.	47	73	74	89	64	79	77	49	61	59	92	89	84
Israel	ISR_22012013_L1	Leg.	38	75	79	94	65	79	75	66	62	56	89	86	89
Italy	ITA_24022013_L1	Leg.	74	67	44	86	66	75	66	53	49	64	80	76	79
Ivory Coast	CIV_18122016_L1	Leg.	156	54	63	73	40	44	58	42	33	49	73	62	64
Ivory Coast	CIV_25102015_P1	Pres.	123	59	67	73	47	58	67	46	34	54	76	71	64
Jamaica	JAM_25022016_L1	Leg.	73	67	72	87	68	60	73	61	45	46	85	75	82
Japan	JPN_22102017_L1	Leg.	77	66	46	82	44	68	61	52	59	66	83	78	81
Japan	JPN_10072016_L1	Leg.	72	67	48	79	63	77	70	50	58	59	85	74	75
Japan	JPN_14122014_L1	Leg.	57	71	67	86	54	77	75	58	64	64	77	85	78
Japan	JPN_21072013_L1	Leg.	75	67	51	89	45	71	66	50	55	66	86	76	74
Japan	JPN_16122012_L1	Leg.	69	67	53	83	51	75	63	59	59	68	81	76	72
Jordan	JOR_20092016_L1	Leg.	167	53	46	78	50	48	60	55	36	46	56	48	64
Jordan	JOR_23012013_L1	Leg.	210	46	30	57	21	47	55	45	27	47	57	46	63
Kazakhstan	KAZ_20032016_L1	Leg.	195	48	35	58	56	50	38	38	37	54	54	65	43
Kazakhstan	KAZ_26042015_P1	Pres.	228	43	29	48	45	48	35	27	33	48	57	62	40
Kenya	KEN_08082017_P1	Pres.	201	47	64	41	60	35	64	52	23	48	57	38	40
Kenya	KEN_26102017_P1	Pres.	237	41	59	38	55	40	58	55	17	26	58	26	36
Kenya	KEN_04032013_P1	Pres.	233	41	70	31	52	17	58	62	20	34	36	55	26
Korea, Rep.	KOR_09052017_P1	Pres.	50	72	54	87	62	76	68	56	66	72	85	76	83
Korea, Rep.	KOR_13042016_L1	Leg.	53	71	46	85	55	79	66	54	63	75	90	81	83
Korea, Rep.	KOR_19122012_P1	Pres.	26	77	59	88	68	89	76	57	64	78	96	85	83
Kuwait	KWT_26112016_L1	Leg.	174	52	30	64	57	62	47	48	25	55	68	67	57
Kuwait	KWT_27072013_L1	Leg.	131	58	47	80	51	54	70	53 52	33	52	73	63	69
Kuwait	KWT_01122012_L1	Leg.	186	51 52	37 57	63 56	38 59	67	52 51	_	19	61	75 67	29	52 52
Kyrgyzstan	KGZ_15102017_P1	Pres.	178					45		48	31	50		60	
Kyrgyzstan	KGZ_04102015_L1 LAO_20032016_L1	Leg.	152 205	54 47	54 17	64 67	55 53	43 58	43	52 25	38 40	53 44	71 55	65 85	59 38
Laos Latvia	LVA_04102014_L1	Leg.	51	72	72	83	70	65	72	61	56	69	88	77	78
Lesotho	LSO_03062017_L1	Leg. Leg.	114	61	76	74	68	44	63	53	34	50	79	69	75
Lesotho	LSO_28022015_L1	Leg.	93	64	80	82	70	49	61	48	39	56	78	77	78
Liberia	LBR_26122017_P2	Pres.	124	59	81	63	66	34	65	50	33	52	67	57	67
Lithuania	LTU_09102016_L1	Leg.	19	78	83	85	81	82	86	70	63	72	83	88	79
Lithuania	LTU_25052014_P2	Pres.	8	82	92	91	71	76	85	67	75	79	94	90	86
Lithuania	LTU 28102012 L2	Leg.	48	72	86	69	75	74	85	64	55	69	85	70	72
Macedonia	MKD_11122016_L1	Leg.	200	48	44	57	51	32	55	37	32	48	60	55	47
Macedonia	MKD_27042014_P2		197	48	49	56	46	24	57	28	30	51	72	49	54
Madagascar	MDG 20122013 P2		242	40	36	41	35	18	48	44	20	36	58	45	49
Malawi		Pres.	198	48	70	49	61	30	69	49	18	42	50	45	55
Malaysia	MYS_05052013_L1	Leg.	257	35	15	43	10	21	47	22	21	56	44	42	32
Maldives	MDV_22032014_L1	Leg.	122	59	60	75	47	48	58	58	49	60	63	76	56
Maldives		Pres.	155	54	59	64	58	43	62	47	31	53	67	67	48
Mali	MLI_11082013_P2	Pres.	172	52	62	62	48	25	51	53	39	45	69	67	58
Malta	MLT_03062017_L1	Leg.	90	64	47	84	52	70	65	40	37	63	87	83	79
Malta	MLT_09032013_L1	Leg.	82	65	50	86	53	62	68	46	39	65	88	80	78
Mauritania		Pres.	207	46	53	38	65	25	45	52	37	51	56	35	48
Mauritania	MRT_21122013_L2		231	42	50	56	30	23	40	47	22	40	48	46	56
		8-													



Country	Election	Office	Election Rank	PEI Index	Electoral laws	Procedures	Boundaries	Voter registration	Party registration	Media coverage	Campaign finance	Voting process	Vote count	Results	Electoral authorities
Mauritius	MUS_10122014_L1	Leg.	88	64	64	90	56	72	60	47	32	59	87	77	79
Mexico	MEX_07062015_L1	Leg.	176	52	49	66	58	60	46	43	34	44	73	53	62
Mexico	MEX_01072012_P1	Pres.	102	62	58	75	71	76	59	56	44	58	85	48	67
Micronesia	FSM_07032017_L1	Leg.	140	56	72	56	70	35	67	41	40	56	66	60	63
Micronesia	FSM_03032015_L1	Leg.	126	59	60	68	60	43	63	56	27	61	71	69	68
Micronesia	FSM_05032013_L1	Leg.	104	62	63	68	72	44	76	61	37	60	69	66	67
Moldova	MDA_13112016_P2	Pres.	148	55	44	64	48	45	68	35	33	57	78	58	63
Moldova	MDA_30112014_L1	Leg.	143	56	58	64	65	57	46	48	32	56	78	60	58
Mongolia	MNG_07072017_P2	Pres.	99	63	40	80	44	69	50	61	43	64	87	72	73
Mongolia	MNG_26062016_L1	Leg.	92	64	50	69	49	68	62	61	40	63	92	75	69
Mongolia	MNG_26062013_P1	Pres.	94	64	56	78	59	61	66	47	45	64	84	69	71
Montenegro	MNE_16102016_L1	Leg.	185	51	59	52	59	40	61	39	31	54	67	50	46
Montenegro	MNE_07042013_P1	Pres.	234	41	52	50	55	31	56	33	23	43	45	35	33
Montenegro	MNE_14102012_L1	Leg.	108	62	81	71	61	48	63	60	23	55	88	79	60
Morocco	MAR_07102016_L1	Leg.	137	57	73	70	68	40	50	59	40	43	74	73	56
Mozambique	MOZ_15102014_P1	Pres.	260	35	36	38	47	26	42	33	20	40	32	37	33
Myanmar (Burma)	MMR_08112015_L1	Leg.	157	54	42	72	55	30	40	49	34	55	74	70	69
Namibia	NAM_28112014_P1	Pres.	118	60	67	63	69	53	70	51	35	56	64	79	68
Nepal	NPL_07122017_L1	Leg.	127	59	75	73	59	58	64	58	24	45	79	73	68
Nepal	NPL_19112013_L1	Leg.	163	53	73	63	57	44	57	52	35	42	66	47	65
Netherlands	NLD_15032017_L1	Leg.	7	82	94	91	76	86	81	75	70	72	92	93	90
Netherlands	NLD_12092012_L1	Leg.	18	78	91	91	65	85	78	61	63	75	87	88	88
New Zealand	NZL_23092017_L1	Leg.	29	76	70	93	77	63	85	48	61	77	88	81	88
New Zealand	NZL_20092014_L1	Leg.	31	76	71	95	65	55	83	55	55	78	87	89	88
Nicaragua	NIC_06112016_P1	Pres.	254	36	31	40	49	39	37	47	27	32	35	43	26
Niger	NER_20032016_P2	Pres.	179	52	75	56	69	33	44	44	29	48	74	42	66
Nigeria	NGA_28032015_L1	Leg.	162	53	75	66	63	42	60	49	20	31	73	67	70
Norway	NOR_09112017_L1	Leg.	5	83	79	90	73	90	82	66	77	83	93	93	93
Norway	NOR_09092013_L1	Leg.	6	83	81	92	70	87	84	67	73	81	97	92	91
Oman	OMN_25102015_L1	Leg.	113	61	51	80	51	58	58	54	41	62	74	78	59
Pakistan	PAK_11052013_L1	Leg.	189	50	68	57	51	54	38	59	36	37	62	45	60
Panama	PAN_04052014_P1	Pres.	115	61	55	77	54	65	65	54	24	63	75	64	71
Papua New Guinea	PNG_08072017_L1	Leg.	261	35	41	23	49	11	56	49	16	25	35	37	43
Paraguay	PRY_21042013_P1	Pres.	146	55	63	70	58	45	54	40	24	51	73	79	57
Peru	PER_05062016_P2	Pres.	81	65	71	56	59	76	55	56	49	66	88	76	71
Peru	PER_10042016_L1	Leg.	120	60	58	44	67	69	63	51	40	60	80	73	56
Philippines	PHL_09052016_P1	Pres.	147	55	52	68	55	40	62	57	24	50	76	52	66
Philippines	PHL_13052013_L1	Leg.	192	48	61	60	51	26	63	51	20	38	60	51	55
Poland	POL_24052015_P2	Pres.	43	73	79	82	69	74	76	55	60	74	82	80	80
Poland	POL_25102015_L1	Leg.	35	75	79	87	77	77	74	51	63	74	86	85	82
Portugal	PRT_24012016_P1	Pres.	22	77	83	93	66	52	85	57	65	72	95	92	90
Portugal	PRT_04102015_L1	Leg.	49	72	71	85	65	46	72	58	59	73	89	83	80
Romania	ROU_11122016_L1	Leg.	85	65	61	79	54	43	58	50	58	65	82	82	77
Romania	ROU_16112014_P2	Pres.	166	53	40	54	51	30	66	41	43	45	80	72	56
Romania	ROU_09122012_L1	Leg.	193	48	46	59	38	29	58	32	32	46	67	68	50
Russia	RUS_18092016_L1	Leg.	217	44	35	43	48	48	43	33	34	55	40	64	40
Rwanda	RWA_04082017_P1	Pres.	183	51	28	58	52	74	48	31	34	46	61	83	56
Rwanda	RWA_16092013_L1	Leg.	91	64	62	71	60	71	60	54	60	60	70	77	65
Samoa	WSM_04032016_L1		158	54	33	67	59	38	54	59	33	50	69	60	66
Sao Tome & Principe		Pres.	199	48	55	63	52	40	48	39	25	50	55	50	51
Sao Tome & Principe		Leg.	132	58	73	80	60	51	68	43	27	45	72	71	72
Senegal	SEN_30072017_L1	Leg.	229	43	32	48	57	11	49	41	19	37	70	53	50
Serbia	SRB_02042017_P1	Pres.	227	43	47	52	61	30	49	17	30	53	53	40	40
Serbia	SRB_24042016_L1	Leg.	211	46	42	53	54	33	53	38	36	50	52	45	43
Serbia	SRB_16032014_L1	Leg.	135 141	57	54	74	57	38	57	35	34	57 54	79	79	67 72
Sierra Leone	SLE_17112012_P1	Pres.	170	56 53	67 27	78 76	46 14	65 77	63 46	29 33	32 35	60	63 69	63 75	58
Singapore Slovak Republic	SGP_11092015_L1 SVK_05032016_L1	Leg.	39	74	70	85	62	82	74	67	57	77	81	84	78
Slovak Republic	SVK_05032016_L1 SVK_29032014_P2	Leg. Pres.	37	75	74	83	68	74	87	62	55	65	92	86	83
Sidvak Kepublic	34K_23032014_PZ	1163.	31	73	74	63	00	/4	07	UZ	33	03	JZ	80	63



THE YEAR IN ELECTIONS www.ElectoralIntegrityProject.com

Country	Election	Office	Election Rank	PEI Index	ш	Procedures	Boundaries	Voter	Party	Media	Campaign	Voting	Vote count	Results	Electoral
Slovenia	SVN_12112017_P2	Pres.	9	82	86	94	75	85	87	60	69	81	93	88	87
Slovenia	SVN_13072014_L1	Leg.	16	79	78	78	66	93	77	69	69	80	94	76	87
Slovenia	SVN_02122012_P2	Pres.	40	74	69	88	59	87	70	50	57	79	92	80	86
Solomon Islands	SLB_19112014_L1	Leg.	139	57	73	67	70	41	59	61	29	40	72	63	68
South Africa	ZAF_07052014_L1	Leg.	95	63	74	78	65	52	60	57	36	63	75	73	71
Spain	ESP_26062016_L1	Leg.	63	70	42	84	62	73	75	52	55	62	91	90	81
Spain	ESP_20122015_L1	Leg.	64	69	37	83	53	75	73	47	52	65	91	93	82
Sri Lanka	LKA_08012015_P1	Pres.	182	51	57	68	51	49	46	35	28	45	63	62	69
Sri Lanka	LKA_17082015_L1	Leg.	173	52	59	73	47	47	51	41	22	50	73	54	69
Sudan	SDN_13042015_P1	Pres.	224	43	26	50	41	38	48	37	26	46	57	59	44
Suriname	SUR_25052015_L1	Leg.	188	50	50	65	48	45	60	39	27	48	58	65	54
Swaziland	SWZ_20092013_L1	Leg.	212	45 80	25 79	64 90	28 75	48 88	31 80	47 61	37	45 79	62 93	55 87	49 94
Sweden	SWE_14092014_L1	Leg.	12	79		89		88	82	63	66 41	82	93	92	94
Switzerland	CHE_18102015_L1	Leg.	17		77		72				7			67	
Syria	SYR_13042016_L1 SYR 03062014 P1	Leg.	283 278	23 27	10 9	19 29	30	14 19	25 18	15 17	13	22 29	24 37	60	16 27
Syria Taiwan	TWN_16012016_P1	Pres.	45	73	65	94	64	84	83	61	51	54	94	86	88
Tajikistan	TJK 01032015 L1		258	35	19	46	38	27	28	31	17	39	48	55	36
Tajikistan	TJK_06112013_P1	Leg. Pres.	256	36	16	39	45	20	29	32	28	36	49	59	34
Tanzania	TZA_25102015_P1	Pres.	221	44	33	60	44	32	54	43	23	43	56	39	46
Thailand	THA 02022014 L1	Leg.	181	51	76	43	70	59	53	47	49	48	59	34	34
Timor-Leste	TLS_20032017_P1	Pres.	112	61	66	75	53	55	63	50	35	58	76	77	69
Timor-Leste	TLS_22072017_L1	Leg.	100	63	55	80	60	47	59	53	41	61	81	76	76
Togo	TGO_25042015_P1	Pres.	249	38	43	43	26	27	51	49	29	38	38	33	33
Togo	TGO_25072013_I1	Leg.	248	38	25	39	29	19	42	48	25	44	41	40	48
Tonga	TON 16112017 L1	Leg.	105	62	65	81	56	53	62	50	41	58	74	69	79
Tonga	TON 27112014 L1	Leg.	70	67	73	67	71	58	74	55	47	69	86	65	77
Tunisia	TUN 21122014 P2	Pres.	62	70	78	86	78	56	73	53	47	68	87	61	86
Tunisia	TUN 26102014 L1	Leg.	80	66	74	75	69	44	72	60	47	59	79	81	71
Turkey	TUR_01112015_L1	Leg.	216	44	28	60	46	50	43	25	24	43	61	68	45
Turkey	TUR_07062015_L1	Leg.	202	47	22	68	38	49	49	28	27	46	71	69	52
Turkey	TUR_10082014_P1	Pres.	184	51	43	62	50	57	51	27	29	53	68	68	53
Turkmenistan	TKM_12022017_P1	Pres.	272	31	25	36	45	35	21	9	18	35	30	75	21
Turkmenistan	TKM_15122013_L1	Leg.	250	38	20	55	48	41	30	20	23	36	46	71	34
Uganda	UGA_18022016_P1	Pres.	253	38	33	35	31	33	52	42	14	33	56	41	41
Ukraine	UKR_25052014_P1	Pres.	121	59	70	70	53	41	63	57	39	50	70	78	71
Ukraine	UKR_26102014_L1	Leg.	164	53	59	64	53	45	53	49	34	47	65	66	58
Ukraine	UKR_28102012_L1	Leg.	244	40	37	42	44	32	41	39	23	51	39	40	39
United Kingdom	GBR_08062017_L1	Leg.	68	68	43	87	51	40	74	48	51	74	91	79	82
United Kingdom	GBR_07052015_L1	Leg.	86	65	37	85	42	62	65	39	58	72	86	73	79
United States	USA_08112016_P1	Pres.	130	59	38	72	16	43	80	46	54	69	76	46	71
United States	USA_04112014_L1	Leg.	107	62	31	75	11	35	80	69	46	67	76	77	72
United States	USA_06112012_P1	Pres.	98	63	38	70	16	40	74	63	44	68	85	84	75
Uruguay	URY_30112014_P2	Pres.	32	75	91	94	71	78	72	65	58	56	92	94	84
Uzbekistan	UZB_04122016_P1	Pres.	252	38	25	57	47	37	19	17	20	37	51	84	28
Uzbekistan	UZB_04012015_L2	Leg.	251	38	27	54	53	39	29	24	21	44	42	65	20
Uzbekistan	UZB_29032015_P1	Pres.	245	39	27	50	37	35	30	25	26	43	48	73	36
Vanuatu	VUT_22012016_L1	Leg.	103	62	75	69	56	24	72	68	38	58	73	72	79
Venezuela	VEN_06122015_L1	Leg.	230	42	33	49	36	42	51	27	22	47	50	65	40
Venezuela	 	Pres.	243	40	33	37	42	43	58	38	25	46	39	38	31
Venezuela	VEN_07102012_P1	Pres.	154	54	48	61	51	58	67	29	22	61	69	79	49
Vietnam	VNM_22052016_L1	Leg.	264	34	14	41	36	33	27	20	25	42	39	54	35
Zambia	ZMB_11082016_P1	Pres.	213	45 44	60 53	50 54	58 61	42	55	32 30	28 27	45	48	33 54	57 50
Zambia Zimbabwe	ZMB_20012015_P1 ZWE_31072013_L1	Pres.	219 259	35	27	29	31	32 15	50 50	33	26	33 36	58 46	50	32
ZIIIINADWE	744E 210/5012 TT	Leg.	233	33	21	23	31	13	30	33	20	30	40	30	32



VI: Technical Appendix: Performance Indicators, Methods and Data

Aims: The project launched the expert survey of Perceptions of Electoral Integrity on 1st July 2012. The method of pooling expert knowledge has been used for years for measuring complex issues, such as to assess the good governance, levels of corruption, and processes of democratization.

Global Coverage: The PEI survey of electoral integrity covers independent nation-states around the world which have held direct (popular) elections for the national parliament or presidential elections. The criteria for inclusion are listed below. The elections analysed in this report cover the period from 1 July 2012 to 31 December 2017. In total, PEI 6.0 covers 285 elections in 164 nations.⁸⁷

Table A1: Country coverage

Criteria for inclusion in the survey	#	Definition and source
Total number of independent nation-	194	Membership of the United Nations
states		(plus Taiwan)
Excluded categories		
Micro-states	12	Population less than 100,000 as of 2013: Andorra, Antigua & Barbuda, Dominica, Liechtenstein, Marshall Islands, Monaco, Nauru, Palau, San Marino, Seychelles, St. Kitts and Nevis, and Tuvalu.
Without de jure direct (popular) elections for the lower house of the national legislature	5	Brunei Darussalam, China, Qatar, UAE, and Saudi Arabia
State has constitutional provisions for direct (popular) elections for the lower house of the national legislature, but none have been held since independence or within the last 30 years (de facto)	3	Eritrea, Somalia, and South Sudan
Sub-total of nation-states included in the survey	174	
Covered to date in the PEI 6.0 dataset	164	94% of all nation-states included in
(from mid-2012 to end-2017)		the survey

Because of the selection rules, elections contained in each cumulative release of the PEI survey can be treated as a representative cross-section of *all* national presidential and legislative elections around the world (with the exception of the exclusion of micro-states). The countries in PEI 6.0 are broadly similar in



political and socio-economic characteristics to those not yet covered in the survey, with the exception of being slightly larger in population size.

Respondents: For each country, the project identified around forty election experts, defined as a political scientist (or other social scientist in a related discipline) who had demonstrated knowledge of the electoral process in a particular country (such as through publications, membership of a relevant research group or network, or university employment). The selection sought a roughly 50:50 balance between international and domestic experts, the latter defined by location or citizenship. In total, 3,253 completed responses were received in the survey, representing just under one third of the experts that the project contacted (28%).

Concepts: The idea of electoral integrity is defined by the project to refer to agreed international conventions and global norms, applying universally to all countries worldwide through the election cycle, including during the preelection period, the campaign, on polling day, and its aftermath. ⁸⁸

Measurement: To measure this concept, the PEI survey questionnaire includes 49 items on electoral integrity (see Table A1) ranging over the whole electoral cycle. These items fell into eleven sequential sub-dimensions, as shown. Most attention in detecting fraud focuses upon the final stages of the voting process, such as the role of observers in preventing ballot-stuffing, vote-rigging and manipulated results. Drawing upon the notion of a 'menu of manipulation', however, the concept of an electoral cycle suggests that failure in even one step in the sequence, or one link in the chain, can undermine electoral integrity. ⁸⁹ The PEI 6.0 Codebook provides detailed description of all variables and imputation procedures. A copy and all the data can downloaded from https://thedata.harvard.edu/dataverse/PEI.

The electoral integrity items in the survey were recoded so that a higher score consistently represents a more positive evaluation. Missing data was estimated based on multiple imputation of chained equations in groups composing of the eleven sub-dimensions. The Perceptions of Electoral Integrity (PEI) Index is an additive function of the 49 imputed variables, standardized to 100-points. Sub-indices of the eleven sub-dimensions in the electoral cycle are summations of the imputed individual variables.⁹⁰

Validity and reliability tests: The results of the pilot study, from the elections held in 2012, were tested for external validity (with independent sources of evidence), internal validity (consistency within the group of experts), and legitimacy (how far the results can be regarded as authoritative by stakeholders). The analysis demonstrated substantial external validity when the



PEI data is compared with many other expert datasets, as well as internal validity across the experts within the survey, and legitimacy as measured by levels of congruence between mass and expert opinions within each country. ⁹¹

For *external* validity tests, the PEI-6.0 Index was significantly correlated with other standard independent indicators contained in the 2017 version of the Quality of Government cross-national dataset. This includes the combined Freedom House/imputed Polity IV measure of democratization (r=.75** N. 159), the Economist Intelligent Unit's Index of Democracy (r=.8**, N. 148), and the Varieties of Democracy measures of electoral democracy (polyarchy) (r=.82**, N. 147) and Liberal Democracy (r=.87** N. 147).

For *internal* validity purposes, tests were run using OLS regression models to predict whether the PEI index varied significantly by several socio-demographic, political and experiential characteristics of the experts, including sex, age, education, their level of expertise, and their self-reported ideological position. The sample was broken down by type of regime in the country (using Freedom House's classification), since a higher proportion of international experts were surveyed in autocracies, where fewer political scientists study elections.

Table A2: Factors predicting expert perceptions of electoral integrity scores

				Autoc	racies			Hybrid :	regimes			Demo	cracies	
	Variable		В	SE	Beta	р	В	SE	Beta	р	В	SE	Beta	р
Demographics	sex	(1=female; 0=male)	1.75	1.7	0.05		-0.1	1.04	-0		-2.9	0.69	-0.1	***
	Education	Highest level of education	0.6	3.53	0.01		1.05	2.74	0.01		5.55	2.6	0.05	*
	Agegroup	Age groups by decade	0.27	0.58	0.02		0.4	0.39	0.04		0.07	0.26	0.01	
Expertise	Familiarity	How familiar are you with elections in this country?	0.62	0.43	0.07		0.53	0.35	0.05		2.05	0.28	0.2	***
	expertdomestic	Int'l (0) or domestic (1) expert	9.38	1.95	0.26	***	2.72	1.27	0.1	*	2.19	0.85	0.08	*
	Lived	# years lived in country	-0.2	0.69	-0		-1	0.51	-0.1	*	-0.1	0.4	-0	
	Born	Were you born in this country? 1=yes, 0=no	-3.8	2.52	-0.1		-1	1.67	-0		-1.1	1.01	-0	
Political views	leftrightscale	Political views on Left (1) / Right (10) scale	2.12	0.46	0.22	***	1.07	0.29	0.13	***	0.55	0.2	0.07	**
		(Constant) Adjusted R2 N.	20 0.1 506	18			37.1 0.02 1002	14.1			21.4 0.06 1745	13		

Notes: Regimes classified by Freedom House categories Autocracies (Not free) hybrid regimes (semi-free) and democracies (free); Dependent Variable: PEI Index of Electoral Integrity, (0-100), imputed. *p<.05, ** p<.01, *** p<.001. **Source**: PEI 6.0, expert-level.

The results indicate that the use of domestic or international experts proved significant across all types of regimes, suggesting the importance of relying upon both sources. Political views across the left-right ideological spectrum are significant and positive across all regimes, with experts who located themselves on the right more likely to give favourable assessments. Finally, in democratic states, sex, education, and familiarity with elections also played a role. The



relatively modest adjusted R² suggested that the models explained a limited amount of variance in overall scores.

Scales of corruption and coercion

To develop new scales of electoral corruption and coercion, including previous PEI items and new items in the rotating battery, factor analysis was used. The results in Table A3 show that two dimensions emerged, as expected. These items were then summed and the resultant scales standardized to 100 points, for ease of interpretation and comparison.

Table A3: Scales of electoral corruption and coercion

Item	Corruption	Coercion
Some people received cash, gifts or personal favors in	<u>'</u>	
exchange for their vote *	0.932	
Politicians offered patronage to their supporters *	0.891	
Some state resources were improperly used for		
campaigning	0.645	
Parties/candidates (did not) publish transparent		
financial accounts	0.646	
Voters were bribed *	0.762	
Rich people buy elections	0.699	
Parties/candidates (did not have) equitable access to		
political donations	0.429	
The election triggered violent protests		0.793
Some voters were threatened with violence at the		
polls*		0.841
Some voters feared becoming victims of political		
violence *		0.795
% Variance	70.9	8.4

Note: Principal Component Factor analysis with varimax rotation and kaiser normalization. *=new items in the 2017 rotating thematic battery.

Source: PEI 6.0 election-level.

Acknowledgments

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The full report is available for download from www.electoralintegrityproject.com and the PEI 6.0 dataset and codebook can be downloaded from https://thedata.harvard.edu/dvn/dv/PEI.



"Honduran activists and supporters rally" (CC BY-NC 2.0) by joegaza



Table A4: PEI Survey Questions

	Sections	Performance indicators	Direction				
	1. Electoral laws	1-1 Electoral laws were unfair to smaller parties	N				
		1-2 Electoral laws favored the governing party or parties	N				
		1-3 Election laws restricted citizens' rights	N P				
	2. Electoral	2-1 Elections were well managed 2-2 Information about voting procedures was widely available					
	procedures	2-2 Information about voting procedures was widely available	Р				
		2-3 Election officials were fair	P				
Z		2-4 Elections were conducted in accordance with the law	P				
PRE-ELECTION	3. Boundaries	3-1 Boundaries discriminated against some parties	N				
EC		3-2 Boundaries favored incumbents	N				
₩.		3-3 Boundaries were impartial	P				
PRE	4. Voter	4-1 Some citizens were not listed in the register	N				
	registration	4-2 The electoral register was inaccurate	N				
		4-3 Some ineligible electors were registered	N N				
	5. Party	5-1 Some opposition candidates were prevented from running	N				
	registration	5-2 Women had equal opportunities to run for office	P				
		5-3 Ethnic and national minorities had equal opportunities to run for office	Р				
		5-4 Only top party leaders selected candidates	N				
		5-5 Some parties/candidates were restricted from holding campaign rallies	N				
	6. Campaign	6-1 Newspapers provided balanced election news	Р				
	media	6-2 TV news favored the governing party	N				
_		6-3 Parties/candidates had fair access to political broadcasts and advertising	P				
<u>6</u>		6-4 Journalists provided fair coverage of the elections	P				
PA		6-5 Social media were used to expose electoral fraud	P				
CAMPAIGN	7. Campaign	7-1 Parties/candidates had equitable access to public subsidies	P				
O.	finance	7-2 Parties/candidates had equitable access to political donations	P				
		7-3 Parties/candidates publish transparent financial accounts	P				
		7.4 Rich people buy elections	N				
		7-5 Some state resources were improperly used for campaigning	N N				
	8. Voting	8-1 Some voters were threatened with violence at the polls	N				
¥	process	8-2 Some fraudulent votes were cast	N				
ELECTION DAY		8-3 The process of voting was easy	P				
ō		8-4 Voters were offered a genuine choice at the ballot box	Р				
5		8-5 Postal ballots were available	P				
33		8-6 Special voting facilities were available for the disabled	P				
		8-7 National citizens living abroad could vote	P				
	0.1/242.22	8-8 Some form of internet voting was available	P				
	9. Vote count	9-1 Ballot boxes were secure	P				
		9-2 The results were announced without undue delay	P				
		9-3 Votes were counted fairly	P				
z		9-4 International election monitors were restricted	N				
-ELECTION	40.0	9-5 Domestic election monitors were restricted	N N				
EC	10. Results	10-1 Parties/candidates challenged the results	N				
걸		10-2 The election led to peaceful protests	N				
POST		10-3 The election triggered violent protests	N				
۵	44 []	10-4 Any disputes were resolved through legal channels	P				
	11. Electoral	11-1 The election authorities were impartial	P				
	authorities	11-2 The authorities distributed information to citizens	P				
		11-3 The authorities allowed public scrutiny of their performance	P P				
		11-4 The election authorities performed well					
<u>ত</u>		17-1 Voters were bribed*	N				
É≻		17-2 People were free to vote without feeling pressured 17-3 Some voters feared becoming victims of political violence	P				
6 ROTATI BATTERY		·	N				
8 E		17-4 The process kept the ballot confidential*	Р				
2016 ROTATING BATTERY		17-5 Elections were free and fair	P				
20		17-6 Some people received cash, gifts or personal favours in exchange for their vote	N				
' -		17-7 Politicians offered patronage to their supporters	N N				
2017 ROTATING BATTERY		18-1 Voting results were subject to a post-election audit	Р				
ATI 'RY		18-2 Official election records were safe from hacking	P				
7 ROTATI BATTERY		18-3 Most news media reporting about the campaign was factually accurate	P				
7 R BA		18-4 Most news media reporting about the government's record was true to the facts	P				
		18-5 Much news was fake	N				

Note: Direction of the original items P=positive, N=negative. *Rotating item form 2016 repeated in 2017 under same question ID. **Source:** PEI 6.0



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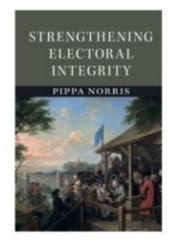
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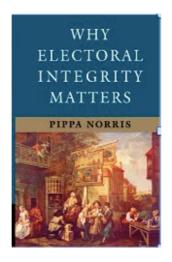
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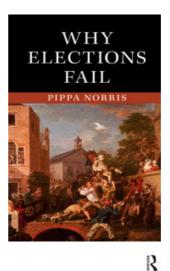
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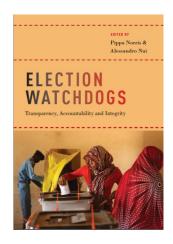
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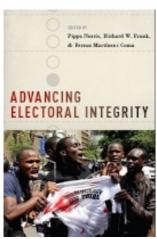
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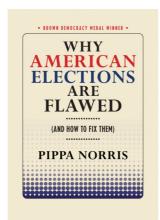




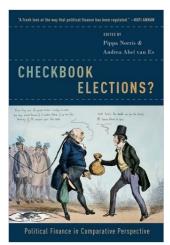




















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58

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