

Coastal Climate Adaptation Projects
as a result of
Community Resiliency Planning
and
Municipal Vulnerability Preparedness
The Essex Experience



ECAN Conference
October 2018



Hurricane Sandy
cost
Massachusetts
\$375 million



Dept. of Interior Hurricane Sandy Resiliency Grants Program, 2014

**“Community Risk Reduction through Comprehensive Community
Resiliency Enhancement for the Great Marsh Ecosystem”**

Project Components:

- Native Marsh Vegetation Restoration (eelgrass, invasive plant control), Dune Restoration, Sediment and Hydrology Modeling, Barriers to Flow Prioritization, and **Community Resiliency Planning**

Planning Project Area: Great Marsh Communities

- Salisbury, Newbury, Newburyport, Essex, Ipswich, Rowley & Gloucester

Community Resiliency Planning Objectives:

- Assess overall community vulnerability as well provide focused assessments of **highly vulnerable high-priority community assets** through a comprehensive and integrated approach.
- Identify operationally **feasible, site-specific adaptation strategies** that serve to reduce risk.
- **Engage communities** as we work together to lay a framework for future implementation of on-the-ground adaptation strategies.

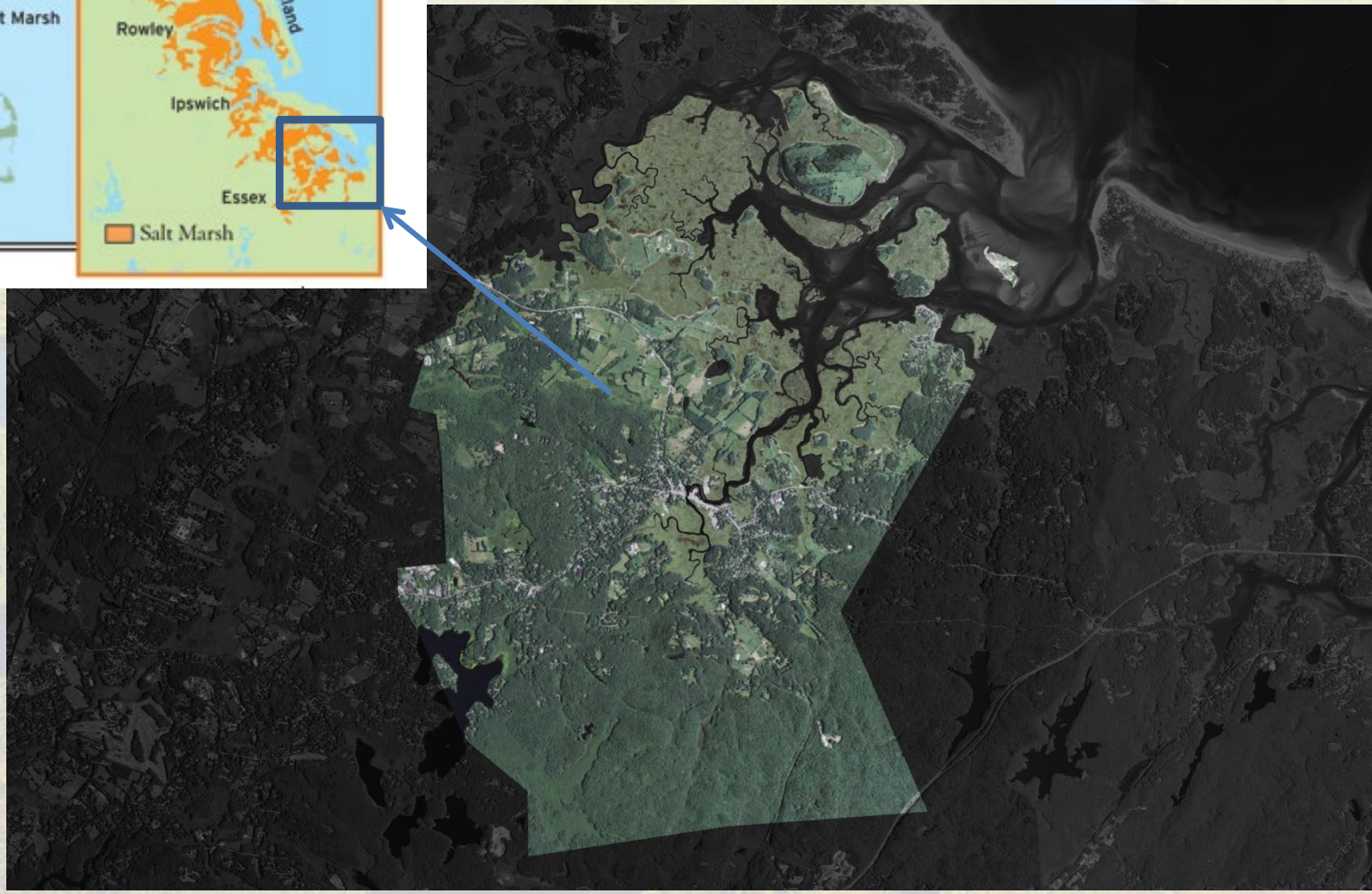
Community Resiliency Planning

Tasks To Be Completed (primarily coastal impacts)

1. Develop community climate vulnerability assessments
2. Conduct comprehensive public outreach & engagement
3. Publish an Adaptation Plan & Implementation Roadmap



Town of ESSEX



Essex

- 16 sq. miles of which 48% is forested and 34% is Great Marsh
- 3504 residents
- Majority of infrastructure located along Rt 133/ Main St Causeway spanning salt marsh and Essex River
- Causeway is a critical transportation corridor



Main Street Causeway, Essex

(Example)

VULNERABILITIES:

- Tidal flooding
- Storm surge flooding



Main Street Causeway

Short-Term and Long-Term Strategies

Short-term Strategies (now - 2030)

- **Create live video feed** showing the Causeway so residents and travelers can go online and see in real-time if it's flooded/impassable. Track and monitor flow beneath Causeway.
- **Convene Essex Causeway working group** (business owners and others) to begin considering long-term impacts and viability. Include representatives from local businesses, regional and state partners, and town officials.

Long-term Strategies (2030 - 2070)

- **Raise road several feet at least** and establish flow under roadway to restore hydrology and increase natural resiliency of marsh; **investigate feasibility of a bridge**.
- **Incorporate climate projections into long-term infrastructure and business planning**, including road maintenance and utilities running along the road.
- Ultimately if the road is to be raised substantially, some **businesses will need to relocate**; start business owner engagement early in the process (partial planned retreat).

Regional Adaptation Strategies & Recommendations for the Great Marsh (from Great Marsh Adaptation Plan, 2017)

- Best Practices
- Natural and Nature Based Strategies
 - Use **living shorelines** to stabilize shoreline edges, where appropriate
 - Explore construction of offshore **shellfish reefs** and beds to attenuate wave energy, reduce erosion, and improve water quality
 - Protect and **restore barrier beaches and dunes** through renourishment and revegetation
 - Explore opportunities to beneficially **reuse dredged material**
 - **Restore subaquatic vegetation**
 - **Restore degraded salt marshes**
 - Facilitate marsh migration
 - Ensure and restore connectivity of river and coastal systems
 - Enhance land conservation efforts
- Gray Infrastructure and Retrofits
- Land Use Planning and Policy
- Outreach and Engagement



Municipal Vulnerability Preparedness Workshop

Town of Essex, MA

April 2018



Town of Essex Community Resilience Building

- led by Ipswich River Watershed Association
- all day workshop with data, science, presentations, and discussions
- 35 attendees
- 3 small discussion groups
- facilitated by staff from MassAudubon, MAPC and MBP



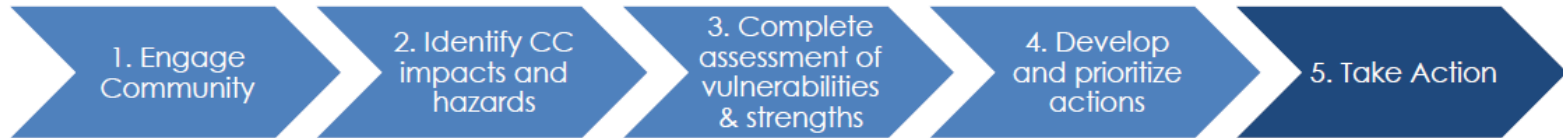


Commonwealth of Massachusetts

Executive Office of Energy and Environmental Affairs

Municipal Vulnerability Preparedness Program

State and local partnership to build resiliency to climate change



The Municipal Vulnerability Preparedness (MVP) program helps communities in Massachusetts to:

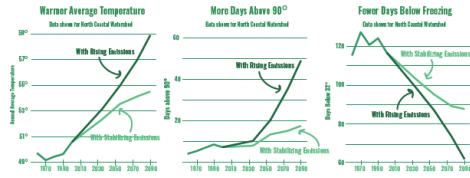
- Define extreme weather and natural and climate related hazards
- Identify existing and future vulnerabilities and strengths
- Develop and prioritize opportunities to take action to reduce risk and build resilience

Climate Change

Essex and the North Coastal Watershed

Our climate is regulated by "greenhouse gases" (GHGs) that trap heat, including carbon dioxide, methane, and nitrous oxide. In the past century, the combustion of fossil fuels, our primary energy source in the age of industrialization, has increased the concentration of GHGs in the atmosphere, which has caused global temperatures to rise. If people stabilize GHG emissions, global temperatures may rise more slowly, if emissions continue increasing at the same rate, we can expect more extreme changes in the climate.

Higher Temperatures



As the climate changes, Essex can expect...

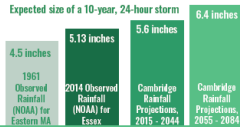
More Large Storm Events

In addition to increasing annual precipitation, climate change will bring more large storm events.

This will lead to more stormwater flooding, as most stormwater drainage has been sized to 1961 standards.

10-year, 24-hour storms refer to the 24-hour rainfall total for the biggest storm expected in a 10-year period.

Storm drains built for 1961 standards will be inadequate



More Annual Precipitation

But less in the summer and fall...

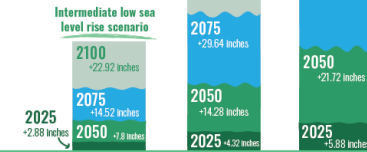
While total annual rainfall and large rainfall events are projected to increase, summer and fall rain is projected to decrease slightly.

And more frequent droughts...

Due to the combined effects of earlier snowmelt, less rain, and higher temperatures, summer and fall droughts may become more frequent.

Rising Seas

Projections for sea level rise vary dramatically depending on future greenhouse gas emissions, melting ice in the arctic, ocean currents, and other factors. The charts below represent high, intermediate high, and intermediate low scenarios.



Essex Social Vulnerability

Social vulnerability refers to social, economic, demographic, or health factors that may make groups of people less resilient to climate change impacts. Certain vulnerabilities tend to be correlated, for example, older adults are more likely to have a disability and live alone than younger adults.

Our strategies for adapting to a changing climate should protect these populations in addition to our natural and built environment.

Who is most at risk from climate change impacts?

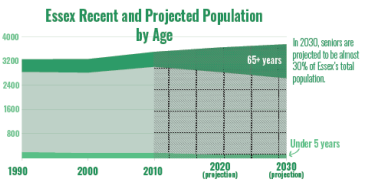
People who may be more susceptible to negative health effects: These can include older adults, young children, pregnant women, people with disabilities, and people with pre-existing health conditions, as they are more likely to be physically vulnerable to the health impacts of extreme heat and poor air quality caused by climate change. Individuals with physical mobility constraints, such as people with disabilities and seniors, may need additional assistance with emergency response.

People who may have more difficulty adapting to, preparing for, or recovering from extreme weather events: Socioeconomic characteristics such as income and race can influence vulnerability to climate change. Low-income people are often more susceptible to financial shocks, which can occur after extreme weather and which can impact financial security and the ability to secure safe shelter and needed medical needs. Social isolation can also influence vulnerability, as it limits access to critical information, medical resources, and social support systems. People at the most risk for social isolation include those living alone and people with limited English language proficiency.

People who live or work in vulnerable locations: Historic or predicted floodplain, urban flooding locations, areas prone to wildfire, fire islands, neighborhoods prone to power outages, outdoor workers, first responders, those working in hot indoor environments.

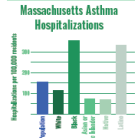
Older Adults and Young Children

Adults over 65 and children under 5 are more likely to develop health problems on very hot days or during heat waves. Older adults are also more likely to have disabilities or mobility constraints and may need additional assistance during emergencies. They are also more likely to live alone than younger adults.



People with Health Conditions

People who are already in poor health are more likely to be harmed by hot weather and resulting poor air quality.



People Living Alone



As of 2010, approximately 30% of Essex households consisted of someone living alone.

Seniors living alone

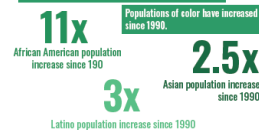
About one-third of people living alone were over 65.

Communities of Color

Particular racial or ethnic groups may also be more likely to have certain social vulnerabilities than others. For example, Black and Latin populations have a much higher rate of asthma hospitalizations than other groups.

Essex is becoming more diverse...

Although over 96% of the town's population is white...



Low Income Households

Households that earn low incomes are more susceptible to financial shocks triggered by extreme weather, which can cause long-lasting financial insecurity and can make it hard to secure safe shelter, sufficient food, and medical care.

29.6% + 8% Households in Essex that are low-income. *A four-person household earning less than \$34,200 is considered low-income.

People Who Work Outside



People who primarily work outside, such as parcel delivery people, construction workers, or farmers, may be at added risk from extra exposure to high heat and poor air quality.

Essex Natural Resources

Natural Resources lessen climate impacts by absorbing and storing carbon dioxide and by serving vital protective functions. Forests, open space, wetlands, rivers, and streams protect drinking water quality and quantity, provide flood control, and give relief from extreme heat. Healthy ecosystems are more resistant to stresses from a changing climate and better able to protect against heat and flooding.

Trees

Trees are important in mitigating the impact of heat waves. According to the EPA, suburban areas with mature trees are 4-6 degrees cooler than low-density urban areas. Greater air conditioning use is also mitigated, since less the peak temperatures of hot spells are experienced. Trees also absorb toxic pollutants and particulates. Research has shown that a typical residential street tree can intercept as much as 2,300 gallons of rain per year (USDA Forest Service).

- Tree Cover
- Developed Land

Risk	Impact
Warning	Expected to die from heat stress by 2050/2075, except in New Jersey
Flooding	Reduces soil, filters pollutants, ice sheets
	Widens and deepens trees

Terrestrial Resources

The presence of Core Habitat and Critical Natural Landscapes in Essex demonstrate a sophisticated track of secondary succession that makes a habitat resilient. These areas can reduce climate change stresses by confining fire, providing important ecosystem services such as flood control, carbon storage, and cooling temperatures. They also moderate and store carbon dioxide, wind power, or small stream wetlands, are crucial habitats for species such as salamanders.

- Core Habitat
- Critical Natural Landscapes
- Previously Protected Open Space
- Developed Land

- Vernal Pools

Freshwater Resources

Essex contains healthy, intact freshwater wetland systems that sustain critical ecosystem functions in climate change. These ecosystems improve drinking water quality and quantity, provide flood control, and moderate local temperatures. Healthy freshwater ecosystems also improve air quality and reduce greenhouse gas emissions.

- Wetlands or Upland Buffer
- Wetland Protection Area
- Previously Protected Open Space
- Freshwater

Risk	Impact
Drought/Warmer	Increased evaporation, increased water use, reduced stream flow, reduced oxygen, reduced drinking water supply
Flooding	Impaired water, loss of aquatic habitat, increased sedimentation
Climate Change	Warmer, impaired water, lower precipitation, warmer

Coastal Resources

Sea level rise and increasing precipitation and higher temperatures generally result in wetland loss, reduced salinity, and increased erosion. Coastal resources such as salt marshes, dunes, and wetlands provide important ecosystem services such as flood control, carbon storage, and cooling temperatures. They also moderate and store carbon dioxide, wind power, or small stream wetlands, are crucial habitats for species such as salamanders.

- Salt Marsh
- Salt Marsh Buffer Area
- Freshwater

Risk	Impact
Sea Level Rise	Intrusion of salt water, erosion of salt marsh
Warmer	Increased evaporation, increased water use, reduced precipitation

Step 2: Important Community Features

*What features and resources in Essex are most **VULNERABLE** to weather-related impacts?*

- Infrastructure: e.g. buildings, roads, bridges, wells
- Environment/natural resources: e.g. salt marsh, clam beds
- Society/people: e.g. elderly citizens living in flood zones



Findings: Highest Priority Actions

Infrastructural Features

1. **Causeway/Route 133 Resiliency Planning**, including Main Street bridge repairs – working with the State and with Business groups
2. **Apple Street** – planning and management so as to keep it a safe and useable alternate transportation route when Causeway/Route 133 floods
3. **Safe Drinking Water** - study of vulnerabilities related to assuring safe and plentiful drinking water in the future
4. **Multi-faceted emergency warning system** for the public

Findings: Highest Priority Actions

Environmental Features

1. **Salt marsh restoration and management** – including protection of shellfish, addressing erosion, study of sediment and movement of sand throughout the marsh)
2. **Mouth of the Essex River** – study of sediment and movement of sand
3. **Beaver management** – plan for municipal stewardship
4. **Chebacco Lake Watershed** - protection of ecosystem, wildlife habitat, and water supply
5. **Forest management**, both public and private lands, and resiliency to address disease and threats of forest fire

Findings: Highest Priority Actions

Societal Features

1. **Municipal outreach & education program, including Preparedness Training (led by strategic planning committee)**
2. **Emergency services & sheltering plan, supplies & communications plan**
3. **Adoption of Great Marsh Adaptation Plan (Sandy Grant)**
4. **Create database of vulnerable citizens**
5. **Business Community & Chamber of Commerce, education and knowledge sharing, including best practices**

A Menu of Adaptation Strategies

Problems facing towns



Riverine flooding



Coastal flooding



Coastal erosion



Stormwater flooding



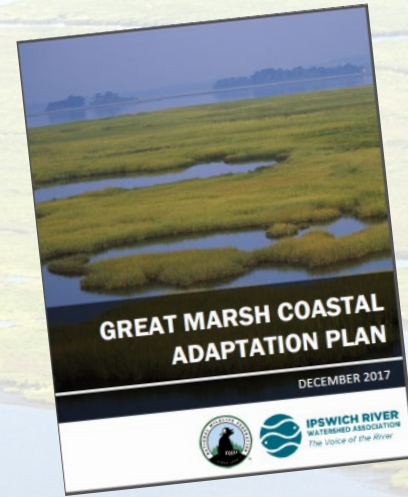
Heat island effects

Nature-based solutions

Open space preservation

Ecosystem restoration

Low Impact Development



Sample Guide to Climate Adaptation Strategies | What are Your Project Goals?

Natural Solutions			Nature-Based & Hybrid Strategies		
Remove Invasives Description: • Supports marsh ecosystem health & function. A healthy marsh provides storm protection, erosion control, and supports wildlife habitat. Disadvantages: • Can be time intensive • May require regular maintenance	Vegetated Shoreline Description: • Provides shoreline stability, reduces erosion, and buffers upland areas from small waves. Disadvantages: • Limited storm surge reduction • Vegetation growth is not always guaranteed	Land Acquisition Description: • Strategic protection of land adjacent to salt marshes can help facilitate marsh migration and reduce damage from flooding. Disadvantages: • Can be expensive • Not always politically expedient	Shellfish Reef Description: • Offshore living structures that enhance water quality, reduce erosion, and act as a submerged breakwater to reduce wave energy. Disadvantages: • Overtopped by major storms • Easily damaged by debris and ice	Edging/Sills Description: • Natural vegetation combined with engineered structures parallel to coastline; reduces erosion and wave energy, and enhances wildlife habitat. Disadvantages: • Limited storm surge reduction • Requires more land area to implement	Thin-layer Deposition Description: • Raises the marsh platform by spraying sediment onto the marsh surface, mostly applied in sediment starved environments. Disadvantages: • Impacts not fully understood • No BMPs for application methods
Gray Infrastructure			Policy Strategies		
Revetment Description: • Rocks or other material placed on a sloping shoreline to stabilize the shore and to mitigate wave energy. Disadvantages: • No major flood protection • Prevents upland sediment transport to estuarine habitats	Bulkhead Description: • Vertical wall suitable in high-energy settings; stabilizes shoreline and reduces flooding. Disadvantages: • Can erode adjacent areas • Prevents upland sediment transport to estuarine habitats	Road Flood Barriers Description: • Various designs exist, but all are meant to prevent flood waters from entering the roadway. Disadvantages: • Not aesthetically pleasing • Short-term/temporary solution • Limited/no co-benefits	Zoning Description: • Utilizes zoning overlays to limit development in flood-prone areas (legal precedent exists in MA). Disadvantages: • Not politically expedient • May lead to legal challenges	Climate-smart Development Description: • Requires SLT to be considered in development proposals. Promotes open spaces to increase flood resiliency. Disadvantages: • Not politically expedient • Requires planning but not action	Transferable Development Credits Description: • Market-based approach (with existing MA guidelines) that incentivizes development away from flood prone areas. Disadvantages: • Can be costly and complex to implement • Not politically expedient

Step 3: We identified actions to address these vulnerabilities

For example: Main Street Causeway Vulnerabilities:

- Tidal flooding
- Storm surge flooding
- Sea level rise



STRATEGIES & ACTIONS:

- Causeway reconstruction in 2012
- Emergency vehicles
- Engage business owners
- Green Infrastructure & Low Impact Development
- Explore alternate routes: Apple Street
- Long-term: raise road, move businesses
- **Improve Marsh Resiliency** (first line of defense)

MVP Top Recommendations to Improve Resilience

1. Salt Marsh Restoration and Management – Multiple strategies are underway and should be continued and enhanced to *restore and protect the Essex salt marsh*. These strategies may include: **addressing erosion of degraded marsh banks by building mussel reefs and other strategies**; studying the movement of sand and sediment throughout the marsh; land protection for marsh migration; **exploring opportunities to beneficially reuse dredged material**; study and exploration of the development of oyster/mussel beds; invasive species removal; planting eel grass to help with **wave attenuation during storms**; using green infrastructure to reduce stormwater pollution so as to keep shellfish beds open and healthy; and more.

2. Mouth of the Essex River Study and Management – Efforts should continue to work with partners to study and better understand the movement of sediment at the mouth of the Essex River and throughout Essex Bay, including analyses of channel and creek hydrology, marsh platform elevation changes and response to sea level rise, marsh bank

3. Management of Inland Flooding

4. Chebacco Lake watershed Protection

5. Forest Protection and Management

6. Regulatory Issues

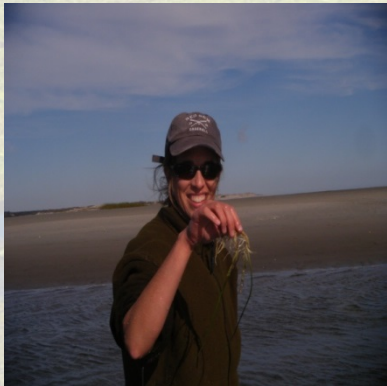
Ongoing Great Marsh Resiliency Projects



- Eelgrass Restoration (& green crab control)
- Barrier Beach Dune Restoration
- Marsh Drainage Restoration
- Marsh Bank Erosion

- **Living Shorelines (TLP, Mussel Bed Restoration)**

- Hydrology, Salinity, and Sediment Modeling
- **Restoring Native Marsh Platform Vegetation through Invasive Species Management**
 - *Phragmites australis*
 - Perennial Pepperweed
- **Essex River Dredging Project (ACOE)**



MVP Action Grant Awards in the Great Marsh

Essex	Feasibility Study for an Essex Bay Living Shoreline (mussel reef study)	\$15,000
Essex (and Great Marsh communities)	Documenting Effects of a Large-Scale, Natural Sediment Event on Salt Marsh Resiliency in the Great Marsh Estuary: Assessing Applicability for Potential Salt Marsh Management Strategies in Massachusetts (TLP)	\$60,000
Gloucester	Watershed and Water Supply Vulnerability, Risk Assessment and Management Strategy	\$107,044
Newburyport	Wastewater Treatment Plant Climate Resilience	\$122,695
Newbury (and Great Marsh communities)	Assessing storm energy reduction by the vegetated salt marsh platform in Newbury, MA: a background to enhancing natural protection by the living shoreline (native vegetation)	\$225,840



Mapping Marsh Vegetation in Newbury

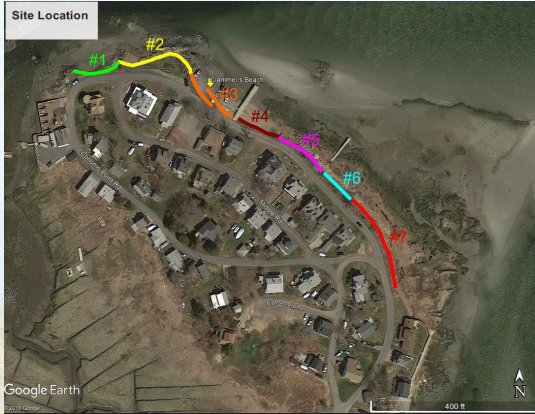
Nature-Based Projects Funded through MVP Action Grants that Benefit the Town of Essex

- Attenuation of SLR/Storm Surge through Marsh Vegetation (Newbury)
- Thin-layer Placement of Sediment on the Marsh (Essex)
- Mussel Reef Assessment (research), (Essex)




Robust regrowth of marsh grasses was the dominant result noted during field evaluations of the sediment event (left) but isolated patches of repressed growth were noted at each site (right).

Seawall Assessment, Conomo Point



- Increased Storm Surge to the marsh and Conomo Point
- Resulting from loss of portion of barrier beach protecting Essex Bay(Crane Beach)
- \$65,000 from Dam and Seawall Grant (EEA)





Peter Phippen
Town of Essex
MassBays National Estuary Program
Eight Towns and the Great Marsh Committee
Merrimack Valley Planning Commission
Great Marsh Resiliency Partnership

phippen@mvpc.org

978.729.9067