INVESTMENT PROSPECTUS GUIDE: 
A HOW-TO FOR OPPORTUNITY ZONES

AUTHORED BY BRUCE KATZ AND KEN GROSS
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OVERVIEW

The Tax Cuts and Jobs Act of 2017 provides a new incentive—centered around the deferral, reduction and elimination of capital gains taxes—to spur private investments in low-income areas designated by states as Opportunity Zones. This provision is based heavily on the Investing in Opportunity Act (S. 1639) introduced by Senator Cory Booker (D-NJ) and Senator Tim Scott (R-SC). Given the significant interest among investors, it is possible that this new tax incentive could attract hundreds of billions of dollars in private capital, making this one of the largest economic development initiatives in U.S. history.

The broad objective of this new tax incentive—expanding economic opportunities for places and people left behind—cannot be achieved by the market and outside investors alone. Cities in the broadest sense—local governments for sure, but also universities, philanthropies, employers, local financial institutions and community development organizations—will need to act with deliberate agency and purpose if Opportunity Zones are to spur growth that is inclusive, sustainable and truly transformative for each city’s economy.

To enable such intentional action, Accelerator for America engaged New Localism Advisors to create a replicable product—an Investment Prospectus—to enable cities, counties and states to communicate their competitive advantages, trigger local partnerships and identify sound projects that are ready for public, private and civic capital. Our aim was to help communities and investors get smarter and more precise about the broad range of investment possibilities that exist in Opportunity Zones and, literally, help make and shape markets where there were none.

To date, mayors in nearly 40 cities have led multi-sector efforts to design and release the first versions of an Investment Prospectus. The five cities have deliberately followed a common template and routinized format in order to enhance the potential for replicability across multiple cities.

We have created this Opportunity Zone Investment Prospectus Guide to speed the process by which a broad group of cities adopt this market tool and build Investment Prospectuses that are customized to local assets and advantages and scalable across cities by asset classes and product types. Our ambitions are large: to grow the number of cities with Investment Prospectuses from our original five cities to fifty communities by March 2019 and unveil them at an Investors Summit at Stanford University.

Using the Louisville effort as a base, this document walks through each core element of the Investment Prospectus unveiling, where appropriate, information about the source of data, why the data was chosen, and what cities should do with it. Accelerator for America and New Localism Advisors have partnered with the Nowak Metro Finance Lab at Drexel University and identified institutions like PolicyMap to ease the replication process and codify best practices.
BACKGROUND & PURPOSE

THE OPPORTUNITY ZONE TAX INCENTIVE

Section 1400Z of Internal Revenue Code, amended by The Tax Cuts and Jobs Act of 2017, allows a taxpayer to defer paying federal capital gains tax on the sale of property if that gain is invested in a Qualified Opportunity Fund (QOF). A QOF must invest at least 90% of its assets in businesses or property in designated low-income communities known as “Opportunity Zones.” In addition, taxpayers that hold investments in those funds for at least five years receive a 10 percent reduction in their original capital gains tax obligation; holding investments at least seven years adds an additional 5 percent reduction for a total of 15 percent; finally, holding an investment a full ten years means taxpayers do not have to pay any capital gains tax on the appreciation of the new investment.

The new tax incentive differs from other federal tax incentives in several ways. First, it is more market driven; it does not use a federal or state agency to distribute the incentives but rather relies on the decisions of individual investors and QOF managers. Secondly, it can be used for a wide variety of projects—residential, commercial, industrial, infrastructure—rather than being restricted to a relatively narrow purpose like low-income housing or historic preservation. Third, there are no requirements for investors to ensure a certain outcome, such as job creation or local financial matches. Finally, there is no cap on the amount of the benefit as long as the regulations are followed.

THE INVESTMENT PROSPECTUS

To enhance economic and social impact, Accelerator for America and New Localism Advisors have developed an Investment Prospectus tool to help cities communicate the distinctive assets and advantages of their selected Opportunity Zones and, to the greatest extent practicable, tease out specific investable projects and propositions. We believe cities are best positioned to answer a fundamental question: what gives disparate Opportunity Zones their market traction and potential? Providing this information will help cities harness local tax advantaged capital as well as attract regional and national capital—particularly as large national, multi-asset, and multi-investor funds are formed.

More broadly, an Investment Prospectus can help cities organize their stakeholders around a unified vision of inclusive growth and catalyze better investments and decisions—for example, the infrastructure, place-making or skills-to-work investments of the public sector or the location decisions of public, private or non-profit institutions. To this end, smart Opportunity Zone strategies can leverage resources that are driven by the fundamentals and possibilities of the local market and by larger sources of local capital that do not directly benefit from this federal tax incentive.

The Investment Prospectus is a hybrid of three more common documents or approaches: a community marketing strategy, an economic development policy brief and a private investment memorandum. The intersection of marketing, policy analysis and capital investment is a way for the public sector to align interests with private capital and civil society.

Going forward, we believe the Investment Prospectus could become a recognized platform for financial institutions, local economic development organizations and other intermediaries to carry out deeper data collection and analysis that unveils market dynamics and helps match capital to investable projects. We ultimately hope to make Investment Prospectuses searchable by typology, geography, asset class, deal size, population and other critical indicators. This should help investors aggregate capital for particular purposes within and across cities and move quickly to find investments they otherwise would not.
BEFORE YOU BEGIN

KEY ELEMENTS OF THE INVESTMENT PROSPECTUS & HOW TO USE THIS GUIDE

An Investment Prospectus best acts as a “pre-qualification statement” for a city, providing the economic and governmental context—at the metro, city and Zone scales—to attract capital and drive smart investments. Local entities will need to go the “last mile” and identify and market actual investable projects, providing the first-hand deep knowledge that only exists in each community itself.

Each Investment Prospectus should, at a minimum, do the following:

Set the Context
All Opportunity Zones exist within the broader context of urban and metropolitan areas as well as broader regional economic ecosystems. To that end, an Investment Prospectus should situate the Opportunity Zones on several levels. It should set the economic context for the Opportunity Zones, providing information on driving clusters, sectors, institutions and companies that define the raison d’etre of a given place and unveil the strongest economic growth opportunities given general trends and dynamics. It should explore recent trends in entrepreneurship, company formation and growth and venture funding.

An Investment Prospectus should also act as an introduction to city governance, providing an overview of government structure/leadership, indicating which state and local entities (and who in particular) are in charge of the Opportunity Zone effort and making transparent any local resources and incentives. To the greatest practicable, such information should be made available on a widely promoted website.

Drill-Down into Zones
After setting the context, an Investment Prospectus should present a granular assessment of the competitive position and prospects of each Opportunity Zone. To that end, information should provide specificity on growth dynamics, investment patterns and catalytic projects. To the greatest extent practicable, an Investment Prospectus should clearly show how the attributes of particular Opportunity Zones relate to the contextual macro strengths of the city and metropolis. For example, cities should discuss Opportunity Zones’ strategic location near infrastructure or areas of economic growth, the availability of land and buildings for economic use or the presence of anchor institutions like universities, hospitals and major employers.

Given that “capital follows capital,” an Investment Prospectus should identify public, private and civic initiatives that have already been undertaken in Opportunity Zones. These should include public investments in transportation (e.g., roads, transit) and other infrastructure, company expansions and investments in capital assets, university support for centers of excellence, commercialization and entrepreneurial assistance, the designation of Innovation or other special districts, the transformation of public or assisted housing, the creation of special high schools or workforce intermediaries and the design and implementation of “buy-local” procurement efforts by major employers.

Catalyze Inclusive Growth
Given the intent of this tax incentive, an Investment Prospectus should also strive to show how each city is working to maximize economic benefits for low and moderate-income people and places. The Prospectus should, at a minimum, include an analysis of human capital issues in each city/community and show how skill building connects to capital investment dynamics. While there are many dimensions to poverty reduction, cities should focus on how to best increase income across
the population by upgrading the education and skills of children and young adults, who will become part of the workforce during the life of this tax incentive.

While the Investment Prospectus will be written for individual cities, it is being developed with a more universal perspective. Investors look for repeated patterns across places—similar spatial geographies, common product types—so that markets can be routinized and friction reduced. New Localism Advisors has created a typology of census tracts across the country that uses the ratio of jobs to residents to unveil the special economies and investment possibilities of distinct urban geographies (e.g., central business districts, anchor districts, industrial districts, airport districts and residential areas).

An Investment Prospectus should rely on objective quantitative evidence as well as qualitative local knowledge. To the greatest extent practicable, it should use readily accessible data that can help investors uncover investable projects and help cities and their stakeholders build inclusive growth strategies and create new (or repurpose existing) institutions to market Opportunity Zones, leverage public, private and civic investments and enhance the linkage of local residents to resulting employment opportunities. The robust use of national data that is locally relevant will also help cities build accountability systems to measure Zone performance and inclusive growth outcomes.

**TIPS ON CREATING A PROSPECTUS AND USING THE GUIDE**

The development of the Investment Prospectus tool in the 5 test cities has already yielded some helpful insights about the design and potential of Opportunity Zones.

**Getting Started**

It is our firm belief that every city can produce an Investment Prospectus. One way to get started is to establish an Opportunity Zone Task Force led by public, private and civic institutions that delegates responsibilities and firm deadlines. This will ensure that a broad mix of city, anchor and community leaders can build a Prospectus with community input and market the Prospectus and provide additional incentives with community oversight and in accordance with the community vision.

One timely place to start: some 238 cities prepared comprehensive overviews of their assets and advantages as part of the recent competition for the second headquarters of Amazon. We highly recommend that these cities review their bids and use these assessments to inform and build an Opportunity Zone Investment Prospectus. In many cases, cities identified publicly owned assets that could be part of an Amazon campus; many of those assets are located in Opportunity Zones and could find a productive purpose.

We fully recognize that many small and even medium-sized communities face capacity challenges that may impede the creation of an Investment Prospectus. To that end, we highly recommend that a community engage the low-cost services of an entity like PolicyMap. PolicyMap gives cities access to critical data on demographics, real estate, jobs and more and provides easy-to-use online mapping that is a core element of the Investment Prospectus tool. States could also play a critical role in helping small communities design and deploy Investment Prospectuses, either in concert with or separate from an organization like PolicyMap.

**Using a Common Template to Communicate Distinctive Assets**

Each city should use the Investment Prospectus to project its authentic self, grounded in hard evidence and local knowledge. Each of our test cities, for example, have strong educational and health institutions (“eds and med”) and experienced a burst of multi-family construction and hotel and amenity development in their downtown and near-downtown neighborhoods.
Opportunity Zones were smartly selected to reinforce these common trends and assets and build on smart city investments and strategies. Yet there the similarities end. The Investment Prospectuses for each city reveal highly distinctive economies with diverse histories and pathways for growth and investment, which yield different possibilities for public, private and civic investors.

South Bend, Indiana is a relatively small, older industrial city, anchored by a globally significant university growing in scale and impact. The University of Notre Dame is consistently ranked among the best American universities, boasts the 10th largest university endowment in the United States and is rapidly expanding its research base and commercialization capacity.

Erie, Pennsylvania is also a relatively small, older industrial city that has a heavy concentration of private and civic institutions—Erie Insurance Company, Gannon University, UPMC Hamot—co-located in the downtown area. In recent years, Erie Insurance has led an effort to create a Downtown Development Corporation with the capacity and capital to drive major regeneration.

Louisville, Kentucky is a competitive mid-sized city and is one of the most successful examples of a city/county consolidation in the United States, yielding a strong fiscal base and solid bond ratings. It has strong traction in hospitality (Bourbonism, Kentucky Derby), logistics (UPS), advanced manufacturing (Ford) and wellness/health care (Humana).

Oklahoma City, Oklahoma boasts a growing economy with outsized positions in hospitality as well as advanced energy, aerospace and health care. For 25 years, its voters have consistently backed—and its business community has consistently supported—a series of public referenda which have invested at scale in the redevelopment of the greater downtown and schools, providing a strong foundation for market growth.

Stockton, California is a moderately sized city that is strategically located near Sacramento, the state capitol, as well as San Francisco and Silicon Valley. Given its location and role as an inland port, the city continues to play a substantial role in production and logistics.

**Mobilizing Resources**

An Investment Prospectus is written initially to unveil competitive assets and attract private capital that is enticed by federal tax incentives. But the Prospectus does not solely focus on private investors. The transactions that most cities seek to drive inclusive growth (e.g., investments in workforce housing and local businesses) will require a blended “capital stack” of debt, subsidy and equity. Cities will, therefore, need to align broader pools of public, private, and civic capital and create new forms of innovative financing that can be captured, codified and transferred from city to city. Weak market cities will also need to create business demand by increasing employment density within nodes of Opportunity Zones (e.g., the downtown initiative pursued by Erie, PA). The major observation here is that wealth doesn’t just reside in technology capitals like Silicon Valley or New York City but is distributed across the nation. To this end, cities do not have a capital problem but an organizing challenge and the Investment Prospectus is an impetus for unlocking local wealth and driving smarter local investment and location decisions.

The Investment Prospectus offers cities, in short, an opportunity and format by which to organize how they think about and carry out inclusive economic development. Our hope is that city governments will use the Prospectus to organize their own powers and incentives in ways that advances inclusive growth. Such resources could include zoning, joint ventures, low cost or no cost land, tax increment financing, tax abatements and the like. At the same time, the Prospectus should be a vehicle for organizing private, civic, university and community assets in novel and imaginative ways.
Harnessing Philanthropy

Philanthropies could play a critical role in helping cities design an Investment Prospectus and realize its full economic and social impact. Foundations often possess the community legitimacy necessary to convene disparate urban stakeholders and reach “consensus on reality.” They have the discretionary capital necessary to enhance the capacity of local government, community development enterprises and other local institutions so these organizations can co-create an Investment Prospectus and leverage Opportunity Zones. They have the patient, risk-tolerant capital necessary to invest in Qualified Opportunity Funds, aligned funds or individual transactions. And they have the respect for evidence-driven decision making that is conducive to catalyze, capture, codify and communicate new norms and models as they emerge.

Moving towards Investment Prospectus 2.0 and 3.0

The Investment Prospectuses written to date have relied on quantitative data that is available nationally, primarily from federal agencies. Our view is that we have created an initial platform that is well positioned for further data collection and analysis. We are encouraged that financial institutions like MasterCard have volunteered to build on our initial work and apply their sophisticated data around consumer spending patterns at the census tract level. We also believe that true economic and social impact will be realized only when local data is collected and purposefully applied. For example, the Opportunity Zone Investment Prospectus tool may be a catalyst for cities understanding and displaying information about market relevant information (e.g., public asset ownership) with greater granularity.
Section 1

INTRODUCTION TO THE OPPORTUNITY ZONE TAX INCENTIVE

The introductory sections to the Investment Prospectus should set the stage for investors to immediately familiarize themselves with your respective city, as well as the contents of the investment prospectus itself.

While many national investors are likely familiar with the Opportunity Zone Tax Incentive, it’s useful to include a brief introduction to the policy for local investors or others who may not be familiar with the technical details and mechanisms of the incentive.

Generally, the provision provides the following incentives for investing (courtesy of the Economic Innovation Group, and illustrated in the Louisville Investment Prospectus to the right):

- A temporary deferral of inclusion in taxable income for capital gains reinvested into an Opportunity Fund. The deferred gain must be recognized on the earlier of the date on which the opportunity zone investment is disposed of or December 31, 2026.
- A step-up in basis for capital gains reinvested in an Opportunity Fund. The basis is increased by 10% if the investment in the Opportunity Fund is held by the taxpayer for at least 5 years and by an additional 5% if held for at least 7 years, thereby excluding up to 15% of the original gain from taxation.
- A permanent exclusion from taxable income of capital gains from the sale or exchange of an investment in an Opportunity Fund if the investment is held for at least 10 years. This exclusion only applies to gains accrued after an investment in an Opportunity Fund.

Furthermore, the tax law envisions four parties in an Opportunity Zone transaction: the Taxpayer, a Qualified Opportunity Fund, a Qualified Zone, and Projects (in the form of Property and Businesses). The Investment Prospectus adds a fifth—the community itself as a key partner and player in shaping the investments within their communities. The slide to the right illustrates these four parties, in addition to differentiating features of the incentive compared to other tax incentives.

For more information about the incentive, see the following links:
- Internal Revenue Service: Treasure, IRS issue proposed regulations on new Opportunity Zone tax incentive
- IRS Proposed Regulations for Opportunity Zones (REG-115420-18)
- IRS Special Rules for Capital Gains Invested in Opportunity Zones (Rev. Rul. 2018-29)
- Internal Revenue Service: Opportunity Zones Frequently Asked Questions
- Economic Innovation Group: Opportunity Zones Frequently Asked Questions
- Economic Innovation Group Opportunity Zone Fact Sheet
Opportunity Zone Tax Incentives

The Opportunity Zone program offers three tax incentives for investing in low-income communities through a qualified Opportunity Fund.

**Temporary Deferral**

A temporary deferral of inclusion in taxable income for capital gains reinvested into an Opportunity Fund. The deferred gain must be recognized on the earlier of the date on which the opportunity zone investment is disposed of or December 31, 2026.

**Step-Up In Basis**

A step-up in basis for capital gains reinvested in an Opportunity Fund. The basis is increased by 10% if the investment in the Opportunity Fund is held by the taxpayer for at least 5 years and by an additional 5% if held for at least 7 years, thereby excluding up to 15% of the original gain from taxation.

**Permanent Exclusion**

A permanent exclusion from taxable income of capital gain from the sale or exchange of an investment in an Opportunity Fund is held for at least 10 years. This exclusion only applies to gains accrued after an investment in an Opportunity Fund.

*The 2017 Tax Cuts and Jobs Act established New Internal Revenue Code Section 1400Z- Opportunity Zones*

*Courtesy of Economic Innovation Group*
Section 2

THE PURPOSE OF THE URBAN INVESTMENT PROSPECTUS

This short section should articulate to the potential investor the purpose of the Investment Prospectus, in addition to outlining the elements it contains. At a minimum, an Investment Prospectus should do the following:

- Help cities market their Opportunity Zones to local, regional, and national investors
- Help cities organize their assets to have maximum economic and social impact
- Help cities organize stakeholders around a unified vision of inclusive growth

While the individual sections of the Investment Prospectus may vary from city to city, the Prospectus should generally include information about the following features of your municipality:

- **Growth**: Set the economic context for the city and the metropolis, identifying the key drivers and assets using quantitative and qualitative data
- **Capital Demand**: Identify investable projects and propositions within each Opportunity Zone
- **Inclusion**: Identify investment opportunities for projects that focus on building human capital, job connections and wealth creation
- **Placemaking**: Acknowledge the essential features projects must have to seamlessly fit into their spatial and social contexts, and identify ways that these projects can contribute to building a better public realm
- **Institutional Capacity**: Make recommendations on institution-building options to expedite growth and inclusion

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**THE URBAN INVESTMENT PROSPECTUS: CONTENT**

<table>
<thead>
<tr>
<th>GROWTH</th>
<th>CAPITAL DEMAND</th>
<th>INCLUSION</th>
</tr>
</thead>
<tbody>
<tr>
<td>Set economic context for city and metropolis, identifying key drivers/assets</td>
<td>Identify investable projects and propositions within each Opportunity Zone</td>
<td>Focus on human capital, job connections, and wealth creation</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>PLACE MAKING</th>
<th>INSTITUTIONAL CAPACITY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Commentary on the essential must do’s to re-knit spatial and social fabric</td>
<td>Recommendations on institution-building options to expedite growth and inclusion</td>
</tr>
</tbody>
</table>
Section 3

INTRODUCTION TO YOUR CITY

These sections of the investment prospectus are intended to orient investors to your city’s contextual features, including socio-economic data points and trends occurring in your city, economic development incentives or tools that may also be available to potential projects in Opportunity Zones and key contacts at city or NGO agencies involved with the municipality’s economic development activities.

GEOGRAPHY OF LOUISVILLE OPPORTUNITY ZONES

<table>
<thead>
<tr>
<th></th>
<th>POPULATION 2010</th>
<th>POPULATION 2016</th>
<th>% CHANGE</th>
<th>SQ. MILES</th>
</tr>
</thead>
<tbody>
<tr>
<td>MSA</td>
<td>1,283,340</td>
<td>1,269,550</td>
<td>1%</td>
<td>4,135</td>
</tr>
<tr>
<td>City</td>
<td>741,069</td>
<td>759,724</td>
<td>3%</td>
<td>398</td>
</tr>
<tr>
<td>Zones</td>
<td>61,378</td>
<td>63,681</td>
<td>4%</td>
<td>17</td>
</tr>
</tbody>
</table>

OVERVIEW OF THE MSA, CITY AND OZS IN YOUR CITY

This section provides a population and spatial overview of the Metropolitan Statistical Area (MSA), the City itself and the Opportunity Zones within it.

The Louisville Prospectus includes population figures for its MSA, city and Opportunity Zones in a reference year (2010) and the most recent available estimates (2016 in this case). A percentage change was then calculated between the two years.

Much of this data is publicly available from the United States Census Bureau’s American FactFinder app, in addition to tools like PolicyMap or ESRI’s Business Analyst. Area statistics are often included as part of the U.S. Census’ TIGER/Line files for specific geographies (Cities, Counties and Census Tracts), but can also be calculated with a geospatial application such as the subscription-based ArcMap from ESRI or the open-source Quantum GIS.
SUMMARY OF A CITY’S MOMENTUM

This slide is comprised of highlights from the three sections of the prospectus that follow:

By the Numbers
This section highlights specific socio-economic statistics and accolades for an MSA or City as a whole. In the Louisville Prospectus, its merged city/county population growth, capital investment and venture capital activity are highlighted as strengths that may be of interest to investors.

By the Assets
This section identifies activities, initiatives or other information related to potential Opportunity Zone projects. In the case of Louisville, this includes its diversified employment sectors, ongoing commitment to equity and inclusion regarding education and workforce development and the presence of Fortune 500 headquarters in the city.

By the Opportunity Zones
This section explores each Opportunity Zone more deeply, grouping them by similar geographies, highlighting socio-economic data points and illustrating planned or ongoing projects. Highlights for Louisville include the presence of industry growth hubs, in addition to numerous planned and underway projects, within the city’s Opportunity Zones that could synergize with future investment in those areas.

When building this piece of the prospectus, it is best to complete the content for each of the above sections first, and then pull “headlines” from the content for use in this slide.

SUMMARY OF A CITY’S OZ INCENTIVES, CONTACTS AND WEBSITES

This section is intended to introduce what the city is doing to help promote and/or guide Opportunity Zone investments. This includes additional incentives (if any) and points of contact at the city or other related entities involved in facilitating development in their respective municipality.
LOUISVILLE OPPORTUNITY ZONE LEAD

- **Louisville Metro Government** is one of the most successful examples of city/county consolidation in the country.

- **Lead agency**: Louisville Forward is the city's one-stop agency for economic development, talent and workforce attraction, and land use and planning design. Louisville Forward provides a unified solution for job growth and quality of place, making it easier to go from start to finish on projects large and small.

  **Louisville Forward website:**
  louisvilleky.gov/government/louisville-forward

  **Opportunity Zone website:**
  louisvilleky.gov/government/louisville-forward/opportunity-zones-louisville

- The city has a strong fiscal base, with solid bond ratings.

- Louisville Opportunity Zones were smartly selected.

- Louisville Opportunity Zone points of contact:

  **Mary Ellen Wiederwohl**
  Chief of Louisville Forward
  maryellen.wiederwohl@louisvilleky.gov

  **Eric Burnette**
  Senior Policy Advisor for Louisville Forward
  eric.burnette@louisvilleky.gov
Section 4

YOUR CITY BY THE NUMBERS

This section of the Prospectus is intended to provide the quantitative information necessary to illustrate the strengths of the city and/or the MSA. Generally, this information is comprised of publicly available socio-economic data from the United States Census Bureau, but may be augmented by proprietary data sets or statistics generated from more bespoke reports focusing on a particular aspect or feature of a city’s economy. The major elements of this section include highlights of the city/MSA’s economic indicators, employment industry profiles, major employer statistics and accolades, awards and rankings.

Economic Indicators

In the slide from the Louisville Prospectus to the right, key economic growth indicators are summarized by comparing two time periods for each indicator: the first, from 2000 to 2010, and the second, from 2011 to the present. Calculating the percent changes for both of these sections and comparing the two can illuminate positive trends occurring in your respective city (and, at a more micro level, your city's Opportunity Zones).

While Louisville identifies its performance by job growth, increases in monthly earnings, payroll jobs, younger employees and decreases in overall employment, other economic indicators could be included and may be more appropriate for conveying the economic strengths or opportunities available in your municipality.

The following data sources and tools may prove useful for highlighting and discerning these statistical trends about your city:

- **Job growth**
- **Average Monthly Earnings**
- **Payroll**
- **Employees under age 29**
- **Unemployment**

It should be noted that these sources provide data at the Metropolitan Statistical Area and county levels, which may span multiple municipalities, although you may wish to include a similar slide that looks at your core city or outlying municipalities specifically. For evaluating economic indicators at an individual city or tract level, you may need to access data from the U.S. Census, the Bureau of Labor Statistics, or your local county or municipal economic development agency. For more data sources and tools relevant to constructing the Investment Prospectus, see the Resources for Creating the Investment Prospectus section.
Employment Profiles

Building off of the economic indicators, cities should drill-down and show job growth within leading economic sectors. In the Louisville example, data from the U.S. Census Bureau and the Bureau of Labor Statistics is organized according to industry sector. Counts of total numbers of jobs in each sector is listed for a reference year (2002 in this case) and the most currently available data (2015 here), with the total increase in numbers of jobs and a percent change associated with each industry sector.

Data Sources:
U.S. Census Bureau On The Map App and Bureau of Labor Statistics

### LOUISVILLE EMPLOYMENT PROFILE
Impressive growth in professional and business services as a share of the economy

<table>
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</tr>
</thead>
<tbody>
<tr>
<td>Trade, Transportation and Warehousing</td>
<td>100,157</td>
<td>104,067</td>
<td>3,910</td>
</tr>
<tr>
<td>Health Care, Social Assistance &amp; Educational Services</td>
<td>74,942</td>
<td>89,396</td>
<td>14,454</td>
</tr>
<tr>
<td>Professional &amp; Business Services</td>
<td>50,929</td>
<td>66,910</td>
<td>15,981</td>
</tr>
<tr>
<td>Manufacturing</td>
<td>44,251</td>
<td>47,145</td>
<td>2,894</td>
</tr>
<tr>
<td>Accommodation and Food Services</td>
<td>29,252</td>
<td>37,037</td>
<td>7,785</td>
</tr>
<tr>
<td>Finance and Insurance</td>
<td>26,810</td>
<td>32,829</td>
<td>6,019</td>
</tr>
<tr>
<td>Construction, Mining &amp; Utilities</td>
<td>21,631</td>
<td>21,639</td>
<td>6</td>
</tr>
<tr>
<td>Public Administration</td>
<td>11,562</td>
<td>10,884</td>
<td>-678</td>
</tr>
<tr>
<td>Information</td>
<td>10,763</td>
<td>8,572</td>
<td>-2,191</td>
</tr>
</tbody>
</table>

### LOUISVILLE’S LARGEST NON-GOVERNMENT EMPLOYERS
Louisville’s economy has performed well over the past decade

<table>
<thead>
<tr>
<th>EMPLOYER</th>
<th>TYPE OF BUSINESS</th>
<th>APPROXIMATE NUMBER OF EMPLOYEES</th>
</tr>
</thead>
<tbody>
<tr>
<td>United Parcel Services Inc.</td>
<td>Global commerce services</td>
<td>22,354</td>
</tr>
<tr>
<td>Ford Motor Co.</td>
<td>Automotive manufacturer</td>
<td>12,600</td>
</tr>
<tr>
<td>Humana Inc.</td>
<td>Health insurance</td>
<td>12,500</td>
</tr>
<tr>
<td>Norton Healthcare Inc.</td>
<td>Health care</td>
<td>11,944</td>
</tr>
<tr>
<td>University of Louisville</td>
<td>Higher education</td>
<td>8,901</td>
</tr>
<tr>
<td>Baptist Healthcare Systems Inc.</td>
<td>Health care</td>
<td>6,785</td>
</tr>
<tr>
<td>Amazon.com</td>
<td>Logistics and customer services</td>
<td>6,500</td>
</tr>
<tr>
<td>GE Appliance, a Haier company</td>
<td>Appliance manufacturer</td>
<td>6,000</td>
</tr>
<tr>
<td>KentuckyOne Health</td>
<td>Health care</td>
<td>6,000</td>
</tr>
<tr>
<td>The Kroger Co.</td>
<td>Grocery retailer</td>
<td>3,075</td>
</tr>
</tbody>
</table>

Largest Employers

In addition to illustrating the various growing industry sectors in a given city, prospectuses should also articulate their top non-government employers and the number of people they employ. This information can help investors understand competitive strengths and agglomeration economies present in a municipality. Additionally, these anchor institutions may play multiple roles around Zones, depending on their location and sector. Here, Louisville lists its top 10 largest employers and the types of businesses they represent.

Although this data is not universally available from any official source, your state or local chamber of commerce or economic development agency may already have these lists compiled, or at the very least prove useful in deriving this information from other sources. For more information about engaging anchor institutions in opportunity zone strategies, see the Nowak Metro Finance Lab’s report From Transactions to Transformation.

City/Region Rankings and Accolades

Cities should be continually taking stock of how they are portrayed in the media, particularly those articles that demonstrate their competitive advantages. A city’s investment prospectus should highlight areas where the city has been positively recognized, including rankings or awards. Keeping a running list of these awards is a valuable, low-hanging fruit for cities, as these analyses are frequently conducted by third-party organizations and cities merely need to reference those accolades in their prospectuses rather than produce these comparative studies themselves.
In the Louisville prospectus, they cite recent awards and rankings from organizations like the Human Rights Campaign, SmartAsset.com, Lending Tree, and Forbes, but your city may receive accolades from other media outlets.

**LOUISVILLE BY THE RANKINGS**

**CITY OF PRIDE**
Human Rights Campaign perfect score four years running

**FORBES**
#1 City for Manufacturing (2017)
“Aging Care Capital” with Largest Cluster of Aging Care Businesses (2018)

**2018 LENDING TREE**
Highest proportion of Millennial founders among cities with the youngest entrepreneurs

**4TH OUT OF 15 PEER CITIES**
2016 Labor Force Participation of young workers (25-44 year-olds)

**2017 & 2018 SMARTASSET**
Top 10 City for Lowest Start-up Costs
Top City for Women in Technology
Top City for New College Grads
Top 15 City Where Millennials are Moving
Section 5

YOUR CITY BY THE ASSETS

Each city should provide specific information on assets that show market momentum or potential around sub-geographies (e.g., downtowns), leading sectors or amenities, location of anchor institutions, entrepreneurial activity and workforce. This section should showcase your competitive advantage by making the case that your city possesses assets which investors can build upon through their own projects. Highlighting differentiation is key—what assets make your city special? Don’t shy away from background strengths in infrastructure, utilities and logistics. Louisville’s prospectus is displayed below as an example—its assets might spur thinking about your own, but no need to imitate all aspects of how they distinguish themselves.

LOUISVILLE’S ASSET #1 HIGHLIGHTS THEIR DOWNTOWN RENAISSANCE

Many cities maintain data on downtown dynamics via local government, business improvement districts or business chambers. Are there strengths in your CBD or inner-core neighborhoods which investors should be aware of? Think about the geographic typologies within your city with strengths that should be highlighted for investors.

LOUISVILLE’S ASSET #2 HIGHLIGHTS THE BOURBON INDUSTRY AS A UNIQUE TOURISM DRAW

Cities should highlight a sector or even a company/university that can catalyze growth and Opportunity Zone investment. Even if an asset seems obvious, remember that some audiences will need to understand the basics about your community, so don’t assume investors already know.

BOURBONISM

A new and rapidly growing year-round tourism draw

THE ASSETS

- Louisville is the official start of the Kentucky Bourbon Trail
- 1.4 million visitors a year
- Nine distilled spirits attractions in a growing bourbon district

THE OPPORTUNITY

- Invest in the “Napa Valley of Bourbon,” with distilleries, attractions, and adjacent hospitality
LOUISVILLE’S ASSET #3 FOCUSES ON THE PRESENCE OF LARGE EMPLOYERS IN OR NEAR THEIR OPPORTUNITY ZONE AREAS

The spatial overlap of anchor institutions and Opportunity Zones identifies potential stakeholders for a purposeful city strategy and potential investors/developers in Opportunity Zone transactions. This is a place where you can highlight spatial connections which might not be apparent to investors.

Possible data sources: city/county department of revenue, state labor statistics

LOUISVILLE’S ASSET #4 FOCUSES ON THE GROWING START-UP ACTIVITY IN THE CITY

Information on areas of market momentum helps unveil the health and vitality of the city’s innovation ecosystem. Additional data might be shown around the state of entrepreneurship in general and neighborhood businesses in particular. Investors will look for connections to existing geographic and place assets—is an innovation district emerging or naturally occurring?

Data source: PitchBook

LOUISVILLE’S ASSET #5 FOCUSES ON THE CITY’S NATIONALLY RECOGNIZED CRADLE-TO-CAREER INVESTMENT

Upgrading the education and skills of children and young adults aligns well with the 5-10 year hold period for Opportunity Funds and could be a major component of a city’s inclusive growth strategy. How is your city building human capital and ladders of opportunity to support inclusive growth over the life of the Opportunity Zone investment?
Section 6

YOUR CITY BY THE OPPORTUNITY ZONES

This section of the Prospectus explores the specific characteristics of the Opportunity Zones themselves, giving both a general overview of the Zones compared to their larger municipal context as well as drill-downs into the Zones or Zone groupings. The drill-downs highlight select data points, recent investments and potential investments in the opportunity zone.

OPPORTUNITY ZONES GENERAL OVERVIEW

The overview should summarize the the scale of Opportunity Zones in your municipality in terms of total population, census tracts and Opportunity Zone tracts. As with the “Introduction to Your City” section, this data is publicly available from the Census Bureau’s American FactFinder app, although tools such as PolicyMap or other online mapping applications may make it easier to perform the aggregation calculations for multiple tracts for this and many of the following sections.

OPPORTUNITY ZONES SOCIO-ECONOMIC OVERVIEW

As with the overview, this section compares key socio-economic data within Opportunity Zones (in the aggregate) to the US, State, Metro and City. The slide to the right illustrates the various characteristics that are relevant to Louisville’s Opportunity Zones, focusing on incomes, employment, poverty and educational attainment.

<table>
<thead>
<tr>
<th>O-ZONE TRACTS</th>
<th>19</th>
</tr>
</thead>
<tbody>
<tr>
<td>LOUISVILLE/JEFFERSON COUNTY TRACTS</td>
<td>325</td>
</tr>
<tr>
<td>6% OF ALL TRACTS</td>
<td></td>
</tr>
<tr>
<td>O-ZONE POPULATION</td>
<td>63,681</td>
</tr>
<tr>
<td>LOUISVILLE / JEFFERSON COUNTY POPULATION</td>
<td>759,724</td>
</tr>
<tr>
<td>8% OF THE POPULATION</td>
<td></td>
</tr>
</tbody>
</table>

OPPORTUNITY ZONE OVERVIEW

Opportunity Zones are concentrated in the core of the city

<table>
<thead>
<tr>
<th>BLACK</th>
<th>HISPANIC</th>
<th>FOREIGN BORN</th>
<th>POVERTY</th>
<th>MEDIAN HOUSEHOLD INCOME</th>
<th>% ED BA+</th>
<th>% SOME COLLEGE</th>
<th>% NO HS DEGREE</th>
<th>% UNDER 18</th>
<th>% OVER 65</th>
<th>UNEMPLOYMENT (MARCH 2018)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Metro</td>
<td>14%</td>
<td>4%</td>
<td>5%</td>
<td>14%</td>
<td>$52,437</td>
<td>28%</td>
<td>31%</td>
<td>11%</td>
<td>23%</td>
<td>14%</td>
</tr>
<tr>
<td>City</td>
<td>21%</td>
<td>5%</td>
<td>7%</td>
<td>17%</td>
<td>$50,099</td>
<td>32%</td>
<td>30%</td>
<td>11%</td>
<td>23%</td>
<td>15%</td>
</tr>
<tr>
<td>O-Zones</td>
<td>54%</td>
<td>2%</td>
<td>7%</td>
<td>43%</td>
<td>$21,713</td>
<td>15%</td>
<td>32%</td>
<td>21%</td>
<td>22%</td>
<td>15%</td>
</tr>
<tr>
<td>State</td>
<td>8%</td>
<td>3%</td>
<td>4%</td>
<td>19%</td>
<td>$44,811</td>
<td>23%</td>
<td>29%</td>
<td>15%</td>
<td>23%</td>
<td>15%</td>
</tr>
<tr>
<td>(KY)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>US</td>
<td>13%</td>
<td>17%</td>
<td>13%</td>
<td>15%</td>
<td>$55,322</td>
<td>30%</td>
<td>29%</td>
<td>15%</td>
<td>23%</td>
<td>15%</td>
</tr>
</tbody>
</table>
**OPPORTUNITY ZONE MENTAL MAP**

The slide to the right depicts what is referred to as an Opportunity Zone mental map. It depicts the combination of designated tracts into meaningful geographic groupings that have market integrity given their shared socio-economic demographics, land use and assets. This allows for a more strategic summary and marketing of the areas. The mental map should be created through discussions among public, private and civic sector leaders and driven by quantitative evidence as well as qualitative knowledge and expertise.

Examples from Louisville area mental maps are seen below to demonstrate how your city can convey a sense of district-wide organizing elements and place to make connections for investors between assets and potential. Note that because mental maps represent true market areas rather than administrative census tracts, cities will need to aggregate data for multiple census tracts to show the full assets of the Opportunity Zone.

**EXAMPLE 1: WEST LOUISVILLE**

Depicted on the right is a drill-down map for West Louisville. Your map should provide a clear geographic overview of any key assets or investments in the area. This map of West Louisville includes SBA loans, venture capital investment and city investments. City permit data can also be a good data source for identifying investments. To the right, the map includes a data summary of the area, in this case drawn from the below sources:
• Population, vacant property data: PolicyMap
• Jobs and industries data: U.S. Census Bureau’s On the Map
• See the Resources for Creating the Investment Prospectus for other data sources that you might use for informing your Opportunity Zone drill-downs.

WEST LOUISVILLE
Rich architectural heritage; Diverse neighborhoods close to downtown; High levels of community engagement

Louisville’s prospectus provides background on historic investments and identifies catalytic investment opportunities as defining the potential expressed through the mental map. This includes:

Historic investments
Describe public, private and civic investments that have already been made in the area and serve as a platform for further investment.

Catalytic investments
Louisville cites a formerly industrial area where the CDC and other civic institutions have bundled assets anchored by an athletic facility and historic structures to create a mixed-use development concept including business incubation, residential and enhanced multi-use athletic facilities. Key for your city is to identify an invest-able project that is emblematic of Opportunity Zones, is already in design phase and could, if financed and delivered, have a catalytic impact on the Opportunity Zone.
Catalytic projects can be sourced from public, private and civic institutions and leaders and should reflect priority areas where cities have aligned institutional and regulatory approvals so the project can proceed with an influx of investment.

**WEST LOUISVILLE CATALYTIC INVESTMENT: HERITAGE WEST**

Rich architectural heritage; Diverse neighborhoods close to downtown; High levels of community engagement

**THE ASSETS**
- HeritageWest is collection of opportunities anchored by the “Track on Ali,” a multi-use athletic facility currently under development on the edge of the historic Russell neighborhood.
- This complex will become a nucleus of regional and national athletic competitions.
- The City also owns the Madison Street Warehouses on an adjacent 6-acre former industrial property at 30th Street and Muhammad Ali Blvd.

**THE OPPORTUNITY**
- Partner with OneWest, the Louisville Urban League, and others in the $30 million multi-use athletic facility and catalyze burgeoning development in the Russell neighborhood.
- Redevelop the Madison Street Warehouses into a small business incubator, along with complementary hotel, retail, restaurant, and multi-family residential uses, estimated in excess of $15 million.

**EXAMPLE 2: LOUISVILLE CBD**

On the right is the mental map for the Louisville CBD. As with West Louisville, this map includes SBA loans, venture capital investment, and city investments. City permit data can often be a good data source for identifying investments. As before, the right side includes a data summary of the area using the same data sources.
CATALYTIC INVESTMENTS

In highlighting its catalytic investment in its Central Business District, Louisville focused on cultural assets ripe for rehabilitation and the connectivity of its position related to strengthening housing and job markets. The prospectus showcases its potential position within the market and incentives available for this parcel.

THE ASSETS

- City-owned, historic 6,000-seat performance venue—a needed middle-size space in a city where most indoor venues are under 3,000 seats or over 20,000.
- Primed for restoration as an arts and entertainment venue, convention facility, and mixed-use space, at an estimated cost of $65 million.
- Located in the heart of downtown, a few blocks from Fourth Street Live!, and award-winning hotels, including 10 new downtown hotels since 2009.

THE OPPORTUNITY

- City seeking development partner to create a new mixed-use facility.
- City offering other incentives and land.

CENTRAL BUSINESS DISTRICT CATALYTIC INVESTMENT: LOUISVILLE GARDENS

**THE ASSETS**

- City-owned, historic 6,000-seat performance venue—a needed middle-size space in a city where most indoor venues are under 3,000 seats or over 20,000.
- Primed for restoration as an arts and entertainment venue, convention facility, and mixed-use space, at an estimated cost of $65 million.
- Located in the heart of downtown, a few blocks from Fourth Street Live!, and award-winning hotels, including 10 new downtown hotels since 2009.

**THE OPPORTUNITY**

- City seeking development partner to create a new mixed-use facility.
- City offering other incentives and land.

Catalytic investments

In highlighting its catalytic investment in its Central Business District, Louisville focused on cultural assets ripe for rehabilitation and the connectivity of its position related to strengthening housing and job markets. The prospectus showcases its potential position within the market and incentives available for this parcel.

CENTRAL BUSINESS DISTRICT

Plurality of jobs in Jefferson County; Fortune 500 HQ; Newly renovated convention center; Centrally located; Great amenities

<table>
<thead>
<tr>
<th>ZONE TYPOLOGY TYPE</th>
<th>Tier 1 Job Center</th>
</tr>
</thead>
<tbody>
<tr>
<td>OPPORTUNITY ZONE JOBS</td>
<td></td>
</tr>
<tr>
<td>2015: 54,471</td>
<td></td>
</tr>
<tr>
<td>2010: 48,350</td>
<td></td>
</tr>
<tr>
<td>+13% change</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>TOP 3 INDUSTRIES</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Finance &amp; Insurance (30%)</td>
</tr>
<tr>
<td>2. Public Administration (16%)</td>
</tr>
<tr>
<td>3. Professional, Scientific &amp; Technical Services (14%)</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>OPPORTUNITY ZONE RESIDENTS</th>
</tr>
</thead>
<tbody>
<tr>
<td>2016: 4,263</td>
</tr>
<tr>
<td>2010: 3,642</td>
</tr>
<tr>
<td>+17% change</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>VACANT RESIDENTIAL PROPERTIES</th>
</tr>
</thead>
<tbody>
<tr>
<td>Q42017: 233 (9%)</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>VACANT BUSINESS PROPERTIES</th>
</tr>
</thead>
<tbody>
<tr>
<td>Q42017: 416 (17%)</td>
</tr>
</tbody>
</table>
EDUCATION AND WORKFORCE INVESTMENT

Nationally recognized Cradle to Career system that integrates pre-K, K-12, post-secondary, and workforce readiness

Cradle to Career: Louisville

Citywide accountability for cradle-to-career system
(Semiannual Convening by the Mayor to provide connectivity across system)

Early Care and Education/Kindergarten Readiness
GOAL: 77% of Kindergarten students will enter ready for school by 2020
- Increase the number of children involved in quality early care settings and education programs and experiences
- Increase the quality of early care and education programs
- Increase parents' and caregivers' knowledge of and involvement in helping their children become ready for kindergarten
- Increase the number of children, families and schools participating in transitioning activities

K-12 Success
GOAL: All students graduate prepared
- Increase student proficiency in every subject
- Increase percent of students graduating to 80% by 2020

School ready
- Increase extended learning opportunities (i.e. OST programming)
- Increase percent of graduates that are college or career ready: 70% by 2020
- Increase percent of graduates going to college to 85% by 2020

College ready
- Use business leverage, particularly to increase adult enrollment and completion
- Increase access and affordability
- Increase persistence and completion

High School to Postsecondary Transition and Completion
GOAL: 40% of working age adults holds bachelor's degree or higher and 50% holds associate degree by 2020
- Create college-going and completion culture
- Increase college readiness
- Skils to launch careers that support thriving families

21st Century Workforce and Talent
GOAL: Improve median annual wages to top half of peer cities by 2020
- Improve labor market intelligence to gather & communicate key economic and jobs trend data
- Increase pipeline of skilled employees to regional employers
- Increase training, apprenticeships, and employment
- Create a culture that supports career pathways from high school to postsecondary education to the workplace
- Improve capacity to connect qualified job seekers to the best jobs

Increased:
✓ School readiness
✓ High school graduation rates
✓ College/career readiness
✓ Postsecondary success
✓ Innovation
✓ Employment

CONVENER
METRICS FOR POTENTIAL ACTION NETWORKS
COMES FUNDERS
LOCAL, STATE & FEDERAL
MUT - Metro United Way
JCPS - Jefferson County Public Schools
55K - 55,000 Degrees
KW - Kentuckiana Works

KEY
- MUW – Metro United Way
- JCPS – Jefferson County Public Schools
- 55K – 55,000 Degrees
- KW – Kentuckiana Works

Investment Prospectus Guide
25
info@acceleratorforamerica.org
acceleratorforamerica.org
Section 7

MEASURING INCLUSIVE GROWTH IN YOUR CITY

This section of the Prospectus provides the opportunity to showcase data-driven insights on the current state of and potential for inclusive growth in your city via the Inclusive Growth Score™. The Inclusive Growth tool brings together a clear, simple view of social and economic growth at a census tract level.

INCLUSIVE GROWTH SCORECARD OVERVIEW

The Inclusive Growth Map is a web-based service that enables users to learn about and benchmark measures of inclusion and growth within Opportunity Zones. The Inclusive Growth Score™ is a percentile rank based on a combination of Mastercard proprietary and open source data sets. The Score can be measured against Opportunity Zones with the same type of Urbanicity, Opportunity Zones within the same state, or across all Opportunity Zones in the country. The Score uses 18 different metrics under the three pillars of Place, Economy, and Community. The metrics are categorized as either Growth measures (% change over time) or Inclusion measures (distribution measures), to reflect the social and economic profile of a neighborhood and the potential it may hold. Example metrics include:

- **Place**: growth in net occupancy, growth in residential real estate value, % acres of park land, affordable housing, % internet access, travel time to work
- **Economy**: growth in new businesses, spend growth, growth in small business loans, % minority/women-owned businesses, labor market engagement index, range of commercial diversity
- **Community**: growth in personal income, Gini coefficient, growth in spending per capita, early education enrollment, % females above poverty line

The methodology was developed with input from the Urban Institute, the Economic Innovation Group, The Governance Project, Accelerator for America and the Center of Rural Innovation.

ACCESSING THE INCLUSIVE GROWTH SCORECARD

1. Navigate to [https://inclusivegrowthscore.com/](https://inclusivegrowthscore.com/)
2. Explore the site & when you are ready, navigate to the scorecard by clicking on ‘Get Started’
3. Click ‘Sign Up’ and enter your username & password
TRANSPORTING FIGURES INTO INSIGHTS & HIGHLIGHTS

The objective of the Inclusive Growth Map is to equip users with the ability to understand the socio-economic potential of their city, identify similar Opportunity Zones and recognize what kinds of investments are generating inclusive prosperity and which aren’t.

In leveraging the Inclusive Growth ScoreTM in the prospectus, the focus should be on how these metrics and scores could inform future action and support the compelling case presented through the prospectus. A few guidelines for using the scores:

- **Pairing scores with city strategic focus & leveraging the scores to direct funding or guide in-flight investments**
  - Not all Opportunity Zones were created equal, and the data in the tool highlights the need for differential action and investments across cities. The Inclusive Growth Map is most powerful when viewed with the lens of your city’s priorities for growth, Opportunity Zone investment, and greatest areas of opportunity. See case studies below for example of how to pair focus with figures.

- **Benchmark**
  - Choose your comparison benchmark of country, state, urban/rural designation carefully as this will be the basis of the scoring for Opportunity Zones in your city
    - For example, if your city is the largest city in your state by a wide margin and not comparable to other cities in your state, the recommendation would be to look at a national scale or to census tracts with similar rural/urban designation, and not in comparison to other Opportunity Zones in your state

- **Change over time**
  - In addition to the most recent scores, the Inclusive Growth Map also includes changes year over year on the score, to measure Opportunity Zone development over time. These changes will be most relevant for investigation in areas of recent focus, helping to answer the question of whether recent initiatives and investments have pushed the inclusivity and growth of your city forward

- **Inclusive Growth Scorecard Download**
  - Recognizing that the Inclusive Growth ScoreTM will be of value to a variety of discussions undertaken by users, the Inclusive Growth Map enables users to save and download a PDF report – the Inclusive Growth Scorecard. The report provides a comprehensive breakdown of the Inclusive Growth ScoreTM by its constituent parts and changes in the value of the scores over time

For additional support in crafting this section of the prospectus, please reach out to the Mastercard Center for Inclusive Growth [insert contact information]
EXAMPLE 1: Oakland – Leveraging the Inclusive Growth Map to pair scores with Oakland’s priorities for Opportunity Zone investment

Depicted on the right is Oakland’s Inclusive Growth Map, providing a geographic summary of Inclusive Growth scores and trends in the area.

This view provides the starting point of Oakland’s Opportunity Zones narrative and contextualizes investments & focus.

Oakland’s top priorities for Opportunity Zone investment include building and rehabilitating affordable housing, investment in businesses and organizations owned or led by minorities and women, and the revitalization of businesses and commercial districts that are serving new neighborhoods.

In line with the city’s priorities, the slide on the right summarizes the state of various neighborhoods across 3 key areas of focus: affordable housing, commercial diversity, % businesses that are minority/women owned.

Zooming in to these Inclusive Growth metrics and pairing with in-flight or future investments, Oakland can focus, plan, and redirect investment where it will have largest impact on inclusive growth.

The Inclusive Growth Scorecard also provides a vision for high impact opportunities for investment in individual Opportunity Zones. These insights can help guide and advise investors in the process and inform where specific types of investments – whether housing, commercial, business, or mixed – could have the biggest impact towards equitable growth. To get to these insights, we can toggle across individual measures in the tool or leverage the Inclusive Growth Scorecard PDF export to identify these areas of opportunity.

The slide on the right shows how we could achieve this in West Oakland. Individual Economy sub-scores demonstrate that this Opportunity Zone already thrives in commercial diversity and that the local community has a strong engagement with the labor market. However, lower scores across affordable housing and community equity highlight that there is a greater need and therefore further opportunity to invest in affordable housing.
RESOURCES FOR CREATING THE INVESTMENT PROSPECTUS

RECOMMENDED READINGS
Bruce Katz and Jeremy Nowak, “The Investment Prospectus Approach” (Accelerator for America)
Bruce Katz and Evan Weiss, “From Transactions to Transformation: How Cities Can Maximize Opportunity Zones,” (Accelerator for America and Nowak Metro Finance Lab)
Bruce Katz, “Rethinking Capital and Geography,” (New Localism Advisors)

INVESTMENT PROSPECTUS EXAMPLES
Erie, Pennsylvania [External Site]
Louisville, Kentucky [PDF]
Oklahoma City, Oklahoma [PDF]
Stockton, California [PDF]

DATA AND TOOLS
U.S. Census Bureau’s American FactFinder
American FactFinder provides access to data about the United States, Puerto Rico and the Island Areas. The data in American FactFinder come from several censuses and surveys, including the American Community Survey, the American Housing Survey, Annual Economic Surveys and the Decennial Census. American FactFinder’s online application and data catalog are free to use.

Access the Application & Data Here

PolicyMap
PolicyMap offers easy-to-use online mapping with data on demographics, real estate, health, jobs and more in communities across the US. From the classroom to the boardroom, thousands of organizations trust PolicyMap to find the right data for their research, market studies, business planning, site selection, grant applications and impact analysis.

Read more about PolicyMap here

U.S. Census TIGER Products
TIGER (Topologically Integrated Geographic Encoding and Referencing) products are spatial extracts from the Census Bureau’s MAF/TIGER database, containing features such as roads, railroads, rivers, as well as legal and statistical geographic areas. The Census Bureau offers several file types and an online mapping application. TIGER data provides the governmental standardized statistical geographic areas that many of the data sets referenced in this guide can be geospatially joined to. TIGER products are free to use.

Access the Data Here

U.S. Census Bureau’s Longitudinal Employer-Household Dynamics
The Longitudinal Employer-Household Dynamics (LEHD) program is part of the Center for Economic Studies at the U.S. Census Bureau. The LEHD program produces new, cost effective, public-use information combining federal, state and Census Bureau data on employers and employees under the Local Employment Dynamics (LED) Partnership. State and local authorities
increasingly need detailed local information about their economies to make informed decisions. The LED Partnership works to fill critical data gaps and provide indicators needed by state and local authorities. LEHD data is effective at discerning employment trends and commuting patterns, particularly through their free to use QWI Explorer and On the Map applications.

Access the Data Here

**Quarterly Workforce Indicators (QWI) Explorer**
The Quarterly Workforce Indicators (QWI) are a set of economic indicators including employment, job creation, earnings and other measures of employment flows. The QWI are reported based on detailed firm characteristics (geography, industry, age, size) and worker demographics information (sex, age, education, race, ethnicity) and are available tabulated to national, state, metropolitan/micropolitan areas, county and Workforce Investment Board (WIB) areas.

Access the Application Here

**On the Map**
OnTheMap is a web-based mapping and reporting application that shows where workers are employed and where they live. It also provides companion reports on age, earnings, industry distributions, race, ethnicity, educational attainment and sex.

Access the Application Here

**Bureau of Labor Statistics**
The Bureau of Labor Statistics (BLS) of the U.S. Department of Labor is the principal federal agency responsible for measuring labor market activity, working conditions and price changes in the economy. Its mission is to collect, analyze, and disseminate essential economic information to support public and private decision making. As an independent statistical agency, BLS serves its diverse user communities by providing products and services that are accurate, objective, relevant, timely and accessible.

Access the Data Here

**PitchBook**
PitchBook is a financial data and software company who offer a subscription-based suite of proprietary data and products. PitchBook's data include information about Startup Companies, Venture Capital Investment Activity, Real Estate Funds and numerous other research conducted by PitchBook's team, and their analysis tools allow users to perform targeted searches of their data, build financial models and construct customized visualizations, among other useful tasks for city managers and investors alike.
The creation of an Opportunity Zone Investment Prospectus has drawn on the work and expertise of many people.

First, and foremost, we owe Jeremy Nowak an incalculable debt of gratitude. Jeremy was a friend, mentor and fellow traveler and a constant source of inspiration, imagination and agitation. He was present at the creation of the Investment Prospectus and his handiwork, in measures large and small, can be seen throughout. The Investment Prospectus represents his unyielding confidence that market tools could mobilize capital for disadvantaged communities and people, a vision that is at the heart of the Nowak Metro Finance Lab at Drexel University. Working with Jeremy was the joy of our professional lives.

Our colleagues at the Accelerator for America—Eric Garcetti, Rick Jacobs, Yoomee Ha and Aaron Thomas—have been exceptional partners. They are truly first movers on Opportunity Zones, recognizing that this federal tax incentive could be a vehicle for connecting capital and community and that the incentive’s success or failure depends on cities taking and scaling action.

Our colleagues at the Lindy Institute for Urban Innovation have been a key part of the process. We thank Ryan Debold for his strategic guidance and creative design, Michael Greenle for his sharp editing and Danielle Swan and Mary Tredway for keeping the trains running on time. We also thank John Fry and Harris Steinberg for their unwavering commitment to the Nowak Metro Finance Lab.

Roni Lagin was responsible for the original design of the Investment Prospectus; we thank him for his remarkable ability to communicate complex ideas in clear and compelling ways.

Five exceptional mayors—Joe Schember in Erie, Greg Fischer in Louisville, David Holt in Oklahoma City, Pete Buttigieg in South Bend and Michael Tubbs in Stockton—gave us their time and insight and helped organize public, private and civic leaders (usually with little notice) to sharpen our thinking and amplify local expertise. They are true leaders at a time when the country is desperate for leadership.

Mayors excel when they build great teams, within and outside government. To that end, we want to thank John Persinger, Matt Wachter and Brett Wiler in Erie, Eric Burnette, Katie Dailinger and Mary Ellen Wiederwohl in Louisville, Steve Hill and Cathy O’Connor in Oklahoma City, Brian Donoghue, Scott Ford, Suzanna Fritzberg and James Mueller in South Bend and Micah Runner in Stockton.

The invention and deployment of the Investment Prospectus, in short, has been a team effort. We look forward to working with individuals across the country to maximize the impact of this tool.
ABOUT THE AUTHORS

Bruce Katz is the co-founder (with Jeremy Nowak) of New Localism Advisors and the inaugural director of the Nowak Metro Finance Lab at Drexel University. He is the co-author (with Jeremy Nowak) of The New Localism: How Cities Can Thrive in the Age of Populism.

Ken Gross is the Founder and Principal of Quantitative Innovations. He previously served as a Senior Associate at The Reinvestment Fund, the Philadelphia-based community development finance institution founded by Jeremy Nowak.