October 7, 2021

The Honorable Nancy Pelosi Speaker of the House United States House of Representatives H-232 The Capitol Washington, DC 20515

The Honorable Kevin McCarthy
Republican Leader
United States House of Representatives
H-204 The Capitol
Washington, DC 20515

The Honorable Chuck Schumer Majority Leader United States Senate 322 Hart Senate Office Building Washington, DC 20510

The Honorable Mitch McConnell Minority Leader United States Senate 317 Russell Senate Office Building Washington, DC 20510

Dear Majority Leader Schumer, Speaker Pelosi, Minority Leaders McConnell and McCarthy,

As Congressional leadership thinks through changes in the regulatory landscape for crypto, an important part that is often left out are the real negative climate and environmental justice effects, which merit close attention by policymakers. We, the more than 70 climate, economic, racial justice, business and local organizations, write to you today to urge Congress to take steps to mitigate the considerable contribution portions of the cryptocurrency markets are making to climate change and the resulting greenhouse gas (GHG) emissions, environmental, and climate justice impacts it will have.

In 2018, scientists writing in *Nature* warned that Bitcoin's growth alone could <u>single-handedly</u> push global emissions above 2 degrees Celsius within less than three decades. The University of Cambridge Judge Business School's Bitcoin Electricity Consumption Index <u>estimated</u> in May (when Bitcoin was at its peak) that Bitcoin mining will consume more than 129 terawatt-hours of electricity globally this year — more energy <u>than Argentina</u> or Norway. With the market off its May peak, Bitcoin mining is estimated to consume some 91 terawatt-hours of electricity annually — <u>more than Finland</u>, a nation of approximately 5.5 million. The Digiconomist's Ethereum Energy Consumption Index estimates that the Ethereum blockchain will consume <u>71 terawatt-hours this year</u>, nearly the same as the energy consumption of Colombia. Bitcoin's 2021 energy use has <u>already surpassed</u> its total consumption in 2020. History indicates that this problem will only get worse over time, as Bitcoin's energy consumption increased almost 62-fold from 2015 to March 2021. The GHG emissions from this exorbitant and unnecessary energy consumption is staggering.

Meanwhile, research shows that Bitcoin mining produces 30,700 tonnes of electronic waste (e-waste) annually, comparable to the e-waste of the Netherlands. The minerals often present in e-waste are limited resources and aren't easily recyclable using today's technology (only 17.4 percent of 2019's e-waste was collected and recycled).

The reason for this considerable GHG and e-waste footprint is rooted in the deeply energy-intensive "Proof of Work" process used by the two largest cryptocurrencies, Bitcoin and Ethereum. With Proof

of Work cryptocurrencies, miners compete to validate transactions on their blockchains. In the case of Bitcoin, about every 10 minutes, the first miner to correctly identify a 64-digit hexadecimal number associated with the new block receives 6.25 Bitcoins as a reward — and to do so requires massive computing capacity. Since the Bitcoin network increases the difficulty of this guessing game as more miners participate, miners need sophisticated data centers running highly specialized machines, combined with cooling systems to prevent overheating. Increased demand for these machines are exacerbating a global shortage of semiconductors. A bipartisan bill by Senators Maggie Hassan and Joni Ernst has called for a report on how cryptocurrency mining operations are impacting semiconductor supply chains.

The energy usage on the Ethereum blockchain has gotten more intense due to a surge of interest in Non-Fungible Tokens (NFTs)¹: In August, the NFT marketplace OpenSea alone recorded \$3.4 billion worth of transactions. Well before the latest surge of NFT volumes, its climate impact was already the focus of some controversy. While there is a plan to migrate the Ethereum blockchain to Proof of Stake², which is far less energy intensive, it is unclear when, if ever, this change will occur.³ Cryptocurrency mining is also already having a detrimental impact on local environments. Research has estimated that this and other cryptocurrency mining operations in upstate New York have increased residents' electric bills by about \$165 million for small businesses and \$79 million for individuals. In Seneca Lake, New York, the private equity firm Atlas Holdings has been utilizing a natural gas plant owned and operated by Greenridge Generation LLC to mine Bitcoin, leading to protests and a lawsuit by residents, due to alleged violations of state laws and the risks to Seneca Lake. Residents of Limestone and Jonesborough, Tennessee, are also experiencing noise pollution and quality of life issues that are impacting property values, due to the noise from local cryptocurrency mining operations.

Following a crackdown on cryptocurrency miners in China, many miners are moving to Texas, due to its deregulated grid, taking away the power that Texans need. Many cryptocurrency miners were already there, like Whinstone Inc. (owned by the publicly traded Riot Blockchain), the largest North American miner. Whinstone is expanding in Texas and will require an estimated 750 megawatts of power once its expansion is done — enough to power over 150,000 Texas homes at peak demand. Adding more energy-guzzling crypto mining operations to Texas could exacerbate the sorts of blackouts the state already saw during the extreme cold in February — outages that reporting shows hit communities of color the hardest. The extreme temperatures behind the blackouts are themselves another consequence of the climate crisis.

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¹ OpenSea defines NFTs as "unique, digital items with blockchain-managed ownership". https://support.opensea.io/hc/en-us/articles/360063450733-What-is-a-Non-Fungible-Token-NFT-

² Proof of Stake is a blockchain validation system which limits validators to those who have 32 or more ETH. As noted by the Ethereum Foundation, "Unlike proof-of-work, validators don't need to use significant amounts of computational power because they're selected at random and aren't competing. They don't need to mine blocks; they just need to create blocks when chosen and validate proposed blocks when they're not." https://ethereum.org/en/developers/docs/consensus-mechanisms/pos/

³ Migrating from Proof of Work cryptocurrency mining to proof of stake cryptocurrency mining decreases the energy consumption and GHG emissions from mining nearly 99 percent. See, e.g., https://blog.ethereum.org/2021/05/18/country-power-no-more/.

Other power plants across the country are repowering to mine Bitcoin as well. Stronghold Digital Mining has purchased and begun mining at three coal waste plants in Pennsylvania, while Marathon Digital is partnering with once-struggling coal-fired plants in Montana.

As the crypto markets expand, so does the sophistication of financial products that enable crypto miners to manage their risks, even with extreme price volatility. For example, crypto trading firms like Genesis Trading (a part of the crypto conglomerate the Digital Currency Group) have created bespoke products for crypto miners. These financial products will likely enable the marketplace to grow and withstand periods of volatility, making cryptocurrency mining more viable, despite the climate impact.

As Congress contemplates legislation for cryptocurrencies, we urge you to consider the impacts that Proof of Work mining is having on the climate, clean water, and environmental justice. As you explore legislative and regulatory responses to ensure investor protection in the industry, it is critical that you also consider the financial stability risks that climate change presents — and how Proof of Work mining is exacerbating those risks.

Sincerely,

National and International organizations:

350.org

Action Center on Race and the Economy

Americans for Financial Reform

Anthropocene Alliance

Aytzim: Ecological Judaism

Businesses for a Livable Climate

CatholicNetwork US

Clean Energy Action

Climate Finance Action

Climate Hawks Vote

CODEPINK

Council on Intelligent Energy & Conservation Policy (CIECP)

Earth Action, Inc.

EcoEquity

Evergreen Action

Food & Water Watch

Friends of the Earth US

Future Coalition

Haiti Cholera Research Funding Foundation Inc.. USA

Institute for Agriculture and Trade Policy

Institute for Policy Studies Climate Policy Program

International Indigenous Youth Council Los Angeles Chapter

National Community Reinvestment Coalition

North American Climate, Conservation and Environment(NACCE)

NYC Grassroots Alliance

Oil Change International

Open Markets Institute

Progressive Democrats of America

Public Citizen

RapidShift Network

Revolving Door Project

Sierra Club

Small Business Alliance

Sunrise Project

System Change Not Climate Change

The Climate Mobilization

Vegan Flag

Zero Hour

State and Local organizations:

Alliance for a Green Economy

California Businesses for a Livable Climate

Call to Action Colorado

Citizens' Climate Lobby-Rochester

Coastal Research and Education Society of Long Island

Colorado Businesses for a Livable Climate

Committee to Preserve the Finger Lakes

Denizens of the Biosphere

Empower our Future - Colorado

Extinction Rebellion San Francisco Bay Area

Grassroots Environmental Education

I-70+ Vasquez Boulevard Superfund Community Action Group

Local Progress NY

Long Island Progressive Coalition

Mid-Missouri Peaceworks

Montbello Neighborhood Improvement Association

Nassau Hiking & Outdoor Club

New Mexico Climate Justice

North Range Concerned Citizens

Occupy Bergen County (New Jersey)

Residents Allied for the Future of Tioga (RAFT)

SanDiego350

Seneca Lake Guardian, a Waterkeeper Alliance Affiliate

South Shore Audubon Society

Spirit of the Sun

Stop the Algonquin Pipeline Expansion (SAPE)

Syracuse Peace Council

Texas Campaign for the Environment

The Green House Connection Center

Unite North Metro Denver

Wall of Women 350 Butte County 350 Everett 350 Tacoma 350Brooklyn 350NYC 350PDX

CC:

The Honorable Rostin Behnam Acting Chair U.S. Commodity Futures Trading Commission 1155 21st Street, N.W. Washington, D.C. 20581

The Honorable Gary Gensler Chair Securities and Exchange Commission 100 F St NE Washington, DC 20002

The Honorable Michael J. Hsu Acting Comptroller Office of the Comptroller of the Currency 400 7th Street SW Washington, DC 20219

The Honorable Jelena McWilliams Chair Federal Deposit Insurance Corporation 11776 F. Street N.W. Washington, DC 20006

The Honorable Jerome Powell Chair Board of Governors of the Federal Reserve System 20th Street and Constitution Avenue N.W. Washington, DC 20551

The Honorable Michael S. Regan Administrator U.S. Environmental Protection Agency 1200 Pennsylvania Avenue, N.W. Washington, DC 20460

The Honorable Dr. Janet L. Yellen

Secretary U.S. Department of the Treasury 1500 Pennsylvania Avenue, N.W. Washington, D.C. 20220