Nevada Sustainable Transportation Funding Strategies Project

Advisory Working Group Meeting

August 10, 2021

Meeting locations (with live video connection):

Nevada Department of Transportation Headquarters Building 3rd Floor Conference Room 1263 S. Stewart St Carson City, Nevada Nevada Department of Transportation District I Headquarters Conference Room 123 East Washington Ave Las Vegas, Nevada

Public comment period

Recap of prior meeting and preview of today's meeting

Recap of July 13 kickoff meeting

- 90-minute, online only kickoff meeting
- Focused on organizing the Advisory Working Group, and orienting the AWG to the study scope
- Presented a draft description of the transportation revenue challenges to be examined by the AWG
- Established a fixed meeting schedule through June 2022

Preview of today's meeting

- Theme: understanding the transportation context in Nevada
- Engage with those directly responsible for planning, overseeing, and managing the state's multimodal transportation network
- Another dimension of the transportation challenge: energy and environmental imperatives to reduce carbon emissions
- Adopt the AWG's "charter" the transportation revenue challenge statement

Today's agenda (morning)

9:00 AM Welcome, introduction of new AWG members, roll call All AWG members self-introduction 9:05 AM Public Comment period – speakers limited to 3 minutes each 9:15 AM Recap of prior meeting and preview of today's meeting Jeff Doyle, Project Team Leader, CDM Smith 9:20 AM Overview of Transportation Revenue Sources and Uses in Nevada Travis Dunn, CDM Smith 9:45 AM **Transportation Funding Challenges in Nevada's Regions** Presentation by Bill Thomas, RTC of Washoe County Presentation by M.J. Maynard, RTC of Southern Nevada 10:45 AM Short break 11:00 AM Transportation Funding Challenges in Nevada's Regions Presentation by Lucia Maloney, Carson Area MPO

12:00 PM Lunch break

Presentation by Julie Regan, Tahoe Regional Planning Agency

Today's agenda (afternoon)

1:10 PM Overview of Federal Funding for Transportation

 Presentation by Felicia Denney, Assistant Director of Administration, NDOT

1:30 PM Transportation Funding Challenges for the State-managed System

Presentation by Kristina Swallow, Director, NDOT

2:15 AM Short break

2:30 AM Adopted statewide policies: Energy policy and carbon emissions reduction from the transportation sector

- Bradley Crowell, Director, Department of Conservation and Natural Resources
- David Bobzien, Director, Nevada Governor's Office on Energy
- 3:15 PM Review and Possible Adoption: Description of the Transportation Revenue Challenge
- 3:30 PM Public comment
- 4:00 PM Adjourn

Overview of Transportation Revenue Sources and Uses in Nevada

Overview of Nevada transportation revenue sources and uses

- Description of tax and fee mechanisms
- Tax and fee rates
- Revenue generated
- Revenue uses

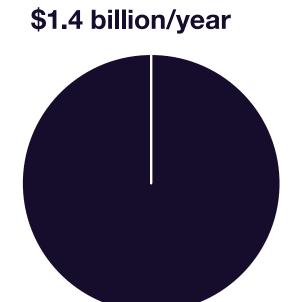
Topics for future AWG briefing books and meetings

Who pays by attributes such as:

- Type of vehicle
- Geographic location
- Household income

Future trends for existing revenue mechanisms

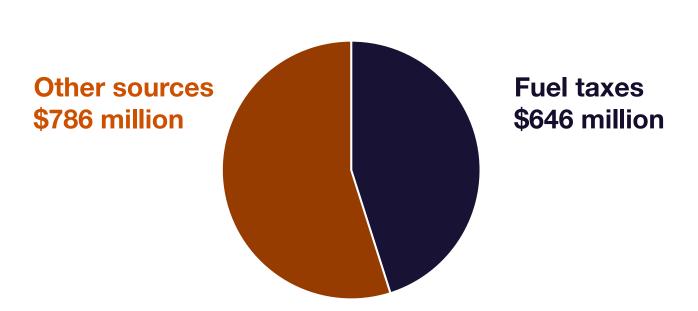
Nevada transportation revenue sources: Big picture



Not included:

- Federal funding
- Bond proceeds
- General fund transfers

Nevada transportation revenue sources: Fuel taxes



\$1.4 billion/year

Nevada transportation revenue sources: Fuel taxes

Terminology

What types of fuel are taxed?

- Motor vehicle fuel: gasoline, ethanol, methanol, and other liquid fuels meant primarily to propel motor vehicles "gas tax"
- Special fuel: diesel, biodiesel, liquified natural gas "diesel tax"

Who imposes the tax?

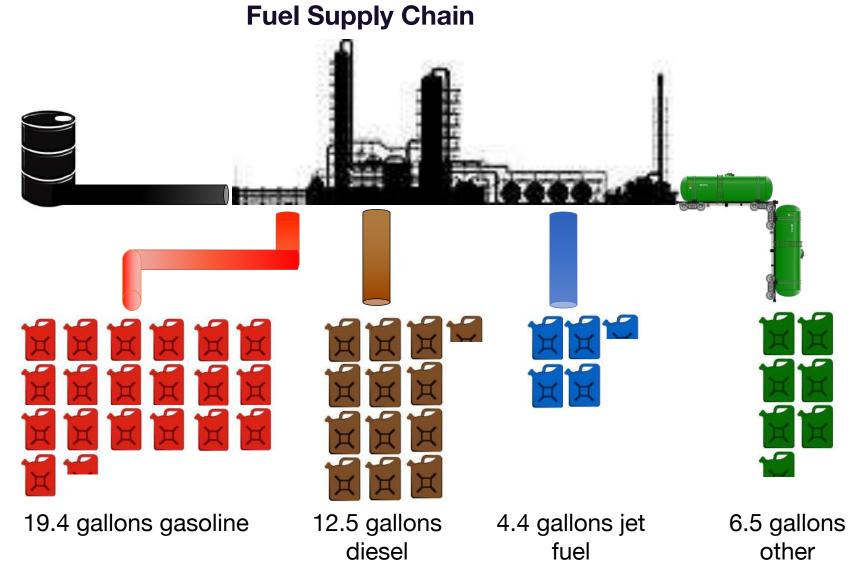
- State fuel taxes are imposed by the State of Nevada and collected on all fuel in the state
- County fuel taxes are allowed by the State but imposed by counties per board ordinance and/or local election

What type of taxes are imposed?

- **Excise** taxes are taxes imposed per a quantity of product. In fuel taxation, excise taxes are assessed per gallon
- Indexes add a component to the excise tax rate based on a measure of inflation in the previous year

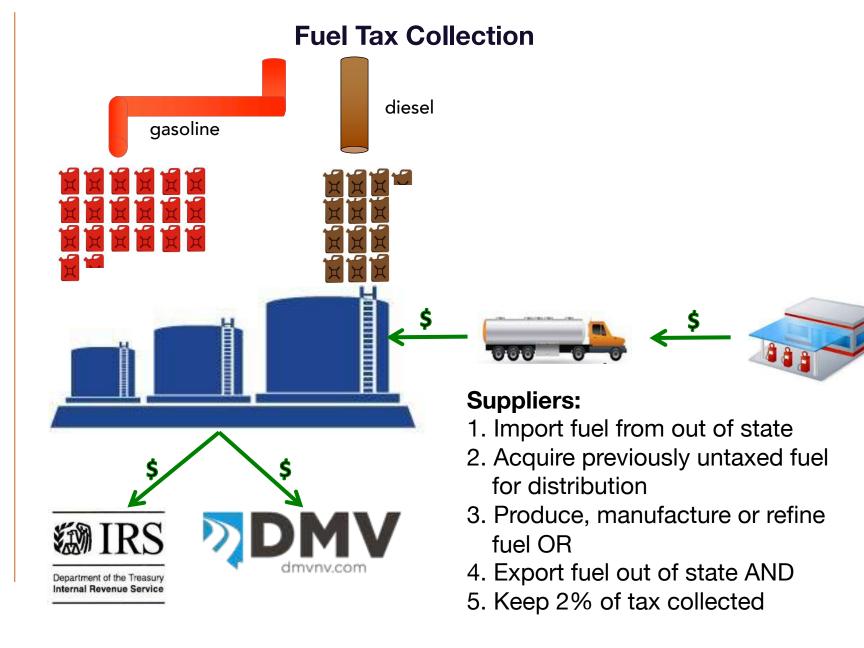
Nevada transportation revenue sources:

Fuel taxes



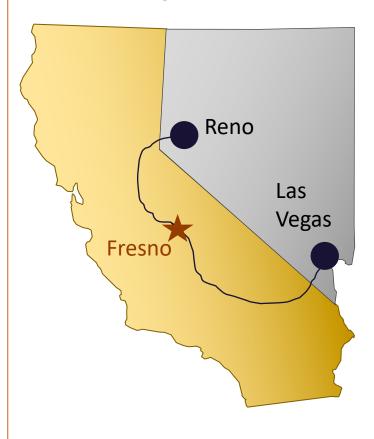
Nevada transportation revenue sources:

Fuel taxes



Nevada transportation revenue sources: Fuel taxes

International Fuel Tax Agreement



Purchase 140 gallons in Reno taxed at \$0.27/gallon tax = \$37.80 tax paid

Reno – Fresno = 300 miles 10 miles in Nevada 290 miles in California At 5 MPG, burn 60 gallons

Fresno – Las Vegas = 400 miles 350 miles in California 50 miles in Nevada At 5 MPG, burn 80 gallons

Calculate total fuel taxes owed

60 miles in NV at 5 MPG = 12 gallons = \$3.24

+ 640 miles in CA at 5 MPG = 128 gallons at

\$0.795/gallon = \$101.76

Total owed = \$105

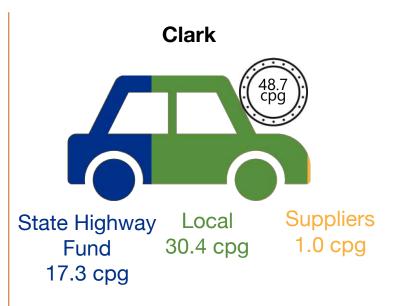
Balance due = \$105 - 37.80 = \$67.20

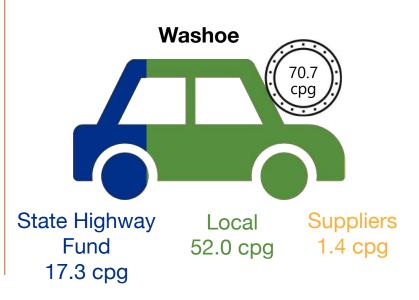
Nevada transportation revenue sources: Fuel tax rates

Fuel tax	Rate(s)
State gasoline tax	\$0.24/gallon
State diesel tax	\$0.27/gallon
County option flat per-gallon fuel taxes (all counties)	\$0.04/gal or \$0.09/gal
Washoe fuel tax indexing	\$0.389/gal motor fuel \$0.345/gal special fuel
Clark fuel tax indexing	\$0.157/gal motor fuel \$0.157/gal special fuel

Nevada
transportation
revenue
sources:
Gasoline tax
components
and revenue

use by county





Esmeralda, Eureka, Lincoln & Storey



State Highway
Fund
17.3 cpg

Local 11.1 cpg Suppliers 0.6 cpg

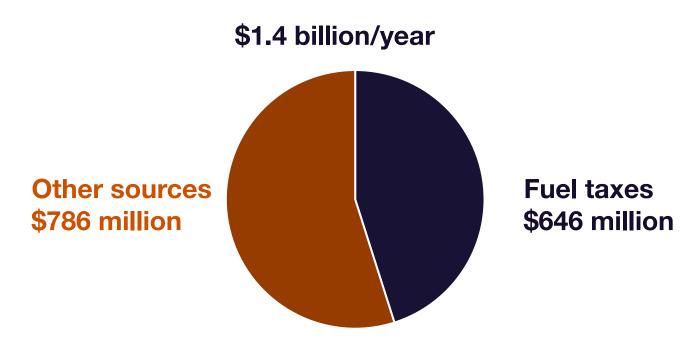
All others



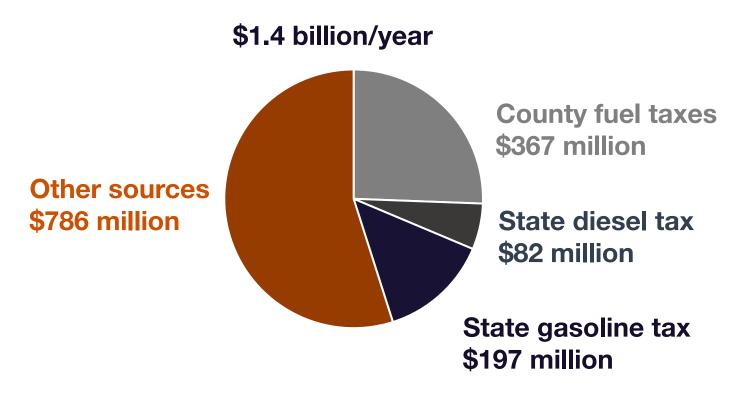
State Highway Fund 17.3 cpg

Local 15.0 cpg Suppliers 0.7 cpg

Nevada transportation revenue sources: Fuel taxes



Nevada transportation revenue sources: Fuel taxes

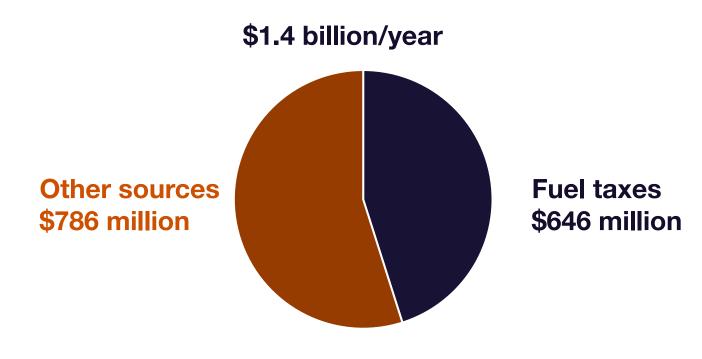


Nevada transportation revenue sources: Other sources

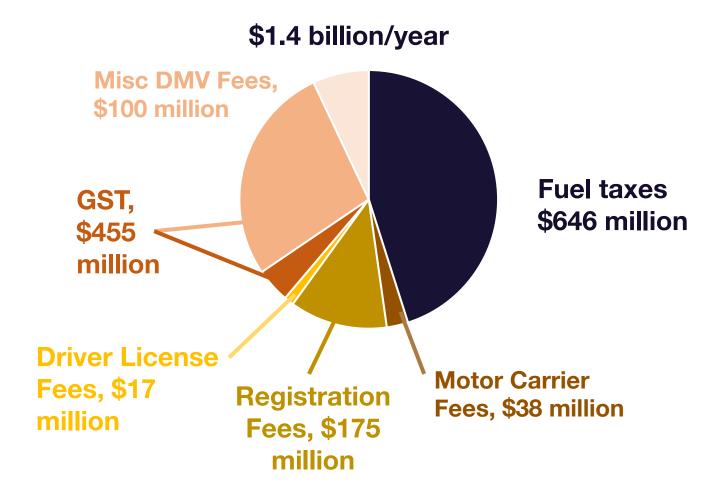
\$1.4 billion/year

Revenue mechanism	Rate	Est. FY2020 revenue (\$ millions)
Driver license fees	\$23.25/4-year passenger license	\$ 17.2
Vehicle registration fees	\$33/passenger vehicle	\$ 175.1
Motor carrier fees	\$48 +\$12/1k lbs 10-26k lbs +\$17/1k lbs 26k+ lbs	\$ 38.3
Various DMV fees	e.g., \$36 out-of-state title fee	\$ 100.6
County taxes, licenses and fees (primarily county portion of GST)		\$ 393.4
Governmental services tax (GST) (state portion)	4% of adjusted MSRP	\$ 61.8

Nevada transportation revenue sources: Other sources



Nevada transportation revenue sources: Other sources

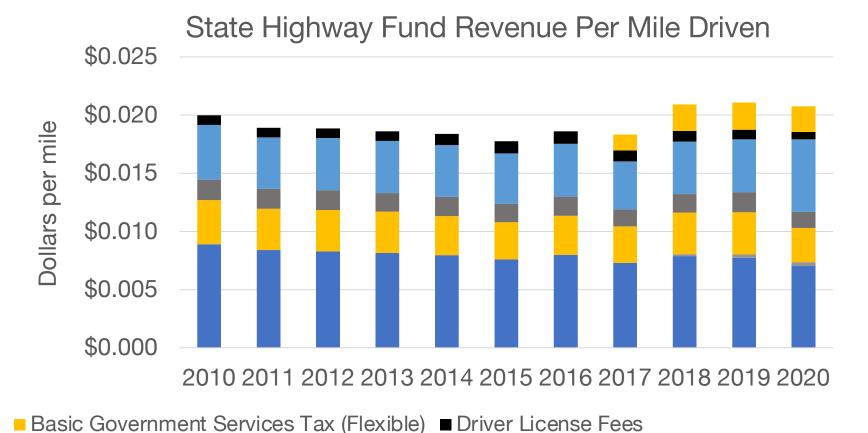


Registration Fees

■ Gas Tax

Special Fuel Taxes

Nevada transportation revenue sources: State Highway Fund Sources



■ Motor Carrier Fees

■ Fuel Index Tax (PPI)

Nevada's Transportation Funding Challenge: Regional Transportation Commissions



REGIONAL TRANSPORTATION COMMISSION

Metropolitan Planning • Public Transportation & Operations • Engineering & Construction

Metropolitan Planning Organization of Washoe County, Nevada

Sustainable Transportation Funding Study Advisory Working Group

August 10, 2021





RTC Washoe Core Functions



MISSION

Building a Better Community Through Quality Transportation



RTC Board of Commissioners



RTC Chairman Neoma Jardon City of Reno



RTC Vice Chair Ed Lawson City of Sparks



Commissioner Oscar Delgado City of Reno



Commissioner Vaughn Hartung Washoe County



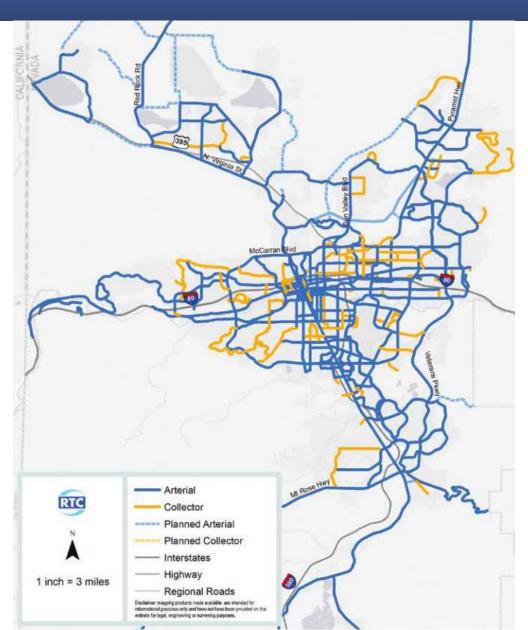
Commissioner Bob Lucey Washoe County



Ex-officio – NDOT Kristina Swallow



RTC Executive Director
Bill Thomas

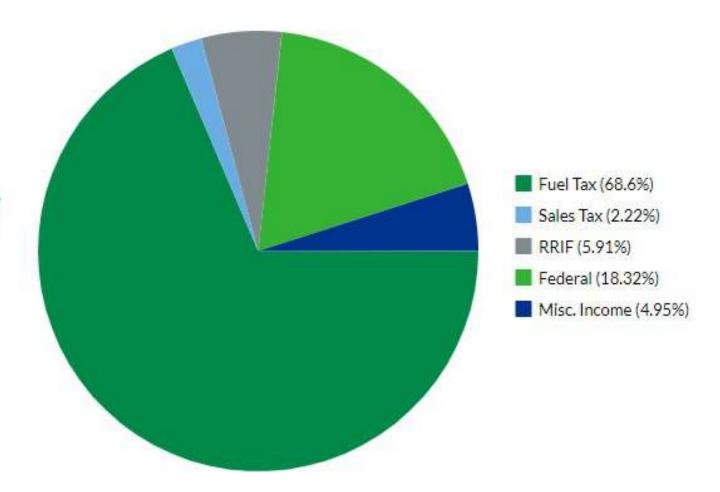




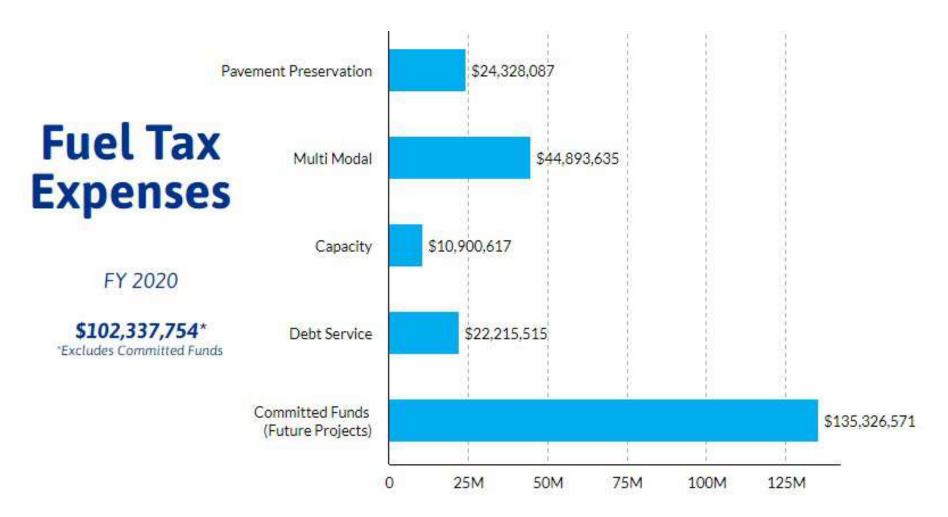
Street & Highway

FY 2020

\$124,593,675









Fuel Tax Indexing History



- Approved by Washoe County voters in 2002 – WC-2
- 72nd Legislature approved AB 516 (Effective 10/1/2003)
- Approved by Washoe County voters in 2008 – RTC-5
- 75th Legislature approved SB 201 (Effective 1/1/2010)



Increasing Pavement Preservation Needs & Construction Costs

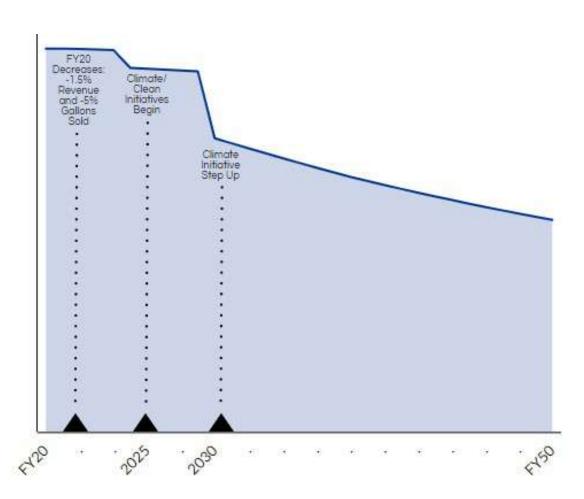


- Increasing miles of travel with expanding metro area
- Growing number of lane miles
- Increasing weight of vehicles
- Increasing cost of materials
- Increasing right-of-way costs



Fuel Consumption Forecast

Linear forecast of gallons sold generating RTC-Washoe fuel tax through Fiscal Year 2050, using both historical data and proposed initiatives and policy changes.







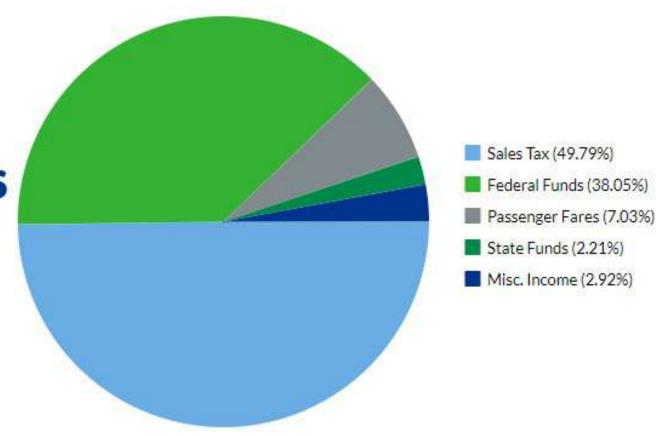
- RTC RIDE, RAPID, REGIONAL CONNECTOR
- 26 routes / 72 buses / 1,000 bus stops
- Defined route and schedule
- 7.6 million passenger trips per year (pre-COVID)
- \$700k avg. (annual) route operating cost
 \$1.4M in capital costs to add a new route





FY 2020

\$61,756,330





Zero Emission Bus Program







- Fuel cost per mile 16% less than diesel
- 30% of transit fleet
- Reduced 607 metric tons of Carbon Dioxide (equivalent of 15,558 trees planted)
- Additionally, 45 of 55 paratransit fleet are alternatively fueled CNG vehicles
- EV range limitations (50 miles) require mixed fleet
- Received FTA grant to launch hydrogen fuel cell pilot project





20% 275 Vanpools

Increase over previous year

- RTC VANPOOL connects
 Reno-Sparks to Minden, Carson City,
 TRI Center, and Herlong, CA
- In 2019, the program eliminated 6,076 metric tons of CO2
- Electric vehicle inventory is not available to our VANPOOL program



RTC Funding Priorities



- Accelerate transition to low or no carbon emission vehicles
- Maintain and increase funding levels for regional transportation system through equitable taxation
- Ensure new funding method(s) are transitioned smoothly
 - Debt service until 2040
- Ensure new funding method(s) are tested, vetted, and substantiated before implementation



Bill Thomas, AICP Executive Director

Regional Transportation Commission of Washoe County

bthomas@rtcwashoe.com

rtcwashoe.com
Your RTC. Our Community.





WHO WE ARE



Transit



Regional Planning



Roadway Funding



Traffic Management



Bicycling



MPO REGION/CHARACTERISTICS



Clark County covers 8,000 square miles



45 million visitors & 2.3 million residents



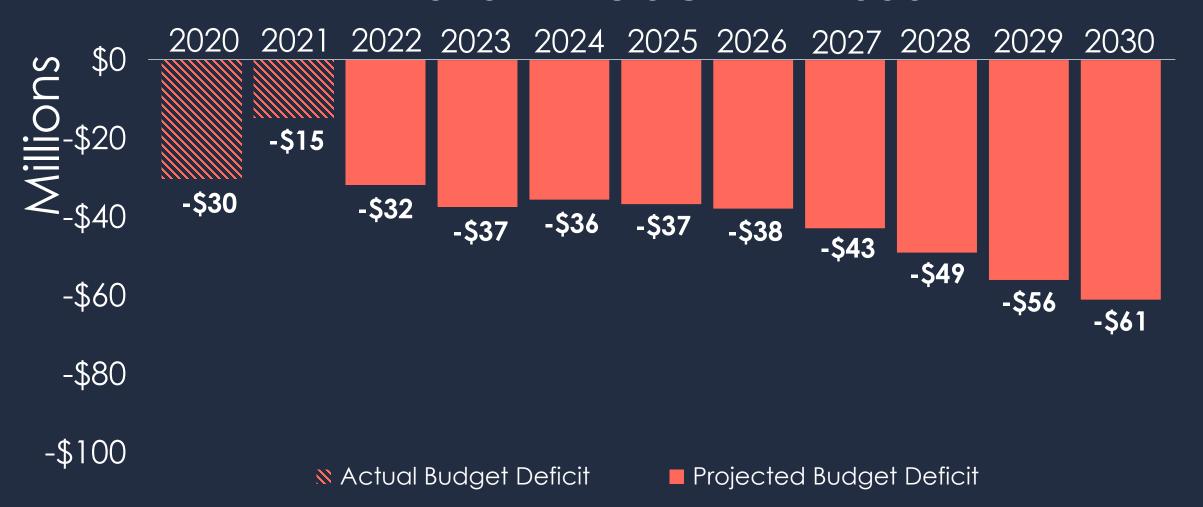
~7K miles of roadway and 1K miles of bike facilities



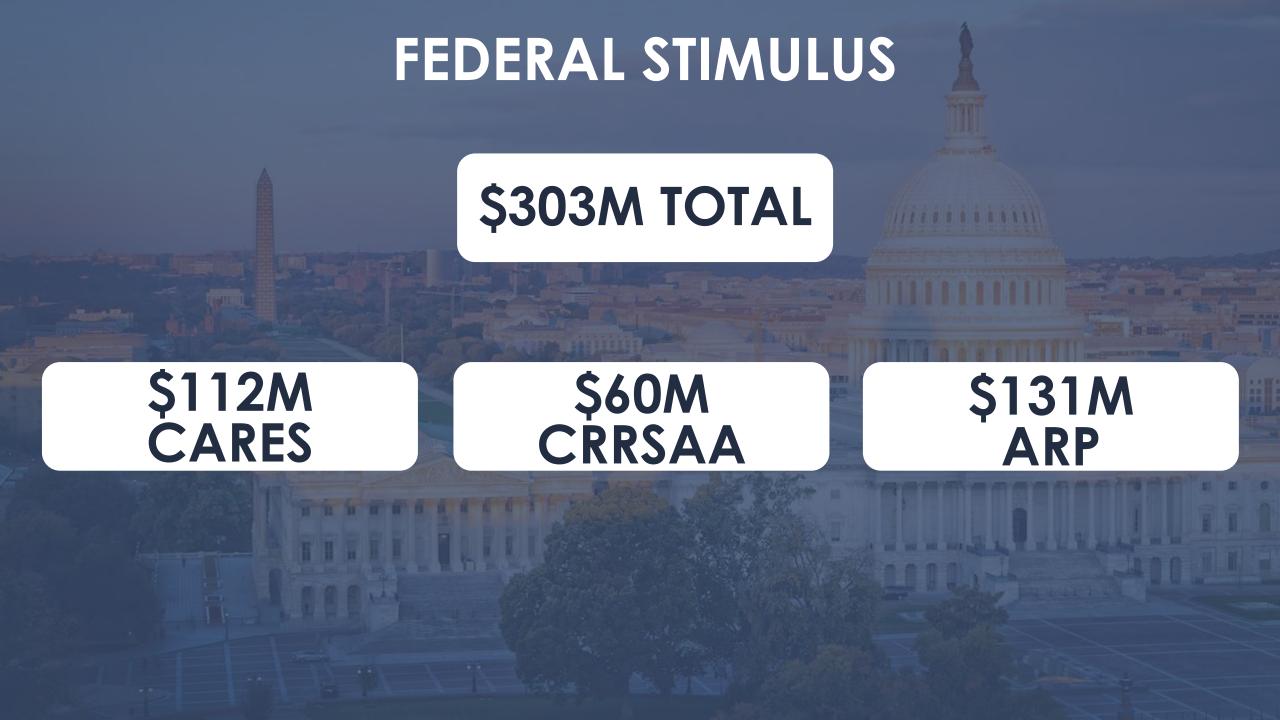
Mobility Services



PRE-PANDEMIC TRANSIT PROJECTED BUDGET DEFICIT FY 2020 THROUGH FY 2030

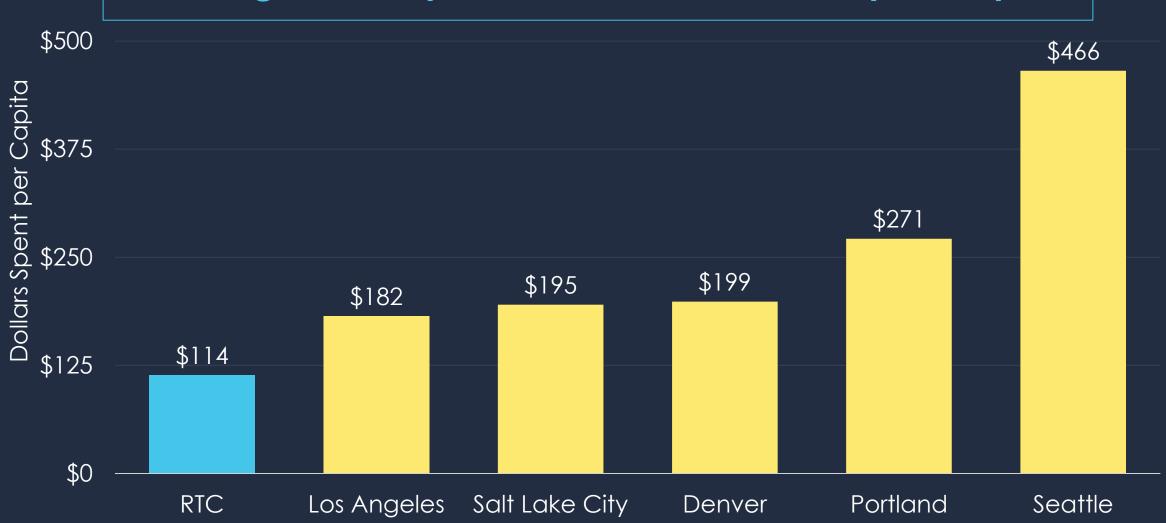


NOTE: Based on current projections effective April 2021 and subject to change due to sales tax, federal grants, capital expenditures, and motor vehicle fuel tax.



INVESTMENT IN TRANSIT

Peer Agencies Spend at Least 60% More per Capita



TRANSIT CHALLENGES AND OPPORTUNITIES

Long Term Funding Solution

\$

Sustainability & climate goals



The needs of the community

HOW ROADS GET FUNDED

Motor Vehicle Fuel Tax (MVFT)



Fuel Revenue Indexing (FRI)



Sales Tax (Q 10)



ROADWAY FUNDING PROGRESS REPORT AS OF MARCH 31, 2021







Short break

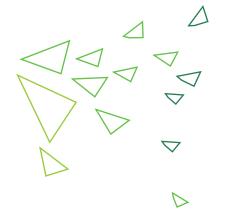
Nevada's Transportation Funding Challenge: Carson Area and Tahoe Region





Transportation Funding

CAMPO & Carson City



- > Who and What
- > Funding History & Stopgaps
- Local Revenue Initiatives



CAMPO's 2050 Regional Transportation Plan

30-year Cost Estimates

Transportation Infrastructure	Quantity	Unit of Measurement	Replacement Cost	Asset Life Expectancy	30-Year Cost Factor	30-Year Cost*
Roads (all)	449	Centerline Miles	\$1,200,000	25	1.2	\$1,007,319,413
Federal-aid Highway (Regional Roads)	197	Centerline Miles	\$1,200,000	25	1.2	\$442,486,926
Paved Paths	5	Centerline Miles	\$315,000	25	1.2	\$2,826,776
Sidewalks	272	Linear Miles	\$448,800	50	0.6	\$114,112,015
MUTCD Traffic Signs	7,009	Each	\$400	15	2.0	\$8,735,835
		\$1,132,994,039				

^{*15} years of inflation at 3% was applied to all costs

^{**}System level cost estimate excludes public transportation and traffic signals

Transportation in Carson City → Not Just Pavement











Maintenance

Signs & Markings Concrete Repair Shoulder Maintenance Street Sweeping Potholes, Crack Filling

More Maintenance

Weather Events
Tree Pruning
Ditch Clearing
Graffiti Removal
Patching

Pavement

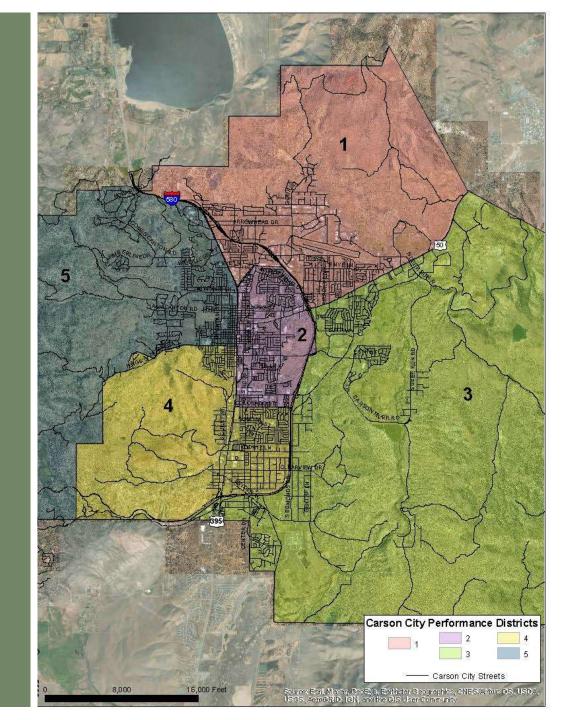
Preservation Rehabilitation Reconstruction

Complete Streets

Lighting & Landscaping Safety Improvements Bikes & Pedestrians Transit

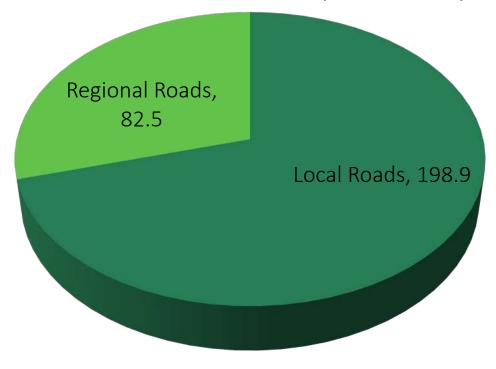
Control Systems

Timing Coordination Poles & Supports Detection 2019-2023 Pavement
Management Plan
Performance Districts



Pavement Preservation & Rehabilitation

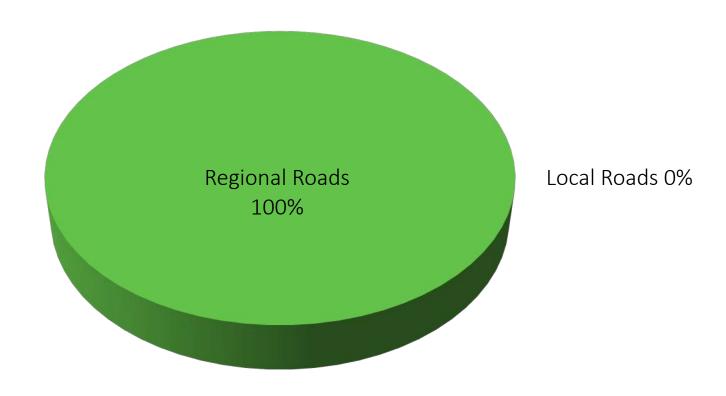






Pavement Preservation & Rehabilitation

Regional Transportation Fund \$ Investment Since 2017



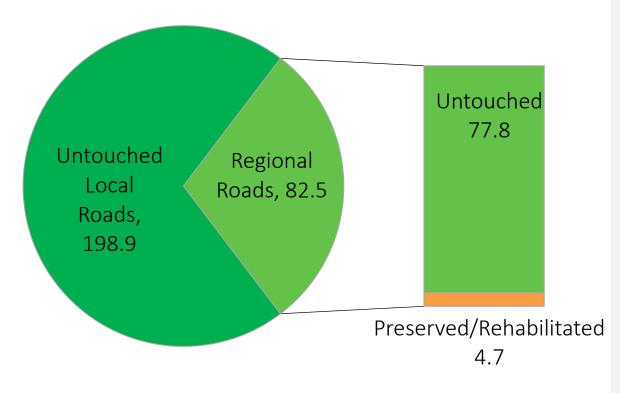




FY 2020 Transportation Investment

1.7% of City-Owned Roadways Preserved/Rehabilitated in FY 2020

281.4 Centerline Miles of Roadway Owned and Maintained by Carson City





Local Roads with Failing Pavement Condition



District 1 – Boeing Dr.



District 2 – Beverly Dr.



District 4 – Willow St.



District 1 – Conestoga Dr.



District 3 – Bighorn Dr./Brick Rd.



District 5 – Combs Cir.

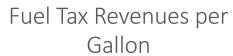


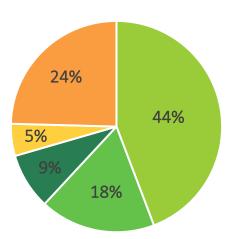
Transportation Revenues

- \$ 0.09/gallon gas tax
 - → Regional Transportation Fund NRS 373.030
- \$ 0.05/gallon diesel tax
 - → Regional Transportation Fund *Sunsets / 2022 General Election NRS 373.062
- \$ 0.036/gallon gas tax
 - → Streets Maintenance Fund NRS 365.180
- \$0.0175/gallon gas tax
 - → Streets Maintenance Fund NRS 365.190
- \$ 0.01/gallon gas tax

 → Streets Maintenance F

→ Streets Maintenance Fund NRS 365.192







Carson City Additional Revenue Sources

- √ V&T Sales Tax (portion after Bond Repayment),
 Repayment complete Dec 2025 possibility to extend
- ✓ Waste Management 3% Franchise Fee
- Periodic General Fund Transfers:
 School Zones, Center St., 5th St., Short Line



Leveraging Local Dollars for Capital Improvements

2017-2020 Grant-Funded Projects

	Federal Funding	Local Funding	Total Projects
RTC	\$28,557,463	\$7,332,244	\$35,889,707
CAMPO	\$749,211	\$0	\$749,211
Transit (competitive grants only)	\$1,265,636	\$456,564	\$1,722,200
Total	\$30,572,310	\$7,788,808	\$38,361,118
Local Match % (overall)		20%	

Potential Revenue Options

There is an opportunity for success



Traditional "User Pays"

- Fuel Tax Indexing (NRS 373)
- Vehicle Miles Traveled Fee (new)



Assessments

- General Improvement District (NRS 318)
 - Program of Local Improvements (NRS 271)
 - Road Utility Fee (new)



Sales/Services Taxes

- Transportation Sales Tax (NRS 377A)
- Property Tax Override (NRS 354)
- Supplemental Governmental Services Tax (NRS 371)



Potential Evaluation Criteria

Evaluation Criteria (weight factor)	Program of Local Improvements	General Improvement District	Road Utility Fee	Government Services Tax	Special Purpose Sales Tax	Property Tax Limit Override	Vehicle Miles Traveled Fee	Fuel Tax Indexing
Legislative Authority (3)	9	9	3	9	9	6	3	6
Revenue Potential (3)	9	9	9	6	6	6	9	3
Reliability (3)	9	9	9	6	6	6	6	3
Sustainability (3)	9	9	9	6	6	3	6	3
Equity (3)	9	9	6	3	3	6	3	3
Administratively Efficient (2)	4	4	4	6	6	6	4	6
Bond Potential (2)	6	6	6	6	6	6	6	6
Flexibility (1)	3	3	3	3	3	3	3	3
Ease of adjusting (1)	3	2	2	1	1	1	2	3
Public Support Potential (1)	3	1	2	2	2	2	1	1
Total	64	61	53	48	48	45	43	37

Illustrative Rates by Funding Option

	Table 1: Illustrative rates and revenues					
		Illustrative rate	Potential gross first year revenue	Notes		
	General Improvement District	\$10/month per residential unit Avg. \$125/month for comm/indus establishment	\$5-\$6 million	1. Based upon trip generation by land use category. 2. Assessment against property; statute may allow fee to be charged to "responsible parties" (i.e., parties having control of the premises.)		
	Program of local improvements	\$10/month per residential unit Avg. \$125/month for comm/indus establishment	\$5-\$6 million	Based upon trip generation by land use category. Assessment against property.		
isms	Road Utility Fee	\$10/month per residential unit Avg. \$125/month for comm/indus establishment		Based upon trip generation by land use category. Charged against "responsible parties" (i.e., parties having control of the premises.)		
Potential funding mechanisms	VMT Fee	\$.025-\$0.03/VMT	\$4-\$6 million	Assumes only LDVs registered in Carson City. Vehicles subject to VMT Fee would pay no local fuel tax; revenue estimate is net of lost fuel tax revenue. Assumes "low-cost/low-tech" odometer based program.		
	Transportation sales tax	0.25%	\$3.2 million	Revenue estimate based on existing sales tax revenue.		
	Supplemental Governmental Services Tax	1% of assessed vehicle valuation	\$1-\$2 million	Tax calculated and collected with initial registration and annual renewals based on depreciated value of vehicle.		
	Property tax override	Revenue potential reported to be extremely low.		Subject to total rate cap of \$3.64 per \$100 of value. Exempt from year-over-year revenue cap.		
	Fuel tax indexing	2.1% annual inflation adjustment		1. Assumes indexing on all motor vehicle fuel taxes (gas, diesel, etc.) in Carson City at all levels (federal, state, local). 2. Longer-term projections of revenue from indexing would need to address increasing fleet economy. 3. If there is no inflation, revenue will not increase.		

Potential Revenue Options

There is an opportunity for success



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Assessments

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Sales/Services Taxes

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November 2016 Gas Tax Indexing Ballot Measure

34.07% Yes / 65.93% No

Why was it that bad?



Time for a Different Approach!



Opportunity in Outreach

Gain the voters' trust and prove what we can do when given the chance

Next Steps



Revenue Approach

- ✓ Work through Technical Details:
 - Legal Review
 - Financial Review
 - Policy Alignment
 - Draft Enabling Framework



Implementation Approach

- ✓ Stakeholder Outreach:
 - Survey, Website, Printed Materials, Presentations
- ✓ Work through Details and Documentation:
 - How will revenues be transparently collected and administered?
 - How will investments and projects be prioritized and selected?
 - How will expenditures be monitored and reported?







Lucia Maloney -

(775) 283-7396







A Proclamation by the Governor WHEREAS, for half a century, the Tahoe Regional Planning Agency, known as TRPA, has been at the forefront

of the mission to conserve and restore Lake Tahoe's spectacular natural environment, which has inspired so many Nevadans and Americans nationwide: and

WHEREAS, the State of Nevada, with cooperation from the State of California, took bold action to create TRPA. and the collaboration that led to the historic formation of the Agency was a landmark public policy achievement; and

WHEREAS, following congressional ratification and signature of the Tahoe Regional Planning Compact into law by U.S. President Richard Nixon, the agency has led the way in landscape-scale conservation and restoration initiatives for 50 years, and remains a unique example of watershed-based governance in the United States; and

WHEREAS, since its creation, TRPA has helped faster a growing spirit of partnership and collaboration by bringing together Nevada, California, federal and local governments, the Washoe Tribe, academic institutions, non-profit organizations, the private sector and the public at large to save and restore Lake Tahoe; and

WHEREAS, today, all sectors work together with TRPA to protect this outstanding natural resource and ensure that it remains a national treasure for future generations to enjoy; and

WHEREAS, TRPA was the first bi-state, regional environmental planning agency in the country, and is a model of what is possible when government, business, and people come together for the common good of resource conservation and environmental protection; and

WHEREAS, the State of Nevada commends the TRPA and all its partners for a job well done, and wishes the Tahoe Regional Planning Agency continued success in years to come;

NOW, THEREFORE, I, STEVE SISOLAK, GOVERNOR OF THE STATE OF NEVADA, do hereby recognize the

50th ANNIVERSARY OF THE TAHOE REGIONAL PLANNING AGENCY



In Witness Whereof, I have hereunto set my hand and caused the Great Seal of the State of Nevada to be affixed at the State Capitol in Carson City, davoi December 2020

Public Law 96-551 96th Congress

An Acs

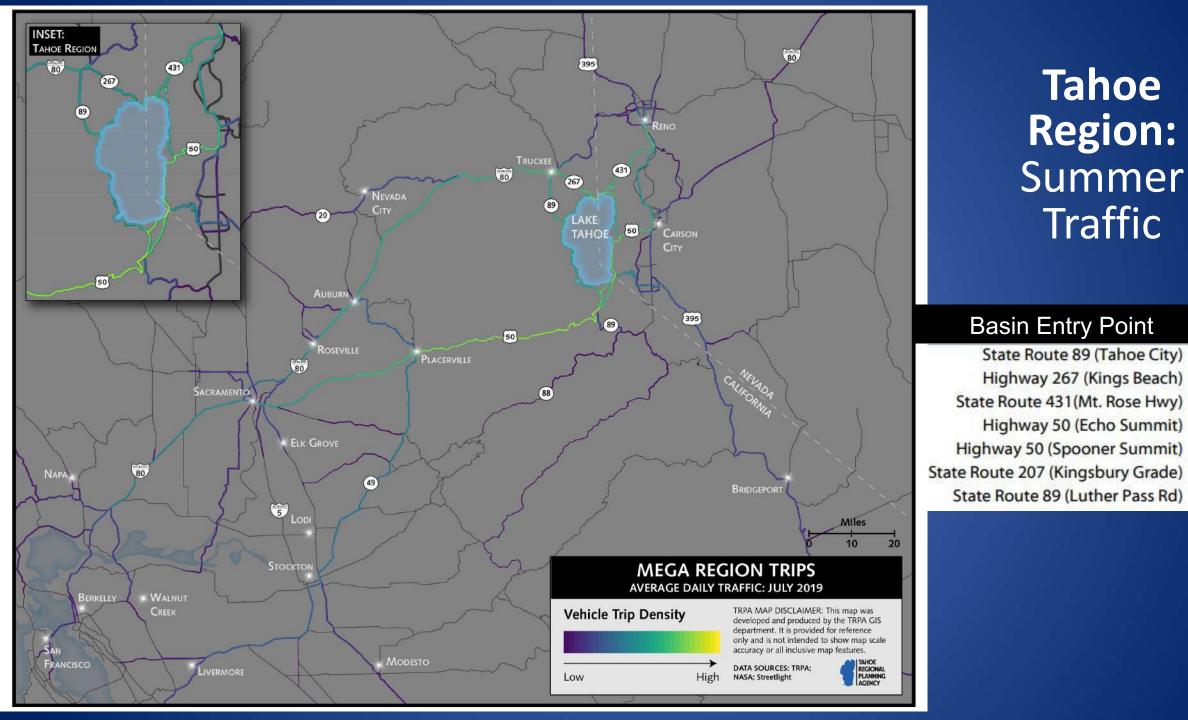
rant the consent of the Congress to the Tahoe Regional Planning Compact, and to authorize the ctary of Agriculture and others to cooperate with the planning agency thereby created.

tenacted by the Senate and House of Representatives of the Unites States of America in Congress whiled. That in order to encourage the wise use and conservation of the waters of Lake Taboe and of esources of the area around said lake, the consent of the Congress is hereby given to the Taboronal Planning Compact heretofore adopted by the States of California and Nevada, which compact s as follows:

TAROE REGIONAL PLANNING COMPACT

ARTICLE 1 - FINDINGS AND DECLARATIONS OF POLICY

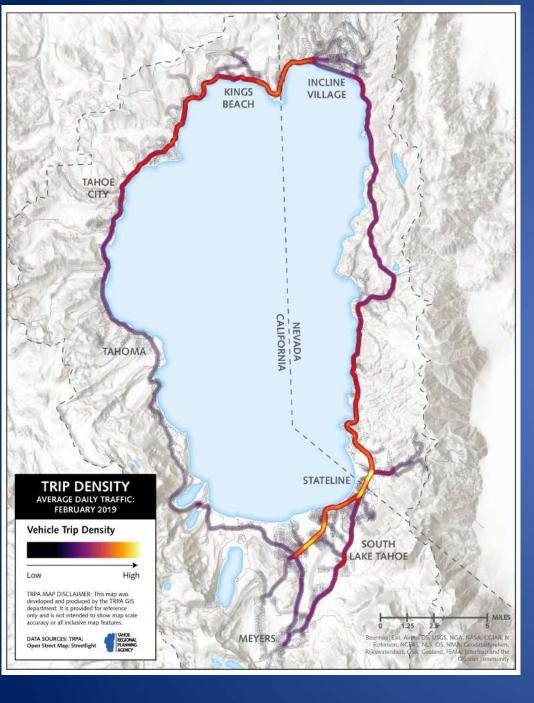
- (a) It is found and declared that:
- (1) The waters of Lake Tahoe and other resources of the region are threatened with deterioration or degeneration, which endangers the natural beauty and economic productivity of the region.
 - (2) The public and private interests and investments in the region are substantial.
- (3) The region exhibits unique environmental and ecological values which are irreplaceable.
- (4) By virtue of the special conditions and circumstances of the segion's natural ecology. developmental pattern, population distributions and human needs, the region is experiencing problems of resource use and deficiencies of environmental control.
- (5) Increasing urbanization is threatening the ecological values of the region and threatening the public opportunities for use of the public lands.
- (6) Maintenance of the social and economic health of the region depends on maintaining the significant scenic, recreational, educational, scientific, natural public health values provided by the Lake Taboe Basin.
- (7) There is a public interest in protecting, preserving and enhancing these values for the residents of the region and for visitors to the region.
- (8) Responsibilities for providing recreational and scientific opportunities, preserving scenic and natural areas, and safeguarding the public who live, work and play in or visit the region are divided among local governments, regional agencies, the States of California and Nevada, and the Federal Government.
- (9) In recognition of the public investment and multi-state and national significance of the recreational values, the Federal Government has an interest in the acquisition of recreational property and the management of resources in the region to preserve environmental and



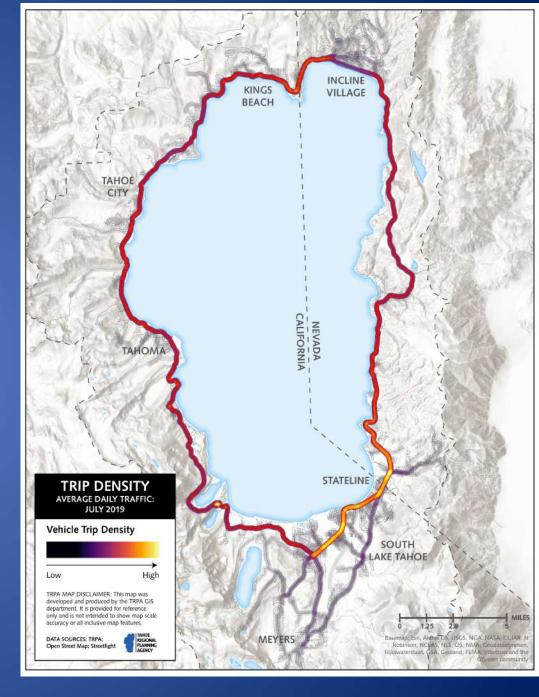
Tahoe Region: Summer Traffic

Basin Entry Point	
State Route 89 (Tahoe City)	17%
Highway 267 (Kings Beach)	17%
State Route 431 (Mt. Rose Hwy)	11%
Highway 50 (Echo Summit)	14%
Highway 50 (Spooner Summit)	26%
ate Route 207 (Kingsbury Grade)	12%

3%

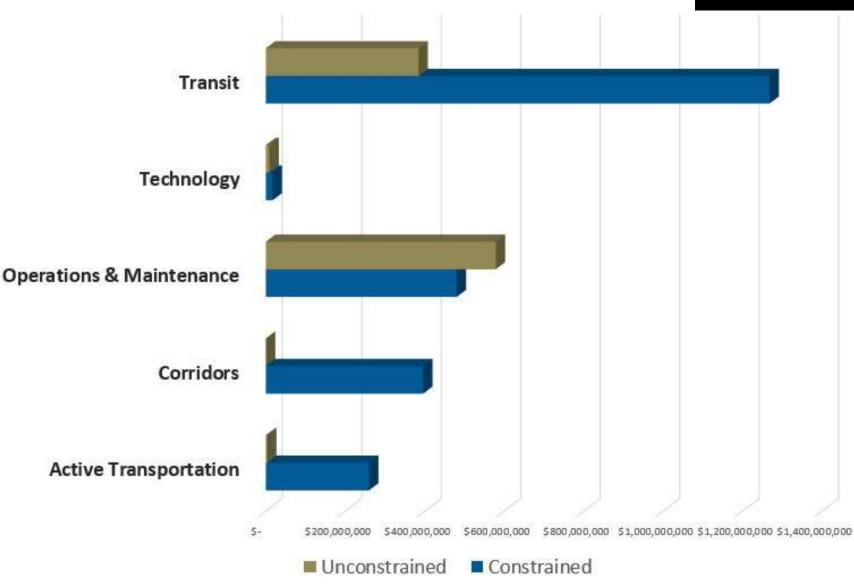


Tahoe's
Challenge:
Seasonal
Peaks





2045 Tahoe RTP/SCS Revenue



Challenges

- Constrained Plan= \$2.4B
- Unconstrained/ Shortfall = \$1B (NV \$30M)





Policy Goals:

- Reduce vehicle miles traveled (VMT) and congestion
- Improve community connectivity
- Prioritize transit, biking, and walking

Transportation Action Plan from Bi-State Consultation

The states of California and Nevada have convened a Bi-State Consultation on Transportation to bring public and private partners together to accelerate transportation investment at Lake Tahoe. The following represents a collaborative commitment to funding regionally significant transportation investments.

U.S. 50 South Stateline Community Revitalization

Reclaiming a main street along U.S. Highway 50 will make the heart of the South Shore more walkable, bikeable, and economically viable while protecting Lake Tahoe's spectacular environment. The project will deliver new affordable housing and reduce greenhouse gas emissions.

Project Cost: \$100 million (transportation), \$56 million (housing)



State Route 89 Emerald Bay Corridor

The newly launched corridor management plan calls for Emerald Bay shuttles every 15 minutes, parking management, new trails, and other infrastructure improvements.

Project Cost: \$20 million



State Route 28 Stateline-to-Stateline Bikeway

Infrastructure investments are needed to complete the trail along the entire East Shore linking Incline Village to Spooner Summit. Parking and safety enhancements, pedestrian crossings, and a link to Spooner Front Country facilities are needed.

Project Cost: \$68 million



Placer Resort Triangle Priority Transit Lanes

Placer County is leading this innovative project to dedicate transit lanes on State Routes 89 and 267 during peak travel times to reduce congestion and improve traffic flow and safety.

Project Cost: \$30 million





Delivering the Regional Transportation Plan

Transformational investments in Transit, Trails, Technology, and maintaining the transportation system at Lake Tahoe.

TRANSIT

Transit investments are needed to improve service to the local community and the millions of visitors to Lake Tahoe. By growing public-private partnerships on transit, Lake Tahoe will benefit from reduced congestion and greenhouse gas emissions.

Cost: \$407 million

TRAILS

The Tahoe Region has a growing system of shared-use paths, sidewalks, bicycle lanes, crosswalks, and accessible facilities. The network is critical to increasing trips by foot and bike in the region.

Key projects include Resort Triangle Bikeway Network, Pioneer Trail Sidewalks, and the South Tahoe Greenway network.

Cost: \$47 million

TECHNOLOGY

Technology creates opportunities to better connect people with information about travel around the region. New systems are crucial to reduce pressure points on roadways in peak seasons. Clean technology is also critical to address climate impacts.

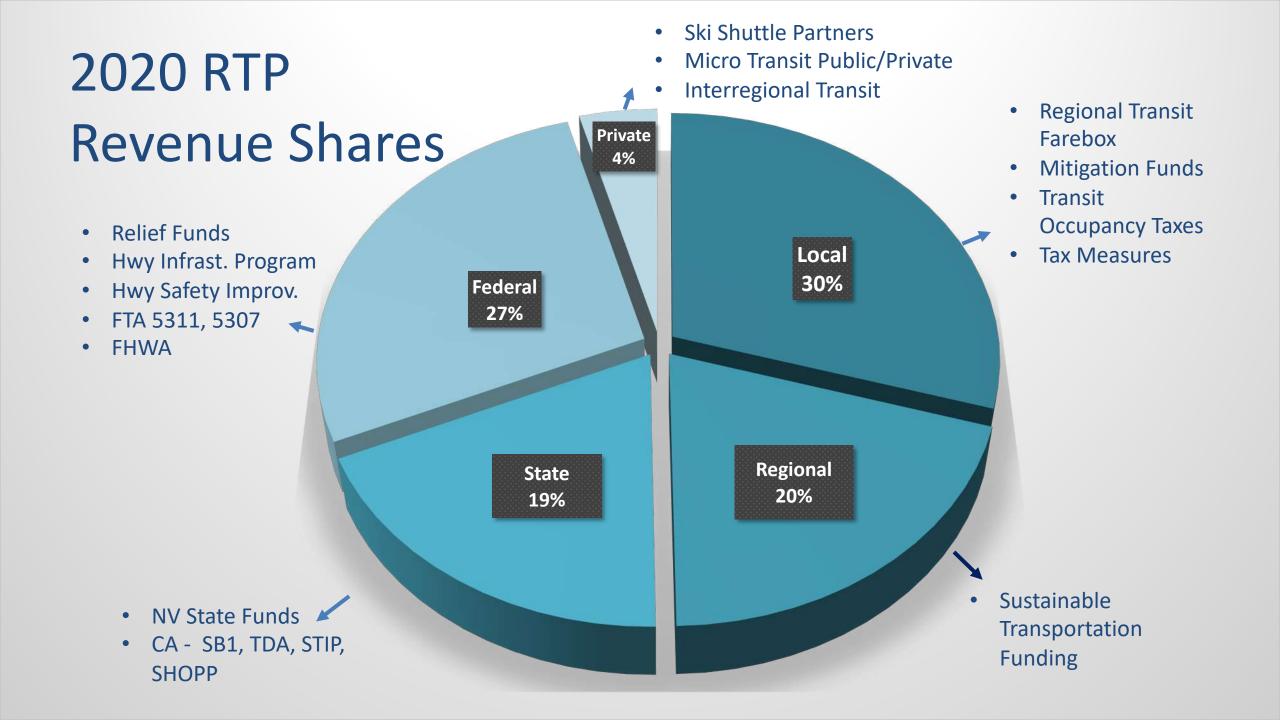
Key projects include Intelligent Transportation System upgrades, regional parking, and traffic management.

Cost: \$160 million

OPERATIONS & MAINTENANCE

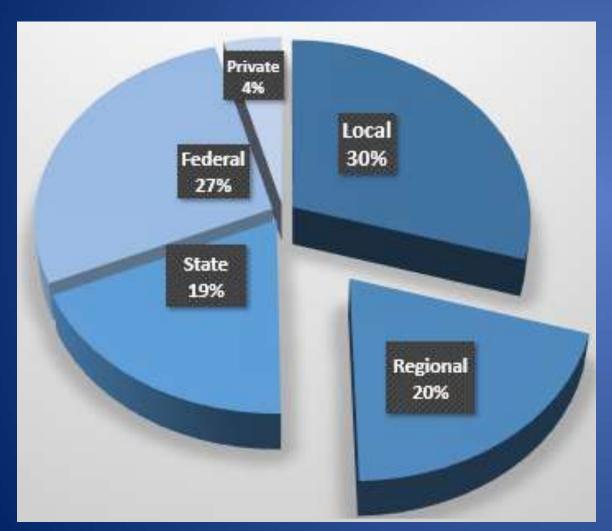
Ensuring the transportation system is functioning at a high level while reducing the impact from emissions and stormwater runoff on Lake Tahoe.

Cost: \$345 million





Tahoe Sustainable Funding Initiative "The Regional Share"



- Includes \$20M/year minimum for new regional funding
- Addresses Climate Policy from CA & NV
 GHG and VMT reductions
- Equity Principles



Overview of Federal Funding for Transportation



The Federal Aid Highway Program

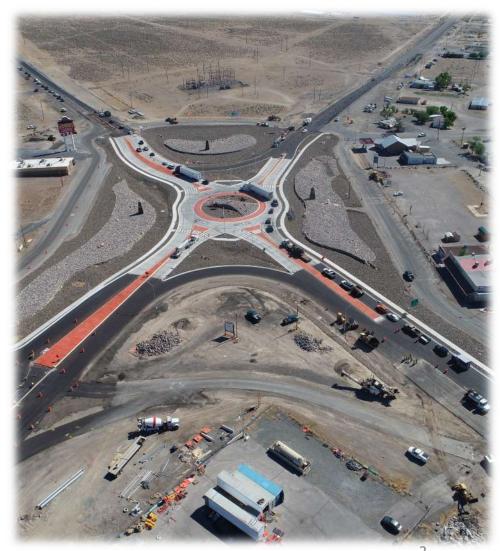
Felicia Denney, Assistant Director of Administration

August 10, 2021



FEDERAL HIGHWAY FUNDING

- The Federal Highway Administration (FHWA) supports State and local governments in the design, construction, and maintenance of the Nation's highway system (Federal Aid Highway Program) and various federally and tribal owned lands (Federal Lands Highway Program).
- Federal Aid supports higher volume roadways with a small amount of funding available for other roadways & programs.
- Maintenance activities required to keep the highway open for public travel are the responsibility of the State and local governments.
- NDOT is also a pass-through entity for Federal Transit Administration rural transit programs.
- Federal aid amounts to approximately 45% of NDOT's budget.

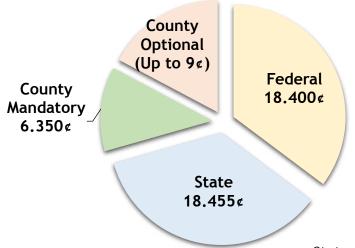




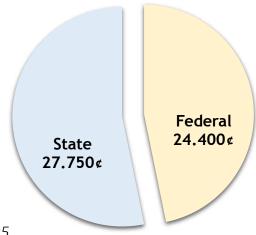
FEDERAL HIGHWAY TRUST FUND

- The Federal Highway Trust Fund (HTF), established in 1956, provides revenue to support the Federal Aid Highway Program.
- Revenues include taxes on gasoline (18.4 cents per gallon), diesel (24.4 cents per gallon), tires over 40 pounds, truck and trailer sales, heavy vehicle use, and interest.
- The federal tax was last raised October 1,1993 and is not indexed to inflation.

Gasoline Tax Per Gallon



Diesel Tax Per Gallon

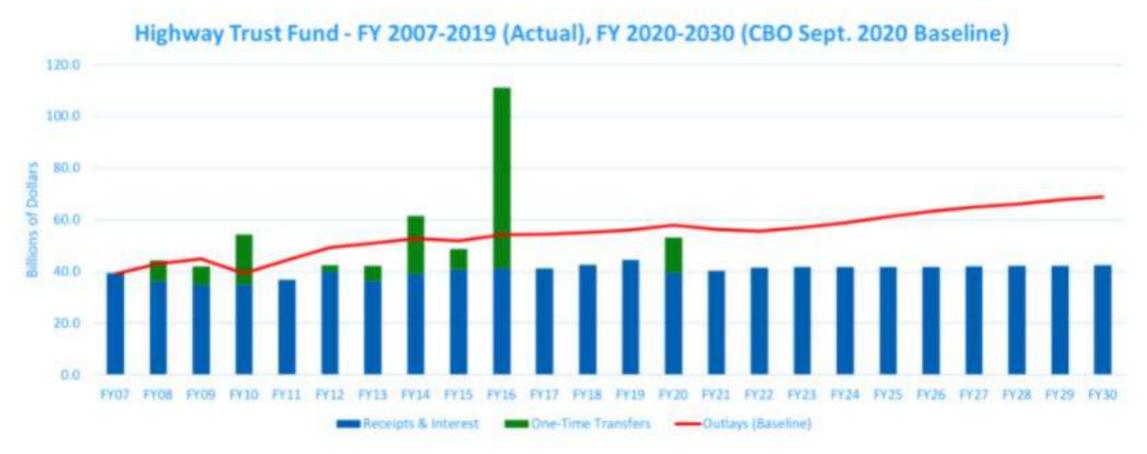


State gas and special fuel tax rates last increased in 1995.



FEDERAL HIGHWAY TRUST FUND BALANCE

Over the years, the federal Highway Trust Fund has required revenue bolsters from other sources (primarily the federal General Fund) in order to retain solvency. Projections below are based upon Congressional Budget Office (CBO) baseline figures.



Source: Eno Center for Transportation



FEDERAL AID HIGHWAY PROGRAM LEGISLATION

- Federal Highway Funding is typically provided via multi-year federal surface transportation acts.
- In December 2015, the Fixing America's Surface Transportation Act, or "FAST Act" was passed, providing funding through September 2020, with additional revenue for the Federal Highway Trust Fund (HTF).
- The FAST Act was extended through September 2021, and Congress is currently working on new federal funding legislation, the Infrastructure and Investment Jobs Act (IIJA).
- The IIJA covers five federal fiscal years (2022 2026) and includes an infusion of funding to shore up the HTF.
- The IIJA <u>proposes</u> roughly a 25% increase in federal highway funding, with a larger increase in the first year of the act and smaller incremental increases over the remainder of the act.
- Based on the proposed funding formula under the act, over five years, Nevada would see a total of about \$2.5 billion for federal-aid highway apportioned programs and \$225 million for bridge replacement and repairs and \$38M for a new electric vehicle infrastructure program.



FEDERAL AID PROCESS

- Most of the funding provided by the FHWA is in Apportionments and is distributed to various programs.
- The amount of funds that may be obligated in any federal fiscal year is established during the annual appropriations process and is known as an *Obligation Limitation*.
- The Federal Aid Highway Program is reimbursable funding, requiring an upfront expenditure of state funds followed by reimbursement of eligible expenditures (less state match) from the FHWA.
- Due to the large proportion of federal land in the state,
 Nevada enjoys a low matching requirement on most programs
 typically 5%, with 95% federal reimbursement.

Authorize

Congress authorizes federal funding

Distribute

FHWA distributes the funds within programs

Limit

Congress places a limitation on obligations

Obligate

FHWA obligates the funds at the request of NDOT

Expend

 State funds expended on obligated projects

Outlay

 The Federal Highway Trust Fund reimburses DOT



Opportunities for additional obligation limitation:

August Redistribution

FHWA redirects obligation authority out of accounts that are not on course to use up their allotted obligation limitation for the year and provide it to recipients that are ready to use it.

• <u>Discretionary Grants:</u>

NDOT also applies for discretionary grants and was recently awarded the following grants:

- \$9.8M Competitive Highway Bridge Program grant for the I-15 bridge replacement.
- \$50M Infrastructure for Rebuilding America (INFRA)
 Grant for the upcoming I-15 Tropicana Interchange
 Reconstruction Harmon HOV Ramps project.

Nevada Additional Obligation Limitation (\$ in millions)

FFY	Last Day Funds	August Redistribution	Total
2004	\$9.0	\$8.1	\$17.1
2005	1.0	6.0	\$7.0
2006	32.7	11.6	\$44.3
2007	20.0	4.7	\$24.7
2008	0.0	1.6	\$1.6
2009	0.0	2.8	\$2.8
2010	9.0	3.1	\$12.1
2011	0.0	2.9	\$2.9
2012	0.0	4.2	\$4.2
2013	0.0	7.3	\$7.3
2014	0.0	11.2	\$11.2
2015	0.0	10.3	\$10.3
2016	0.0	20.0	\$20.0
2017	0.0	21.6	\$21.6
2018	0.0	32.2	\$32.2
2019	0.0	26.6	\$26.6
2020	0.0	46.8	\$46.8
Total	\$71.7	\$221.1	\$292.7



Felicia Denney, NDOT Assistant Director, Administration fdenney@dot.nv.gov| (775) 888-7440

Transportation Funding Challenges for the State-managed System



Transportation Funding Challenges for the State-Managed System

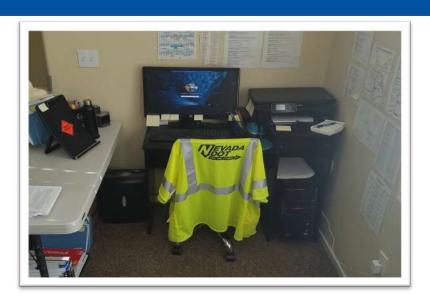
Kristina Swallow, P.E., Director August 10, 2021



ABOUT NDOT











POPULATION & VMT GROWTH

Chatistia	Fiscal Year	Fiscal Year	Growth	% Growth
Statistic Statis	2012	2019	2012 - 2018	2012 - 2018
Nevada population	2,729,554	3,101,000 ^(a)	371,446	14%
Nevada licensed drivers	1,750,972	2,111,620	360,648	21%
NV registered passenger vehicles	1,862,838	2,256,828	393,990	21%
Vehicle miles traveled (billion) ^(b)	12.0	13.7	1.7	14%
Bridges ^(b)	1,116	1,229	113	10%

(a) Estimate

(b) NDOT-maintained

Just 13% of all Nevada's roads are on the statemaintained system, but this 13% carries:

- 70% of ALL truck traffic
- 50% of ALL vehicle traffic

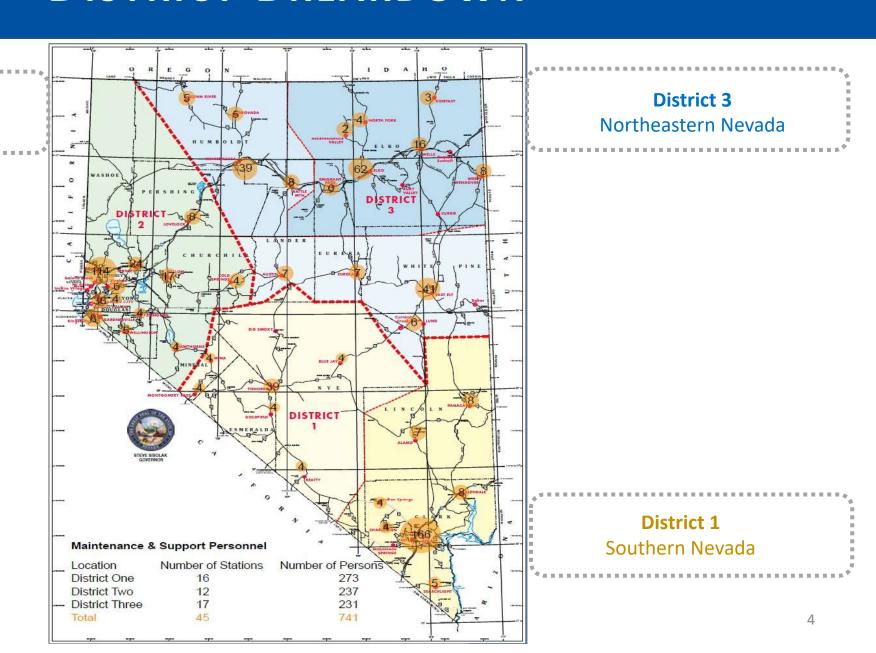




DISTRICT BREAKDOWN

District 2Northwestern Nevada

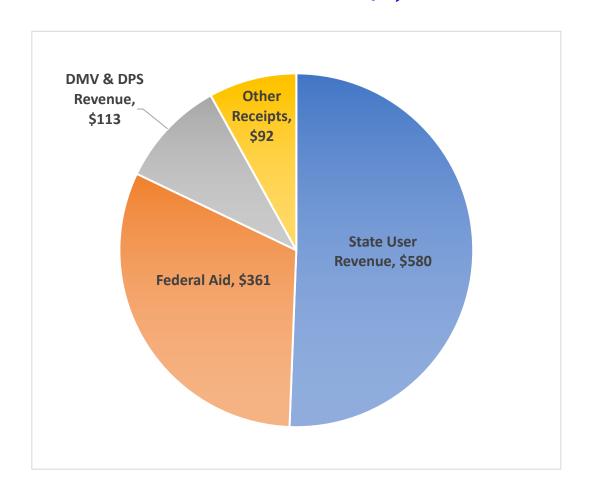
- 45 regional maintenance stations
- Maintenance, quality control, and management of construction projects
- More than 740 team members strategically located throughout the state



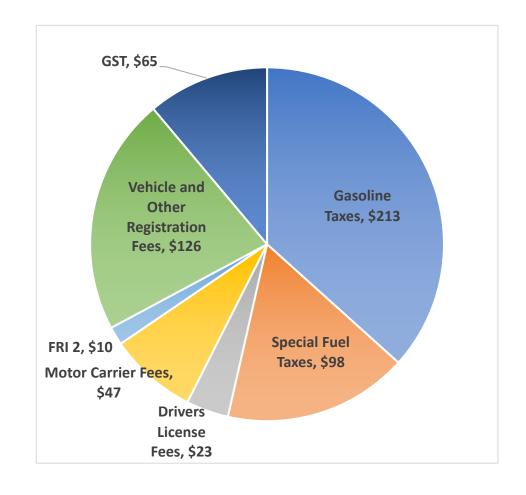


HIGHWAY FUND

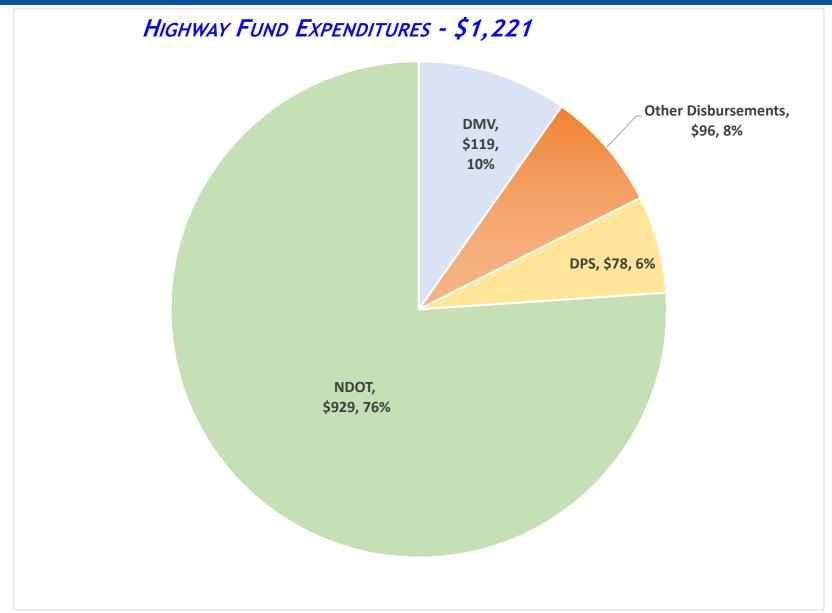
HIGHWAY FUND REVENUE - \$1,146



STATE USER REVENUE - \$580

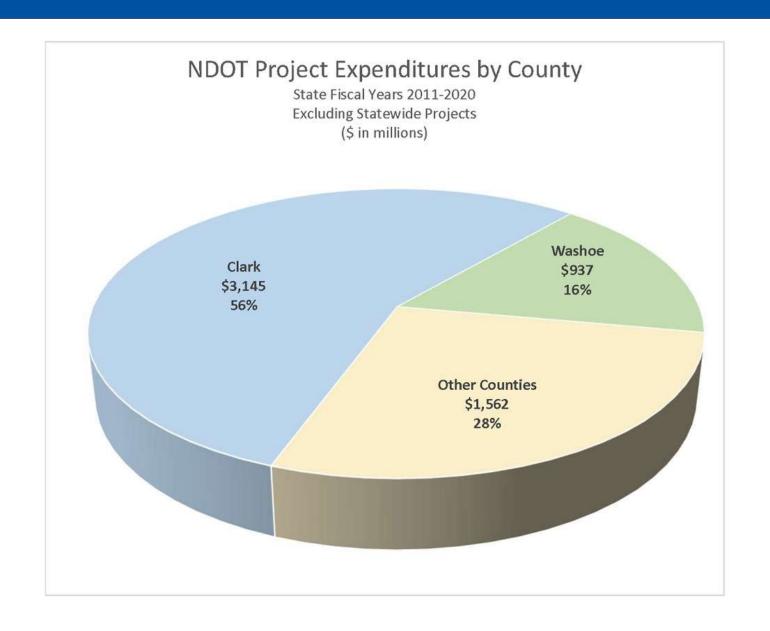






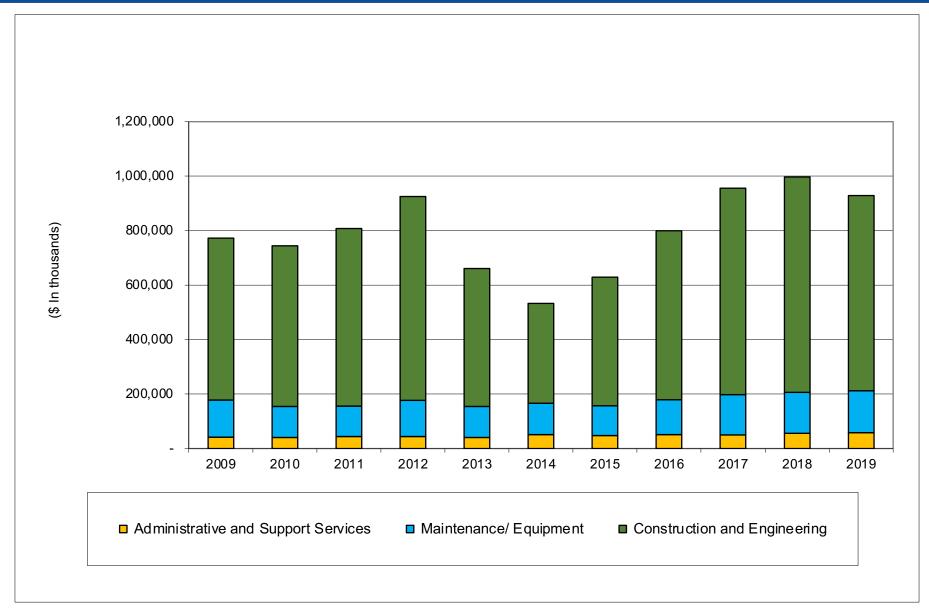


2011-2020 PROJECT EXPENDITURES



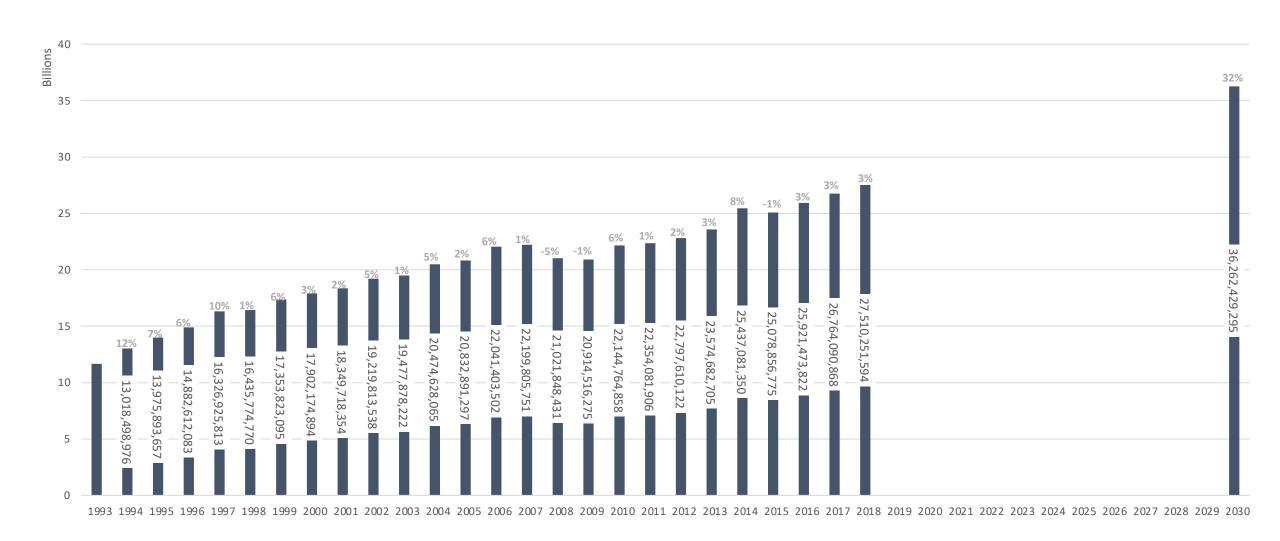


EXPENDITURES



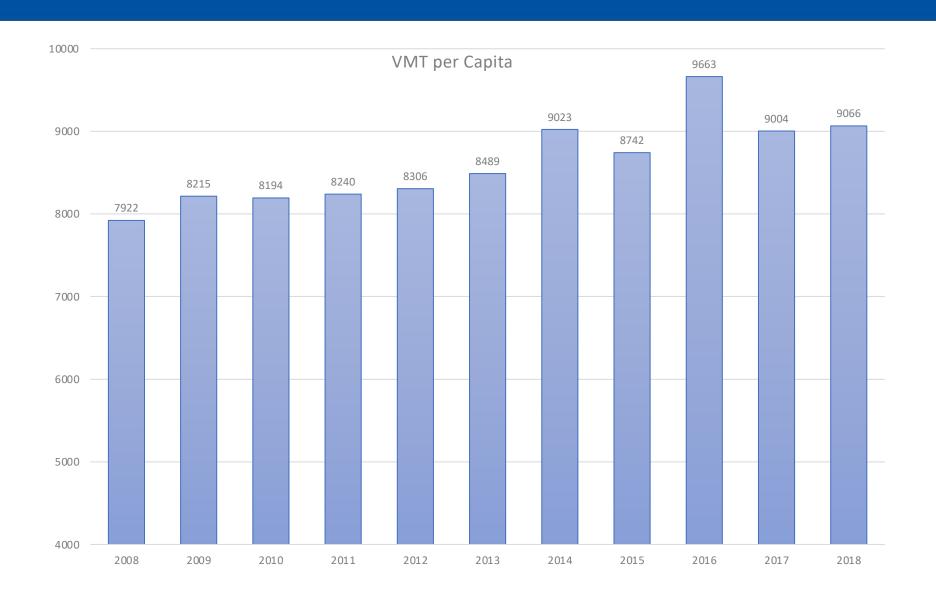


VEHICLE MILES TRAVELED



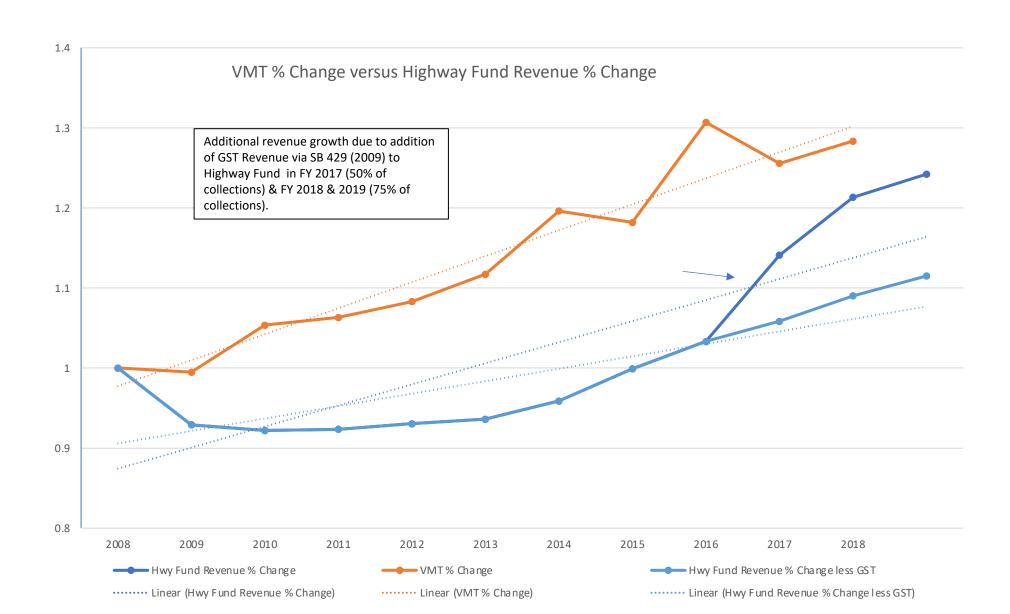


VMT PER CAPITA





VEHICLE MILES TRAVELED AND HIGHWAY FUND REVENUE





FUNDING SOURCES AND CHALLENGES





CONSTITUTIONAL PROTECTION

"The proceeds from the imposition of any license or registration fee and other charges with respect to the operation of any motor vehicle upon any public highway in the State and the proceeds from the imposition of any excise tax on gasoline or other vehicle fuel shall, except costs of administration, be used exclusively for the construction, maintenance, and repair of the public highways of this state."



PLANNING INTO THE FUTURE

- Adopted in 2018
- Addresses planning requirements under MAP-21 and FAST Act
- Performance-based long-range transportation plan that establishes six key goal areas
- Aligns with national, regional, and statewide goals
- Establishes framework for a transparent, datadriven prioritization process of long-range, midrange and short-range projects





STIP/WP PROJECT PRIORITIZATION

- Objective: Refine the data, criteria, tools, and process used to prioritize and harmonize projects that are input into the STIP
- Outcome: Deliver a revised process, including refining the amendment process and determining how scope, budget, and change forms affect the process





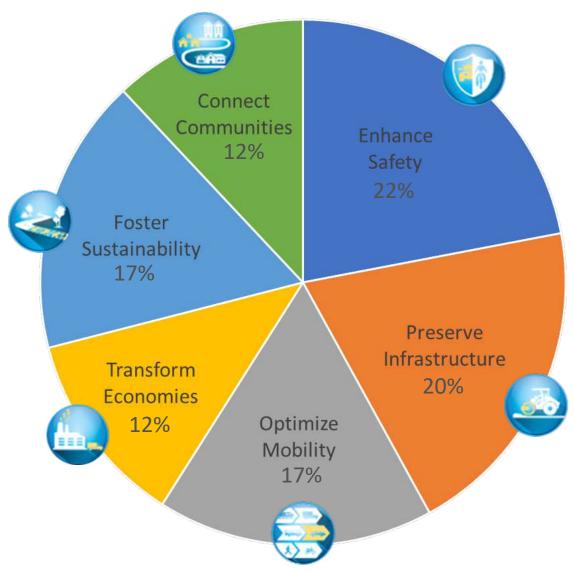
PRIORITIZATION AND HARMONIZATION INPUTS

Prioritization:

- Same process presented to Board last year
- 6 Goal Areas
- 17 weighted criteria
 - Added Equity
 - Added Greenhouse Gas Reduction
- Scores and rank for each project

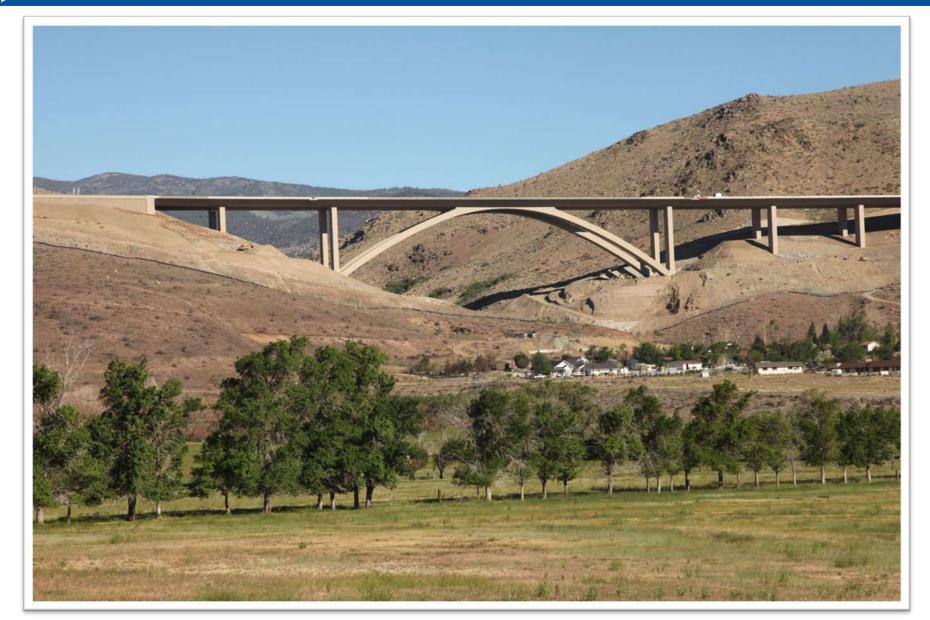
Harmonization:

- Same process presented to Board last year
- Funding Eligibility
- Readiness Year
- Dependencies
- Performance Targets
- Geographic Distribution





FUTURE INFRASTRUCTURE FUNDING



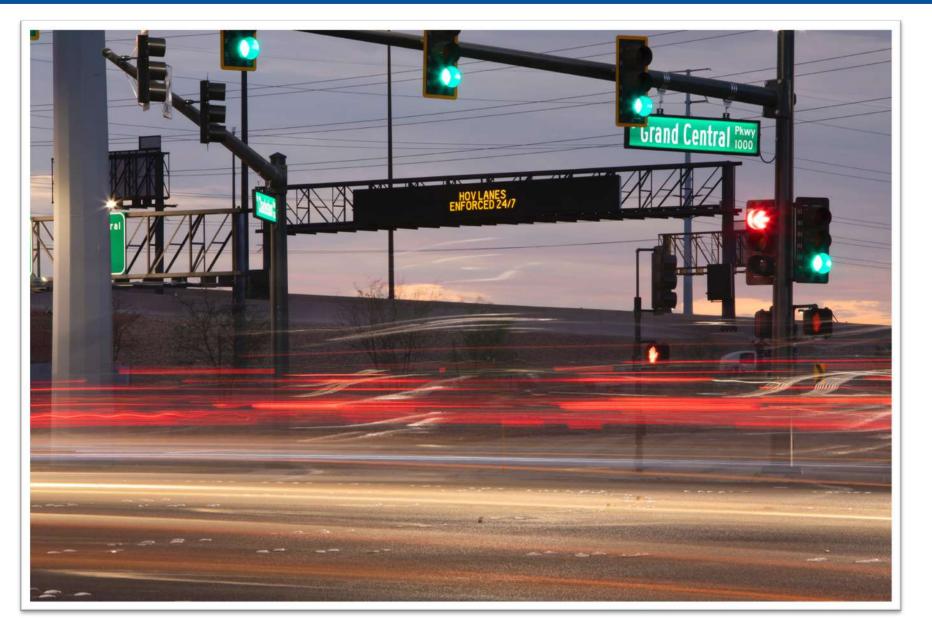


NDOT'S ROLE IN GREENHOUSE GAS REDUCTION





MEETING CHALLENGES FOR A STATEWIDE INTEGRATED TRANSPORTATION SYSTEM

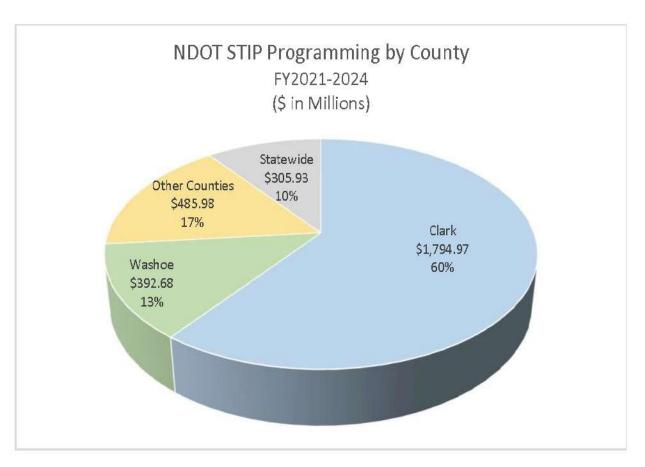


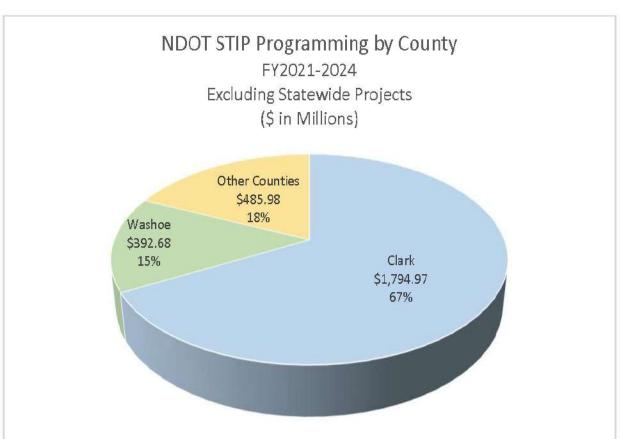


Kristina Swallow, P.E., NDOT Director kswallow@dot.nv.gov| (775) 888-7440



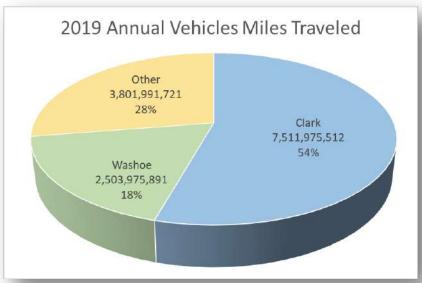
STIP PROGRAMMING BY COUNTY

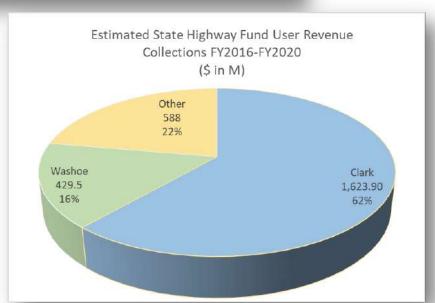


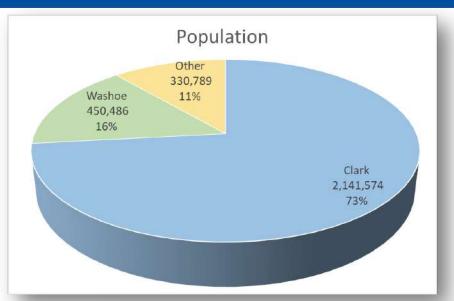


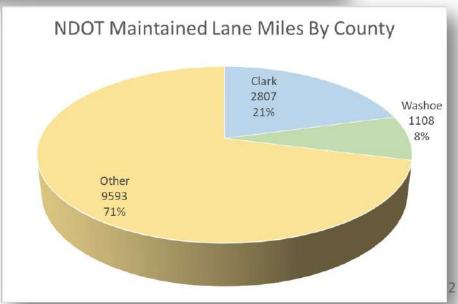


FACTORS CONSIDERED FOR GEOGRAPHIC DISTRIBUTION









Short break

Adopted statewide policies: Energy policy and carbon emissions reduction from the transportation sector

Laws, orders, regulations and policy goals

Laws:

Enacted in statute (or at local level, ordinance). Requires an affirmative action by a legislative body to impose, amend or repeal.

Executive orders:

Issued by proclamation of the Chief Executive (Governor, in Nevada), and have the effect of law on the executive branch of government.

Regulations:

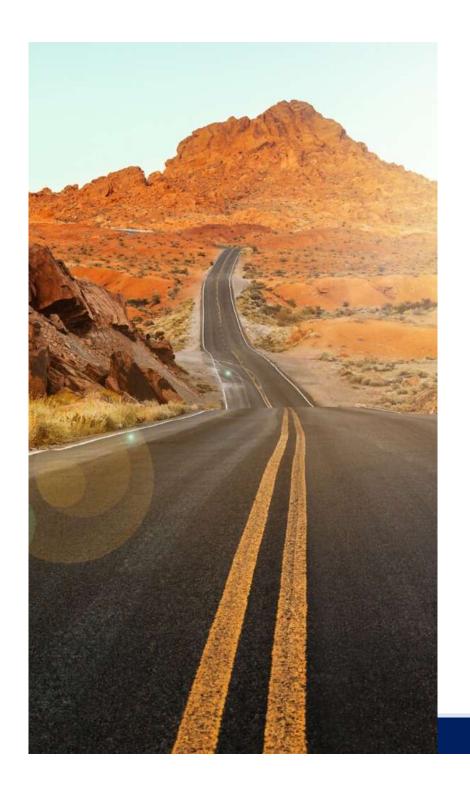
Administrative rules promulgated by government agencies, but only in furtherance of a statute or executive order (i.e., how to implement a law)

Policies:

Self-imposed rules governing the conduct of an agency, and by extension, how an agency interacts with others.

Goals:

Ambitions, performance measures, benchmarks: all designed to influence future actions, but lacking legal basis to compel action.





State GHG Reduction Policies

Nevada Sustainable Transportation **Funding Alternatives Study Advisory Working Group**

August 10, 2021

Presented by:

Brad Crowell, NDCNR Director Greg Lovato, NDEP Administrator David Bobzien, GOE Director



ADVANCING NEVADA'S CLIMATE GOALS

"I said in my State of the State address that I will not spend a single second debating the reality of climate change and its impact on our state. By joining the U.S. Climate Alliance, we are taking bold steps to ensure a better, healthier future for our children. With these ambitious goals and commitments to reduce our carbon footprint, I am determined to make Nevada part of the solution." – Gov. Steve Sisolak

Nevada Joins US Climate Alliance (March 2019)

- 25 US States
- >50% US population
- Adopt Paris Agreement GHG Reduction Goals
- Reduce Emissions 26-28% (below 2005) by 2025



LEGISLATION ADVANCING NEVADA'S CLIMATE GOALS

SB 358 (April 2019)

- Updated Renewable Portfolio Standard (RPS)
 - Electricity Generation
 - → 50% by 2030
 - → 100% by 2050

SB 254 (June 2019)

- **Set Economy-wide GHG Reduction Targets**
 - → 28% below 2005 by 2025
 - → 45% below 2005 by 2030
 - → Net-zero by 2050



SB 448 (June 2021)

Accelerates transportation electrification w/ \$100M investment EV charging infrastructure by utility



GOV. SISOLAK CLIMATE CHANGE EXECUTIVE ORDER 2019-22 (NOV 2019)

Goals

- Move beyond RPS to focus on all sources of GHGs emissions in NV (transportation, buildings, etc.)
- Address statewide impacts of climate change (wildfire, critical infrastructure, drought, wildlife, etc.)



Co-leads

Department of Conservation & Natural Resources and Governor's Office of Energy

Key milestone

Develop "State Climate Strategy" by December 1, 2020

NEVADA STATE CLIMATE STRATEGY



The Strategy sets the foundation for the Nevada Climate Initiative (NCI)



Overarching goals of NV's Climate Strategy:

- Provide framework for reducing NV's greenhouse gas (GHG) emissions across all economic sectors
- Lay the groundwork for climate adaptation and resilience
- Establish a structure for continued, ongoing climate action across the state





NEVADA CLIMATE INITIATIVE (NCI) LAUNCHED AUGUST 2020



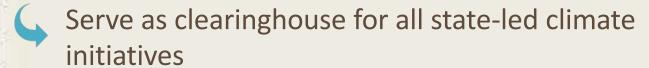




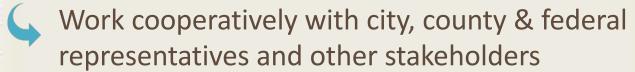
Mission

Ensure a healthy, vibrant, climate-resilient future for all Nevadans

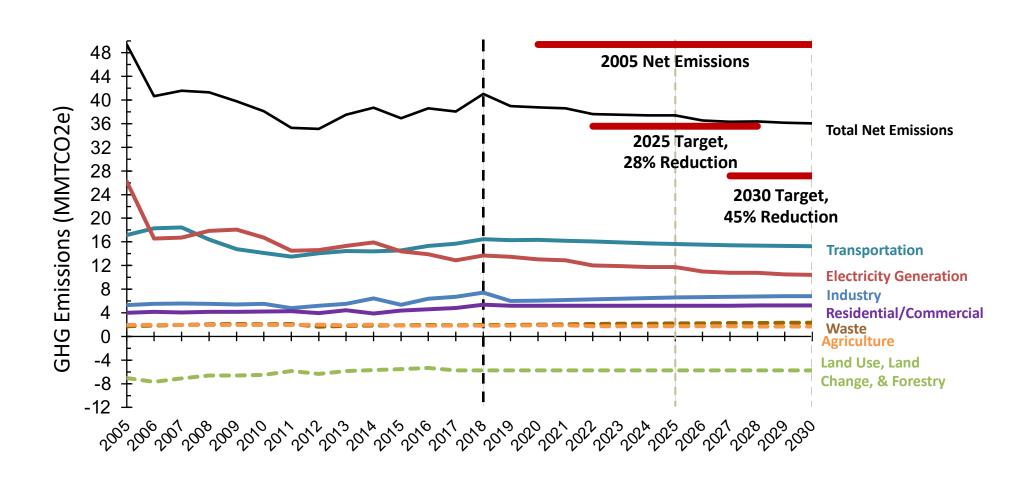
Goals







Nevada's Greenhouse Gas Emissions Inventory



ADVANCING NEVADA'S CLIMATE GOALS

VW Settlement Projects – *NDEP*



Replacing old-diesel school buses, transit buses, & refuse trucks w/ clean-diesel and alternative fuel vehicles.



Replace polluting fossil-fuel-powered ground support equipment w/ electric upgrades at McCarran & Reno-Tahoe airports

GHG Emissions Reduction Strategy – *NDOT*



Incorporating GHG reductions into the <u>One Nevada Statewide</u>
<u>Transportation Plan</u>



Integrating climate-friendly policies and procedures into NDOT operations and activities (leading by example)

Clean Cars Nevada – NDEP



Developing new regulations to facilitate broader availability of low and zero emission passenger vehicles for NV consumers

ON THE ROAD TO A CLEANER NEVADA

with Clean Car Standards

Reduces carbon emissions

Advances sustainability goals

Gives Nevadans more options

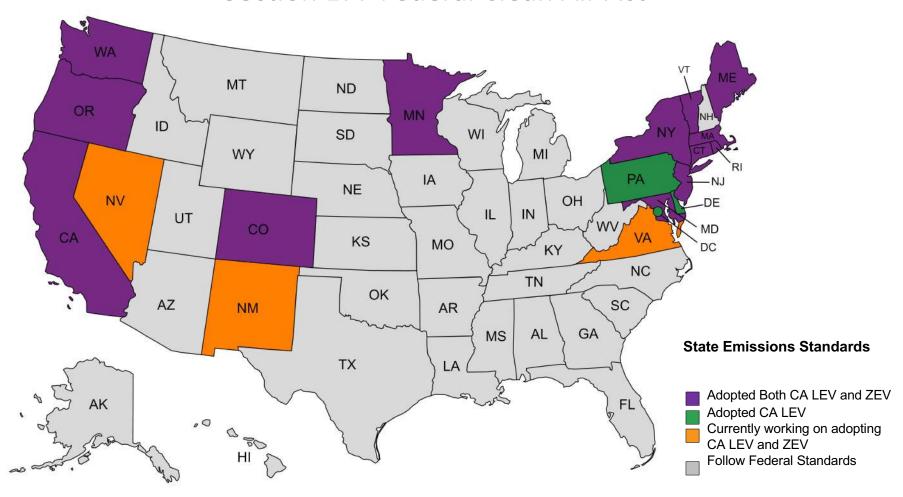
CLEANER AIR

HEALTHIER COMMUNITIES

STRONGER ECONOMY

CLEAN CAR REGULATIONS

State Adoption of CA "Light Duty" Vehicle Standards
Section 177 Federal Clean Air Act



WHAT VEHICLES ARE INCLUDED?

Proposed Programs Apply to the Following Vehicle Types:

"Passenger car"



"Medium-duty vehicle"



"Medium-duty passenger vehicle"



"Light-duty truck"



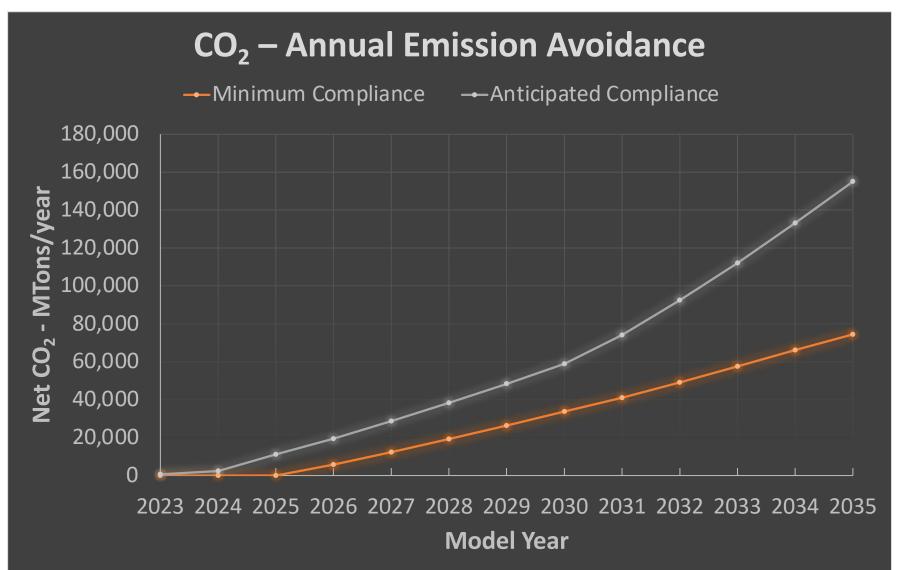






NOT regulated: school buses, transit buses, tractors, construction equipment, big trucks

EMISSIONS BENEFIT FROM CLEAN CARS NEVADA





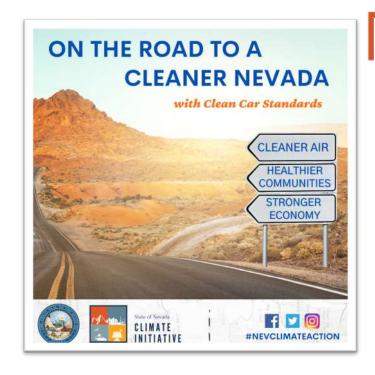
COST OF ZERO EMISSION VEHICLES

- Purchase price of electric and hybrid vehicles projected to equal conventional vehicles w/in 5 -7 years
- Electric and plug-in electric vehicles depreciate at similar rates as standard vehicles
- Maintenance and repair costs for electric and plug-in electric are lower compared to standard vehicles
- Given Nevada's higher average gasoline prices and lower electric rates, cost savings for electric vehicles are significant





CLEAN CAR REGULATIONS



Next Steps for Clean Cars Nevada

- State Environmental Commission Hearing on <u>September 1, 2021</u>
- Legislative Commission review of regulation – <u>late 2021</u>
- Clean Cars Nevada applies to vehicle model year 2025 with sales starting in 2024

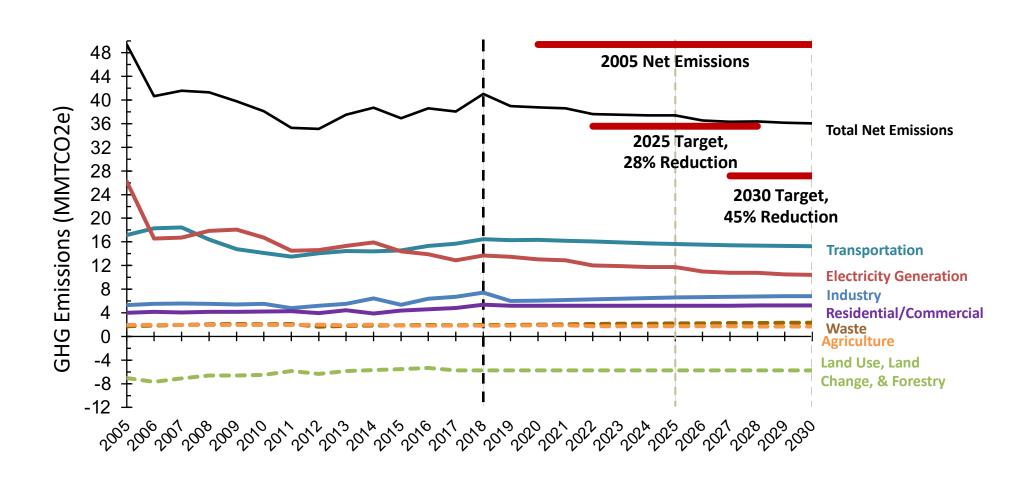


Visit NDEP Clean Cars Website for updates http://ndep.nv.gov/air/clean-cars-nevada



E-mail at <u>CleanCarsNevada@ndep.nv.gov</u>

Nevada's Greenhouse Gas Emissions Inventory



GOV. SISOLAK CLIMATE CHANGE EXECUTIVE ORDER 2019-22 (NOV 2019)

SECTION 6



B. Support for transportation electrification and demand management, including infrastructure, fleet procurement, alternative funding mechanisms and other programs."

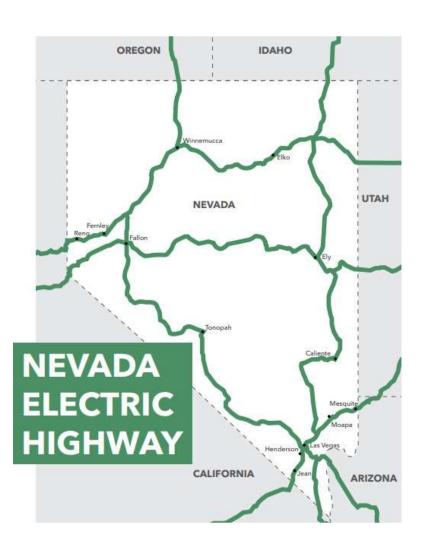
NEVADA ELECTRIC HIGHWAY

Phase 1:

- → Began in 2015
- → 5 sites on US 95
- → Free to use for the first 5 years

Phase 2:

- → VW funding enabled expansion to NV's four other major corridors:
 - I-15
 - US 93
 - US 50
 - 1-80
 - Phase 2 also added sites to US 95



NEVADA ELECTRIC HIGHWAY









REGIONAL ELECTRIC VEHICLE PLAN FOR THE WEST (REV WEST)

Intermountain West MOU

- Nevada co-chairs the REV West initiative, created through a 2017 MOU (updated in 2019) with the intermountain west states: Arizona, Colorado, Idaho, Montana, Nevada, New Mexico, Utah and Wyoming.
- Purpose: "to accelerate the installation of an interconnected network of electric vehicle charging infrastructure that enables electric vehicle drivers to travel the region."
- In December 2020, the group released a progress report highlighting its work since the MOU's launch: More than 100 DC fast-charging stations have been built by private and public sectors, with at least 75 additional stations in the planning phase.

WESTERN STATES LEADERSHIP



NEVADA ELECTRIC HIGHWAY

Electric Vehicle Infrastructure Investment

- Phase 1:
 - \$ 74,749.10 GOE funds
 - \$ 156,182.78 VW settlement funds
- Phase 2 (completed):
 - \$ 263,121.94 GOE funds
 - \$ 1,681,804.95 VW settlement funds
- Phase 2(in progress or planned):
 - \$ 172,640 GOE funds
 - \$ 1,758,522.50 VW settlement funds



LOOKING AHEAD

- SB 448 includes a required investment of \$100 million in EV charging infrastructure by utility:
 - Solution Sept. 1, 2021 to accelerate transportation electrification beginning Jan. 21, 2022.
 - Plan must include investments in interstate corridor charging, urban charging, public agency charging, transit/school bus charging, and an outdoor recreation program.
 - Minimum of 40% of total expenditures must be dedicated to investments in or benefitting historically underserved communities.
- Bipartisan Federal Infrastructure Bill includes \$300 million in funding for EV charging infrastructure.
- Federal target of 50% EV sales share by 2030.

NS: Stio CA



Contact

Brad Crowell, Director

Nevada Department of Conservation and Natural Resources

Phone: 775-684-2700

Email: bcrowell@dcnr.nv.gov

David Bobzien, Director

Nevada Governor's Office of Energy

Phone: 775-434-3094

Email: dbobzien@energy.nv.gov

Greg Lovato, Administrator

Nevada Division of Environmental

Protection

Phone: 775-687-4670

Email: glovato@ndep.nv.gov

Review and Possible Adoption: Description of the AWG's Transportation Revenue Challenge

AB 413:

- 2. The advisory Working Group shall study:
- (a) The **needs** [1] of all users of different modes of transportation, including bicyclists, pedestrians, drivers of motor vehicles and public transit users;
- (b) Social [2] and user [3] transportation equity;
- (c) The reduction of **greenhouse gas emissions** [4];
- (d) The sustainability of the State Highway Fund [5] including, without limitation, an analysis [6] of the Natural Resources Defense Council funding model presented to the Legislative Committee on Energy on August 24, 2020, and Utah's Road Usage Charge Program; and
- (e) The **role of land use and smart growth [7]** strategies in reducing transportation emissions and improving system efficiency and equity.

Essential elements:

- 1 Needs of all users, all modes
- 2 Social equity
- 3 User equity
- 4 Reduction of greenhouse gas emissions
- 5 Sustainability of the State Highway Fund
- 6 Specific analysis of at least two funding models

7 - The role that land use and smart growth strategies can play

AWG's Transportation Funding Challenge Statement

Transportation funding methods must evolve to meet the multimodal funding needs [1] of Nevada. New approaches to transportation funding must take into account the need to improve social equity [2], user equity [3], and reduce GHG emissions [4].

An examination of the financial sustainability of the **State Highway Fund** [5] must be undertaken. This must include an assessment of at least **two alternative transportation funding approaches** [6] that have been identified. Finally, the role that **land use and smart growth** [7] strategies can play must be considered.

Public comment period

AWG Meeting Schedule

2021 Meeting Schedule

- ✓ **July 13**, 9:00 AM 10:30 AM: Online-only kickoff meeting and project orientation
- ✓ **August 10**, 9:00 AM 4 PM: Northern Nevada and Southern Nevada (in-person meeting from both locations, with live video conference connection between the two sites)

September 14, 9:00 AM – 4 PM: Northern Nevada and Southern Nevada (in-person meeting from both locations, with live video conference connection between the two sites)

November 9, 9:00 AM – 4 PM: Northern Nevada and Southern Nevada (in-person meeting from both locations, with live video conference connection between the two sites)

2022 Meeting Schedule

January 11, 9:00 AM – 4 PM: Northern Nevada and Southern Nevada (in-person meeting from both locations, with live video conference connection between the two sites)

March 8, 9:00 AM – 4 PM: one location only, all members together (in-person meeting at a single site in N. or S. Nevada)

April 12, 9:00 AM – 4 PM: one location only, all members together (in-person meeting at a single site in N. or S. Nevada)

June 14, 9:00 AM – 4 PM: Northern Nevada and Southern Nevada (in-person meeting from both locations, with live video conference connection between the two sites)

August 9: HOLD date (only if a meeting is needed)

September --: HOLD date (only if a meeting is needed)

Adjourned.

See you all on September 14!