### The Politics of Rejection: Explaining Chinese Import Refusals

#### Sung Eun Kim,\* Rebecca L. Perlman,\*\* and Grace Zeng\*\*\*

\*Korea University \*\*UC Berkeley \*\*\*Princeton University

October 27, 2023

## The China-Philippines Banana War (2012)



#### The Korea-China Cosmetics Spat (2017)



# Do political tensions drive regulatory barriers to trade?

#### Explaining Regulatory Barriers: The Existing Literature

To protect the public

• Diverging national preferences leads to diverging regulations (Bernauer and Meins 2003; Bernauer and Caduff 2004; Vogel 2012)

#### To protect the public

• Diverging national preferences leads to diverging regulations (Bernauer and Meins 2003; Bernauer and Caduff 2004; Vogel 2012)

#### To protect domestic firms

• Regulations can benefit domestic firms (Kono 2006; Gulotty 2020; Perlman 2020; 2022)

• States use trade and other economic dependencies to coerce/punish (Keohane and Nye 1973;Hirschman 1980; Drezner 2011; Carnegie 2014; Farrell and Newman 2019; Kim and Margalit 2021)

- States use trade and other economic dependencies to coerce/punish (Keohane and Nye 1973;Hirschman 1980; Drezner 2011; Carnegie 2014; Farrell and Newman 2019; Kim and Margalit 2021)
- Sanctions and tariffs can lead to retaliation under the WTO (Davis and Meunier 2011)

- States use trade and other economic dependencies to coerce/punish (Keohane and Nye 1973;Hirschman 1980; Drezner 2011; Carnegie 2014; Farrell and Newman 2019; Kim and Margalit 2021)
- Sanctions and tariffs can lead to retaliation under the WTO (Davis and Meunier 2011)
- Regulatory barriers are subtler than tariffs or sanctions (Kono 2006)

- States use trade and other economic dependencies to coerce/punish (Keohane and Nye 1973;Hirschman 1980; Drezner 2011; Carnegie 2014; Farrell and Newman 2019; Kim and Margalit 2021)
- Sanctions and tariffs can lead to retaliation under the WTO (Davis and Meunier 2011)
- Regulatory barriers are subtler than tariffs or sanctions (Kono 2006)
- Offer a way to retaliate with relative impunity

- States use trade and other economic dependencies to coerce/punish (Keohane and Nye 1973;Hirschman 1980; Drezner 2011; Carnegie 2014; Farrell and Newman 2019; Kim and Margalit 2021)
- Sanctions and tariffs can lead to retaliation under the WTO (Davis and Meunier 2011)
- Regulatory barriers are subtler than tariffs or sanctions (Kono 2006)
- Offer a way to retaliate with relative impunity
- Import refusals are likely to be a particularly attractive tool

• Import refusal = rejection of non-compliant import at the border

- Import refusal = rejection of non-compliant import at the border
- Refusals are common
  - In 2021 the US refused 13,000 food, livestock, and poultry shipments

- Import refusal = rejection of non-compliant import at the border
- Refusals are common
  - In 2021 the US refused 13,000 food, livestock, and poultry shipments
- Refusals act as a major non-tariff barrier to trade
  - \* 1% increase in Chinese refusals  $\rightarrow$  4.51% decrease in import growth (Sun et al. 2021)

• Refusals provide plausible deniability

- Refusals provide plausible deniability
- Can be deployed quickly and narrowly

- Refusals provide plausible deniability
- Can be deployed quickly and narrowly
- Exert pressure on key sectors/firms

- Refusals provide plausible deniability
- Can be deployed quickly and narrowly
- Exert pressure on key sectors/firms
- Firms may then pressure home government to resolve issue

- Refusals provide plausible deniability
- Can be deployed quickly and narrowly
- Exert pressure on key sectors/firms
- Firms may then pressure home government to resolve issue

Should be used in response to tensions touching on core interests

#### The Case: Chinese Import Refusals

- Monthly reports of food and cosmetics refusals issued by the General Administration of Customs (formerly AQSIQ)
  - Excludes bulk, unprocessed animal and plant products

- Monthly reports of food and cosmetics refusals issued by the General Administration of Customs (formerly AQSIQ)
  - Excludes bulk, unprocessed animal and plant products
- Collected all monthly reports between 2011-2019

		4) E	4) Exporting country				7) Importer record number		
1) HS Code 2) Inspection n		3) Product name		5) Manufacturer	) Manufacturer 6) Importer		9) Reason(s) for re 8) Weight (kg)		
			215	19年4月1日来迎入5	1的食品组织				
118/1	******	P488		474488	818.88	lui de la	46-1101	10.10740	0.010
abcoluter.	Underlanding Trans.	####1818#.080	81.812	TRANSPORT PTT 1-74	**************	pressing dealer.		Page 101	1.0
	(minute)	A28168	1001	A LANGE COLORS	10000344400101010	10.0000	- 1e -	8410	1.9
stocson.	COMPANY AND INC.	APPEN LELE	2.1	Available and a second	2.885.6011111222	lumber.	2005.1	1.0.00	1.8
0.0000000	124444000-0000-0	4818		Barts Lord Fords Sec.	1.644689.0398.034	10.00000000	1004	31.010	1,0

		4) E	xporting co	untry	7) Im	7) Importer record number			10) Port of entry	
1) HS Code 2) Inspection n				5) Manufacturer	) Manufacturer 6) Importer		9) Reason(s) for re 8) Weight (kg)		ection	
			211	19年4月1日来迎入5	10011111111111111111111111111111111111					
118/1	******	P408		474488	818.88	lui in	45-1101	10.10040	0.010	
administer.	Underlanding Trans.	#############	181.812	TRANSPORT PTT 1-74	BERNARCHERSON,	pression derift.			1.0	
	(minute)	A28558	1001	A LANGE COLORS	1000034400101011	10.0000		8410	1.9	
1000908	COMPANY AND INC.	APPEN APPE	21	Available and a second	2000000000000000	lumber!	2006.1	1.2 (82)	1.6	
0.00000000	1244440000000-0	4818		Barts Lord Funds Ser.	1.6335000.000.000.000	10.00000000	0.04	316.115	1,4	

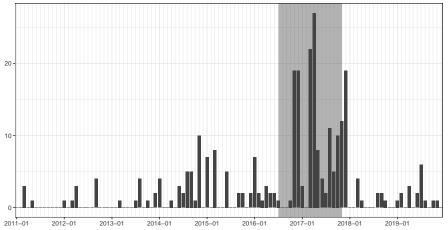
Took numerous steps to validate data

## Are refusals driven by political tensions?

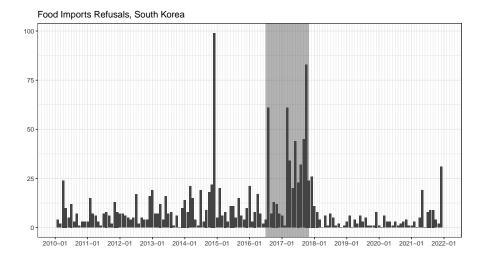
#### Returning to Korea - Cosmetics Refusals and THAAD

#### Returning to Korea - Cosmetics Refusals and THAAD

Cosmetics Imports Refusals, South Korea



#### Returning to Korea - Food Refusals and THAAD



• Machine coded news articles

- Machine coded news articles
- Includes wide range of regional newspapers

- Machine coded news articles
- Includes wide range of regional newspapers
- Offers detailed coding of political tensions

- Machine coded news articles
- Includes wide range of regional newspapers
- Offers detailed coding of political tensions
- Codes severity of event on a 10 point scale

- Machine coded news articles
- Includes wide range of regional newspapers
- Offers detailed coding of political tensions
- Codes severity of event on a 10 point scale
- Total score (Goldstein score) is the sum of relevant events

- Machine coded news articles
- Includes wide range of regional newspapers
- Offers detailed coding of political tensions
- Codes severity of event on a 10 point scale
- Total score (Goldstein score) is the sum of relevant events

Our focus is political tensions involving military actor(s)

Food Refusals<sub>*it*</sub> =  $\alpha + \beta \log(\text{Conflict Score})_{it-1} + \theta Z_{it-1} + \lambda_i + \gamma_t + \epsilon_{it}$ 

Food Refusals<sub>*it*</sub> =  $\alpha + \beta \log(\text{Conflict Score})_{it-1} + \theta Z_{it-1} + \lambda_i + \gamma_t + \epsilon_{it}$ 

Controls: Animal diseases, relevant imports, country/time FEs

#### Table: Political Conflicts and Food Import Refusals

	Dependent Variable:								
	Food Imports Refusal								
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	
		0	LS		Poisson				
Goldstein Conflict Score	0.347*	0.194*	0.164*	0.169*	0.052**	0.048**	0.042**	0.037*	
	(0.160)	(0.076)	(0.069)	(0.069)	(0.011)	(0.019)	(0.015)	(0.017)	
Animal Disease Cases	$0.121^{+}$	0.143*	$0.108^{*}$	0.109*	0.035+	0.048**	0.013	0.013	
	(0.065)	(0.061)	(0.051)	(0.051)	(0.020)	(0.014)	(0.011)	(0.011)	
Food Imports		0.027	0.012	0.012		0.229**	0.296**	0.295**	
		(0.025)	(0.032)	(0.032)		(0.068)	(0.098)	(0.098)	
Country FE	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	
Year-Quarter FE	No	No	Yes	No	No	No	Yes	No	
Monthly FE	No	No	No	Yes	No	No	No	Yes	
Observations	12852	12744	12744	12744	12636	12528	12528	12528	

Note: +p < 0.10, \*p < 0.05, \*\*p < 0.01. Robust standard errors clustered on country.

# A 100% increase in tensions $\rightarrow$ 6.6%-14.5% increase from average of refusals

#### Results (Two Stage Poisson)

#### Table: Food Refusals: Two-Part Model

	Dependent Variable:					
	1	Food Impo	orts Refusa	l.		
	(1)	(2)	(3)	(4)		
probit						
Goldstein Conflict Score	0.036	0.022	0.014	0.014		
	(0.024)	(0.023)	(0.022)	(0.022)		
Animal Disease Cases	0.010	0.008	0.003	0.004		
	(0.007)	(0.007)	(0.007)	(0.008)		
Food Imports		0.103**	0.098*	0.102*		
		(0.038)	(0.046)	(0.048)		
regress						
Goldstein Conflict Score	0.498**	0.338**	0.273*	0.285*		
	(0.157)	(0.126)	(0.119)	(0.131)		
Animal Disease Cases	0.350+	0.436**	0.318**	0.318**		
	(0.190)	(0.158)	(0.120)	(0.122)		
Food Imports		0.780*	0.692	0.713		
		(0.317)	(0.512)	(0.522)		
Country FE	Yes	Yes	Yes	Yes		
Year-Quarter FE	No	No	Yes	No		
Monthly FE	No	No	No	Yes		
Observations	12636	12528	12528	12528		

Note:  $^+p < 0.10$ , \* p < 0.05, \*\* p < 0.01. Robust standard errors clustered on country.

## Conclusion

• China uses regulatory standards in response to political tensions

- China uses regulatory standards in response to political tensions
- Offers a new explanation for non-tariff barriers

- China uses regulatory standards in response to political tensions
- Offers a new explanation for non-tariff barriers
- Contributes to our understanding of how conflict impacts trade (Davis and Meunier 2011; Davis, Fuchs, and Johnson 2019; Fuchs and Klann 2013; Du et al. 2017; Heilmann 2016; Pandya and Venkatesan 2016)

- China uses regulatory standards in response to political tensions
- Offers a new explanation for non-tariff barriers
- Contributes to our understanding of how conflict impacts trade (Davis and Meunier 2011; Davis, Fuchs, and Johnson 2019; Fuchs and Klann 2013; Du et al. 2017; Heilmann 2016; Pandya and Venkatesan 2016)
- Highlights importance of evaluating the implementation of standards